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COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

To the Board of Education Alpena-Montmorency-Alcona Educational Service District Alpena, Michigan 49707

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Alpena-Montmorency-Alcona Educational Service District for the year ended June 30, 2019. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letters dated August 12, 2019. Professional standards also require that we communicate to you the following information related to our audit.

<u>Our Responsibilities under U.S. Generally Accepted Auditing Standards, Government Auditing Standards</u> and the Uniform Guidance

As stated in our engagement letter dated July 2, 2019, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

In planning and performing our audit, we considered the Alpena-Montmorency-Alcona Educational Service District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance.

As part of obtaining reasonable assurance about whether the Alpena-Montmorency-Alcona Educational Service District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants. However, providing an opinion on compliance with those provisions is not an objective of our audit. Also in accordance with the Uniform Guidance, we examined, on a test basis, evidence about the Alpena-Montmorency-Alcona Educational Service District's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement applicable to each of its major federal programs for the purpose of expressing an opinion on the Alpena-Montmorency-Alcona Educational Service District's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it will not provide a legal determination on the Alpena-Montmorency-Alcona Educational Service District's' compliance with those requirements.

Our responsibility for the supplementary information accompanying the financial statement, as described by professional standards, is to evaluate the presentation of the supplementary information in relation to the financial statements as a whole and to report on whether the supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Alpena-Montmorency-Alcona Educational Service District are described in Note 1 to the financial statements. As described in note 1 to the financial statements, the Alpena-Montmorency-Alcona Educational Service District changed accounting policies related to fiduciary activities by adopting Statement of Government Accounting Standards (GASB Statement) No. 84, *Fiduciary Activities*, in 2019. We noted no transactions entered into by the Alpena-Montmorency-Alcona Educational Service District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statement in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the Alpena-Montmorency-Alcona Educational Service District financial statements were:

Management's estimate of the depreciation expense is based on management's assumptions about the useful lives of its fixed assets. We evaluated the key factors and assumptions used to develop the depreciation expense in determining that it is reasonable in relation to the financial statements taken as a whole;

Management's estimate of its pension, OPEB liabilities, deferred inflows of resources, and deferred outflows of resources which is based upon actuarial valuations which considers such assumptions as the long-term expected return on plan assets, discount rates, future employee wages, inflation, mortality rates, and cost of living adjustments.

The disclosures in the financial statements are neutral, consistent, clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. There were no uncorrected misstatements that were more than trivial. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated September 26, 2019.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Alpena-Montmorency-Alcona Educational Service District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Alpena-Montmorency-Alcona Educational Service District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to Management's Discussion and Analysis, Budgetary Comparison Schedules, Pension Plan Schedules, and OPEB Schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the Schedule of Expenditures of Federal Awards and the Individual Fund Statements, which accompany the financial statements, but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United State of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Recent Pronouncements.

The Governmental Accounting Standards Board and Michigan Department of Education, in its continuing process of updating the accounting principles that all governments must adhere to, has issued the following recent pronouncements that will have an impact on the way the Alpena-Montmorency-Alcona Educational Service District maintains its financial records:

Recently Adopted GASB Statements:

A. GASB Statement No. 83 – Certain Asset Retirement Obligations. This statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement.

This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. Laws and regulations may require governments to take specific actions to retire certain tangible capital assets at the end of their useful lives. This statement does not apply to landfill closure or post-closure costs.

B. GASB Statement No. 84 – **Fiduciary Activities.** This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists.

An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position.

This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds

This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources.

C. GASB Statement No. 88 – Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. This Statement improves the information that is disclosed in notes to the District's financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities districts should include when disclosing information related to debt. It requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. It will also require that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt.

Upcoming GASB Statements that will impact the AMA-ESD:

C. GASB Statement No. 87 – Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease receivable as a deferred inflow of resources, thereby enhancing the relevance and consistency of information about government leasing activities.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

D. GASB Statement No. 89 – Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. It requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reporting in a business-type activity or enterprise fund. Interest cost incurred before the end of a construction period should be recognized as an expenditure for financial statements prepared using the current financial resources measurement.

The requirements of this Statement are effective for fiscal year ending June 30, 2021.

D. GASB Statement No. 91 – Conduit Debt Obligations. This Statement clarifies the existing definition of a conduit debt obligation and establishes that a conduit debt obligation is not a liability of the issuer. The Statement eliminates diversity in practice and provides a single method of reporting conduit debt obligations by issuers associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

The requirements of this Statement are effective for fiscal year ending June 30, 2022.

Restriction on Use

This information is intended solely for the information and use of the Alpena-Montmorency-Alcona Educational Service District Board of Education and management, and the Michigan Department of Education, and is not intended to be, and should not be, used by anyone other than these specified parties.

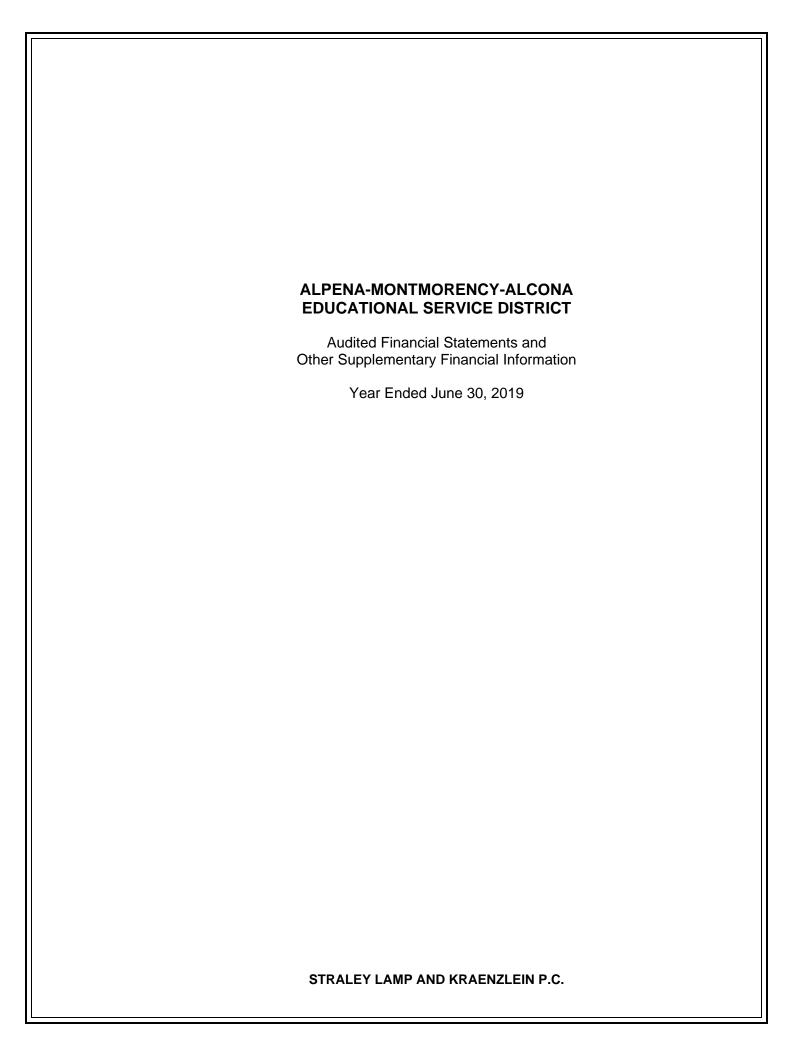
We wish to thank the staff of the Alpena-Montmorency-Alcona Educational Service District for their assistance during the audit.

We commend the School District for its excellent recordkeeping system and appreciate the opportunity to serve the Alpena-Montmorency-Alcona Educational Service District. If you have any questions, or if we can be of further service, please do not hesitate to contact us.

Very truly yours,

Straley Lamp & Kraenzlein P.C.

September 26, 2019



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INDEPENDENT AUDITOR'S REPORT

To the Board of Education **Alpena-Montmorency-Alcona Educational Service District**Alpena, Michigan

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Alpena-Montmorency-Alcona Educational Service District** as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the **Alpena-Montmorency-Alcona Educational Service District's** basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the **Alpena-Montmorency-Alcona Educational Service District**, as of June 30, 2019 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, pension plan schedules, and OPEB schedules as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the **Alpena-Montmorency-Alcona Educational Service District's** basic financial statements. The other supplemental information as identified in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The other supplemental information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplemental information and schedule of expenditures of federal awards is fairly stated, in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 26, 2019 on our consideration of the **Alpena-Montmorency-Alcona Educational Service District's** internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the **Alpena-Montmorency-Alcona Educational Service District's** internal control over financial reporting and compliance.

Stratey Lamp & Kraenzlein P.C.

September 26, 2019

Management's Discussion and Analysis

The following is management's discussion and analysis of the financial position and results of operations for the fiscal year ended June 30, 2019. Please read it in conjunction with the financial statements and related footnotes, which follow this section.

Using this Annual Report

This annual report consists of a series of financial statements and notes to those financial statements. These statements are organized so the reader can understand the Alpena-Montmorency-Alcona Educational Service District (the Educational Service District) financially as a whole. The government-wide financial statements provide information about the activities of the whole Educational Service District, presenting both an aggregate view of the Educational Service District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. The fund financial statements look at the Educational Service District's governmental funds. The annual report is arranged as follows:

Management's Discussion and Analysis (MD&A) (Required Supplemental Information)

Basic Financial Statements

Government-Wide Financial Statements

Fund Financial Statements

Notes to the Basic Financial Statements

Required Supplemental Information

Budgetary information for General Fund, and Special Education Fund Pension Plan Schedules Other Postemployment Benefits (OPEB) Schedules

Other Supplemental Information

Individual Fund Statements Federal Financial Assistance

Reporting the Educational Service District as a Whole – Government-wide Financial Statements

The statement of net position and the statement of activities, which appear first in the Educational Service District's financial statements, report information about the Educational Service District as a whole using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. The statement of net position includes all of the Educational Service District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

These two statements report the Educational Service District's net position and how it has changed. Net position – the difference between assets, deferred outflow of resources, liabilities, and deferred inflow of resources as reported in the statement of net position - is one way to measure the Educational Service District's financial health, or position. Over time, increases or decreases in the Educational Service District's net position – as reported in the statement of activities – are indicators of whether its financial health is improving or deteriorating. The relationship between revenues and expenses is the Educational Service District's operating results. The Educational Service District's goal is to provide ongoing programs and services to our students, not to generate profits as commercial entities do. One must consider many other non-financial factors, such as the quality of the education provided, condition

Management's Discussion and Analysis

of school facilities, student achievement and the safety of the schools to assess the overall health of the Educational Service District.

The statement of net position and statement of activities report the governmental activities for the Educational Service District, which encompass all of the Educational Service District's services, including instruction, support services, community services, food services, and interdistrict transfers. Property taxes, state aid (foundation allowance revenue), and state and federal grants finance most of these activities.

Reporting the Educational Service District's Most Significant Funds – Fund Financial Statements

The Educational Service District's fund financial statements provide detailed information about the most significant funds – not the Educational Service District as a whole. Some funds are required to be established by state law and by bond covenants. However, the Educational Service District may establish other funds to help it control and manage money for a particular purpose or to show that it is meeting its legal responsibilities for using certain taxes, grants, or other money. The governmental funds of the Educational Service District use the following accounting approach:

Governmental Funds – All of the Educational Service District's services are reported in governmental funds. Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash.

The governmental fund statements provide a detailed short-term view of the operations of the Educational Service District and the services it provides. Governmental fund information helps you to determine whether there are more or fewer financial resources that can be spent in the near future to finance the Educational Service District's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in the reconciliation.

The Educational Service District as a Whole

Recall that the statement of net position provides the perspective of the Educational Service District as a whole. Table 1 provides a summary of the Educational Service District's net position as of June 30, 2019 and 2018:

Management's Discussion and Analysis

TABLE	<u>1</u>		
		2019	 2018
ASSETS Current and other assets	\$	8,150,267	\$ 7,358,356
Property and equipment		1,188,083	1,084,132
Total assets		9,338,350	 8,442,488
DEFERRED OUTFLOWS OF RESOURCES		5,581,995	3,090,524
LIABILITIES			
Current liabilities		2,078,847	1,740,429
Long-term liabilities		17,044,282	 15,071,557
Total liabilities		19,123,129	 16,811,986
DEFERRED INFLOWS OF RESOURCES		2,377,514	1,266,061
NET POSITION			
Invested in capital assets		1,188,083	1,084,132
Restricted		4,738,676	4,393,377
Unrestricted		(12,507,057)	 (12,022,544)
Total net position	\$	(6,580,298)	\$ (6,545,035)

The above analysis focuses on the net position. The change in net position (see Table 2) of the Educational Service District's governmental activities is discussed below. The Educational Service District's net position was a deficit of \$(6,580,298) at June 30, 2019. Capital assets net position of \$1,188,083 compares the original cost, less deprecation of the Educational Service District's capital assets. Restricted net position consisted of \$4,738,676 restricted for special education purposes. The remaining \$(12,507,057) deficit net position was unrestricted.

The negative \$(6,580,298) in total available net position of governmental activities represents the *accumulated* results of all past years' operations. The net deficiency position of the Educational Service District has grown slightly from a year ago. The primary reason for the slight increase in the deficit is due to the increase in proportionate share of the net pension liability due to GASB 68. Further information related to this statement are explored in more depth in Note 10. The results of this year's operations for the governmental activities of the Educational Service District as a whole are reported in the statement of activities (see Table 2), which shows the changes in net position for fiscal year 2019 as compared to 2018.

Management's Discussion and Analysis

TABLE 2

	 2019		2018		
REVENUE	 				
Program revenue:					
Charges for services	\$ 531,864	\$	450,289		
Operating grants	2,532,366		2,216,226		
General revenue:					
Property taxes	4,287,799		4,177,044		
State aid	3,478,889		3,502,093		
Investment earnings	126,735		93,015		
Miscellaneous	 31,757		12,141		
Total revenue	\$ 10,989,410	\$	10,450,808		
FUNCTIONS/PROGRAM EXPENSES					
Instruction	\$ 1,736,393	\$	1,858,489		
Supporting services	7,422,947		6,524,526		
Community services	131,997		136,489		
Payments to other governmental units	1,611,690		1,922,493		
Depreciation (unallocated)	 121,646		139,292		
Total expenses	 11,024,673		10,581,289		
INCREASE (DECREASE) IN NET POSITION	\$ (35,263)	\$	(130,481)		

As reported in the statement of activities, the cost of all of our governmental activities this year was \$11,024,673. Certain activities were partially funded from those who benefited from the programs - \$531,864, or by other governments and organizations that subsidized certain programs with grants and contributions - \$2,532,366. The Educational Service District paid for the remaining "public benefit" portion of our governmental activities with \$4,287,799 in taxes, \$3,478,889 in state aid, \$126,735 of investment earnings on investment and deposits, and with miscellaneous other revenues of \$31,757.

The Alpena-Montmorency-Alcona Educational Service District experienced a decrease in net position of \$(35,263). During the year, the Educational Service District had capital additions of \$225,597, offset by depreciation expense of \$121,646.

As discussed above, the net cost shows the financial burden that was placed on the State and the Educational Service District's taxpayers by each of these functions. Since property taxes for operations and unrestricted state aid constitute a major part of Educational Service District operating revenue sources, the Board of Education and administration must annually evaluate the needs of the Educational Service District and balance those needs with state-prescribed available unrestricted resources. The Educational Service District must also evaluate yearly the effect of operating grants, which can vary widely, and the Educational Service District must be flexible enough to add or delete those programs affected.

Management's Discussion and Analysis

The Alpena-Montmorency-Alcona Educational Service District's Funds

As we noted earlier, the Educational Service District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the Educational Service District is being accountable for the resources taxpayers and others provide and may provide more insight into the Educational Service District's overall financial health.

As the Educational Service District completed this year, the governmental funds reported a combined fund balance of \$6,071,420, which is an increase of \$453,493 from last year. The primary reason for the increase is an increase in revenue generated in the Special Education Fund through state aid and federal P.L. 94-142 Special Education funds.

The General Fund balance available to fund general operations remains strong at \$1,293,558, an increase of \$108,064 from the prior year. There is \$200,000 committed for capital improvements out of the total General Fund balance. Both revenue and expenditures decreased from year ended June 30, 2018 in the General Fund, but the increase in fund balance remained consistent, only decreasing about \$40,000 from the 2018 increase in fund balance. Revenue from state aid and compensation received in payment for services to other public schools decreased, along with instruction expenditures and payments to other governmental agencies.

The Special Education Fund which is a restricted fund and exists to support Special Education and Early Intervening programs show an excellent fund balance of \$4,777,862, an increase of \$345,429 from the prior year. The increase in fund balance can be attributed to an increase in state aid and federal P.L. 94-142 Special Education funds. There is \$600,000 of restricted funds that the board has committed for capital improvements out of the total Special Education Fund balance.

Budgetary Highlights

Over the course of the year, the Educational Service District performs budget amendments as necessary to reflect changes from the original budget adopted in June 2018. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. The final amendment to the budget was adopted June 13, 2019. (A schedule showing the Educational Service District's original and final budget amounts compared with amounts actually paid and received is provided in the required supplemental information section of these financial statements).

A large portion of Educational Service District funding is in the form of state and federal grants. It is common to receive notification of grant awards subsequent to the adoption of the original budget. Many grants follow the State's fiscal year and are not awarded until October 1 of each year. Grant awards can vary significantly from original estimates. These grant awards were one of the main reasons to necessitate budget amendments throughout the 2018-2019 fiscal year.

Capital Assets and Debt Administration

At June 30, 2019, the Educational Service District had \$1,188,083 invested in a broad range of capital assets, including land, buildings, furniture and equipment, and vehicles. This amount represents a net increase (including additions, deductions, and depreciation) of approximately \$103,951 from last year. The increase is attributed to the Educational Service District investing in capital assets of \$225,597 during the year. See note 5 for a detailed schedule of capital assets.

Management's Discussion and Analysis

TABLE 2

IADLE	2			
		2019		2018
	•	_	•	
	\$	152,248	\$	152,248
		270,849		193,504
		2,384,949		2,376,596
		951,802		909,517

105,560

3.865.408

(2,677,325)

1,188,083

\$

80,141

3,712,006

(2,627,874)

1,084,132

Economic Factors and Next Year's Budgets and Rates

Less accumulated depreciation

Assets not being depreciated - Land

Total capital assets

Net capital assets

Land improvements

Vehicles

Buildings and improvements

Office and computer equipment

Our Board of Education and administration considered many factors when setting the Educational Service District's 2019-20 fiscal year budgets. The 2019-20 fiscal year budgets were adopted in June 2019 based on property valuations and state and federal revenue estimates available at that time. The Educational Service District (ESD) reform legislation requires our constituent Boards of Education to adopt a resolution offering support for, or opposition to (disapproval) the Educational Service District's proposed General Fund Budget. In addition, local boards could offer specific written suggestions or objections to the budget. These resolutions and suggestions were taken into consideration when adopting the 2019-20 fiscal year budgets.

\$

The Educational Service District, like many local governments and schools, has seen a small increase in local property tax revenue attributable to property values. Under state law, the Educational Service District cannot access additional property taxes for operations without a vote by the electorate. As a result, local funding increases are limited. The District did receive approval by the electorate in November 2016 for a ten-year millage renewal in the Special Education Fund. This funding is the foundation to provide stability to the Special Education and Early Intervening programs. The Educational Service District's reliance of state and federal funding subject to the economic health of each. The state periodically holds a revenue estimating conference (January and May) to estimate revenues. Based on reports from state sources, the revenue outlook in 2019-20 should remain stable although the School Aid budget has not been approved yet. The outlook for federal sources is stagnant. Once all grants, pupil counts, and state aid calculations are received, state law requires the Educational Service District to amend the budget if actual resources are not sufficient to fund original appropriations.

The Educational Service District's fiscal management approach reflects both its mission and long standing practice of implementing programs and services in collaboration with constituent local Educational Service Districts and other local and regional partners. Some of these programs include:

Center Based Special Education Programs Special Education Pupil Support Services General Education Instructional Support Services General Education Preschool Programs

Management's Discussion and Analysis

The General Fund budget projects a decrease in the fund balance in 2019-2020 due to a decrease in indirect revenue along with the need for facility upgrades. The Special Education Fund budget anticipates a decrease in fund balance in 2019-2020 due to additional service needs being provided to students and local schools and facility upgrades.

Service priorities for the new fiscal year include: the commitment to student achievement with curriculum specialists, intervening services along with continued support of General Education State Assessment data reviews, Student Behavior Programs and Professional Development Activities covering all curricular areas, Preschool Activities and Administrative/Business support. The Educational Service District has cooperative agreements in many areas including Business Services, Data/Instructional Technology, and numerous other programs in Special Education, Preschool and Early Intervention programs.

The Educational Service District approved a new strategic plan in 2018 to provide innovative and responsive service through leadership, collaboration, and support. Focus areas are service delivery, accreditation, behavior, literacy, human resources, and facilities.

Contacting the Educational Service District's Financial Management

This financial report is designed to provide the Alpena-Montmorency-Alcona Educational Service District's citizens, taxpayers, customers, investors, and creditors with a general overview of the Educational Service District's finances and to demonstrate the Educational Service District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Business Office at:

AMA-ESD 2118 US 23 South Alpena, Michigan 49707 (989) 354-3101 **BASIC FINANCIAL STATEMENTS**

Statement of Net Position

	Governmental Activities			
ASSETS				
Cash and cash equivalents	\$ 2,414,088			
Taxes receivable	58,574			
Accounts receivable	1,778			
Due from other governmental units	1,244,909			
Interest receivable on investments and deposits	19,065			
Investments	4,358,155			
Prepaid expenses	53,698			
Capital assets not being depreciated	152,248			
Capital assets being depreciated - net of depreciation	1,035,835			
Total assets	9,338,350			
DEFERRED OUTFLOWS OF RESOURCES				
Related to OPEB	767,821			
Related to pensions	4,814,174			
Total deferred outflows of resources	5,581,995			
LIABILITIES				
Accounts payable	181,193			
Due to other governmental units	90,209			
Accrued expenditures	266,620			
Salaries payable	434,050			
Unearned revenue	1,106,775			
Long-term liabilities:				
Net OPEB liability	3,619,206			
Net pension liability	13,425,076			
Total liabilities	19,123,129			
DEFERRED INFLOWS OF RESOURCES				
Related to OPEB	813,727			
Related to pensions	1,059,921			
State aid funding for pension	503,866			
Total deferred inflows of resources	2,377,514			
NET POSITION				
Investment in capital assets	1,188,083			
Restricted:				
Special Education	4,738,676			
Unrestricted (deficit)	(12,507,057)			
Total net position	\$ (6,580,298)			

Statement of Activities

		Ch	Program larges for	Revenues Operating	Net (Expense) Revenue and Changes in
	Expenses		Services	Grants	Net Position
FUNCTION / PROGRAMS					
Instruction	\$ 1,736,393	\$	3,200	\$ 88,606	\$ (1,644,587)
Supporting services	7,422,947		528,664	2,426,376	(4,467,907)
Community services	131,997		_	17,384	(114,613)
Payments to other governmental units	1,611,690		-	-	(1,611,690)
Depreciation - unallocated	121,646				(121,646)
Total governmental activities	11,024,673		531,864	2,532,366	(7,960,443)
General revenues:					
Property taxes, levied for ger	neral purposes				419,102
Property taxes, levied for spe	ecial education				3,868,697
State aid					3,478,889
Earnings on investments and	d deposits				126,735
Miscellaneous					31,757
Total general revenues					7,925,180
Change in net position					(35,263)
Net position - beginning of ye	ear				(6,545,035)
Net position - end of the year	r				\$ (6,580,298)

Governmental Funds - Balance Sheet

		General Fund	Special Education Fund		Total Governmental Funds	
ASSETS						
Cash and cash equivalents Taxes receivable Accounts receivable Due from other funds Due from other governmental units Interest receivable on investments and deposits Investments Prepaid expenditures	\$	979,828 6,060 457 107,569 401,130 7,500 1,179,486 14,512	\$	1,434,260 52,514 1,321 - 843,779 11,565 3,178,669 39,186	\$	2,414,088 58,574 1,778 107,569 1,244,909 19,065 4,358,155 53,698
Total assets	\$	2,696,542	\$	5,561,294	\$	8,257,836
LIABILITIES AND FUND BALANCES Liabilities Accounts payable	\$	116,902	\$	64,291	\$	181,193
Due to other funds Due to other governmental units Accrued expenditures Salaries payable Unearned revenue	Ψ 	90,076 44,094 45,137 1,106,775		107,569 133 222,526 388,913		107,569 90,209 266,620 434,050 1,106,775
Total liabilities		1,402,984		783,432		2,186,416
Fund balances Nonspendable Restricted Restricted (committed for capital improvements) Committed Assigned Unassigned		14,512 - - 200,000 23,917 1,055,129		39,186 4,138,676 600,000 - -		53,698 4,138,676 600,000 200,000 23,917 1,055,129
Total fund balances		1,293,558		4,777,862		6,071,420
Total liabilities and fund balances	\$	2,696,542	\$	5,561,294	\$	8,257,836

Governmental Funds - Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

Total governmental fund balances		\$ 6,071,420
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Capital assets not being depreciated Capital assets being depreciated Less: Accumulated depreciation	\$ 152,248 3,713,160 (2,677,325)	1,188,083
Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities.		
Net OPEB liability and related deferred inflows and outflows Net pension liability and related deferred inflows and outflows		(3,665,112) (9,670,823)
Revenue in support of pension contributions made subsequent to the measurement date is reported as deferred inflow of resources in the statement of net position and is not reported in the funds.		 (503,866)
Total net position - governmental activities		\$ (6,580,298)

Governmental Funds - Statement of Revenues, Expenditures and Changes in Fund Balance

Year ended June 30, 2019

	General Fund	Special Education Fund	Total Governmental Funds
REVENUES	Ф 005.000	Φ 4555.704	Φ 5004.004
Local sources	\$ 665,230	\$ 4,555,791	\$ 5,221,021
State sources Federal sources	2,146,008 29,976	1,938,330 2,157,941	4,084,338 2,187,917
rederal sources	29,970	2,137,941	2,107,917
Total revenues	2,841,214	8,652,062	11,493,276
EXPENDITURES	000 000	4 007 740	4 704 040
Instruction	696,600	1,027,710	1,724,310
Supporting services	2,150,417	5,301,326	7,451,743
Community services	126,872	4,859	131,731
Payments to other governmental units	223,405	1,388,285	1,611,690
Facilities acquisition	49,526	70,783	120,309
Total expenditures	3,246,820	7,792,963	11,039,783
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(405,606)	859,099	453,493
OTHER FINANCING SOURCES (USES)			
Transfers from other funds	513,670	_	513,670
Transfers to other funds	-	(513,670)	(513,670)
	513,670	(513,670)	
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER)			
EXPENDITURES AND OTHER USES	108,064	345,429	453,493
FUND BALANCES, beginning of the year	1,185,494	4,432,433	5,617,927
FUND BALANCES, end of the year	\$ 1,293,558	\$ 4,777,862	\$ 6,071,420

Governmental Funds - Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities

Year ended June 30, 2019

Total net change in fund balances - governmental funds		\$ 453,493
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital asset additions Depreciation	\$ 225,597 (121,646)	103,951
Some employee costs do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.		
Net change in OPEB expense		82,202
Net change in pension expense		 (674,909)
Change in net position of governmental activities		\$ (35,263)

Notes to Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES.

The financial statements of the Alpena-Montmorency-Alcona Educational Service District (the "Educational Service District") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the Educational Service District's accounting policies are described below:

A. Description of Operations and Reporting Entity.

Description of Operations. The Educational Service District operates under an appointed Board of Education (seven members) and provides educational and support services as mandated by the State of Michigan and was organized in 1962. The Educational Service District serves as the regional school service agency for four public and non-public schools in Alpena, Montmorency, Alcona, and part of Presque Isle County.

Reporting Entity. A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the Educational Service District consists of all funds, departments, boards and agencies that are not legally separate from the Educational Service District. For the Educational Service District, this includes general operations, special education services, and supportive service activities of the Educational Service District.

Component units are legally separate organizations for which the Educational Service District is financially accountable. Component units may also include organizations that are fiscally dependent on the Educational Service District in that the Educational Service District approves their budget, the issuance of their debt, or the levying of taxes. The Educational Service District has no component units.

B. Fund Accounting.

Fund Accounting. The accounts of the Educational Service District are organized on the basis of funds, each of which is considered a separate accounting entity. Major funds are presented individually in the fund-level financial statements. The Educational Service District's major funds are the General Fund and Special Education Fund. The financial activities of the Educational Service District are recorded in the following fund types and individual funds:

Governmental Funds. Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Educational Service District's major governmental funds:

General Fund. This fund is the primary operating fund. It accounts for all financial resources of the Educational Service District, except those required to be accounted for in another fund. Included are all transactions related to the approved current operating budget.

Special Education Fund. The special education fund is used to account for financial resources to be used specifically for providing special education services to students within the Educational Service District.

Fiduciary Funds. Fiduciary funds are used to account for assets held by the Educational Service District in a trustee capacity or as an agent for others. Fiduciary funds are not included in the government-wide statements. The Educational Service District has no fiduciary funds.

Notes to Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

C. Basis of Presentation.

Government-wide Financial Statements. The statement of net position and the statement of activities display information about the Educational Service District as a whole. These statements include the financial activities of the primary government. The financial activities of Educational Service District are all considered governmental and do not reflect any business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Educational Service District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the Educational Service District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service District.

Fund Financial Statements. Fund financial statements report detailed information about the Educational Service District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

D. Basis of Accounting.

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Revenues. Exchange and Non-exchange Transactions: Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service District, available means expected to be received within sixty days of the fiscal year-end.

Notes to Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

Nonexchange transactions, in which the Educational Service District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Educational Service District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Educational Service District on a reimbursement basis.

On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available in advance, interest, tuition, grants, student fees and rentals.

Unearned Revenue. Unearned revenue arises in connection with resources that have been received but before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue.

Expenses/Expenditures. On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

Cash and Cash Equivalents. Cash equivalents include petty cash, demand deposits and other short-term, highly liquid investments that are readily convertible to known amounts of cash.

Inventories. Inventories are not considered significant and are recorded as expenditures when purchased.

Investments. During the fiscal year ended June 30, 2019, investments were limited to certificates of deposit and cash management funds. The cash management funds are local government investment pools held at the Michigan Liquid Asset Fund (MILAF). Local government investment pools allow Educational Service Districts within the State of Michigan to consolidate their funds for investment purposes. Investments in cash management funds are valued at cost which equals market value. Investments are stated at fair value except for the investments in MILAF. MILAF Cash Mgmt Class and Max Class funds are considered external investment pools as defined by the GASB and as such are recorded at amortized cost which approximates fair value. The Educational Service District also participates in CDARS, a service of Promontory International Network LLC, which allows local financial institutions to access up to \$50 million in combined FDIC protection on certificate of deposit investments.

Receivables. All trade and property tax receivables are shown net of an allowance for uncollectible amounts. The Educational Service District considers all receivables to be fully collectible; accordingly, no allowance for uncollectible amounts is recorded. Property taxes are assessed as of December 31 and the related property taxes become a lien on December 1 of the following year.

Amounts due from other governments include State Aid and amounts due from grantors for specific programs. State Aid payments to be received by the Educational Service District in July and August are recorded as a receivable and revenue of the previous fiscal year. Program grants are recorded as receivables and revenues at the time reimbursable project costs are incurred.

Notes to Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans).

Prepaid Assets. Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

Capital Assets. General capital assets are those assets not specifically related to activities reported in proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) using a \$5,000 capitalization threshold and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The Educational Service District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Governmental Activities <u>Estimated Lives</u>
Land improvements	20 years
Buildings and improvements	50 years
Office equipment	5 – 20 years
Computer equipment	5 years
Vehicles	8 years

Accrued Liabilities and Long-term Obligations. All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the noncurrent portion of capital leases, compensated absences, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

Vacation and Sick Leave. Employees must use all vacation leave earned during the current school year by June 30 of that year. Employees have no vested rights to unused sick leave.

Notes to Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

Pension. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits Other Than Pensions. For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

State Categorical Revenue. The Educational Service District receives revenue from the state to administer certain categorical educational programs. State rules require that revenue earmarked for these programs be expended for its specific purpose. Categorical funds received which are not expended by the close of the fiscal year are recorded as deferred inflows.

Interfund Activity. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements.

Economic Dependency. The Educational Service District received approximately 35.5% of its revenue from the Michigan Department of Education. Due to the significance of this revenue source, the Educational Service District is considered to be economically dependent.

Fund Equity. The Educational Service District has implemented GASB Statement 54 "Fund Balance Reporting and Governmental Fund Type Definitions". This statement provides clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe fund balance categories and the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance-amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance-amounts that are legally imposed or otherwise required by external
 parties to be used for a specific purpose;
- Committed fund balance-amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint,
- Assigned fund balance-amounts a government intends to use for a specific purpose; intent
 can be expressed by the governing body or by an official or body to which the governing body
 delegates the authority;
- Unassigned fund balance-amounts that are available for any purpose; positive amounts are reported only in the general fund.

Notes to Financial Statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES. (continued)

The Educational Service District establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the Educational Service District through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).

The Educational Service District has not established a specific policy for use of unrestricted fund balance amounts. Therefore, in accordance with GASB Statement 54, committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of these unrestricted fund balance classifications could be used.

Net Position. Net position represents the difference between assets, deferred outflow of resources, liabilities and deferred inflow of resources. Net position invested in capital assets net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Educational Service District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Encumbrances. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Educational Service District. Commitments outstanding at year end are charged against the subsequent year's appropriation once received and approved.

Use of Estimates. The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Reclassification. Certain items reported in the June 30, 2018 financial statements may have been reclassified to conform to the presentation for the current year.

Adoption of New Accounting Standard. Effective July 1, 2018, the Educational Service District implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, which establishes criteria for identifying fiduciary activities of all state and local governments. This Statement focuses on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The Educational Service District selected to implement the application of this Statement one year earlier than required, which was permitted by GASB. A fund that had previously been report as a fiduciary fund is now being reported as part of the Special Education Fund. The amounts pertaining to the implementation were not material to the Educational Service District.

NOTE 2 - LEGAL COMPLIANCE.

Budgets and Budgetary Accounting. Prior to adoption of the budgets, the school administration prepares and submits their proposed operating budgets commencing the following July 1. A public hearing is conducted to obtain interested party comments. Prior to July 1 the budget is adopted by the Board of Education. Budgeted amounts are as originally adopted, or as amended by the Board of Education. The budget was amended during the year with supplemental appropriations, the last one approved prior to June 30. The Educational Service District does not consider these amendments to be significant. Unused appropriations at June 30 are not carried forward to the following year.

Notes to Financial Statements

NOTE 2 - LEGAL COMPLIANCE. (continued)

The provisions of the Uniform Budgeting and Accounting Act, P.A. 621, became effective in 1980. The Act provides major revenue categories and expenditure functions that constitute minimal levels. The Educational Service District's budget was legally enacted on a functional level. Detail at the activity level is presented in the General Fund and Special Revenue Fund Statement of Revenues, Expenditures and changes in Fund Balances for the benefit of management.

During the year ended June 30, 2019, the Educational Service District incurred expenditures that exceeded the amounts appropriated. P.A. 621 provides that an Educational Service District shall not incur expenditures in excess of the amount appropriated. Minor immaterial violations, if any, are disclosed in budgetary comparison schedules in the required supplemental information.

NOTE 3 - DEPOSITS AND INVESTMENTS.

The components of deposits and investments are reported in the financial statements as follows:

	Governmental Activities		
Cash and cash equivalents:			
Cash - Petty cash	\$	250	
Cash - Checking/Savings		27,164	
Municipal NOW accounts		162,018	
Insured cash sweep - demand deposits		2,219,459	
MILAF Cash Management Funds		5,197	
	\$	2,414,088	
Investments:			
Certificate of Deposits/CDARS	\$	1,759,581	
MILAF Max Plus		2,354,574	
MILAF CD		244,000	
	\$	4,358,155	

As of June 30, 2019, the Educational Service District investments were measured as follows:

Investment Type	Not Measured at Fair Value	Fair Value	Weighted Average Maturity (Years)	Standard & Poor's Rating	Percentage
Certificates of Deposit/CDARS MILAF Max Plus MILAF CD	\$ - 2,354,574 244,000	\$ 1,759,581 - -	0.2006 0.0000 0.1200	N/A AAAm N/A	40.4% 54.0% 5.6%
Total	\$2,598,574	\$ 1,759,581			
Portfolio weighted average matu	ırity				100%

1 day maturity equals .0027, 1 year equals 1.0000

Notes to Financial Statements

NOTE 3 - DEPOSITS AND INVESTMENTS. (continued)

Fair Value Measurements. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A fair value hierarchy is also established which required an entity to maximize the use of observable and minimize the use of unobservable inputs.

There are three (3) levels of inputs that may be used to measure fair value:

Level 1: Quoted prices in active markets for identical securities.

Level 2: Prices determined using other significant observable inputs. Observable inputs are inputs that other market participants may use in pricing a security. These may include quoted prices for similar securities, interest rates, prepayment speeds, credit risk, and others.

Level 3: Prices determined using significant unobservable inputs. Unobservable inputs may be used in situations where quoted prices or observable inputs are unavailable or deemed less relevant (for example, when there is little or no market activity for an investment at the end of the period). Unobservable inputs reflect the organization's own assumptions about the factors market participants would use in pricing an investment and would be based on the best information available.

Following is a description of the valuation methodologies used for instruments measured at fair value on a recurring basis and recognized in the accompanying financial statements, as well as the general classification of such instruments pursuant to the valuation hierarchy.

		Fair Value Measurements							
		vestments							
		t Measured							
	at	Fair Value		Level				Total	
			Level 1 Level 2 Level 3						
Certificates of Deposit	\$	-	\$	-	\$	1,759,581	\$	-	\$ 1,759,581
MILAF Max Plus		2,354,574		-		-		-	2,354,574
MILAF CD		244,000							244,000
	\$	2,598,574	\$		\$	1,759,581	\$		\$ 4,358,155

Interest Rate Risk. In accordance with its investment policy, the Educational Service District will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in the market interest rates by: structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the Educational Service District's cash requirements.

Credit Risk. State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations (NRSROs). As of June 30, 2019, the Educational Service District did not have any investments with ratings below prime.

Notes to Financial Statements

NOTE 3 - DEPOSITS AND INVESTMENTS. (continued)

Concentration of Credit Risk. The Educational Service District will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Educational Service District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Custodial Credit Risk – Deposits. In the case of deposits, this is the risk that, in the event of a bank failure, the Educational Service District's deposits may not be returned to it. As of June 30, 2019, none of the Educational Service District's bank balance of \$2,611,348 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial Credit Risk – Investments. For an investment, this is the risk that, in the event of a bank or counterparty failure, the Educational Service District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party and deposits may not be returned to it. As of June 30, 2019, there was \$2,359,771 that was exposed to custodial credit risk because it was uninsured and uncollateralized with securities held by the pledging financial institution's trust department or agent, but not in the Educational Service District's name. The carrying amount of all investments is \$4,358,155.

The Educational Service District will minimize custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer by: limiting investments to the types of securities allowed by law, and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which the district will do business. Much of these uninsured investments were invested into U.S. Treasury government securities, which are protected by the good faith and credit of the U.S. Government and normally have very little risk. The Educational Service District also participates in CDARS, a service of Promontory International Network LLC, which allows local financial institutions to access up to \$50 million in combined FDIC protection on certificate of deposit investments.

The Board of Education authorized the following financial institutions for the investment of the Educational Service District's funds for the year ended June 30, 2019: Flagstar Bank, mBank, CDARS (a service of Promontory International Network LLC), Michigan Liquid Asset Fund, HPC Credit Union, Huntington National Bank, Alpena Alcona Area Credit Union, Independent Bank, and Chemical Bank.

Foreign Currency Risk. The Educational Service District is not authorized to invest in investments which have this type of risk.

NOTE 4 - INTERFUND RECEIVABLES AND PAYABLES.

Interfund receivable and payable balances at June 30, 2019 are as follows:

Fund	R	eceivable	Payable		
General Fund Special Education Fund	\$	107,569	\$	107,569	
Totals	\$	107,569	\$	107,569	

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided, (2) transactions are recorded in the accounting systems, and (3) payments between funds are made. All amounts are expected to be repaid within one year.

Notes to Financial Statements

NOTE 5 - CAPITAL ASSETS.

Capital assets activity for the fiscal year ended June 30, 2019 was as follows:

			Disposals	
	Balances		and	Balances
	June 30, 2018	Additions	Adjustments	June 30, 2019
Capital assets not being depreciated: Land	\$ 152,248	\$ -	\$ -	\$ 152,248
Capital assets being depreciated:				
Land improvements	193,504	77,345	-	270,849
Buildings and improvements	2,376,596	8,353	-	2,384,949
Office and computer equipment	909,517	52,399	(10,114)	951,802
Vehicles	80,141	87,500	(62,081)	105,560
	3,559,758	225,597	(72,195)	3,713,160
Less accumulated depreciation:				
Land improvements	(136,092)	(8,344)	-	(144,436)
Buildings and improvements	(1,535,948)	(65,772)	-	(1,601,720)
Office and computer equipment	(875,693)	(42,514)	10,114	(908,093)
Vehicles	(80,141)	(5,016)	62,081	(23,076)
			,	
	(2,627,874)	(121,646)	72,195	(2,677,325)
	931,884	103,951		1,035,835
Net capital assets	\$ 1,084,132	\$ 103,951	\$ -	\$ 1,188,083

Depreciation expense was not allocated to governmental functions. It appears on the statement of activities as "unallocated".

The Educational Service District entered into a commitment with Wolgast Corporation for improvements during the year ended June 30, 2019. The contract states the contractor will be reimbursed for necessary costs. As of June 30, 2019, there was a total commitment of \$382,690 pertaining to this contract with a remaining commitment of \$382,690.

NOTE 6 - OPERATING LEASES.

The Educational Service District has three leases for vehicles. One lease commenced October 2016 and is ending on December 2019, and the other two leases commenced December 2017 and are ending February 2021. The Educational Service District makes rent payments on a monthly basis of \$293, \$321, and \$315, respectively.

The total rental expense under all operating leases for the year ended June 30, 2019 was \$10,846.

Notes to Financial Statements

NOTE 6 - OPERATING LEASES. (continued)

The remaining minimum lease payments under operating leases as of June 30, 2019 are as follows:

Year ending June 30:

 $\begin{array}{ccc} 2020 & \$ \ 9,382 \\ 2021 & \underline{5,084} \\ \text{Total remaining minimum lease payments} & \$14,466 \end{array}$

NOTE 7 - FUND BALANCE RESERVATIONS AND DESIGNATIONS.

The Educational Service District's fund balances are constrained at June 30 as follows:

	2019		2018		
General Fund					
Nonspendable for prepaid expenditures	\$	14,512	\$	11,542	
Committed for improvements		200,000		-	
Assigned		23,917			
Total General Fund	\$	238,429	\$	11,542	
Special Educational Fund					
Nonspendable for prepaid expenditures	\$	39,186	\$	39,056	
Restricted for special education		4,138,676		6,724,963	
Restricted for special education -					
committed for capital improvements		600,000			
Total Special Education Fund	\$	4,777,862	\$	6,764,019	

NOTE 8 - PROPERTY TAXES.

The assessed values of real and personal property situated in the Educational Service District are established annually by local taxing authorities as of December 31 and are equalized by the State at an estimated 50 percent of current market value. The property tax is levied on July 1 and becomes delinquent after September 14 for Alcona County residents and July 31 for City of Alpena residents, with the remainder levied December 1 and payable by February 14. Uncollected property taxes as of March 1 are added to the County delinquent tax rolls. By agreement with the various counties, the Counties purchase at face value the real property taxes receivable returned delinquent each March 1. The property value used for determining the amount of property tax levied is known as the "taxable value" (TV). This differs from the State Equalized Value (SEV) by increases being limited to a cost-of-living adjustment or five (5) percent, whichever is less. The taxable value for the 2018-2019 school year in the Educational Service District was established at \$1,912,338,311. General Education Millage of .2139 and Special Education Millage of 1.9743 mills have been approved by the voters of the Educational Service District.

Notes to Financial Statements

NOTE 9 - TAX ABATEMENTS.

The Educational Service District may receive reduced tax revenues as a result of Industrial Facilities Tax exemptions (PA 198 of 1974) or Brownfield Redevelopment Agreements granted by cities within the boundaries of the Educational Service District. Industrial facility exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities. Brownfield redevelopment agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties. Accordingly, such agreements meet the criteria of "tax abatements" under GASB Statement No. 77.

For the fiscal year ended June 30, 2019, the Educational Service District's tax revenues were reduced by approximately \$2,114 under these programs. The Educational Service District is not reimbursed for lost revenue caused by tax abatements. There were no abatements made by the Educational Service District.

NOTE 10 - DEFINED BENEFIT PENSION PLAN.

A. Plan Description.

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members – eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System. The System's financial statements are available at www.michigan.gov/orsschools.

Benefits Provided

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits are determined by final average compensation, years of service, and a pension factor ranging from 1.25% to 1.50%. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

Notes to Financial Statements

NOTE 10 - DEFINED BENEFIT PENSION PLAN. (continued)

Contributions

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of pension benefits of active and retired members. Contribution provisions are specified by state statute and may be amended only by action of the State Legislature.

The Educational Service District's contributions are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2017 valuation will be amortized over a 21-year period beginning October 1, 2017 and ending September 30, 2038.

The range of rates are as follows:

February 1, 2018 –September 30, 2018	13.54% - 19.74%
October 1, 2018 – September 30, 2019	13.39% - 19.59%

Depending on the plan selected, plan member contributions range from 0% up to 7% of gross wages. Plan members electing into the defined contributions plan are not required to make additional contributions.

Required contributions to the pension plan from the Educations Service District were \$1,216,054 for the year ended September 30, 2018.

B. Pension Liabilities.

At June 30, 2019, the Educational Service District reported a liability of \$13,425,076 for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 2017. The Educational Service District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2018 the Educational Service District's proportion was 0.04466%, which was an increase of .00129% from its proportion measured as of September 30, 2017.

Notes to Financial Statements

NOTE 10 - DEFINED BENEFIT PENSION PLAN. (continued)

C. Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

For the year ended June 30, 2019, the Educational Service District recognized pension expense of \$2,665,797. At June 30, 2019, the Educational Service District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		s of Inflows	
Differences between expected and actual experience	\$	62,295	\$	97,558
Changes of assumptions		3,109,237		-
Net difference between projected and actual earnings on pension plan investments		-		917,934
Changes in proportion and differences between the Educational Service District contributions and proportionateshare of contributions		659,026		44,429
The Educational Service District contributions subsequent to the measurement date		983,616		<u>-</u>
Total	\$	4,814,174	\$	1,059,921

Contributions subsequent to the measurement date reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred (Inflow) and Deferred Outflow of Resources by Year (To be Recognized in Future Pension Expenses)

Year Ending September 30	 Amount
2019	\$ 2,073,718
2020	\$ 878,999
2021	\$ 584,400
2022	\$ 217,136

Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Notes to Financial Statements

NOTE 10 - DEFINED BENEFIT PENSION PLAN. (continued)

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions

Valuation Date: September 30, 2017

Actuarial Cost Method: Entry Age, Normal

Wage Inflation Rate: 2.75%

Investment Rate of Return:

MIP and Basic Plans (Non-Hybrid): 7.05%
Pension Plus Plan (Hybrid): 7.00%
Pension Plus 2 Plan: 6.00%

Projected Salary Increases: 2.75 – 11.55%, including wage inflation at 2.75%

Cost-of-Living Pension Adjustments: 3% Annual Non-Compounded for MIP Members

Mortality: RP-2014 Male and Female Combined Healthy Life Mortality Tables, scaled by 82% for

males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006. For retirees, 100% of the table rates were used. For active members, P-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2017 valuation. The total pension liability as of September 30, 2018, is based on the results of an actuarial valuation date of September 30, 2017, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 4.5188 for non-university employers.
- Recognition period for assets in years is 5.000.
- Full actuarial assumptions are available in the 2018 MPSERS Comprehensive Annual Financial Report. (www.michigan.gov/orsschools).

Notes to Financial Statements

NOTE 10 - DEFINED BENEFIT PENSION PLAN. (continued)

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2018, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return*
Domestic equity pools	28.0%	5.7%
% Alternative investment pools	18.0%	9.2%
International equity	16.0%	7.2%
Fixed income pools	10.5%	0.5%
Real estate and infrastructure pools	10.0%	3.9%
Absolute return pools	15.5%	5.2%
Short term investment pools	2.0%	0.0%
TOTAL	100.0%	

^{*}Long term rate of return are net of administration expenses and 2.3% inflation.

Rate of Return

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 11.11%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

A discount rate of 7.05% was used to measure the total pension liability (7.0% for the Pension Plus Hybrid plan, 6.0% for the Pension Plus 2 plan provided through non-university employers only). This discount rate was based on the long term expected rate of return on pension plan investments of 7.05% (7.0% for the Pension Plus Hybrid plan, 6.0% for the Pension Plus 2 plan). The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to Financial Statements

NOTE 10 - DEFINED BENEFIT PENSION PLAN. (continued)

Sensitivity of the Educational Service District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Educational Service District's proportionate share of the net pension liability calculated using the discount rate of 7.05% (7.0% for the Hybrid plan and 6.0% for the Pension Plus 2 plan), as well as what the Educational Service District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

1% Decrease	Current Single Discount Rate Assumption	1% Increase
6.05% / 6.0% / 5.0%	7.05% / 7.0% / 6.0%	8.05% / 8.0% / 7.0%
\$ 17,626,088	\$ 13,425,076	\$ 9,934,718

Michigan Public School Employees' Retirement System (MPSERS) Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued MPSERS CAFR, available at www.michigan.gov/orsschools.

Payable to the Pension Plan. At year end, the Educational Service District is current on all required pension plan payments. Amounts accrued at year end for accounting purposes are reported in the financial statements as accrued expenses. These amounts represent current payments for June paid in July, accruals for summer pay (primarily for teachers) and the contributions due funded from state aid revenue section 147c restricted to fund the MPSERS Unfunded Actuarial Accrued Liability (UAAL) Stabilization rate contributions.

NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB).

Plan Description

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members— eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's health plan provides all eligible retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at www.michigan.gov/orsschools.

Notes to Financial Statements

NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB). (continued)

Benefits Provided

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013 and 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

Contributions

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2017 valuation will be amortized over a 21-year period beginning October 1, 2017 and ending September 30, 2038.

The schedule below summarizes OPEB contribution rates in effect for fiscal year 2018.

Notes to Financial Statements

NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB). (continued)

Benefit Structure	Member	Employer
Premium Subsidy	3.00%	6.44%
Personal Healthcare Fund (PHF)	0.00%	6.13%

Required contributions to the OPEB plan from the Educational Service District were \$295,538 for the year ended September 30, 2018.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Educational Service District reported a liability of \$3,619,206 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2017. The Educational Service District's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2018, the Educational Service District's proportion was .04553 percent which was an increase of .00226 percent from its proportion measured as of October 1, 2017.

For the year ending June 30, 2019, the Educational Service District recognized OPEB expense of \$213,427. At June 30, 2019, the Educational Service District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	 Deferred Inflows of Resources	
Differences between actual and expected experience	\$ -	\$ 673,627	
Changes of assumptions	383,276	-	
Net difference between projected and actual earnings on OPEB plan investments	-	139,095	
Changes in proportion and differences between employer contributions and proportionate share of contributions	170,117	1,005	
Employer contributions subsequent to the measurement date	214,428	 <u>-</u>	
Total	\$ 767,821	\$ 813,727	

Contributions subsequent to the measurement date reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Notes to Financial Statements

NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB). (continued)

Deferred (Inflow) and Deferred Outflow of Resources by Year (To be Recognized in Future OPEB Expenses)

Year Ending September 30	 Amount
2019	\$ 145,131
2020	\$ (69,297)
2021	\$ (69,297)
2022	\$ (40,928)
2023	\$ (11,515)

Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions

Valuation Date:	September 30, 2017
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	2.75%
Investment Rate of Return:	7.15%
Projected Salary Increases:	2.75 – 11.55%, including wage inflation at 2.75%
Healthcare Cost Trend Rate:	7.5% Year 1 graded to 3.0 % Year 12
Mortality: Other Assumptions:	RP-2014 Male and Female Combined Healthy Life Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Opt-Out Assumptions	21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.
Survivor Coverage	80% of male retirees and 67% of female retirees are assumed to have coverage continuing after the retiree's death.
Coverage Election at Retirement	75% of male and 60% of female future retirees are assumed to elect coverage for 1 or more dependents.

Notes to Financial Statements

NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB). (continued)

Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual OPEB valuations beginning with the September 30, 2017 valuation. The total OPEB liability as of September 30, 2018, is based on the results of an actuarial valuation date of September 30, 2017, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 5.6018 for non-university employers.
- Recognition period for assets in years is 5.0000.
- Full actuarial assumptions are available in the 2018 MPSERS Comprehensive Annual Financial Report found on the ORS website at www.michigan.gov/orsschools.

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2018, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return*
Domestic equity pools	28.0%	5.7%
% Alternative investment pools	18.0%	9.2%
International equity	16.0%	7.2%
Fixed income pools	10.5%	0.5%
Real estate and infrastructure pools	10.0%	3.9%
Absolute return pools	15.5%	5.2%
Short term investment pools	2.0%	0.0%
TOTAL	100.0%	

^{*}Long term rates of return are net of administration expenses and 2.3% inflation.

Rate of Return

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, was 10.75%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Notes to Financial Statements

NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB). (continued)

Discount Rate

A discount rate of 7.15% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 7.15%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of Educational Service District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the Educational Service District's proportionate share of the net OPEB liability calculated using the discount rate of 7.5%, as well as what the Educational Service District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher:

1%	Decrease	Current Discount		19	6 Increase		
	6.15%	Rate 7.15%		Rate 7.1			8.15%
\$	4,344,783	\$	3,619,206	\$	3,008,907		

Sensitivity of Educational Service District's Proportionate Share of the Net OPEB Liability to Healthcare Cost Trend Rate

The following presents the Educational Service District's proportionate share of the net OPEB liability calculated using assumed trend rates, as well as what the Educational Service District's proportionate share of net the OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher:

	Curi	rent Healthcare		
1% Decrease Cost Trend Rate			19	6 Increase
\$ 2,976,757	\$	3,619,206	\$	4,356,226

OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued 2018 MPSERS CAFR, available on the ORS website at www.michigan.gov/orsschools.

Payable to OPEB. At year end, the Educational Service District is current on all required OPEB payments. Amounts accrued at year end for accounting purposes are reported in the financial statements as accrued expenses. These amounts represent current payments for June paid in July, accruals for summer pay (primarily for teachers).

Notes to Financial Statements

NOTE 12 - INTERFUND TRANSFERS.

The Special Education Fund transferred \$513,670 to the General Fund. The transfer to the General Fund was to reimburse indirect costs of grant programs and to reimburse for administrative (business, technology, etc.) and support services (operations and maintenance) of non-grant programs.

NOTE 13 - RISK MANAGEMENT.

The Educational Service District is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, and natural disasters. The Educational Service District manages its risk exposures and provides certain employee benefits through a combination of self-insurance programs, risk management pools and excess insurance coverage policies. Following is a summary of these self-insurance programs and risk management pool participation.

The Educational Service District participates in the Michigan Association of School Boards (MASB), School Employers Group (SEG) Property and Casualty Pool for general and automobile liability, motor vehicle physical damage and property damage coverage. The MASB-SEG Property/Casualty Pool, Inc. was established in May 1985, pursuant to the laws of the State of Michigan. The purpose of the pool is to provide cooperative and comprehensive risk financing and control services.

Member premiums are used to purchase excess insurance coverage and pay member claims in excess of deductible amounts. The deductible amount of any one loss ranges from \$250 to \$1,000 with a maximum coverage amount of \$5,000,000 for liability claims.

The Educational Service District also participates in the SEG-Self-Insured Workers' Disability Compensation Fund for its Workers Compensation liabilities with coverage specific/statutory (unlimited) employers' liability of \$500,000.

The Educational Service District has purchased commercial insurance for medical benefits claims. A self-funded Dental and Vision Benefit Plan is provided for employees and their eligible dependents.

NOTE 14 - CONTINGENCIES, CLAIMS AND LITIGATION.

At various times there may be certain claims or lawsuits, either asserted or unasserted, pending against the Educational Service District. It is the policy of the Alpena-Montmorency-Alcona Educational Service District to record a liability for any contingency, claim or lawsuit when the loss is probable and an amount can be reasonably estimated. The Educational Service District is not aware of any loss contingencies that have not been recorded.

The Universal Service Administrative Company has requested the Educational Service District to refund \$56,395 that was received under the Telecommunications Act of 1996. The Educational Service District is appealing this request. The outcome is unknown at this time, but it is reasonably possible the Educational Service District could have to repay up to \$56,395.

NOTE 15 - SUBSEQUENT EVENTS.

Management has evaluated subsequent events through September 26, 2019, the date on which the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

Required Supplemental Information Budgetary Comparison Schedule - General Fund

Year ended June 30, 2019

	Budget /	Amounts		Variance from
	Original	Final	Actual	Final Budget
REVENUES				
Local sources	\$ 892,636	\$ 651,082	\$ 665,230	\$ 14,148
State sources	2,973,262	3,261,025	2,146,008	(1,115,017)
Federal sources	11,000	27,912	29,976	2,064
Total revenues	3,876,898	3,940,019	2,841,214	(1,098,805)
EXPENDITURES				
Instructional Services				
Instructional services	702,196	555,636	537,635	18,001
Great Start grant	286,787	262,861	159,129	103,732
Math/Science grant	265,797	240,867	192,368	48,499
Great Start readiness	1,739,395	1,633,661	1,119,904	513,757
Mental health grant		437,357		437,357
	2,994,175	3,130,382	2,009,036	1,121,346
Administrative and Support Services				
Leadership / governance	374,471	403,239	387,585	15,654
Business / compliance	579,033	519,588	503,774	15,814
Operation and maintenance	159,233	141,747	109,290	32,457
Technology services	372,553	257,725	237,135	20,590
	1,485,290	1,322,299	1,237,784	84,515
Total expenditures	4,479,465	4,452,681	3,246,820	1,205,861
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(602,567)	(512,662)	(405,606)	107,056
OTHER FINANCING SOURCES (USES) Transfers from other funds	475,000	505,000	513,670	8,670
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(127,567)	(7,662)	108,064	115,726
FUND BALANCES, beginning of the year	1,185,494	1,185,494	1,185,494	_
u.e_e, segiming of the year	.,, 10 1	.,	.,, 10 1	
FUND BALANCES, end of the year	\$ 1,057,927	\$ 1,177,832	\$ 1,293,558	\$ 115,726

Required Supplemental Information Budgetary Comparison Schedule - Special Education Fund

Year ended June 30, 2019

	Budget Amounts			Variance from
	Original	Final	Actual	Final Budget
REVENUES				
Local sources	\$ 4,270,243	\$ 4,475,566	\$ 4,555,791	\$ 80,225
State sources	1,915,461	1,948,084	1,938,330	(9,754)
Federal sources	2,081,992	2,349,675	2,157,941	(191,734)
Total revenues	8,267,696	8,773,325	8,652,062	(121,263)
EXPENDITURES				
Direct Instruction				
Pied Piper - MoCI	452,758	408,048	388,302	19,746
Pied Piper - SCI	430,943	456,264	415,364	40,900
ECDD classroom	217,726	231,368	224,046	7,322
	1,101,427	1,095,680	1,027,712	67,968
Instructional Support				
Psychological services	650,497	675,876	651,750	24,126
Learning disabilities	125,172	125,172	123,538	1,634
Cognitively impaired	246,661	250,538	248,181	2,357
Autistic impaired	147,602	160,380	151,507	8,873
Speech therapy	771,771	699,387	689,111	10,276
Social work	178,001	194,409	192,097	2,312
Early intervening	391,091	503,577	376,231	127,346
Occupational therapy	150,721	148,071	145,214	2,857
Physical therapy	87,861	96,048	94,424	1,624
Improvement of instruction	60,086	60,832	51,194	9,638
Regional MIBLSI	43,403	16,300	16,300	-
ECDD consultant	135,540	149,766	140,784	8,982
Early on consultant	75,174	99,073	78,572	20,501
Emotionally impaired	281,799	288,569	280,046	8,523
Transition services	50,932	51,082	50,926	156
	3,396,311	3,519,080	3,289,875	229,205
Administrative				
Planning, monitoring, data collection	728,572	790,620	760,690	29,930
Board of education	27,000	29,000	18,689	10,311
	755,572	819,620	779,379	40,241

Required Supplemental Information Budgetary Comparison Schedule - Special Education Fund

Year ended June 30, 2019

	Budget Amounts					Vari	ance from	
		Original		Final		Actual	Fin	al Budget
Other Costs	•	0.4-00-	•		•	0.40 =0=	•	
Operation and maintenance	\$	245,937	\$	264,437	\$	243,737	\$	20,700
Capital outlay		85,000		110,000		43,716		66,284
Local P.A.C.		750		750		366		384
Pupil transportation		1,041,126		1,105,261		1,011,471		93,790
Payments to other governmental								
agencies / other		1,628,000		1,400,857		1,396,707		4,150
		3,000,813		2,881,305		2,695,997		185,308
Total expenditures		8,254,123		8,315,685		7,792,963		522,722
•								
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		13,573		457,640		859,099		401,459
(ONDER) EXILENDITORES		10,070		407,040		000,000		401,400
OTHER FINANCING SOURCES (USES)								
Transfers to other funds		(475,000)		(510,000)		(513,670)		(3,670)
EXCESS OF REVENUES AND OTHER								
SOURCES OVER (UNDER)								
EXPENDITURES AND OTHER USES		(461,427)		(52,360)		345,429		397,789
FUND BALANCES, beginning of the year		4,432,433		4,432,433		4,432,433		
FUND BALANCES, end of the year	φ	2.074.000	¢	4 200 072	ф	4 777 060	ď	207 700
I GIVE BALANCES, end of the year	Φ	3,971,006	\$	4,380,073	\$	4,777,862	\$	397,789

Required Supplemental Information Schedule of Proportionate Share of the Net Pension Liability

Michigan Public School Employees Retirement Plan Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	2018	2017	2016	2015	2014
A. Reporting unit's proportion of net pension liability (%)	0.04466%	0.04337%	0.04089%	0.03987%	0.04079%
B. Reporting unit's proportionate share of net pension liability	\$13,425,076	\$11,239,754	\$10,201,092	\$ 9,737,628	\$ 8,984,285
C. Reporting unit's covered- employee payroll	\$ 3,882,775	\$ 3,724,155	\$ 3,489,653	\$ 3,332,201	\$ 3,491,221
D. Reporting unit's proportionate share of net pension liability as a percentage of its covered-employee payroll (%)	345.76%	301.81%	292.32%	292.23%	257.34%
Plan fiduciary net position as a percentage of total pension liability	62.36%	64.21%	63.27%	63.17%	66.20%

Changes in benefit terms: There were no changes in benefit terms in 2018.

Changes in benefit assumptions: There were no changes in benefit assumptions in 2018.

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with FYE September 30, 2014.

Required Supplemental Information
Schedule of the Pension Contributions

Michigan Public School Employees Retirement Plan Last 10 Educational Service District Fiscal Years (Amounts determined as of 6/30 of each year)

		2019		2018		2017		2016		2015
A. Statutorily required contributions	\$	652,814	\$	667,510	\$	687,195	\$	652,087	\$	732,077
B. Contributions in relation to statutorily required contributions*	\$	652,753	\$	667,510	\$	687,195	\$	651,815	\$	732,341
C. Contribution deficiency (excess)	\$	61	\$		\$		\$	272	\$	(264)
D. Reporting unit's covered-employee payroll	\$3	3,796,216	\$:	3,839,093	\$3	3,654,344	\$3	3,283,152	\$3	3,337,124
Contributions as a percentage of covered-employee payroll		17.19%		17.39%		18.80%		19.85%		21.95%

Changes in benefit terms: There were no changes in benefit terms in 2018.

Changes in benefit assumptions: There were no changes in benefit assumptions in 2018.

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with FYE June 30, 2015.

^{*}Contributions in relation to statutorily required contributions are the contributions a reporting unit actually made to MPSERS, which may differ from the statutorily required contributions.

Required Supplemental Information Schedule of the Proportionate Share of the Net OPEB Liability

Michigan Public School Employees Retirement Plan Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	2018	2017
A. Reporting unit's proportion of net OPEB liability (%)	0.04553%	0.04327%
B. Reporting unit's proportionate share of net OPEB liability	\$ 3,619,206	\$ 3,831,803
C. Reporting unit's covered- employee payroll (OPEB)	\$ 3,882,775	\$ 3,839,093
D. Reporting unit's proportionate share of net OPEB liability as a percentage of its covered-employee payroll (%)	93.21%	99.81%
E. Plan fiduciary net position as a percentage of total OPEB liability	42.95%	36.39%

Changes in benefit terms: There were no changes in benefit terms in 2018.

Changes in benefit assumptions: There were no changes in benefit assumptions in 2018.

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with fiscal year ending June 30, 2017.

Required Supplemental Information Schedule of OPEB Contributions

Michigan Public School Employees Retirement Plan Last 10 Educational Service District Fiscal Years (Amounts determined as of 6/30 of each year)

	2019	 2018
A. Statutorily required OPEB contributions	\$ 295,538	\$ 293,094
B. OPEB Contributions in relation to statutorily required contributions*	\$ 295,449	\$ 293,119
C. Contribution deficiency (excess)	\$ 89	\$ (25)
D. Reporting unit's covered-employee payroll (OPEB)	\$ 3,796,216	\$ 3,839,093
E. OPEB contributions as a percentage of covered-employee payroll	7.78%	7.64%

Changes in benefit terms: There were no changes in benefit terms in 2018.

Changes in benefit assumptions: There were no changes in benefit assumptions in 2018.

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with fiscal year ending June 30, 2018.

^{*}Contributions in relation to statutorily required OPEB contributions are the contributions an employer actually made to the OPEB Plan, as distinct from the statutorily required contributions.

OTHER SUPPLEMENTAL INFORMATION

INDIVIDUAL FUND STATEMENTS

General Fund Balance Sheet

	June 30					
		2019		2018		
ASSETS						
Cash and cash equivalents	\$	979,828	\$	223,612		
Taxes receivable		6,060		3,979		
Accounts receivable		457		4,381		
Due from other funds		107,569		-		
Due from other governmental units		401,130		392,963		
Interest receivable on investments and deposits		7,500		8,858		
Investments		1,179,486		2,107,974		
Prepaid expenditures		14,512		11,542		
Total assets	\$	2,696,542	\$	2,753,309		
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$	116,902	\$	136,329		
Due to other funds		-		476,190		
Due to other governmental units		90,076		62,381		
Accrued expenditures		44,094		52,237		
Salaries payable		45,137		79,018		
Unearned revenue		1,106,775		761,660		
Total liabilities		1,402,984		1,567,815		
Fund Balances						
Nonspendable		14,512		11,542		
Committed		200,000		-		
Assigned		23,917		-		
Unassigned		1,055,129		1,173,952		
Total fund balances		1,293,558		1,185,494		
Total liabilities and fund balances	\$	2,696,542	\$	2,753,309		

	Year ended June 30						
		2019		2019		2018	
	Fir	nal Budget		Actual		Actual	
REVENUES							
LOCAL SOURCES							
Property tax levy	\$	406,282	\$	409,134	\$	401,246	
Penalties and interest on delinquent taxes	•	250	•	259	,	564	
Revenue in lieu of taxes		2,500		2,415		2,832	
Earnings on investments and deposits		28,000		37,795		24,043	
Tuition - GSRP		3,200		3,200		-	
Conference fees		2,150		2,351		1,638	
Compensation received in payment for services							
provided to other public schools		202,543		203,908		409,844	
Private sources (contributions)		1,169		1,169		2,982	
USF reimbursement		-		-		1,451	
Proceeds from the sale of capital assets		-		-		1,750	
Insurance refund		988		988			
Miscellaneous		4,000		4,011		2,832	
-		054 000		005.000		0.40.400	
Total local sources		651,082		665,230		849,182	
STATE SOURCES							
State aid							
Unrestricted		377,246		377,246		369,849	
Restricted		2,859,933		1,756,393		2,025,123	
Restricted - received through another district		16,293		4,816		3,624	
State payments in lieu of taxes		7,553		7,553		4,249	
Total state sources		3,261,025		2,146,008		2,402,845	
FEDERAL SOURCES							
Trusted Advisors		_		_		24,500	
REAP - 2018-2019		16,912		16,912			
Child & Adult Food Program		11,000		13,064		12,962	
Race to the Top - Early Learning Challenge		-		-		288	
Total fodoval accuracy		07.040		20.070		07.750	
Total federal sources		27,912		29,976		37,750	
Total revenues		3,940,019		2,841,214		3,289,777	

			Year er	nded June 30	
	201	9		2019	2018
	Final Bu	ıdget		Actual	 Actual
EXPENDITURES					
INSTRUCTION					
PRE-SCHOOL					
Salaries	\$ 15	57,531	\$	105,028	\$ 234,546
Employee benefits		03,585		70,139	130,225
Purchased services		91,366		442,486	483,002
Supplies and materials	•	72,788		10,433	32,301
Other		5,169		1,962	3,905
Outgoing transfers		31,375		65,653	 102,762
	1,0	11,814		695,701	 986,741
ELEMENTARY					
Supplies and materials		838		837	 -
MIDDLE/JUNIOR HIGH					
Supplies and materials		29		29	 -
SPECIAL EDUCATION					
Supplies and materials		33		33	-
Total instruction	1,0	12,714		696,600	 986,741
SUPPORTING SERVICES					
PUPIL SERVICES					
TRUANCY SERVICES					
Purchased services	:	20,000	-	20,000	15,690
GUIDANCE SERVICES					
Salaries		1,849		998	3,060
Employee benefits		1,268		503	1,408
Purchased services		600		377	 -
		3,717		1,878	 4,468
Total pupil services		23,717		21,878	20,158

			Year e	ended June 30	ı	
		2019		2019		2018 Actual
	<u> Fin</u>	al Budget		Actual		Actual
EXPENDITURES (CONTINUED)						
INSTRUCTIONAL STAFF SERVICES						
IMPROVEMENT OF INSTRUCTION	•	4=4 00=	•	400.004	•	
Salaries	\$	171,095	\$	168,904	\$	209,552
Employee benefits Purchased services		115,543 480,121		115,749 23,761		142,763 54,993
Supplies and materials		5,879		5,574		4,696
Other		3,369		165		448
Outgoing transfers		86,650		75,000		-
		862,657		389,153		412,452
INSTRUCTION RELATED TECHNOLOGY						
Salaries		62,227		62,849		59,207
Employee benefits		53,810		53,366		50,165
Purchased services		2,875		538		2,040
Supplies and materials		1,548		111		567
		120,460		116,864		111,979
SUPERVISION/DIRECTION						
OF INSTRUCTIONAL STAFF						
Salaries		182,716		105,736		126,266
Employee benefits		162,451		86,563		80,401
Purchased services		10,013 1,487		6,952 333		3,779
Supplies and materials		356,667		199,584	-	4,447 214,893
ACADEMIC STUDENT ASSESSMENT						
Supplies and materials		2,000				2,099
OTHER INSTRUCTIONAL STAFF SERVICES						
Salaries		88,503		88,504		-
Employee benefits		47,537		47,606		-
Purchased services		18,948		11,176		-
Supplies and materials Other		5,016		1,454		-
Other		294 160,298		294 149,034		
		100,290		143,034		
Total instructional staff services		1,502,082		854,635		741,423

		Year ended June 30	
	2019 Final Budget	2019 Actual	2018 Actual
EXPENDITURES (CONTINUED)			
GENERAL ADMINISTRATION			
BOARD OF EDUCATION Salaries Employee benefits Purchased services Supplies and materials Other	\$ 4,000 310 69,835 2,700 10,951 87,796	\$ 2,883 221 64,815 2,203 9,019 79,141	\$ 3,025 232 67,547 3,233 9,571 83,608
EXECUTIVE ADMINISTRATION Salaries Employee benefits Purchased services Supplies and materials Other	88,060 58,073 8,700 3,000 9,358 167,191	88,060 57,618 8,005 2,252 9,141 165,076	80,340 54,999 5,115 4,028 9,009 153,491
GRANT WRITER Salaries Employee benefits Purchased services	1,245 941 	1,245 939 - 2,184	3,962 2,277 97 6,336
Total general administration	257,173	246,401	243,435
FISCAL SERVICES Salaries Employee benefits Purchased services Supplies and materials Other	305,631 192,193 24,150 3,500 2,458 527,932	297,743 185,028 20,809 2,650 2,358 508,588	329,531 217,386 20,149 3,035 2,240 572,341
INTERNAL SERVICES Purchased services	131	131	790
OTHER BUSINESS SERVICES Purchased services Other	800 1,500 2,300	800 630 1,430	756 6,421 7,177
Total business services	530,363	510,149	580,308

			Year e	nded June 30		
		2019		2019		2018
	<u> Fina</u>	l Budget		Actual		Actual
EXPENDITURES (CONTINUED)						
OPERATIONS AND MAINTENANCE						
OPERATIONS BUILDINGS SERVICES						
Salaries	\$	1,000	\$	869	\$	411
Employee benefits		531		538		184
Purchased services		89,907		79,073		104,130
Supplies and materials Outgoing transfers		18,059		14,240		20,767 8,289
Capital outlay		29,350		26,394		
Total operations and maintenance		138,847		121,114		133,781
PUPIL TRANSPORTATION						
PUPIL TRANSPORTATION						
Outgoing transfers		35,843		35,843		45,150
Total pupil transportation		35,843		35,843		45,150
CENTRAL SERVICES						
PLANNING, RESEARCH, DEVELOPMENT AND EVALUATION						
Purchased services		30,000		22,868		2,375
Outgoing transfers		16,000		1,500		-
		46,000		24,368		2,375
COMMUNICATION SERVICES						
Purchased services		5,358		5,009		5,702
STAFF/PERSONNEL SERVICES						
Salaries		75,457		75,457		71,250
Employee benefits		59,123		58,181		53,366
Purchased services		26,230		15,491		16,640
Supplies and materials		750		619		282
Other		372		372	-	268
		161,932		150,120		141,806

	Year ended June 30						
		2019 2019 Final Budget Actual				2018 Actual	
EXPENDITURES (CONTINUED)							
INFORMATION MANAGEMENT SERVICES Salaries Employee benefits Purchased services Supplies and materials Capital outlay	\$	35,536 26,975 116,404 20,500 - 199,415	\$	35,536 26,975 100,323 18,066 - 180,900	\$	100,030 66,698 58,900 3,233 260 229,121	
Total central services		412,705		360,397		379,004	
Total supporting services		2,900,730		2,150,417		2,143,259	
COMMUNITY SERVICES							
COMMUNITY SERVICES DIRECTION Salaries Employee benefits Purchased services Supplies and materials Other		57,041 39,239 65,634 3,000 2,500 167,414		29,379 21,779 45,269 1,765 124 98,316		16,535 9,959 20,225 1,510 494 48,723	
COMMUNITY ACTIVITIES Purchased services Supplies and materials Other		13,217 20,613 10,944 44,774		2,033 12,656 7,872 22,561		10,546 46,534 6,890 63,970	
CUSTODY AND CARE OF CHILDREN Salaries Employee benefits Purchased services		1,520 1,520		21 10 550 581		- - 1,071 1,071	
OTHER COMMUNITY SERVICES Purchased services Supplies and materials Other		5,414 		5,414 5,414		4,280 285 4,565	
Total community services		219,122		126,872		118,329	

	2019 Final Budget	Year ended June 30 2019 Actual	2018 Actual
EXPENDITURES (CONTINUED)			
PAYMENTS TO OTHER GOVERNMENTAL AGENCIES AND FACILITIES ACQUISITION			
PAYMENTS TO OTHER PUBLIC SCHOOLS Outgoing transfers	\$ 77,668	\$ 67,501	\$ 125,115
PAYMENTS TO NOT FOR PROFIT ENTITIES Outgoing transfers	177,447	155,904	161,665
SITE IMPROVEMENT SERVICES Capital outlay	40,000	38,673	9,994
ARCHITECTURE AND ENGINEERING SERVICES Capital outlay	5,000	2,500	
BUILDING IMPROVEMENTS SERVICES Capital outlay	20,000	8,353	14,068
Total payments to other governmental agencies and facilities acquisition	320,115	272,931	310,842
Total expenditures	4,452,681	3,246,820	3,559,171
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(512,662)	(405,606)	(269,394)
OTHER FINANCING SOURCES (USES) Transfers from other funds	505,000	513,670	416,680
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(7,662)	108,064	147,286
FUND BALANCES, beginning of the year	1,185,494	1,185,494	1,038,208
FUND BALANCES, end of the year	\$ 1,177,832	\$ 1,293,558	\$ 1,185,494

Special Education Fund Balance Sheet

		Jun	e 30	
		2019		2018
ASSETS				
Cash and cash equivalents	\$	1,434,260	\$	297,545
Taxes receivable		52,514		33,098
Accounts receivable		1,321		3,481
Due from other funds		-		476,190
Due from other governmental units		843,779		650,376
Interest receivable on investments and deposits		11,565		16,776
Investments Prepaid expenditures		3,178,669 39,186		3,564,715 39,056
Prepaid experiditures	<u></u>	39,100		39,030
Total assets	\$	5,561,294	\$	5,081,237
LIABILITIES AND FUND BALANCES				
Liabilities				
Accounts payable	\$	64,291	\$	21,780
Due to other funds		107,569		-
Due to other governmental units		133		29,267
Accrued expenditures Salaries payable		222,526 388,913		206,943 390,814
Salaries payable	<u></u>	300,913		390,614
Total liabilities		783,432		648,804
Fund Balances				
Nonspendable		39,186		39,056
Restricted		4,138,676		4,393,377
Restricted (committed for capital improvements)		600,000		-
Total fund balances		4,777,862		4,432,433
Total liabilities and fund balances	\$	5,561,294	\$	5,081,237

	Year ended June 30							
		2019 2019			2018			
	Fir	nal Budget		Actual		Actual		
REVENUES								
LOCAL SOURCES								
Property taxes	\$	3,749,993	\$	3,776,690	\$	3,703,506		
Penalties and interest on delinquent taxes		3,750		2,395		5,207		
Revenue in lieu of taxes		25,000		22,292		25,984		
Earnings on investments and deposits		64,000		86,284		63,201		
Medicaid fee for service		456,000		489,706		409,920		
Received from other public schools		150,000		148,825		65,738		
Greenhouse sales		6,200		6,221		-		
Proceeds from the sale of capital assets		10,250		10,250		5,250		
Insurance refund		2,000		1,954		3,981		
Miscellaneous		8,373		11,174		2,509		
Total local sources		4,475,566		4,555,791		4,285,296		
STATE SOURCES								
State aid								
Restricted		1,861,871		1,852,117		1,565,151		
Vocational rehabilitation		16,500		16,500		16,500		
State payments in lieu of taxes		69,713		69,713		39,223		
Total state sources		1,948,084		1,938,330		1,620,874		
FEDERAL SOURCES								
P.L. 94-142 Special Education		2,201,885		2,009,749		1,445,846		
P.L. 94-142 Special Education preschool		36,068		37,078		35,897		
P.L. 99-457 Infants and Toddlers		79,326		78,718		71,617		
MIBLSI-MISD		16,300		16,300		145,411		
Medicaid - Outreach		16,096		16,096		17,949		
Total federal sources		2,349,675		2,157,941		1,716,720		
Total revenues		8,773,325		8,652,062		7,622,890		

			Year e	ended June 30)		
		2019 al Budget		2019 Actual		2018 Actual	
EXPENDITURES	1 1116	a budget	-	Actual		Actual	
INSTRUCTION							
SPECIAL EDUCATION Salaries Employee benefits Purchased services Supplies and materials	\$	562,248 473,743 38,789 20,900	\$	531,123 448,719 33,459 14,409	\$	487,295 391,892 20,664 12,218	
Total instruction		1,095,680		1,027,710		912,069	
SUPPORTING SERVICES							
PUPIL SERVICES							
GUIDANCE SERVICES Salaries Employee benefits Purchased services Supplies and materials		29,642 26,490 2,435 200 58,767		28,601 26,982 2,896 92 58,571		22,230 19,522 2,003 784 44,539	
HEALTH SERVICES Salaries Employee benefits Purchased services Supplies and materials		117,103 89,766 36,000 1,250 244,119		117,179 88,047 33,725 689 239,640		105,839 75,159 47,574 603 229,175	
PSYCHOLOGICAL SERVICES Salaries Employee benefits Purchased services Supplies and materials		400,111 261,415 9,350 5,000 675,876		382,937 255,023 9,064 4,727 651,751		323,723 204,207 6,988 4,226 539,144	
SPEECH PATHOLOGY Salaries Employee benefits Purchased services Supplies and materials		403,330 279,444 13,500 4,500 700,774		395,862 271,473 13,459 3,994 684,788		377,300 251,330 9,828 3,632 642,090	
SOCIAL WORK SERVICES Salaries Employee benefits Purchased services Supplies and materials Other		96,337 68,077 6,500 750 150		96,438 66,202 6,125 343 150 169,258		55,232 36,179 1,580 341 - 93,332	

)			
		2019		nded June 30 2019	2018	
	Fin	al Budget		Actual		Actual
EXPENDITURES (CONTINUED)						
TEACHER CONSULTANT						
Salaries	\$	563,728	\$	550,745	\$	532,008
Employee benefits	,	398,371	•	384,432	,	373,045
Purchased services		9,915		7,706		7,875
Supplies and materials		2,661		1,171		2,934
		974,675		944,054		915,862
Total pupil services		2,826,025		2,748,062		2,464,142
INSTRUCTIONAL SUPPORT		_		_		
OTHER PUPIL SUPPORT SERVICES						
Salaries		36,325		36,103		25,567
Employee benefits		24,352		25,162		17,814
Purchased services		12,750		12,500		12,570
		73,427		73,765		55,951
IMPROVEMENT OF INSTRUCTION						
Salaries		129,011		126,790		188,847
Employee benefits		87,243		85,794		120,297
Purchased services		336,770		215,666		202,475
Supplies and materials		18,000		4,228		15,079
Outgoing transfers		-		-		6,576
		571,024		432,478		533,274
SUPERVISION/DIRECTION OF						
INSTRUCTIONAL STAFF						
Salaries		346,522		335,329		453,653
Employee benefits		250,931		239,176		315,389
Purchased services		26,050		20,987		25,152
Supplies and materials Other		7,200 600		5,647 500		7,498 450
Other		631,303		601,639		802,142
		001,000	-	001,000		002,112
ASSESSMENT						
Supplies and materials		2,350	-	868		-
Total instructional support		1,278,104		1,108,750		1,391,367
GENERAL ADMINISTRATION						
BOARD OF EDUCATION						
Purchased services		15,000		7,777		9,963
Total general administration		15,000		7,777		9,963
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		Year ended June 30						
	2019	2019	2018 Actual					
EXPENDITURES (CONTINUED)	Final Budget	Actual						
BUSINESS SERVICES								
FISCAL SERVICES Purchased services	\$ 6,000	\$ 4,691	\$ 4,802					
OTHER BUSINESS SERVICES Purchased services Other	3,000 5,000 8,000	2,149 4,072 6,221	2,450 57,561 60,011					
Total business services	14,000	10,912	64,813					
OPERATION AND MAINTENANCE								
OPERATIONS BUILDINGS SERVICES Salaries Employee benefits Purchased services Supplies and materials Capital outlay Other	29,989 24,875 59,692 37,231 76,150 500	26,682 21,636 55,704 33,329 74,015 257	15,080 26,749 53,929 34,604 6,608 252					
Total operation and maintenance	228,437	211,623	137,222					
PUPIL TRANSPORTATION								
PUPIL TRANSPORTATION Salaries Employee benefits Purchased services Supplies and materials Other	8,702 5,459 1,087,500 2,600 1,000	7,315 5,131 995,839 2,511 675	16,325 9,636 415,505 33,831 19					
Total pupil transportation	1,105,261	1,011,471	475,316					
CENTRAL SERVICES								
PLANNING AND RESEARCH Salaries Employee benefits Purchased services	46,528 30,859 1,328 78,715	46,478 30,379 1,334 78,191	23,212 15,939 1,010 40,161					

		Year ended June 30							
		019		2019		2018			
EXPENDITURES (CONTINUED)	<u>Finai</u>	Budget		Actual		Actual			
STAFF/PERSONNEL SERVICES	•	40.000	•		•	4= 000			
Purchased services	\$	12,203	\$	11,247	\$	17,288			
INFORMATION MANAGEMENT SERVICES									
Salaries		52,748		50,672		46,864			
Employee benefits		40,124		36,767		27,553			
Purchased services		16,000		12,383		11,354			
Supplies and materials		500		- - 044		- 20 275			
Capital outlay		15,000 124,372		5,044 104,866		20,275 106,046			
Total control comisso						·			
Total central services		215,290		194,304		163,495			
OTHER SUPPORT SERVICES									
Outgoing transfers		8,427		8,427		9,967			
Total other support services		8,427		8,427		9,967			
Total supporting services		5,690,544		5,301,326		4,716,285			
COMMUNITY SERVICES									
COMMUNITY ACTIVITIES									
Other		250				-			
NON-PUBLIC SCHOOLS PUPILS									
Salaries		2,593		2,576		11,081			
Employee benefits		1,738		1,746		7,539			
		4,331		4,322		18,620			
OTHER COMMUNITY SERVICES									
Purchased services		1,100		366		199			
Supplies and materials		350		171		231			
		1,450		537	-	430			
Total community services		6,031		4,859		19,050			
PAYMENTS TO OTHER GOVERNMENTAL AGENCIES AND FACILITIES ACQUISITION									
PAYMENTS TO OTHER PUBLIC SCHOOLS									
Act 18	1	,142,891		1,142,892		1,375,152			
Medicaid		232,527		232,527		237,564			
Outreach		12,012		12,012 854		7,833			
Early intervention services		5,000 1,392,430		1,388,285		15,166 1,635,715			
		,552,430		1,000,200		1,000,110			

Special Education Fund Statement of Revenues, Expenditures and Changes in Fund Balances

	2019	Year ended June 30 2019		
	Final Budget	Actual	2018 Actual	
EXPENDITURES (CONTINUED)		7.1040.61	7.646.6.	
SITE IMPROVEMENT SERVICES Capital outlay	\$ 40,000	\$ 38,673	\$ 9,995	
BUILDING IMPROVEMENTS SERVICES Capital outlay	55,000		14,496	
ARCHITECTURE AND ENGINEERING SERVICES Capital outlay	36,000	32,110		
Total payments to other governmental agencies and facilities acquisition	1,523,430	1,459,068	1,660,206	
Total expenditures	8,315,685	7,792,963	7,307,610	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	457,640	859,099	315,280	
OTHER FINANCING SOURCES (USES) Transfers to other funds	(510,000)	(513,670)	(416,680)	
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(52.250)	345,429	(101,400)	
EXPENDITURES AND OTHER USES	(52,360)	343,429	(101,400)	
FUND BALANCES, beginning of the year	4,432,433	4,432,433	4,533,833	
FUND BALANCES, end of the year	\$ 4,380,073	\$ 4,777,862	\$ 4,432,433	

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FEDERAL FINANCIAL ASSISTANCE



Certified Public Accountants

Philip T. Straley, CPA/PFS Bernard R. Lamp, CPA James E. Kraenzlein, CPA/ABV/CFF Gary C. VanMassenhove, CPA Mark L. Sandula, CPA Jeff A. Taphouse, CPA John D. Faulman, CPA Andrew R. Lamp, CPA Chelsea A. Meeder, CPA Leah M. Cox, CPA Robert D. Ilsley J. Michael Kearly

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Alpena-Montmorency-Alcona Educational Service District Alpena, Michigan

Report on the Financial Statements

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Alpena-Montmorency-Alcona Educational Service District**, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the **Alpena-Montmorency-Alcona Educational Service District's** basic financial statements, and have issued our report thereon dated September 26, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the **Alpena-Montmorency-Alcona Educational Service District's** internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the **Alpena-Montmorency-Alcona Educational Service District's** internal control. Accordingly, we do not express an opinion on the effectiveness of the **Alpena-Montmorency-Alcona Educational Service District's** internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the **Alpena-Montmorency-Alcona Educational Service District's** financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 26, 2019

Straley Lamp & Kraenzlein P.C.



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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Education Alpena-Montmorency-Alcona Educational Service District Alpena, Michigan

Report on Compliance for Each Major Federal Program

We have audited the **Alpena-Montmorency-Alcona Educational Service District's** compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of **Alpena-Montmorency-Alcona Educational Service District's** major federal programs for the year ended June 30, 2019. **Alpena-Montmorency-Alcona Educational Service District's** major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and guestioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Alpena-Montmorency-Alcona Educational Service District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Alpena-Montmorency-Alcona Educational Service District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of **Alpena-Montmorency-Alcona Educational Service District's** compliance.

Opinion on Each Major Federal Program

In our opinion, Alpena-Montmorency-Alcona Educational Service District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

Report on Internal Control over Compliance

Management of Alpena-Montmorency-Alcona Educational Service District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Alpena-Montmorency-Alcona Educational Service District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Alpena-Montmorency-Alcona Educational Service District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

September 26, 2019

Stratey Lamp ? Kraenzlein P.C.

Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

Program Title/Project Number/Subrecipient Name	Grant/Project Number	Federal CFDA Number	Approved Awards Amount	(Memo Only) Prior Year Expenditure
U.S. Department of Agriculture				
Direct Program: Rural Energy for America REAP 18-19 Passed through State of Michigan		10.868	\$ 16,912 16,912	\$ <u>-</u>
Department of Education:				
Child and Adult Care Food Program Child and Adult Care Food Program 17/18 Child and Adult Care Food Program 17/18 Child and Adult Care Food Program 18/19 Child and Adult Care Food Program 18/19	181920 182010 191920 192010	10.558	13,013 329 11,094 339 24,775	11,428 283 - - - 11,711
U.S. Department of Education				
Passed through State of Michigan Department of Education:				
Special Education Cluster:				
Special Education - Grants to States		* 84.027		
Special Ed Flowthrough IDEA Special Education Flow-Through 16/17 IDEA Special Education Flow-Through 17/18 IDEA Special Education Flow-Through 18/19 Transition Coordinator 17/18 State initiated EOSD 17/18 General Supervision 18/19	170450 16-17 180450 17-18 190450 18-19 180491 TC 180480 17-18 190493 GSG		1,378,578 1,367,944 1,380,402 50,000 45,000 104,500	1,378,578 650,961 - 50,000 45,000
General Supervision 16/19	190493 G3G		4,326,424	2,124,539
Special Education - Preschool IDEA Preschool Incentive 17/18 IDEA Preschool Incentive 18/19	180460 17-18 190460 18-19	* 84.173	35,897 37,078 72,975	35,897
Total Special Education Cluster			4,399,399	2,160,436
		04.404	1,000,000	2,100,100
Special Education - Grants for Infants and Families Infants & Toddlers Early On Grant 17/18 Infants & Toddlers Early On Grant 18/19	181340 17-18 191340 18-19	84.181	89,322 79,346	71,616
			168,668	71,616
Total U.S. Department of Education			4,568,067	2,232,052

(Unearned) at		Adjustments (Unearned) at		Revenue Accrued (Unearned) at	Current Year Cash Transferred
July 1, 2018	Receipts	and Transfers	Expenditures	June 30, 2019	To Subrecipients
\$ -	\$ 16,912	\$ -	\$ 16,912	\$ -	\$
<u> </u>	16,912		16,912	<u> </u>	
132	1,717	-	1,585	-	
6	52	-	46	-	
-	11,094	-	11,094	-	
138	339 13,202	<u> </u>	339 13,064		
119,226	119,226	-	-	-	
119,226 120,961	665,776	- -	716,983	- 172,168	
120,961	665,776 978,077	- - -	716,983 1,188,266	- 172,168 210,189	
120,961 - 6,265	665,776 978,077 6,265	- - - -			
120,961 - 6,265 7,000	665,776 978,077 6,265 7,000 92,064	- - - - -	1,188,266 - - 104,500	210,189 - - 12,436	
120,961 - 6,265	665,776 978,077 6,265 7,000	- - - - - -	1,188,266 - -	210,189 - -	
120,961 - 6,265 7,000 - 253,452	665,776 978,077 6,265 7,000 92,064 1,868,408	- - - - - -	1,188,266 - - 104,500	210,189 - - 12,436	
120,961 - 6,265 7,000 - 253,452 7,539	665,776 978,077 6,265 7,000 92,064 1,868,408	- - - - - -	1,188,266 - - 104,500 2,009,749 - 37,078	210,189 - - 12,436 394,793	
120,961 - 6,265 7,000 - 253,452	665,776 978,077 6,265 7,000 92,064 1,868,408	- - - - - - - - -	1,188,266 - - 104,500 2,009,749	210,189 - - 12,436 394,793	
120,961 - 6,265 7,000 - 253,452 7,539	665,776 978,077 6,265 7,000 92,064 1,868,408	- - - - - - - -	1,188,266 - - 104,500 2,009,749 - 37,078	210,189 - - 12,436 394,793	
120,961 - 6,265 7,000 - 253,452 7,539 - 7,539 260,991	665,776 978,077 6,265 7,000 92,064 1,868,408 7,539 26,178 33,717 1,902,125		1,188,266	210,189 - - 12,436 394,793 - 10,900 10,900	
120,961 - 6,265 7,000 - 253,452 7,539 - 7,539 260,991 7,295	665,776 978,077 6,265 7,000 92,064 1,868,408 7,539 26,178 33,717 1,902,125 7,295 77,254	- - - - - - - - 17,706 (17,706)	1,188,266	210,189 - - 12,436 394,793 - 10,900 10,900 405,693	
120,961 - 6,265 7,000 - 253,452 7,539 - 7,539 260,991	665,776 978,077 6,265 7,000 92,064 1,868,408 7,539 26,178 33,717 1,902,125		1,188,266	210,189 - - 12,436 394,793 - 10,900 10,900 405,693	

* - Major Program - 72 -

Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

Program Title/Project Number/Subrecipient Name	Grant/Project Number	Federal CFDA Number	Approved Awards Amount	(Memo Only) Prior Year Expenditure
U.S. Department of Health and Human Services				
Passed through Michigan Department of Social Services and Michigan Department of Public Health:				
Medical Assistance Program Title XIX	N1/A	93.778	40.000	•
Medicaid Administrative Outreach Claims	N/A		\$ 16,096 16,096	\$ - -
TOTAL FEDERAL AWARDS			\$ 4,625,850	\$ 2,243,763

(Un	Revenue Accrued (Unearned) at June 30, 2018		Receipts		Current Year Adjustments and Transfers Expenditures		(Un	nue Accrued learned) at e 30, 2019	Current Cash Trar To Subre	nsferred	
\$	<u>-</u>	\$	16,096 16,096	\$		\$	16,096 16,096	\$	<u>-</u>	\$	<u>-</u>
\$	268,424	\$	2,032,884	\$	_	\$	2,171,617	\$	407,157	\$	-

* - Major Program - 74 -

Notes to Schedule of Expenditures of Federal Awards

NOTE 1 - BASIS OF PRESENTATION.

The accompanying Schedule of Expenditures of Federal Awards ("the Schedule") includes the federal award activity of the Alpena-Montmorency-Alcona Educational Service District under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Alpena-Montmorency-Alcona Educational Service District it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Alpena-Montmorency-Alcona Educational Service District.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUTING POLICIES.

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principals contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

Cash received is recorded on the cash basis; expenditures are recorded on the modified accrual basis of accounting. Revenues are recognized when the qualifying expenditures have been incurred and all grant requirements have been met.

The Alpena-Montmorency-Alcona Educational Service District has formatted the Schedule to conform to the recommendations of the Michigan Department of Education. The Schedule has been arranged to provide information on both actual cash received and the revenue recognized. Accordingly, the effects of accruals of accounts receivable, unearned revenue and accounts payable items at both the beginning and end of the fiscal year have been reported.

NOTE 3 - INDIRECT COST RATE.

The Alpena-Montmorency-Alcona Educational Service District has elected not to use the 10% de minimis indirect cost rate to recover indirect costs as allowed under the Uniform Guidance.

The Alpena-Montmorency-Alcona Educational Service District has used the approved indirect cost rate for federal award expenditures for fiscal year 2019 assigned by the Michigan Department of Education Office of State Aid and School Finance calculation of 15% for the year ended June 30, 2019.

NOTE 4 – ADJUSTMENTS AND TRANSFERS.

The Alpena-Montmorency-Alcona Educational Service District utilized \$17,706 of carryover of Infants & Toddlers Early On Grant 17/18, grant number 181340 17-18. The Schedule shows the carryforward being transferred back to the original grant award to offset the related expenditures.

Notes to Schedule of Expenditures of Federal Awards

NOTE 5 - RELATIONSHIP TO GOVERNMENTAL FUND FINANCIAL STATEMENTS.

Revenues from federal sources are reported in the Educational Service District's financial statements as follows:

	Federal Revenues	
General Fund Special Revenue Funds:	\$	29,976
Special Education Fund		2,157,941
Total Federal Revenues		2,187,917
Federal Sources received not subject to the Uniform Guidance: MIBLSI Information Specialist (IS) 17/18		(16,300)
Total expenditures per the Schedule of Expenditures of Federal Awards (SEFA)	\$	2,171,617

NOTE 6 - GRANT AUDITOR REPORT.

Management has utilized the Michigan Department of Education's Cash Management System (CMS) Grant Auditor Report in preparing the Schedule of Expenditures of Federal Awards.

NOTE 7 - RECONCILIATION TO MICHIGAN DEPARTMENT OF EDUCATION'S CASH MANAGEMENT SYSTEM (CMS) GRANT AUDITORS REPORT.

The following shows a reconciliation of current year receipts per the Schedule of Expenditures of Federal Awards to current payments per Michigan Department of Education Cash Management System (CMS) Grant Auditor Report:

Agency total current payments per Michigan Department of Education	•	0.005.007
Grant Auditor Report - (GAR) Cash Management System (CMS)	\$	2,005,327
Add items not on CMS report:		
Amounts received through Michigan Department of Social		
Services and Michigan Department of Public Health		
Medicaid Outreach		16,096
Amounts received through US Department of Agriculture		
Rural Energy for America Program		16,912
Subtract items on CMS report noted as state aid:		
State School Aid Section 54d		(5,451)
Total current year receipts (cash basis) per the Schedule of		
Expenditures of Federal Awards (SEFA)	\$	2,032,884

Schedule of Findings and Questioned Costs

For the year ended June 30, 2019

SECTION I - SUMMARY OF AUDITORS' RESULTS

- 1. The auditor's report expresses an unmodified opinion on whether the financial statements of Alpena-Montmorency-Alcona Educational Service District were prepared in accordance with GAAP.
- 2. No material weakness in internal control relating to the audit of the financial statements is reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements of Alpena-Montmorency-Alcona Educational Service District were disclosed during the audit.
- 4. No material weaknesses relating to the audit of internal control over major federal award programs are reported in the Independent Auditor's Report on Compliance for each Major Program and on Internal Control over Compliance required by the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs for Alpena-Montmorency-Alcona Educational Service District expresses an unmodified opinion.
- 6. There are no audit findings that are required to be reported in accordance with 2 CFR section 200.516(a).
- 7. The program tested as a major program was: Special Education Cluster, CFDA 84.027A and 84.173A.
- 8. The dollar threshold for distinguishing Types A and B programs was \$750,000.
- 9. Alpena-Montmorency-Alcona Educational Service District qualified as a low-risk auditee.

SECTION II - FINANCIAL STATEMENT FINDINGS

None noted in the current year.

SECTION III - FEDERAL PROGRAM AUDIT FINDINGS

None noted in the current year.

Report on Prior Audit Findings

For the year ended June 30, 2019

Dro overs	Finding	Questioned
<u>Program</u>	<u>Finding</u>	Costs
There were no findings or questioned cos	sts noted in the prior year.	

Corrective Action Plan

For the year ended June 30, 2019

A corrective action plan is not required since there are no findings or questioned costs noted in the current year.