## CITY OF CARSON CITY, MICHIGAN

### FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2013



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### INDEPENDENT AUDITORS' REPORT

November 27, 2013

Honorable Mayor and Members of the City Council City of Carson City, Michigan

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Carson City, Michigan as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Carson City, Michigan, as of June 30, 2013, and the respective changes in financial position, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 8, budgetary comparison information on pages 35 and 36, and pension plan information on pages 37 and 38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Carson City, Michigan's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2013, on our consideration of the City of Carson City, Michigan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Carson City, Michigan's internal control over financial reporting and compliance.

Uredeveld Haefner LLC

# **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **Management's Discussion and Analysis**

As management of the City of Carson City, we offer readers of the City of Carson City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

### **Financial Highlights**

- The Police Department was fully staffed during the year
- The trail projected linking City parks was completed with Dynergy and state grant funding
- Both water and sewer rate increases were implemented

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Carson City's financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash* flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences, accrued interest, etc.).

Both of the government-wide financial statements distinguish functions of the City of Carson City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government administration, public safety, public works including major and local street construction and maintenance, culture and recreation, capital outlay, and debt service activities. The business-type activities of the City include sewer and water services.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Carson City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general and library funds, both of which are considered to be major funds of the City.

Data is combined into a single aggregated presentation for the other two governmental funds. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements and schedules.

The City adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

**Proprietary funds.** The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer and water operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for its fleet of vehicles and equipment. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the sewer and water operations, both of which are considered to be major funds of the City.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resource of those funds are *not* available to the support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This includes this management discussion and analysis as well as major fund budget and actual schedules and schedules related to the City's pension plan.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Carson City, assets exceeded liabilities by \$9,725,790 at the close of the most recent fiscal year.

A portion of the City's net position reflects unrestricted net position which are available for future operation while a significant portion of net position is invested in capital assets (e.g., land, buildings, vehicles, equipment and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### **Summary of Net Position**

	Government	tal Activities	Tot	ale		
	2013	2012	es Activities 2013 2012		2013	2012
Current and other assets	\$1,706,399	\$1,727,781	\$2,425,421	\$2,456,898	\$4,131,820	\$4,184,679
Capital assets	2,043,836	1,993,393	6,632,235	6,750,797	8,676,071	8,744,190
Total assets	3,750,235	3,721,174	9,057,656	9,207,695	12,807,891	12,928,869
Long-term liabilities	37,794	36,045	2,841,677	2,929,444	2,879,471	2,965,489
Other liabilities	182,901	203,390	19,729	16,617	202,630	220,007
Total liabilities	220,695	239,435	2,861,406	2,946,061	3,082,101	3,185,496
Net position						
Invested in capital assets, net of						
related debt	2,043,836	1,993,393	3,832,235	3,856,797	5,876,071	5,850,190
Restricted	1,000,598	970,205	-	-	1,000,598	970,205
Unrestricted	485,106	518,141	2,364,015	2,404,837	2,849,121	2,922,978
Total net position	\$3,529,540	\$3,481,739	\$6,196,250	\$6,261,634	\$9,725,790	\$9,743,373

Net position of the City decreased by \$17,583. The business-type activities decrease in net position of \$65,384 was primarily the result of utility usage, rates, interest on debt and depreciation expense on newer system infrastructure. The governmental activities increase in net position of \$47,801 is primarily due to grants funded capital projects.

### **Summary of Activities**

	Government	al Activities	Totals			
	2013	2012	Activ 2013	2012	<u>2013</u>	2012
Revenue					· <del></del>	
Program revenue						
Charges for Services	\$ 83,258	\$ 60,394	\$ 795,971	\$ 803,441	\$ 879,229	\$ 863,835
Operating grants and						
contributions	297,217	271,880	-	-	297,217	271,880
Capital grants and						
contributions	90,000	-	-	-	90,000	-
	470,475	332,274	795,971	803,441	1,266,446	1,135,715
General revenue						
Property taxes	499,745	505,232	-	-	499,745	505,232
Other governmental sources	114,289	110,872	-	-	114,289	110,872
Other	1,526	6,026	(7,592)	64,881	(6,066)	70,907
Transfers	-	-	-	-	-	-
Total revenue and transfers	1,086,035	954,404	788,379	868,322	1,874,414	1,822,726
Expenses						
Legislative	49,415	29,637	-	-	49,415	29,637
General government	236,189	187,793	-	-	236,189	187,793
Public safety	232,333	162,498	-	-	232,333	162,498
Public works	207,256	204,332	-	-	207,256	204,332
Culture and recreation	313,041	311,149	-	-	313,041	311,149
Sewer	-	-	328,021	295,679	328,021	295,679
Water	-	-	525,742	447,049	525,742	447,049
Total expenses	1,038,234	895,409	853,763	742,728	1,891,997	1,638,137
Increase (decrease) in net						
position	47,801	58,995	(65,384)	125,594	(17,583)	184,589
Net position, beginning of year	3,481,739	3,422,744	6,261,634	6,136,040	9,743,373	9,558,784
Net position, end of year	\$3,529,540	\$3,481,739	\$6,196,250	\$6,261,634	\$9,725,790	\$9,743,373

**Governmental Activities.** During the year the City invested \$232,333 or 22% of governmental activities expenses in public safety. Culture and recreation expense, which includes library operations was \$313,041 or 30% of governmental activities expenses while legislative, general government, and public safety, made up the remaining 48% of governmental activities expenses.

**Business-type Activities.** Business-type activities decreased the City's net position by \$65,384 accounting for 100% of the decline in the government's net position for the current year. By comparison, business-type activities reported an increase in net position the previous fiscal year of \$125,594. Key elements of this decrease were water infrastructure repairs made during the year and depreciation expense on newer system infrastructure.

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

**Governmental funds.** The focus of the City's *governmental funds is* to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$1,359,279, an increase of \$9,059 in comparison with the prior year.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$310,514. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 39% of total general fund expenditures.

The City's general fund fund balance decreased by \$21,334 during the current fiscal year primarily as a result of revenues and expenditures exceeding budget.

The library fund has a total fund balance of \$443,703, which decreased by \$10,223 during the year, primarily due to unbudgeted contributions and expenditure of prior year contributions. The balance of this fund is restricted for library operations.

**Proprietary Funds**. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the sewer and water funds at the end of the year amounted to \$1,972,289 and \$391,726 respectively. The sewer and water funds had a decrease in net position for the year of \$1,909 and \$63,457 respectively. Other factors concerning the finances of these two funds have already been addressed in the discussion of the City's business-type activities.

### **Budgetary Highlights**

Property tax revenues were under budgeted in error, the new hospital security service charges and related Police Department labor costs were not anticipated in the budget, interest was over budgeted as a result of declining values in pooled investments and the trail projected was completed for less than budgeted.

### **Capital Asset and Debt Administration**

**Capital assets.** The City's investment in capital assets for its governmental and business type activities as of June 30, 2013, amounted to \$8,676,071 (net of accumulated depreciation).

Significant capital purchases during the year consisted primarily of the trail project infrastructure, water and sewer system radio read equipment, and a new chipper in the equipment internal service fund.

The City's Capital Assets (net of depreciation) are summarized as follows:

	Capital Assets		
	Governmental <u>Activities</u>	Business- type <u>Activities</u>	<u>Total</u>
Land	\$ 158,996	\$ 14,475	\$ 173,471
Construction in progress Buildings, equipment and	28,123	-	28,123
infrastructure	1,856,717	6,617,760	8,474,477

Canital Assets

Total \$2,043,836 \$6,632,235 \$8,676,071

Additional information on the City of Carson City capital assets can be found in Note 5 of these financial

**Debt.** At the end of the current fiscal year, the City had total debt outstanding as follows:

	Debt		
	Governmental Activities	Business- type <u>Activities</u>	Total
Accrued employee benefits	\$37,794	\$ 41,677	\$ 79,471
Bonds payable		2,800,000	2,800,000
Total	\$37,794	\$2,841,677	\$2,879,471

The City's total debt decreased by approximately \$86,000 during the year primarily due to scheduled payments on outstanding bonds and a slight increase in compensated absences payable.

Additional information on the City's long-term debt can be found in Note 7 of these financial statements.

### **Economic Factors and Next Year's Budgets and Rates**

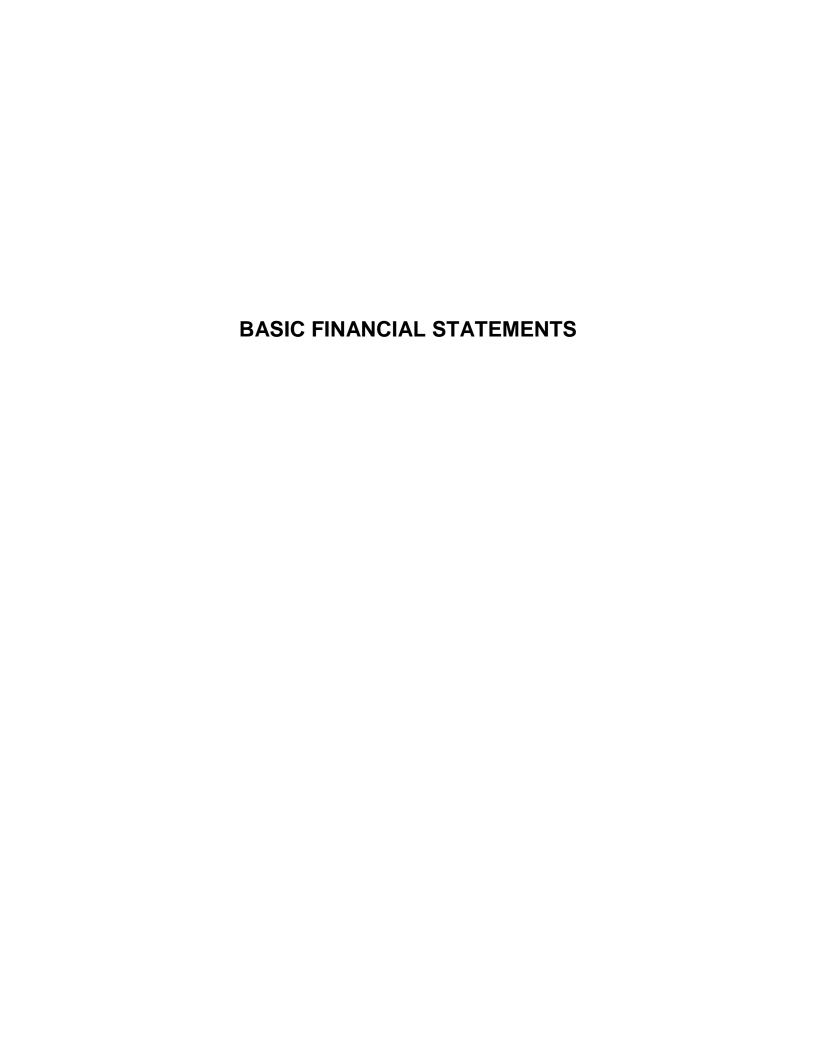
The following factors were considered in preparing the City's budget for the 2013-14 fiscal year:

- Flat performance of the State of Michigan's economy will likely result in stagnant state funding.
- Property values and tax rates.
- Expected wage and benefit costs

### **Requests for Information**

statements.

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Comptroller, 123 East Main St., Carson City, Michigan, 48811.



### STATEMENT OF NET POSITION

### JUNE 30, 2013

	Primary Government					
	G	overnmental		usiness-Type		
		Activities	_,	Activities		<u>Total</u>
Assets						
Cash and cash equivalents	\$	1,633,653	\$	2,280,648	\$	3,914,301
Accounts receivable		-		84,237		84,237
Due from other governments		51,266		-		51,266
Prepaid items		10,373		-		10,373
Land contract receivable		11,107		-		11,107
Restricted cash		-		60,536		60,536
Capital assets, net						
Land		158,996		14,475		173,471
Construction in progress		28,123		-		28,123
Buildings, equipment and infrastructure		1,856,717		6,617,760		8,474,477
Total assets		3,750,235		9,057,656		12,807,891
Liabilities						
Accounts payable and accrued expenses		121,206		17,863		139,069
Unearned revenue		61,695		-		61,695
Customer deposits		-		1,866		1,866
Noncurrent liabilities						
Compensated absences		37,794		41,677		79,471
Due within one year		-		100,000		100,000
Due in more than one year		<u>-</u>	_	2,700,000	_	2,700,000
Total liabilities		220,695		2,861,406		3,082,101
Net Position						
Invested in capital assets, net of related debt Restricted for		2,043,836		3,832,235		5,876,071
Library		443,703		-		443,703
Major streets		323,747		-		323,747
Local streets		233,148		-		233,148
Unrestricted		485,106		2,364,015		2,849,121
Total net position	\$	3,529,540	\$	6,196,250	\$	9,725,790

### STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED JUNE 30, 2013

			Program Revenues						
<u>Functions/Programs</u> Primary government	<u>!</u>	<u>Expenses</u>		Charges r Services	G	perating rants and atributions	Capital Grants and Contributions	Ne	et (Expense) <u>Revenue</u>
Governmental activities									
Legislative	\$	49,415	\$	-	\$	-	\$ -	\$	(49,415)
General government		236,189		56,071		-	-		(180,118)
Public safety		232,333		24,933		43,193	-		(164,207)
Public works		207,256		1,559		94,861	-		(110,836)
Culture and recreation		313,041		695		159,163	90,000		(63,183)
Total governmental activities		1,038,234		83,258		297,217	90,000	_	(567,759)
Business-type activities									
Sewer		328,021		332,684		-	-		4,663
Water		525,742		463,287				_	(62,455)
Total business-type activities		853,763		795,971		<u>-</u>		_	(57,792)
Total primary government	\$	1,891,997	\$	879,229	\$	297,217	\$ 90,000	\$	(625,551)

(Continued)

### STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED JUNE 30, 2013

	Primary Government					
	Governmenta Activities		<u>Total</u>			
Changes in net assets Net (expense) revenue	\$ (567,75	9) \$ (57,792)	\$ (625,551)			
General revenues Property taxes						
General operating	395,80		395,803			
Library	103,94	2 -	103,942			
State shared revenues	114,28	9 -	114,289			
Interest earnings	1,52	6 (7,592)	(6,066)			
Total general revenues and transfers	615,56	0 (7,592)	607,968			
Change in net position	47,80	1 (65,384)	(17,583)			
Net position, beginning of year	3,481,73	9 6,261,634	9,743,373			
Net position, end of year	\$ 3,529,54	0 \$ 6,196,250	\$ 9,725,790			
			(Concluded)			

### GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

### JUNE 30, 2013

Assets		<u>General</u>	<u>Library</u>	Nonmajor overnmental <u>Funds</u>		<u>Total</u>
Cash and cash equivalents Due from other governments Land contract receivable Prepaid expenditures	\$	457,461 34,922 11,107 10,373	\$ 447,169 - - -	\$ 568,673 16,344 - -	\$	1,473,303 51,266 11,107 10,373
Total assets	<u>\$</u>	513,863	\$ 447,169	\$ 585,017	<u>\$</u>	1,546,049
Liabilities and fund balance Liabilities						
Accounts payable and accrued liabilites Deferred revenue	\$	82,727 72,455	\$ 3,466	\$ 28,122	\$	114,315 72,455
Total liabilities		155,182	 3,466	 28,122		186,770
Fund balances  Nonspendable  Prepaid  Restricted for		10,373	-	-		10,373
Streets Library		-	443,703	556,895		556,895 443,703
Committed for compensated absences Unassigned		37,794 310,514	 -	 <u>-</u>		37,794 310,514
Total fund balances		358,681	 443,703	 556,895		1,359,279
Total liabilities and fund balance	\$	513,863	\$ 447,169	\$ 585,017	\$	1,546,049

### RECONCILIATION OF FUND BALANCE ON THE BALANCE SHEET FOR GOVERNMENTAL FUNDS TO NET POSITION OF GOVERNMENTAL ACTIVITIES ON THE STATEMENT OF NET POSITION

### JUNE 30, 2013

Fund balances - total governmental funds	\$ 1,359,279
Amounts reported for <i>governmental activities</i> in the statement of net position are different because	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Add - capital assets (net)	1,871,684
Certain assets, such as special assessments receivable, are not due and receivable in the current period and therefore are offset with deferred revenue in the funds.	
Add - land contract deferred revenue	10,760
An internal service fund is used by management to charge the costs of centralized services to individual funds. The assets and liabilities of the internal service fund is included in the governmental activities.	
Add - net position of governmental activities accounted for in the internal service fund	325,611
Certain liabilities, such as long-term debt, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct - compensated absences payable	 (37,794)
Net position of governmental activities	\$ 3,529,540

### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### FOR THE YEAR ENDED JUNE 30, 2013

Revenues		<u>General</u>		<u>Library</u>		Nonmajor overnmental <u>Funds</u>		<u>Total</u>
Taxes	\$	395,803	\$	103,942	\$		\$	499,745
Intergovernmental revenues	Ф	204,789	Φ	71,055	Ф	96,824	Φ	499,745 372,668
Fees and service charges		95,906		11,915		90,024		107,821
Interest		1,993		695		(404)		2,284
Contributions		52,250		23,943		(404)		76,193
Miscellaneous		28,285		23,343		_		28,285
Miscellarieous		20,203						20,203
Total revenues		779,026		211,550		96,420		1,086,996
Expenditures								
Current								
Legislative		49,415		-		-		49,415
General government		229,870		-		-		229,870
Public safety		199,900		-		<u>-</u>		199,900
Public works		127,115		<u>-</u>		53,630		180,745
Recreation and culture		194,060		221,773				415,833
Capital outlay						2,174		2,174
Total expenditures		800,360		221,773		55,804		1,077,937
Revenues over (under) expenditures		(21,334)		(10,223)		40,616		9,059
Other financing sources (uses) Transfers in						5,684		5,684
Transfers in		-		-		,		•
Transfers out		<del>-</del>		<u>-</u>		(5,684)		(5,684)
Total other financing sources (uses)								<u>-</u>
Net changes in fund balances		(21,334)		(10,223)		40,616		9,059
Fund balances, beginning of year		380,015		453,926	_	516,279		1,350,220
Fund balances, end of year	\$	358,681	\$	443,703	\$	556,895	\$	1,359,279

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED JUNE 30, 2013

Net changes in fund balances - total governmental funds	\$ 9,059
Amounts reported for <i>governmental activities</i> in the statement of activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense.	
Add - capital outlay Deduct - depreciation expense Deduct - net book value of capital asset disposal	168,161 (100,589)
The land contract receivable is long-term in nature and is collectable over several years. However the current receipts are reflected as revenues on the fund statements.	
Deduct - land contract receipts	(494)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Deduct - increase in compensated absences	(1,749)
An internal service fund is used by management to charge the costs of certain services to individual governmental funds. The net position of this fund is reported with governmental activities.	
Deduct - loss from governmental activities in the internal service fund	 (26,587)
Change in net position of governmental activities	\$ 47,801

# PROPRIETARY FUNDS STATEMENT OF NET POSITION

### JUNE 30, 2013

				Governmental Activities
			Enterprise	Internal
Access		ype Activities	Fund	Service
Assets	<u>Sewer</u>	<u>Water</u>	<u>Total</u>	<u>Fund</u>
Current assets	\$ 1,965,573	\$ 315.075	\$ 2,280,648	\$ 160,350
Cash and cash equivalents Accounts receivable	\$ 1,965,573 31,984		\$ 2,280,648 84,237	\$ 160,350
Restricted cash and cash equivalents	31,984	52,253	60,536	-
Restricted cash and cash equivalents		60,536	00,530	
Total current assets	1,997,557	427,864	2,425,421	160,350
Capital assets				
Land	14,475	_	14,475	3,996
Buildings		80,576	80,576	67,975
Plant, mains and equipment	2,426,835	6,332,673	8,759,508	525,162
Accumulated depreciation	(1,086,766)		(2,222,324)	(424,981)
, toodinalated doproblation	(1,000,100)	(1,100,000)	(2,222,021)	(121,001)
Net capital assets	1,354,544	5,277,691	6,632,235	172,152
Total assets	3,352,101	5,705,555	9,057,656	332,502
Liabilities				
Current liabilities				
Accounts payable and accrued liabilities	3,514	14,349	17,863	6,891
Current portion of long-term debt		100,000	100,000	
Total current liabilities	3,514	114,349	117,863	6,891
Long-term liabilities				
Compensated absences	20,838	20,839	41,677	-
Long-term debt	-	2,700,000	2,700,000	-
Customer deposits	916	950	1,866	
Total long-term liabilities	21,754	2,721,789	2,743,543	<del>-</del>
Total liabilities	25,268	2,836,138	2,861,406	6,891
Not position				
Net position Invested in capital assets, net of related debt	1,354,544	2,477,691	3,832,235	172,152
Unrestricted	1,972,289		2,364,015	
Onesinded	1,912,289	391,726	2,304,015	153,459
Total net position	\$ 3,326,833	\$ 2,869,417	\$ 6,196,250	\$ 325,611

### PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

### FOR THE YEAR ENDED JUNE 30, 2013

	Business-Type Activities Sewer Water			Enterprise _ Fund Total			vernmental Activities Internal Service Fund	
Operating revenue								
Charges for services	\$	332,684	\$	463,287	\$	795,971	\$	93,509
Operating expense								
Salaries and wages		112,027		117,117		229,144		13,979
Supplies		62,391		64,345		126,736		25,359
Professional services		16,488		71,876		88,364		-
Insurance and bonds		9,314		9,314		18,628		-
Utilities		24,504		30,441		54,945		-
Equipment rentals		24,571		13,897		38,468		1,264
Repair and maintenance		22,772		9,930		32,702		18,979
Depreciation		49,483		129,079		178,562		44,830
Miscellaneous		6,471		5,052		11,523		15,218
Total operating expense		328,021		451,051		779,072		119,629
Operating income (loss)		4,663		12,236		16,899		(26,120)
Non-operating revenue (expense)								
Interest income		(6,572)		(1,020)		(7,592)		(467)
Interest expense				(74,691)		(74,691)		<u>-</u>
Total non-operating revenue (expense)		(6,572)		(75,711)		(82,283)		(467)
Changes in net position		(1,909)		(63,475)		(65,384)		(26,587)
Net position, beginning of year		3,328,742		2,932,892		6,261,634		352,198
Net position, end of year	\$	3,326,833	\$	2,869,417	\$	6,196,250	\$	325,611

### PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

### FOR THE YEAR ENDED JUNE 30, 2013

Cook flows from angusting activities	<u>i</u>	Business-Ty <u>Sewer</u>	pe /	Activities <u>Water</u>	E	Enterprise Fund <u>Total</u>		vernmental Activities Internal Service <u>Fund</u>
Cash flows from operating activities  Receipts from internal services provided	\$		\$		\$	_	\$	93,622
Receipts from customers and users	φ	360,498	φ	461,030	φ	821,528	φ	93,022
Payments to employees		(108,911)		(114,000)		(222,911)		(13,979)
Payments to suppliers		(165,002)		(203,202)		(368,204)		(53,990)
Net cash provided by (used in) operating activities		86,585	_	143,828	_	230,413	_	25,653
Cash flows from capital and related financing activities								
Payments on loans		-		(94,000)		(94,000)		-
Interest expense		-		(74,691)		(74,691)		-
Acquisitions of capital assets	_	(30,000)		(30,000)		(60,000)		(27,700)
Net cash provided by (used in) capital and related financing activities		(30,000)		(198,691)		(228,691)		(27,700)
Cash flows from investing activities								
Interest income		(6,572)		(1,020)		(7,592)		(467)
Net cash provided by (used in) investing activities		(6,572)		(1,020)		(7,592)		(467)
Net increase (decrease) in cash and cash equivalents		50,013		(55,883)		(5,870)		(2,514)
Cash and cash equivalents, beginning of year		1,915,560		431,494		2,347,054		162,864
Cash and cash equivalents, end of year	\$	1,965,573		375,611	\$	2,341,184	\$	160,350
Cash flows from operating activities								
Operating income (loss) Adjustments to reconcile operating income	\$	4,663		12,236	\$	16,899	\$	(26,120)
to net cash provided by (used in) operating activities Depreciation Changes in operating assets and liabilities		49,483		129,079		178,562		44,830
which provided (used) cash		07.000		(0.005)		05.007		440
Accounts receivable		27,892		(2,285)		25,607		113
Accounts payable and accrued liabilities Compensated absences		1,509 3,116		1,653 3,117		3,162 6,233		6,830
Customer deposits		(78)		28		(50)	_	<u> </u>
Net cash provided by (used in) operating activities	\$	86,585	\$	143,828	\$	230,413	\$	25,653

# FIDUCIARY FUNDS STATEMENT OF NET POSITION

### JUNE 30, 2013

	Employees Retirement <u>System</u>				
Assets Cash and cash equivalents Accounts receivable Investments US government securities mutual funds Other mutual funds Cash surrender value of life insurance	\$	10,573 49,626 32,715 25,557 20,888	\$	1,799 - - - -	
Total assets		139,359	\$	1,799	
Liabilities Accounts payable Due to other governments		164 <u>-</u>	\$	- 1,799	
Total liabilities		164	\$	1,799	
Net position Held in trust for pension benefits	\$	139,195			

# EMPLOYEES RETIREMENT SYSTEM STATEMENT OF CHANGES IN NET POSITION

### FOR THE YEAR ENDED JUNE 30, 2013

Additions	Ret	ployees irement <u>ystem</u>
Contributions:		
Employer	\$	11,288
Employee		3,763
Investment income (loss)		9,235
Total additions		24,286
Deductions Distributions, expenses and benefit payments		<u>765</u>
Net increase (decrease)		23,521
Net position, beginning of year		115,674
Net position, end of year	\$	139,195

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Carson City, Michigan (the "City") conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

### Reporting Entity

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City of Carson City. There are no component units to be included. The criteria for including a component unit include significant operational or financial relationships with the City.

### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting,* as are the proprietary fund and fiduciary fund financial statements, except for agency funds which do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for reimbursement-based grants and interest which use one year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Property taxes, state revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges for services. The principal operating revenues of the City's internal service funds are charges to City departments for equipment utilization. Operating expenses for the enterprise funds include depreciation on capital assets, labor, supplies and contracted services. Operating expenses for the internal funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City reports the following major governmental funds:

The *General Fund* is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

The *Library Fund* accounts for the operations of the City library. This fund is primarily funded through a county-wide tax levy and penal fines.

The City reports the following major proprietary funds:

The Sewer Enterprise Fund is used to account for the operations of the City's sewer department that provides sewer services to most residents of the City on a user charge basis.

The *Water Enterprise Fund* is used to account for the operations of the City's water department that provides water services to most residents of the City on a user charge basis.

Additionally, the City reports the following fund types:

The *Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

The *Internal Service Fund* is used to account for the financing of goods or services by the City which are provided to other departments and funds or to other governmental units on a cost reimbursement basis. The City maintains one Internal Service Fund for motor pool operations.

The *Trust and Agency Funds* are used to account for assets held in a trustee or agency capacity on behalf of outside parties, including other governments. These include a pension trust and an agency fund.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

### **Budgets and Budgetary Accounting**

Comparisons to budget are presented for General and Special Revenue Funds. The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to June 1, the City Administrator submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget is adopted by activity.
- 2. Public hearings are conducted to obtain taxpayer comments.
- Prior to July 1, the budget is legally enacted through passage of a resolution.
- 4. Formal budgetary integration is employed as a management control device during the year for all funds except Trust and Agency Funds.
- 5. Budgets for the General and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 6. Adoption and amendments of all budgets used by the City are governed by Public Act 621. The appropriations ordinances are based on the projected expenditures budget of the department heads of the City. Any amendment to the original budget must meet the requirements of Public Act 621. The City did not amend its budget for the current year. Any revisions that alter the total expenditures of any activity must be approved by the City Council.

Budgets for expenditures are adopted on an activity basis. Budgeted amounts are as originally adopted, or as amended, by the City Council.

### Cash and Cash Equivalents

For the purpose of the statement of cash flows, the City considers cash and cash equivalents to include all cash as well as pooled investments because the pooling of these balances allows for withdrawal at any time similar to a demand deposit account.

### Statutory Authority

State statutes authorize the City to invest in:

- a. Bond, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- d. Bankers acceptances of United States banks.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- g. External investment pools as authorized by Public Act 20 as amended.
- h. The City pension assets are also allowed to be invested in corporate equity and debt securities

### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental and business-type activities column in the government-wide financial statements.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of two years. Such assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date received. The amount reported for infrastructure includes only assets added since 2004.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

No interest expense has been capitalized on capital assets reported in proprietary funds.

Depreciation on capital assets (including infrastructure), is computed using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Buildings and systems	5-65
Machinery and equipment	3-15
Vehicles	5
Infrastructure	50

### Unearned/Deferred Revenue

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or for resources that have been received, but not yet earned. At the end of the current fiscal year, *deferred revenue* reported in the governmental funds consisted of amounts received from private sources to be used for City parks and land contracts receivable in future years.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

### **Property Taxes**

City property taxes are attached as an enforceable lien on property as of July 1. Taxes are levied July 1 and are due without penalty on or before August 31. These summer tax bills include the City's own property taxes. Real property taxes not collected as of March 1 are turned over to Montcalm County for collection, which advances the City 100% for the delinquent real taxes. Collection of delinquent personal property taxes remains the responsibility of the City Comptroller.

Property taxes levied in July of each year are recognized as revenue in that year.

### Grants and Other Intergovernmental Revenues

Grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenue when entitlement occurs. Reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditure/expenses are incurred.

### Interfund Transactions

Quasi-external transactions are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

Transfers are used to move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them.

### Compensated Absences

Under contracts and employee policy, employee groups and individual employees have a vested right to receive payments for unused vacation benefits under formulas and conditions specified in the contracts. Accumulated vacation time of governmental funds is recorded on the statement of net position and not on the governmental fund balance sheets because it is not expected to be liquidated with expendable available financial resources. Amounts accumulated for proprietary funds are reported on the statements of net position of the individual enterprise funds.

### Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, the long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. For new bond issuances after the implementation of GASB Statement No. 34, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2013, the City carried commercial insurance to cover risks of losses. The City has had no settled claims resulting from these risks that exceeded their commercial coverage in any of the past three fiscal years.

### Net Position and Fund Balance Reporting

Governmental funds report fund balance in the following five categories:

- 1. Non-spendable the related asset's form does not allow expenditure of the balance. The assets are either (a) not in a spendable form or (b) legally or contractually required to be maintained intact. Nonspendable fund balance would be equal to inventory, prepaid items, non-current financial assets, and the nonspendable portion of endowments.
- 2. Restricted the related assets can only be spent for the specific purposes stipulated by constitution, external resource providers, or as identified in enabling legislation.
- 3. Committed the related assets can only be spent for a specific purpose identified by formal action of the governing board.
- 4. Assigned the related assets can only be spent for a specific purpose but do not meet the criteria to be classified as committed.
- 5. Unassigned is the residual classification and includes all spendable amounts not contained in the other classifications.

The City Council has not delegated the authority to assign fund balance. Only the City Council can assign or commit fund balance

### Net Position and Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position/fund balance and unrestricted – net position/fund balance, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to use restricted resources first, then unrestricted resource as they are needed.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

### 2. EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS

PA. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the City's actual expenditures and budgeted expenditures for the budgetary funds have been shown at the functional level. The approved budgets of the City for these budgetary funds were adopted at the activity level. During the current year, the City incurred expenditures in certain budgetary funds which were in excess of the amounts appropriated as follows:

	Budget	<u>Actual</u>	Variance (Unfavorable)
General Fund			
General Government			
City administrator	\$ 49,997	\$ 59,461	\$ (9,464)
Comptroller	91,300	155,689	(64,389)
Assessor	12,200	12,391	(191)
Public Safety			
Police department	130,000	167,363	(37,363)
Major Streets			
Public Works	23,392	36,789	(13,397)
Capital Outlay	-	1,315	(1,315)
Local Street Fund			
Public works	12,716	16,841	(4,125)
Capital outlay	-	859	(859)

### 3. DEPOSITS AND INVESTMENTS

The captions on the financial statements relating to cash and cash equivalents are as follows:

	Governmental <u>Activities</u>	Business- type <u>Activities</u>	Fiduciary Activities	<u>Total</u>
Cash and cash equivalents Restricted Cash Investments	\$1,633,653 -	\$2,280,648 60,536	\$ 12,372 - 79.160	\$3,926,673 60,536 79,160
investments	<u>-</u>	<u>-</u>	79,100	79,160
	\$1,633,653	\$2,341,184	\$91,532	\$4,066,369

These deposits are in financial institutions located in Michigan. State policy limits the Treasurer's investing options to financial institutions located in Michigan. All accounts are in the name of the City and a specific fund or common account. They are recorded in City records at fair value.

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. As of year-end, \$653,915 of the City's bank balance of \$1,576,717 is exposed to custodial credit risk because it was uninsured and uncollateralized.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2013

The City chooses to disclose its investments by specifically identifying each. As of year-end, the City had the following investments:

<u>Investments</u>	<u>Maturity</u>	Fair Value	Rating	Source
Pension fund investments American Funds				
US Government Securities Fund	N/A	\$ 32,715	2	Morning Star
Capital World Growth and Income	N/A	25,557	4	Morning Star
CSV Life Insurance	N/A	20,888	N/A	2.55
Pooled investments				
Money market funds	N/A	28,009		
US Treasury Note 1.75%	7/15	231,328		
US Treasury Note 1%	7/13	150,047		
US Treasury Note 2.375%	10/14	205,688		
US Treasury Note 2.25%	3/16	261,211		
US Treasury INFL IDX 1.625%	1/15	443,190		
Federal Farm Note 2.625%	4/14	101,927		
FHLMC 2.5%	1/14	75,905		
FHLMC 2.5%	5/16	262,627		
FHLMC 2.875%	2/15	208,146		
FNMA 2.375%	7/15	233,843		
FNMA 2.875%	12/13	227,679		
Total investments		\$2,508,760	•	

The above investments do not include certificates of deposit which are classified as deposits for risk identification purposes.

### Investment and deposit risk

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified in Note 1 of the summary of significant accounting policies. The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The maturity date for each investment is identified above for investments with a specific maturity.

Credit Risk. State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds qualified external investment pools as identified in Note 1 of the summary of significant accounting policies. The investment policy does not have specific limits in excess of state law on investment credit risk. The rating for each investment, where applicable, is identified above for investments held at year end.

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

Custodial Credit Risk - Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require and the City does not have a policy for investment custodial credit risk. Of the above investments, \$20,888 represents the cash surrender value of life insurance and \$58,272 is invested in mutual funds. Of the above mutual fund investments the City's custodial credit risk exposure cannot be determined because the mutual funds do not consist of specifically identifiable securities.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk as identified in Note 1 of the summary of significant accounting policies. The City's investment policy does not have specific limits in excess of state law on concentration of credit risk..

### 4. INTERFUND TRANSACTIONS

The Major street fund transferred \$5,684 to the Local street fund. Transfers are used to (1) move unrestricted revenues collected in the general fund to finance capital and other various programs accounted for in other funds in accordance with budgetary authorizations and (2) move allocated cost of general operations to applicable funds

### 5. CAPITAL ASSETS

Capital asset activity for the year was as follows:

	Balance July 1, <u>2012</u>	Additions	Deletions	Balance June 30, <u>2013</u>
<b>Governmental Activities</b>				
Capital assets, not being depreciated				
Land	\$ 158,996	\$ -	\$ -	\$ 158,996
Construction in progress	-	28,123	-	28,123
Total capital assets, not being depreciated	158,996	28,123	-	187,119
Capital assets, being depreciated				
Building and improvements	1,310,241	-	-	1,310,241
Furniture and equipment	642,884	-	-	642,884
Motor pool equipment	497,461	27,700	-	525,161
Motor vehicles	609,094	-	-	609,094
Infrastructure	829,563	140,039	-	969,602
Total capital assets, being depreciated	3,889,243	167,739	-	4,056,982
Less accumulated depreciation for:				
Building and improvements	712,335	17,844	-	730,179
Furniture and equipment	506,952	18,243	-	525,195
Motor pool equipment	318,546	43,920	-	362,466
Motor vehicles	404,337	27,869	-	432,206
Infrastructure	112,676	37,543	-	150,219
Total accumulated depreciation	2,054,846	145,419	-	2,200,265
Net capital assets, being depreciated	1,834,397	22,320	-	1,856,717
Governmental Activities capital assets, net	\$1,993,393	\$50,443	\$ -	\$2,043,836

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2013

	Balance July 1, <u>2012</u>		Additions De		<u>Deletions</u>		Jι	alance une 30, <u>2013</u>
Business-type Activities								
Capital assets, not being depreciated	Φ.	4 4 475	Φ.		Φ.		Φ.	4 4 475
Land	\$	14,475	\$	-	\$	-	\$	14,475
Construction in progress		<u> </u>		-		-		<del></del>
Total capital assets, not being depreciated		14,475		-		-		14,475
Capital assets being depreciated								
Buildings and improvements		80,576		-		-		80,576
Mains and equipment	8,	699,508		60,000		-	8,	,759,508
Total capital assets, being depreciated	8,	780,084		60,000		-	8,	,840,084
Less accumulated depreciation for:								
Buildings and improvements		29,122		1,947		-		31,069
Mains and equipment	2,	014,640	1	76,615		-	2.	,191,255
Total accumulated depreciation	2,	043,762	1	78,562		-		,222,324
Net capital assets, being depreciated	6,	736,322	(1	18,562)		-	6.	617,760
Business-type Activities capital assets, net		750,797	- ' -	18,562)	\$	_		,632,235

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 4,570
Public safety	32,460
Public works	31,126
Culture and recreation	32,433
Capital assets held by the governments internal service funds are charged to the various functions based on	
their usage of the assets	44,830
Total depreciation expense - governmental activities	\$145,419
Business-type Activities	
Sewer	\$ 49,483
Water	129,079
Total depreciation expense – business- type activities	\$178,562

### NOTES TO THE FINANCIAL STATEMENTS

### FOR THE YEAR ENDED JUNE 30, 2013

### 6. PENSION PLANS

The City provides the following pension plans to employees meeting specific requirements based on positions status and hire date:

City of Carson City defined benefit pension plan (single employer defined benefit plan) City of Carson City defined contribution pension plan (single employer defined contribution plan)

### CITY OF CARSON CITY DEFINED BENEFIT PENSION PLAN

### Plan Description

The City and employees contribute to the City of Carson City Pension Plan (the plan), a single employer defined benefit pension plan. All full-time employees over the age of 21 with one year of service before July 1, 2011 are eligible to participate in the Plan.

Membership of the Plan consists of three terminated vested participants and 6 active plan members at the date of the latest actuarial valuation which was July 1, 2011.

### Basis of Accounting

The financial statements of the Plan are prepared using the accrual basis of accounting. Contributions to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

### Method Used to Value Investments

Investments are reported at fair value.

### **Benefits Provided**

Employees who retire at age 65 (normal retirement) with 3 or more years of service are entitled to retirement benefits payable monthly. Normal retirement benefits are equal to 1.2% per year of service times the highest 5 year average salary over the 10 years prior to retirement. Benefits vest 20% per year after three years (100% after seven years). The accrued retirement benefit is actuarially reduced for each year by which early retirement precedes normal retirement. The Plan also provides for death benefits.

### **Contributions**

The City has responsibility for making actuarially determined contributions to the Plan. Employees are required to contribute 3% of covered wages to the Plan effective April 1, 2012. The funding objective of the Plan is to establish and receive contributions, expressed as a percentage of active member payroll, which will remain approximately level from year to year and will not have to be increased for future generations of citizens. The contribution rate for normal cost is determined using the "unit credit" funding method and, further, follows the "level contribution method". The actuarial assumptions are the same as used to compute the standardized measure of the Net Pension Obligation. The plan provisions and contribution requirements of plan members and the City are established and may be amended by City Council. The City is required to contribute at an actuarially determined rate; the current rate is 9.0% of annual covered payroll. The rate utilized from July 1, 2011 through March 31, 2012 was 12%.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2013

#### Annual Pension Cost and Net Pension Obligation

The City's annual pension cost and net pension obligation for the current year were as follows:

Annual required contribution (equal to annual pension cost)	\$11,	288
Contributions made	11,	288
Increase (decrease) in net pension obligation		-
Net pension obligation beginning of year		-
Net pension obligation end of year	\$	-

The annual required contribution for the current year was determined as part of the July 1, 2011 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 6.2% rate of return and (b) projected salary increases of 0% per year.

	Three-Year Trend Information									
Fiscal Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation							
6/30/11	\$33,625	100%	-							
6/30/12	22,620	100%	-							
6/30/13	11,288	100%	-							

	Funding Progress									
		Actuarial				UAAL as a				
	Actuarial	Accrued	Unfunded			Percentage				
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	of Covered				
Valuation	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll				
<u>Date</u>	<u>(a</u> )	<u>(b)</u>	<u>(b-a)</u>	<u>Total</u>	<u>(c)</u>	((b-a)/c)				
7/1/11	\$92,693	\$169,620	\$(76,927)	54.65%	\$268,418	28.66%				

The required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities of benefits. A stand-alone financial report of defined benefit Plan has not been issued.

#### CITY OF CARSON CITY DEFINED CONTIBUTION PENSION PLAN

The City provides a defined contribution pension plan (externally managed IRS Section 457 plan), which provides pension benefits to qualified employees. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The City's contribution for employees eligible to participate in the plans vests immediately. The City contributes 6% of participant coverage wages plus an additional match of employee contributions up to 3%. Participants contribute from 0 to 3% of covered wages which is matched by the City. City contributions were \$16,623 and participant contributions were \$10,892 to the plan during the year. The plan provisions and contribution amounts were established by the City Commission and may be amended by the Commission.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2013

#### 7. LONG-TERM DEBT

The following is a summary of the debt transactions of the City for the year ended June 30, 2013.

	Balance July 1, <u>2012</u>	Additions	<u>Deletions</u>	Balance June 30, <u>2013</u>	Due Within One <u>Year</u>
Governmental Activities Accrued employee benefits	\$ 36,045	\$ 1,749	\$ -	\$ 37,794	\$ -
Business-type Activities Drinking Water Revolving Fund Loan. Payments due in annual installments of \$65,000 to \$95,000 through 2027; interest at 2.125%	1,260,000	-	70,000	1,190,000	75,000
2010 USDA Water Supply Revenue Bonds. Payments due in annual installments of \$24,000 to \$66,000 through 2050; interest at 3.00%	1,634,000	-	24,000	1,610,000	25,000
Accrued employee benefits	35,444	6,233		41,677	
Total Business-type Activities	2,929,444	6,233	94,000	2,841,677	100,000
Total	\$2,965,489	\$7,982	\$94,000	\$2,879,471	\$100,000

The annual requirements to amortize all debt outstanding (excluding accrued employee benefits) as of June 30, 2013 are as follows:

Year Ended	Business-type Activities								
<u>June 30</u>	<u>Principal</u>	<u>Interest</u>							
2014	\$ 100,000	\$ 72,416							
2015	100,000	70,072							
2016	101,000	67,713							
2017	106,000	65,286							
2018	108,000	62,776							
2019-2023	580,000	274,179							
2024-2028	547,000	202,996							
2029-2033	196,000	159,360							
2034-2038	222,000	127,950							
2039-2043	255,000	92,355							
2044-2048	291,000	51,375							
2049-2052	194,000	8,820							
Total	\$2,800,000	\$1,255,298							

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2013

#### 8. ECONOMIC DEPENDENCY

State of Michigan correctional facilities are a major customer of the City's sewer and water funds. During the year ended June 30, 2013, revenue attributable to charges for these services was approximately 80% of total charges for service revenue in these funds.

#### 9. LITIGATION

In the normal course of its operations, the City has become a party in various legal actions, including property tax appeals. Management of the City is of the opinion that the outcome of such actions will not have a material effect on the financial position of the City. Amounts reserved for losses related to legal actions have not been included as a liability in the financial statements.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Amounts					Actual	Variance Positive
		<u>Original</u>	Final			Amount	(Negative)
Revenues							
Taxes	\$	382,373	\$	382,373	\$	395,803	\$ 13,430
Intergovernmental		211,000		211,000		204,789	(6,211)
Fees and service charges		58,450		58,450		95,906	37,456
Interest		17,714		17,714		1,993	(15,721)
Contributions		60,000		60,000		52,250	(7,750)
Miscellaneous		5,010		5,010	_	28,285	23,275
Total revenues		734,547		734,547		779,026	44,479
Expenditures							
Current							
Legislative		70,650		70,650		49,415	21,235
General government		158,197		158,197		229,870	(71,673)
Public safety		170,000		170,000		199,900	(29,900)
Public works		138,500		138,500		127,115	11,385
Recreation and culture		222,200		222,200	_	194,060	28,140
Total expenditures		759,547		759,547		800,360	(40,813)
Revenues over (under) expenditures		(25,000)		(25,000)		(21,334)	3,666
Other financing sources (uses) Transfers in		25,000		25,000		-	(25,000)
Net changes in fund balance		-		-		(21,334)	(21,334)
Fund balance, beginning of year		380,015		380,015		380,015	
Fund balance, end of year	\$	380,015	\$	380,015	\$	358,681	\$ (21,334)

#### LIBRARY FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Amounts Original Final					Actual <u>Amount</u>	Variance Positive (Negative)		
Revenues									
Taxes	\$	100,000	\$	100,000	\$	103,942	\$	3,942	
Intergovernmental									
State shared		4,000		4,000		5,166		1,166	
Penal fines		58,000		58,000		65,889		7,889	
Fees and service charges		17,000		17,000		11,915		(5,085)	
Interest		1,500		1,500		695		(805)	
Contributions		-		-		23,943		23,943	
Total Revenues		180,500		180,500		211,550		31,050	
Expenditures Current									
Recreation and culture		243,000		243,000		221,773		21,227	
			_						
Net changes in fund balance		(62,500)		(62,500)		(10,223)		52,277	
Fund balance, beginning of year		453,926		453,926		453,926		<u>-</u>	
Fund balance, end of year	\$	391,426	\$	391,426	\$	443,703	\$	52,277	

#### REQUIRED SUPPLEMENTARY INFORMATION

#### **SCHEDULE OF FUNDING PROGRESS**

Actuarial Valuation <u>Date</u>	•	Actuarial Value of <u>Assets</u>	_	Actuarial Accrued bility (AAL)	ι	Jnfunded AAL (UAAL)	Funded <u>Ratio</u>	Covered <u>Payroll</u>	Percentage of Covered <u>Payroll</u>	
5/1/1995	\$	296,274	\$	215,347	\$	80,927	137.58%	\$ 222,759	36.33%	)
5/1/1996		304,041		235,779		68,262	128.95%	214,870	31.77%	)
5/1/1997		358,147		262,754		95,393	136.31%	237,511	40.16%	)
5/1/1998		448,622		292,918		155,704	153.16%	240,222	64.82%	)
5/1/1999		561,309		440,021		121,288	127.56%	220,810	54.93%	)
5/1/2000		594,942		496,426		98,516	119.85%	256,773	38.37%	)
5/1/2002		492,776		415,483		77,293	118.60%	262,085	29.49%	)
6/30/2008		738,113		675,195		62,918	109.32%	297,773	21.13%	)
6/30/2009		789,781		731,989		57,792	107.90%	297,773	19.41%	)
6/30/2010		326,371		426,888		(100,517)	76.45%	239,971	41.89%	)
7/1/2011		92,693		169,620		(76,927)	54.65%	268,418	28.66%	,

#### **SCHEDULE OF EMPLOYER CONTRIBUTIONS**

	Annual required	Actual	Percent		
Year Ended	<b>Contribution</b>	<b>Contribution</b>	<b>Contributed</b>		
4/30/2001	\$ 25,279	\$ 25,279	100%		
4/30/2002	27,416	27,416	100%		
4/30/2003	23,704	23,704	100%		
4/30/2004	26,840	26,840	100%		
4/30/2005	30,815	30,815	100%		
4/30/2006	28,431	28,431	100%		
4/30/2007	30,318	30,318	100%		
6/30/2008	41,196	41,196	100%		
6/30/2009	38,592	38,592	100%		
6/30/2010	37,685	37,685	100%		
6/30/2011	33,625	33,625	100%		
6/30/2012	22,620	22,620	100%		
6/30/2013	11,288	11,288	100%		

The plan fiscal year end was changed to June 30 for the 2008 fiscal year.

#### REQUIRED SUPPLEMENTARY INFORMATION

#### **Summary of Actuarial Methods and Assumptions**

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the date indicated. Additional information as of the latest actuarial valuation follows

Valuation date 7/1/2011

Actuarial cost Method Unit credit

Amortization method Level percentage of active payroll over future

working lifetime

Remaining amortization period 0 years

Asset valuation method Market value

Actuarial assumptions

Investment rate of return 6.20%

Projected salary increases 0.00%

Cost of living increase 0.00%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### **Basis of Accounting**

Budgets for the General and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).

### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### GENERAL FUND SCHEDULE OF REVENUES BUDGET AND ACTUAL

	Budget Amounts					Actual	Variance Positive	
	<u>Original</u> <u>Final</u>			<u>Final</u>		<u>Amount</u>	(Negative)	
Revenues								
Taxes								
Property taxes	\$	382,373	\$	382,373	\$	395,803	\$	13,430
Intergovernmental revenues								
State shared revenues		211,000		211,000		204,789	-	(6,211)
Total intergovernmental revenues		211,000		211,000		204,789		(6,211)
Fees and service charges								
Fire contracts		30,000		30,000		32,155		2,155
Rent		28,250		28,250		29,450		1,200
Licenses and permits		100		100		50		(50)
Hospital services		-		-		33,978		33,978
Court costs		100		100		273		173
Total fees and service charges		58,450		58,450		95,906		37,456
Interest		17,714		17,714		1,993		(15,721)
Contributions		60,000		60,000		52,250		(7,750)
Miscellaneous		5,010		5,010		28,285		23,275
Total revenues	<u>\$</u>	734,547	\$	734,547	\$	779,026	<u>\$</u>	44,479

#### GENERAL FUND SCHEDULE OF EXPENDITURES BUDGET AND ACTUAL

		Budget .	Budget Amounts					Variance Positive	
		Original Original	Final		Actual Amount		(Negative)		
Expenditures	-							<u> </u>	
Current									
Legislative									
City Council	\$	70,650	\$	70,650	\$	49,415	\$	21,235	
General government									
City Administrator		49,997		49,997		59,461		(9,464)	
Election Commission		4,700		4,700		2,329		2,371	
Assessor		12,200		12,200		12,391		(191)	
Comptroller		91,300		91,300		155,689	_	(64,389)	
Total general government		158,197		158,197		229,870		(71,673)	
Public Safety									
Police Department		130,000		130,000		167,363		(37,363)	
Fire Department		40,000		40,000		32,537	_	7,463	
Total public safety		170,000		170,000		199,900		(29,900)	
Public Works									
Department of Public Works		138,500		138,500		127,115		11,385	
Recreation and culture									
Parks		222,200		222,200		194,060	_	28,140	
Total expenditures	\$	759,547	\$	759,547	\$	800,360	\$	(40,813)	

#### NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

#### JUNE 30, 2013

	Special Revenue					
		Major Street		Local Street		Total
Assets						
Cash and cash equivalents  Due from other governments	\$ 	335,918 11,733	\$	232,755 4,611	\$ 	568,673 16,344
Total assets	<u>\$</u>	347,651	<u>\$</u>	237,366	\$	585,017
Liabilities and fund balance Liabilities						
Accounts payable and accrued liabilities	\$	23,904	\$	4,218	\$	28,122
Fund balances						
Restricted for streets		323,747		233,148		556,895
Total fund balances		323,747		233,148		556,895
Total liabilities and fund balances	<u>\$</u>	347,651	\$	237,366	\$	585,017

# NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Special Revenue				
		Major	Local	-	
		Street	<u>Street</u>	<u>1</u>	<u> Total</u>
Revenues					
State revenues	\$	,	\$ 26,762	\$	96,824
Interest		(269)	(135)		(404)
Total revenues		69,793	26,627		96,420
Expenditures					
Current					
Public works		36,789	16,841		53,630
Capital outlay		1,315	859		2,174
Total expenditures		38,104	17,700		55,804
Revenues over (under) expenditures		31,689	8,927		40,616
Other financing sources (uses)					
Transfers in		-	5,684		5,684
Transfers out		(5,684)			(5,684)
Total other financing sources (uses)		(5,684)	5,684		
Net changes in fund balances		26,005	14,611		40,616
Fund balances, beginning of year		297,742	218,537		516,279
Fund balances, end of year	\$	323,747	\$ 233,148	\$	556,895

#### MAJOR STREET FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Amounts			Actual		Variance Positive		
	Original		<u>Final</u>		Amount		(Negative)	
Revenues								
State revenue	\$	67,086	\$	67,086	\$	70,062	\$	2,976
Interest		2,560		2,560		(269)		(2,829)
Total revenues		69,646		69,646		69,793		147
Expenditures Current Public works								
Routine maintenance		8,745		8,745		29,348		(20,603)
Winter maintenance		9,893		9,893		4,512		5,381
State trunkline		4,754		4,754		2,929		1,825
Capital outlay								
Construction						1,315		(1,315)
Total expenditures		23,392		23,392		38,104		(14,712)
Revenues over (under) expenditures		46,254		46,254		31,689		(14,565)
Other financing uses Transfers out		(10,000)		(10,000)		(5,684)		4,316
Net changes in fund balance		36,254		36,254		26,005		(10,249)
Fund balance, beginning of year		297,742		297,742		297,742		<u>-</u>
Fund balance, end of year	\$	333,996	\$	333,996	\$	323,747	\$	(10,249)

#### LOCAL STREET FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

		Budget Amounts			Actual		Variance Positive		
	Original			<u>Final</u>		Amount		(Negative)	
Revenues									
State revenue	\$	34,496	\$	34,496	\$	26,762	\$	(7,734)	
Interest		5,000		5,000		(135)		(5,135)	
Total revenues		39,496		39,496		26,627		(12,869)	
Expenditures									
Current									
Public works									
Routine maintenance		7,188		7,188		12,533		(5,345)	
Winter maintenance		5,528		5,528		4,308		1,220	
Capital outlay						050		(050)	
Construction					_	859		(859)	
Total expenditures		12,716		12,716		17,700		(4,984)	
Revenues over (under) expenditures		26,780		26,780		8,927		(17,853)	
Other financing sources									
Transfers in		10,000		10,000		5,684		(4,316)	
Net changes in fund balance		36,780		36,780		14,611		(22,169)	
Fund balance, beginning of year		218,537		218,537		218,537			
Fund balance, end of year	\$	255,317	\$	255,317	\$	233,148	\$	(22,169)	

# INTERNAL CONTROL AND COMPLIANCE



# Vredeveld Haefner LLC CPA's and Consultants

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

November 27, 2013

Honorable Mayor and Members of the City Council City of Carson City, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Carson City, Michigan, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise City of Carson City, Michigan's basic financial statements and have issued our report thereon dated November 27, 2013.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Carson City, Michigan's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Carson City, Michigan's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Carson City, Michigan's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider deficiencies 2013-1 and 2013-2 described in the accompanying schedule of findings to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Carson City, Michigan's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of City of Carson City, Michigan, in a separate letter dated November 27, 2013.

#### **Response to Findings**

City of Carson City, Michigan's responses to the findings identified in our audit are described in the accompanying schedule of findings. City of Carson City, Michigan's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Urodovold Haofner LLC

#### SCHEDULE OF FINDINGS

#### FOR THE YEAR ENDED JUNE 30, 2013

#### FINANCIAL STATEMENT FINDINGS

#### 2013-1

Condition: The City does not have procedures in place to prepare financial statements in accordance with U.S. generally accepted accounting principles, including procedures to present required financial statement disclosures.

Effect: Auditing standards require that the inability to prepare financial statements in accordance with generally accepted accounting principles be reported as a material weakness.

Recommendation: The City's system of control should be modified to provide for financial statements prepared in accordance with generally accepted accounting principles.

Management corrective action: The City maintains its financial records throughout the year on a modified accrual basis of accounting and has determined that any benefits derived from preparing annual accrual basis financial statements and required disclosures is not cost effective.

#### 2013-2

Condition: The City does not have a process in place to reconcile bank and investment accounts to the general ledger in a timely manner.

Effect: Accurate City financial information is not always available in a timely manner.

Recommendation: The City should develop a process to reconcile bank and investment account balances to general ledger balances in a timely manner.

Management corrective action: Management will provide for timely reconciliation of investment and bank account balances.



# Vredeveld Haefner LLC CPA's and Consultants 4001 Granada Ct.

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November 27, 2013

To the management and City Council City of Carson City, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Carson City (the City) for the year ended June 30, 2013. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and, *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated July 18. 2013. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Results

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note 1 to the financial statements. The City adopted Statement of Governmental Accounting Standards (GASB Statement) No. 62 and No. 63 in 2013 which did not have a significant impact on the financial statements. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were the useful lives of capital assets and the valuation of the pension benefit plan obligations.

Management's estimate of the useful lives is based on previous history and future expected usefulness and the estimate of pension benefit plan obligations is based on an actuarial valuation of the Plan. We evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. An audit adjustment may or may not indicate matters that could have a significant effect on the City's financial reporting process (that is, cause future financial statements to be materially misstated). We proposed a significant number of material adjustments, all of which were recorded by Management. In our judgment, the adjustments we proposed indicate matters that have a significant effect on the City's financial reporting process. The adjustments were recorded to adjust the fund financial statements to the modified accrual basis of accounting and to adjust the government-wide statements to the accrual basis of accounting as required by generally accepted accounting principles.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated November 27, 2013.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

We also noted the following items during our audit:

We suggest that journal entries be reviewed and approved be someone other than the journal entry preparer. This can be documented with a simple initial and date.

We suggest that the bank and investment account reconciliations be reviewed monthly by an individual other than the person preparing these documents.

We suggest that changes in the City's pension benefit policies by documented with formal pension plan documents and formal Board action.

We suggest that the City develop a policy to assure timely deposit of receipts with the City's bank.

We noted that invoices require review and approval before payment. This process is occurring but is not clearly documented. We suggest this be documented with a simple initial and date.

We noted that the current credit card procedures require providing a receipt or documentation of the charges made, however this is not always occurring. We suggest that the receipts or documentation be provided for all charges.

We suggest that the City develop a policy to assure timely deposit of contributions into the City's pension account.

We suggest that the payroll process be reviewed and amended to include the review and approval of payroll by someone other than the person who processed the payroll.

#### Other Matters

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the City Council and management of the City of Carson City and is not intended to be and should not be used by anyone other than these specified parties.

Sincerely, *Urodowold Haofnor LLC*