

# Eastern Upper Peninsula Intermediate School District

Chippewa, Mackinac, Luce, and Schoolcraft Counties, Michigan

Annual Financial Report

For the year ended June 30, 2018



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For the year ended June 30, 2018

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# **FINANCIAL SECTION**



## **INDEPENDENT AUDITOR'S REPORT**

October 9, 2018

The Board of Education Eastern Upper Peninsula Intermediate School District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Eastern Upper Peninsula Intermediate School District (the "District") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Eastern Upper Peninsula Intermediate School District as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and the Special Education Special Revenue Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Eastern Upper Peninsula Intermediate School District's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### **Emphasis of Matter**

#### Change in Accounting Principle

As discussed in Note K to the financial statements, the District adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,* for the fiscal year ended June 30, 2018. Our opinion is not modified with respect to this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 9, 2018 on our consideration of Eastern Upper Peninsula Intermediate School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Eastern Upper Peninsula Intermediate School District's internal control over financial control over financial reporting and compliance.

Hungerford Nichols

Certified Public Accountants Grand Rapids, Michigan

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# **MANAGEMENT'S DISCUSSION AND ANALYSIS**



The Eastern Upper Peninsula Intermediate School District (EUPISD) services all local school districts located in Chippewa, Luce, Mackinac, and Schoolcraft Counties. The EUPISD is geographically the largest of the 56 intermediate school districts in the State of Michigan, covering 4,000 square miles, and servicing approximately 6,800 students. The 17 local education authorities (LEA) include: Sault Ste. Marie Schools, DeTour Area Schools, DeTour Area Schools, Pimley Area Schools, Whitefish Township School District, Tahquamenon Area Schools, St. Ignace City School District, Bois Blanc Pines School District, Les Cheneaux Community School District, Engadine Consolidated Schools, Lake Superior Academy, Moran Township School District, Mackinac Island Public Schools, Joseph K. Lumsden Bahweting Public School Academy, Ojibwe Charter School, and Three Lakes Academy.

As management of the Eastern Upper Peninsula Intermediate School District ("the District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the District's financial statements, which immediately follow this section.

#### **Overview of the Financial Statements**

This annual report consists of four parts: Management's Discussion and Analysis (this section), the Basic Financial Statements, Required Supplementary Information, and Supplementary Information. The Basic Financial Statements include two kinds of statements that present different views of the District:

- The first two statements, the Statement of Net Position and the Statement of Activities, are *district-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
  - *Governmental funds statements* tell how basic services such as regular and special education were financed in the short term as well as what remains for future spending.
  - *Proprietary funds statements* are used to report business-type activities in the district-wide financial statements.
  - *Fiduciary funds statements* provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The Basic Financial Statements also include Notes to Financial Statements that explain the information in the Basic Financial Statements and provide more detailed data; Required Supplementary Information includes pension information schedules; Other Supplementary Information follows and includes combining and individual fund statements and schedules.

#### **District-wide Statements**

• The district-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.



The two district-wide statements report the District's net position, and how it has changed. Net position - the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources - is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, one should consider additional non-financial factors such as changes in the District's property tax-base, economic factors that might influence state aid revenue, and the condition of school buildings and other facilities.

In the district-wide financial statements, the District's activities are presented as follows:

- *Governmental activities*: The District's basic services are included here, such as instruction and pupil services for general and special education, cooperative services, instructional support, transportation, administration, and operations and maintenance. State and Federal aid and property taxes finance most of these activities.
- *Business-type activities*: The District's Special Education Transportation Fund and Travel Fund are included here. Charges for services finance most of these activities.

#### New Accounting Pronouncements Implemented

The District implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, during the fiscal year ended June 30, 2018. This Statement establish standards for recognizing and measuring (OPEB) liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB plans, the Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actual present value, and attribute that present value to periods of employee service. These changes resulted in a reduction of \$4,723,625 in district-wide net position as of July 1, 2017, (to record the beginning net OPEB liability of \$4,946,044 less the OPEB contributions made after the measurement date of \$222,419) and now include the net OPEB liability of the District of \$4,754,064 at June 30, 2018.



#### **Condensed District-wide Financial Information**

The Statement of Net Position provides financial information on the District as a whole.

	Government 2018	al activities 2017	Business-typ 2018	<u>e activities</u> 2017	2018 <u>Tor</u>	<u>tal</u> 2017
Assets Current assets Noncurrent assets	\$ 9,537,521 1,658,145	\$ 5,788,277 1,277,028	\$ 807,232 260,073	\$ 685,336 233,727	\$ 10,344,753 1,918,218	\$ 6,473,613 1,510,755
<b>Total Assets</b>	11,195,666	7,065,305	1,067,305	919,063	12,262,971	7,984,368
Deferred Outflows of Resources	4,524,060	2,867,519	-	_	4,524,060	2,867,519
Liabilities Current liabilities Noncurrent liabilities Net pension liability Net OPEB liability	4,211,303 1,100,928 14,338,832 4,896,972	2,041,664 685,787 13,109,358	807,179	685,285	5,018,482 1,100,928 14,338,832 4,896,972	2,726,949 685,787 13,109,358
Total Liabilities	24,548,035	15,836,809	807,179	685,285	25,355,214	16,522,094
Deferred Inflows of Resources	951,559	64,864	-	-	951,559	64,864
Net Position Net investment in capital assets Restricted Unrestricted (deficit)	1,292,539 4,721,110 (15,793,517)	1,225,264 3,194,311 (10,388,424)	260,073	233,727	1,552,612 4,721,110 (15,793,464)	1,458,991 3,194,311 (10,388,373)
<b>Total Net Position</b>	<u>\$ (9.779.868)</u>	\$ (5.968.849)	<u>\$ 260.126</u>	<u>\$ 233.778</u>	<u>\$ (9,519,742)</u>	<u>\$ (5,735,071)</u>



EASTERN UPPER PENINSULA Intermediate School District

The Statement of Activities presents changes in net position from operating results:

		Governmenta	al a			pe activities		<u>To</u>	tal	2017
		2018		<u>2017</u>	2018	<u>2017</u>		2018		2017
Revenues										
Program revenue:	S	4,690,016	\$	4 070 052	\$ 755,053	\$ 689 509	\$	5,445,069	\$	1 750 562
Charges for services	φ		Ф	4,070,053		\$ 007,007	φ		Э	4,759,562
Operating grants General revenue:		8,950,846		9,108,119	119,588	40,190		9,070,434		9,148,309
		5,174,488		2 707 702	_	-		5 174 400		2 707 702
Property taxes State school aid, unrestricted		374,616		2,797,792		_		5,174,488		2,797,792
Federal Medicaid reimbursement		16,176		374,616 49,367		_		374,616 16,176		374,616 49,367
		49,956		,	_	_		49,956		49,307
Investment earnings Other		67,156		15,832 115,584	223,972	292,611		291,128		408,195
Other		07,150		115,564	223,772	272,011		291,120		406,195
Total Revenues		19,323,254		16,531,363	1,098,613	1,022,310		20,421,867		17,553,673
Expenses										
Instruction		3,163,009		2,033,117	-	-		3,163,009		2,033,117
Supporting services		15,026,675		13,979,699	-	-		15,026,675		13,979,699
Community services		218,012		233,419	-	-		218,012		233,419
Interest expense		2,950		1,580	-	-		2,950		1,580
Special education transportation		-		-	1,072,265	1,058,281		1,072,265		1,058,281
Total Expenses		18,410,646		16,247,815	1,072,265	1,058,281		19,482,911		17,306,096
Increase (Decrease) in										
Net Position		912,608		283,547	26,348	(35,971)		938,956		247,576
Net Position, Beginning of Year		(10,692,476)		(6,252,396)	233,778	269,749		(10,458,698)		(5,982,647)
as restated (Note K)										
Net Position - End of Year	\$	(9,779,870)	\$	(5,968,849)	\$ 260,126	\$ 233,778	\$	(9,519,742)	\$	(5,735,071)

Unrestricted net assets decreased by \$5,405,093 to a deficit of \$15,793,464 at June 30, 2018. This large decrease is mainly due to the restatement of net position at July 1, 2017 due to the new accounting pronouncement, Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The District's net pension liability, including deferred outflows and inflows of resources, increased by \$602,532 during the fiscal year. In addition, the District's net OPEB liability, including deferred outflows and inflows of resources, increased by \$30,439 during the fiscal year.

#### Financial Analysis of the District as a Whole

The District's financial position is the product of many factors.

#### **Governmental Activities**

The District's total revenues were \$19.3 million. Property taxes and unrestricted State aid accounted for 29 percent of the District's revenues. State and federal aid for specific programs accounted for 46 percent; fees charged for services totaled 24 percent of revenues, with the remainder coming from interest earnings and other local sources.



The total cost of all programs was \$18.4 million. The District's expenses are predominantly related to instruction (17 percent) and caring for students (pupil services) (82 percent), with the remainder related primarily to community services.

#### **Business-type Activities**

Total revenues exceeded expenses exceeded by \$26,348 on the Statement of Activities, increasing total net position from \$233,778 at June 30, 2017, to \$260,126 at June 30, 2018. Unrestricted Net Assets increased from \$51 at June 30, 2018 to \$53 at June 30, 2018.

#### **General Comments**

The current position of the District's finances can be credited to careful monitoring of economic changes and appropriate cost-cutting measures to maintain programs during these challenging economic times. Despite the ongoing uncertainty of funding revenue from the State of Michigan, the District has endeavored to maintain a positive fund balance.

- The District has conducted a thorough budget analysis and has broken the budget down into specific components and their related expenses. This has allowed the District to prioritize expenses, and also to identify where cuts could occur if necessary.
- Regular updates were provided to the Board of Education during the school year. This information is also presented to the community via the District's website, staff meetings and presentations.
- Collaboration with the surrounding districts have helped reduced expenditures in many areas. The eighteen school districts (including EUPISD) in the four counties – Chippewa, Luce, Mackinac, and a small section in Schoolcraft, continue to collaborate in combining services where possible.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. As a general rule, fund balances from one fund are prohibited from being expended on expenditures of another fund.

The District utilizes three kinds of funds:

• *Governmental funds*: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information following the governmental funds' statements explain the relationship (or differences) between them.



- *Proprietary funds:* Distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds relate to charges to local districts from operation of special education busing in their respective districts, and charging internal district funds for their fleet activities. Operating expenses for proprietary funds include the cost of operating special education busing and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses
- *Fiduciary funds*: The District is the trustee, or fiduciary, for assets that belong to others, such as the Student Activities Fund. The District is responsible for ensuring that the assets reported in this fund are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

#### **Financial Analysis of the District's Funds**

The District uses funds to record and analyze financial information. Eastern Upper Peninsula Intermediate School District's funds are described as follows:

#### **Governmental Funds**

#### **Major Funds**

- The General Fund is our primary operating fund. The General Fund had total revenues of \$5,387,320, total other financing sources of \$395,954, total expenditures of \$5,213,874, and total other financing uses of \$381,338. The General Fund ended the fiscal year with a fund balance of \$992,128, up from \$804,066 at June 30, 2017.
- The Special Education Fund accounts for revenue sources that are legally restricted to expenditure for special education purposes. Revenues totaled \$9,211,690, and expenditures and other financing uses totaled \$9,263,549, for the fiscal year. The fund balance at year end was \$1,369,828.
- The Career and Technical Education (CTE) Fund accounts for revenue sources that are legally restricted to expenditure for vocational education purposes. Revenues totaled \$2,648,778, and expenditures and other financing uses totaled \$1,530,869, for the fiscal year. The fund balance at year end was \$1,117,909.
- The District operates a Building Capital Projects Fund which accounts for major improvement projects to our buildings and sites. Current year investment earnings totaled \$9,664, other financing sources (transfers from other District funds) totaled \$352,776, and expenditures totaled \$54,452. There is a remaining fund balance of \$1,268,176 at June 30, 2018, with which to complete various improvement projects.

#### **Nonmajor Funds**

- The Cooperative Activities Fund, which accounts for the District's technology funding expenditures, had total revenues and other financing sources of \$2,172,371, total expenditures of \$1,990,050 and other financing uses of \$51,997 in 2017-18, increasing its fund balance to \$684,973 at June 30, 2018 from \$554,649 at June 30, 2017.
- The District operates a Business Services Consortium Fund which accounts for District business services funding and expenditures. Total revenues and expenditures were \$429,875 and \$469,876, respectively. The ending fund balance totaled \$125,010 on June 30, 2018, down from \$165,011 at June 30, 2017.



#### **Proprietary Funds**

- The Special Education Transportation Fund accounts for the transportation of local districts' special education students. Total revenues were \$979,025, total expenditures were \$1,072,265 and contributions from other districts were \$119,588. The ending fund balance was \$260,126 at June 30, 2018, up from \$233,778 at June 30, 2017.
- The District maintains a Travel Fund to account for the travel costs of District employees. Total revenues were \$116,143, and total expenditures were \$86,888. The ending fund balance totaled \$293,318 at June 30, 2018, up from \$264,063 at June 30, 2017.

#### **Fiduciary Fund**

• The Student Activities Fund is operated as an Agency Fund of the District. The assets of this fund are being held for the benefit of District students. Balances on hand at June 30, 2018 totaled \$35,572.

#### **General Fund Budgetary Highlights**

During the course of the year, the District continuously reviews the annual operating budget after the June adoption. Changes in the budget are due to the following:

- Changes made in the fall to account for the new grants and carryover funds of prior year grants.
- Final amendments are made in June for increases in appropriations to prevent budget overruns and reductions in expenses put into place by the administration.
- The final budget for the General Fund anticipated the fund balance to be 12.4 percent of General Fund expenditures and transfers the actual results equaled 17.7 percent.
- The decrease in fund balance was due to the District's implementation of regional collaboration.

#### Capital Asset and Debt Administration

#### **Capital Assets**

By the end of 2018, the District had a \$4,288,780 investment in a broad range of capital assets, including land, school buildings, athletic facilities, vehicles, computer equipment and software, and administrative offices. (More detailed information about capital assets can be found in Note E in the Notes to Basic Financial Statements.)

At June 30, 2018, the District's investment in capital assets (net of accumulated depreciation), was \$1,918,218. Capital asset additions totaled \$669,756 for the fiscal year, with net accumulated depreciation increasing \$109,321, leaving a net increase in the book value of capital assets of \$407,463.



The District's net investment in capital assets, including land, land improvements, buildings and additions, vehicles and furniture and equipment, is detailed as follows:

	G	overnmental Activities	l Business-type Activities		 Total
Land	\$	68,616	\$		\$ 68,616
Land improvements		73,137		_	73,137
Buildings and improvements		797,564		_	797,564
Furniture and equipment		553,721			553,721
Vehicles		165,107		260,073	 425,180
Net Capital Assets	\$	1,658,145	\$	260,073	\$ 1,918,218

#### Long-term Debt

At year end, the District had \$1,487,948 in capital lease obligations and accumulated sick leave – a net increase of \$550,397 from June 30, 2017.

We present more detailed information about our long-term liabilities in Note F in the Notes to Basic Financial Statements.

#### **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was aware of the following circumstances that could significantly affect its financial health in the future:

- The State of Michigan continues to increase its focus on student achievement. Results of standardized test scores are compared from year to year, with the results being tabulated by school building and by district. With the changes to the federal Title I legislation resulting from the No Child Left Behind Act, adequate yearly progress of students will be more important as certain portions of funding are tied to it.
- Cost increases exceeding the general rate of inflation continue to be expected for the District relative to pension contribution obligations in 2017-18 and beyond. These costs represent a significant portion of the District's budget and their rate of increase is a concern to management. Surges in prices of energy commodities such as diesel, gasoline and natural gas have abated and prices have even declined. If this trend is sustained, it may provide some relief from the rate of growth in overall operating costs going forward.



- The District Professional Staff bargaining unit's contracts expire June 30, 2019.
- Recent months have seen a lot of legislative activity in the areas of teacher tenure, seniority and layoffs, teacher and administrator evaluations, student achievement and employee contributions to health insurance. The District is determined to keep up with all the changes even with a reduction in the administrative work force.
- As the District continues to face the budget challenges of the current and upcoming school years, operating efficiencies and balanced budgets will be necessary. The ability to continue to operate an adequate educational system with continued less revenue and increasing expenditures is the challenge of the future. The Board of Education is currently working on strategic plan goals that include fiscal oversight, fiscal responsibility, and financial planning.

#### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Eastern Upper Peninsula Intermediate School District, 315 Armory Place, Sault Ste. Marie, Michigan 49783

# **BASIC FINANCIAL STATEMENTS**

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## EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Statement of Net Position June 30, 2018

	Primary Government			
	Governmental Activities	Business-type Activities	Total	
Assets	\$ 440	\$ -	\$ 440	
Cash Cash equivalents, deposits and investments (Note B) Accounts receivable	\$ 440 6,396,122 4,788	542,713	\$ 440 6,938,835 4,788	
Due from other governmental units (Note C)	3,125,767	264,519	3,390,286	
Prepaid expenses	10,404	-	10,404	
Capital assets not being depreciated (Note E) Capital assets being depreciated, net (Note E)	68,616 1,589,529	260,073	68,616 1,849,602	
Total Assets	11,195,666	1,067,305	12,262,971	
Deferred Outflows of Resources				
Deferred pension amounts	4,215,599	-	4,215,599	
Deferred OPEB amounts	308,461		308,461	
<b>Total Deferred Outflows of Resources</b>	4,524,060		4,524,060	
Liabilities				
Accounts payable	343,785	6,639	350,424	
Due to other governmental units	1,964,145	778,040	2,742,185	
Payroll withholdings payable	37,282	-	37,282	
Accrued interest payable Salaries payable	34,073 92,682	-	34,073 92,682	
Unearned revenue	1,352,316	22,500	1,374,816	
Long-term liabilities (Note F):		,		
Due within one year	387,020	-	387,020	
Due in more than one year Net pension liability	1,100,928 14,338,832	-	1,100,928 14,338,832	
Net OPEB liability	4,896,972	-	4,896,972	
Total Liabilities	24,548,035	807,179	25,355,214	
Deferred Inflows of Resources				
Deferred pension amounts	786,006	-	786,006	
Deferred OPEB amounts	165,553		165,553	
<b>Total Deferred Inflow of Resources</b>	951,559		951,559	
Net Position				
Net investment in capital assets Restricted for:	1,292,539	260,073	1,552,612	
Capital outlay	1,268,176	-	1,268,176	
Special education	1,369,828	-	1,369,828	
Vocational education Supporting services	1,117,909 809,983	_	1,117,909 809,983	
Pupil transportation services	155,214	-	155,214	
Unrestricted (deficit)	(15,793,517)	53	(15,793,464)	
Total Net Position	\$ (9,779,868)	\$ 260,126	\$ (9,519,742)	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Statement of Activities For the year ended June 30, 2018

		Program Revenues				
Functions/Programs	Expenses	Charges for Services	Operating Grants			
Governmental Activities Instruction Supporting services Community services Interest on long-term debt	\$ 3,163,009 15,026,675 218,012 2,950	\$ 76,923 4,499,945 113,148	\$ 1,863,264 6,540,827 520,467 26,288			
Total governmental activities	18,410,646	4,690,016	8,950,846			
<b>Business-type Activities</b> Special education transportation	1,072,265	755,053	119,588			
Total Activities	\$ 19,482,911	\$ 5,445,069	\$ 9,070,434			

#### **General Revenues**

Taxes:

Property taxes, levied for general operations Property taxes, levied for vocational education Property taxes, levied for special education State school aid, unrestricted Federal Medicaid reimbursement Interest and investment earnings Other

#### **Total General Revenues**

#### **Change in Net Position**

**Net Position -** Beginning of Year as restated (Note K)

Net Position - End of Year

Net (Expense) Revenue and Changes in Net Position				
Governmental Activities	Business-type Activities	Total		
\$ (1,222,822) (3,985,903) 415,603 23,338	\$ - - - -	\$ (1,222,822) (3,985,903) 415,603 23,338		
(4,769,784)		(4,769,784)		
(4,769,784)	(197,624) (197,624)	(197,624) (4,967,408)		
471,963 2,343,558 2,358,967 374,616 16,176 49,956 67,156	223,972	471,963 2,343,558 2,358,967 374,616 16,176 49,956 291,128		
5,682,392	223,972	5,906,364		
912,608	26,348	938,956		
(10,692,476)	233,778	(10,458,698)		
\$ (9,779,868)	\$ 260,126	\$ (9,519,744)		

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Balance Sheet Governmental Funds June 30, 2018

Assets	General	Special Education	СТЕ
Cash Cash equivalents, deposits and investments (Note B) Accounts receivable Due from other governmental units (Note C) Prepaid expenditures <b>Total Assets</b>	\$ 100 1,387,658 3,279 1,307,087 324 \$ 2,698,448	\$ 340 753,586 234 1,496,641 \$ 2,250,801	\$ - 2,125,900 74,982 \$ 2,200,882
Liabilities and Fund Balances			
Liabilities Accounts payable Due to other governmental units Payroll withholdings payable Accrued expenditures Salaries payable Unearned revenue	\$ 67,583 542,563 35,213 	\$ 156,033 333,894 34,073 92,682 264,291	\$ 2,473 1,080,500 - -
Total Liabilities	1,706,320	880,973	1,082,973
Fund Balances (Note A) Nonspendable Restricted Unassigned	324 	1,369,828	- 1,117,909 -
Total Fund Balances	992,128	1,369,828	1,117,909
<b>Total Liabilities and Fund Balances</b>	\$ 2,698,448	\$ 2,250,801	\$ 2,200,882

Building Capital Projects	N	Jonmajor	 Total
\$ -	\$	-	\$ 440
1,270,162		700,485 1,275 247,057 10,080	 6,237,791 4,788 3,125,767 10,404
\$ 1,270,162	\$	958,897	\$ 9,379,190
\$ 1,986 - - -	\$	114,662 7,188 -	\$ 342,737 1,964,145 35,213 34,073 92,682
		27,064	 1,352,316
1,986		148,914	3,821,166
1,268,176		10,080 799,903	 10,404 4,555,816 991,804
1,268,176		809,983	 5,558,024
\$ 1,270,162	\$	958,897	\$ 9,379,190

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2018

Total governmental fund balances		\$ 5,558,024
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of assets is \$3,507,921 and accumulated depreciation is \$1,849,776.		1,658,145
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as habilities in the funds. Long-term habilities at year end consist of:		
Capital lease Accumulated sick leave	\$ (365,606) (1,122,342)	(1,487,948)
Internal Service Fund assets and liabilities are included in govern- mental activities in the Statement of Net Position.		155,214
Net pension liability and related deferred outflows/inflows of resources are not included as assets/liabilities in governmental funds:		
Net pension liability	(14,338,832)	
Deferred outflows Deferred inflows	4,215,599 (786,006)	(10,909,239)
Net OPEB liability and related deferred outflows/inflows of resources are not included as assets/liabilities in governmental funds:		
Net OPEB liability	(4,896,972)	
Deferred outflows Deferred inflows	308,461 (165,553)	(4,754,064)
	(100,000)	
<b>Total Net Position - Governmental Activities</b>		\$ (9,779,868)

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#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the year ended June 30, 2018

Revenues Local sources Non-educational entity sources State sources Federal sources Interdistrict sources	General \$ 639,473 37,421 2,940,871 1,102,761 666,794	Special Education \$ 3,070,034 2,543,796 1,711,800 1,886,060	CTE \$ 2,353,294 227,516 65,768 2,200
Total Revenues	5,387,320	9,211,690	2,648,778
Expenditures Current: Instruction Supporting services Community services Interdistrict Capital outlay Debt service: Principal repayment Interest and fiscal charges Total Expenditures Exacts (Definitionary) of Payanuas	83,938 3,842,916 107,510 1,179,510 - - - 5,213,874	1,703,340 5,747,954 101,408 1,368,136 - - - - 8,920,838	1,146,128 341,494 - - - - - 1,487,622
Excess (Deficiency) of Revenues Over Expenditures	173,446	290,852	1,161,156
Other Financing Sources (Uses) Capital lease proceeds Transfers in Transfers out	395,954 (381,338)	(342,711)	(43,247)
<b>Total Other Financing Sources (Uses)</b>	14,616	(342,711)	(43,247)
Net Change in Fund Balances	188,062	(51,859)	1,117,909
Fund Balances, Beginning of Year	804,066	1,421,687	
Fund Balances, End of Year	\$ 992,128	\$ 1,369,828	\$ 1,117,909

Building Capital Projects	N	Jonmajor	Total
\$ 9,664	\$	764,136	\$ 6,836,601
-		- 11,927	37,421 5,724,110
-		1,260,482	2,880,329 3,815,536
 0.((4			
 9,664		2,036,545	19,293,997
-		-	2,933,406
-		2,275,680	12,208,044 208,918
-		-	2,547,646
54,452		-	54,452
-		181,296 2,950	181,296 2,950
 54,452		2,459,926	18,136,712
 (44,788)		(423,381)	1,157,285
 352,776		495,138 70,563 (51,997)	495,138 819,293 (819,293)
352,776		513,704	495,138
307,988		90,323	1,652,423
 960,188		709,580	3,895,521
\$ 1,268,176	\$	799,903	\$ 5,547,944

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2018

Net change in fund balances - total governmental funds		\$	1,652,423
Amounts reported for governmental activities in the Statement of Activities are different because:	es		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of these assets is capitalized and allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period:			
Capital outlays Depreciation exper	s 550,168 (135,870)	)	414,298
Proceeds from the issuance of capital leases are an other financing source in the governmental funds, but increase long-term liabilities in the Statement of Net Position.	2		(495,138)
Repayment of long-term debt principal is an expenditure in the govern mental funds, but it reduces long-term liabilities in the Statement of Net Position and does not effect the Statement of Activities: Repayment of general obligation bonds Repayment of capital lease	- 51,764 <u>129,532</u>	_	181,296
In the Statement of Net Position, accumulated sick leave is measured by the amounts earned during the year. In the governmental funds, h expenditures are measured by the amount of financial resources used (essentially, the amounts actually paid). This year the amount of the earned (\$503,906) exceeded the amounts used/paid (\$267,351).	nowever 1		(236,555)
The net revenue of certain activities of the Internal Service Fund are rein the Statement of Activities.	eported		29,255
The changes in net pension liability and related deferred outflows/inflo of resources are not included as revenues/expenditures in governmen funds.			(602,532)
The changes in net OPEB liability and related deferred outflows/inflow of resources are not included as revenues/expenditures in governmen funds.			(30,439)
Total changes in net position - governmental activities		\$	912,608

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT General Fund Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the year ended June 30, 2018

	Budgeted	Amounts		Variance With	
-	Original	Final	Actual	Final Budget	
Revenues					
Local sources Non-educational entity sources	\$ 617,280	\$ 661,207	\$ 639,473	\$ (21,734)	
State sources	2,765,389	48,280	37,421 2,940,871	(10,859) (314,547)	
Federal sources	1,411,429	3,255,418 1,605,677	1,102,761	(514,547) (502,916)	
Interdistrict sources	589,540	858,759	666,794	(191,965)	
Total Revenues	5,383,638	6,429,341	5,387,320	(1,042,021)	
Expenditures					
Current:					
Instruction:					
Basic programs	142,422	140,822	76,923	63,899	
Added needs	17,542	9,677	7,015	2,662	
Supporting services: Pupil services	222.284	175 161	160 279	5 002	
Instructional staff services	222,284 1,958,783	175,161 2,822,557	169,278 2,176,043	5,883 646,514	
General administrative services	450,027	444,983	429,540	15,443	
Business services	381,617	460,993	407,402	53,591	
Operation and maintenance services	109,700	248,650	222,354	26,296	
Pupil transportation services	5,887	-	-	-	
Central services	426,554	488,999	438,299	50,700	
Community services Interdistrict	86,715	115,726	107,510	8,216	
Interdistrict	1,850,972	1,499,071	1,179,510	319,561	
<b>Total Expenditures</b>	5,652,503	6,406,639	5,213,874	1,192,765	
Excess (Deficiency) of Revenues					
Over Expenditures	(268,865)	22,702	173,446	150,744	
<b>Other Financing Sources (Uses)</b>					
Transfers in	334,754	395,954	395,954	-	
Transfers out	(262,433)	(381,338)	(381,338)	-	
<b>Other Financing Sources</b>	72,321	14,616	14,616		
Net Change in Fund Balances	(196,544)	37,318	188,062	150,744	
Fund Balances, Beginning of Year	804,066	804,066	804,066		
Fund Balances, End of Year	\$ 607,522	\$ 841,384	\$ 992,128	\$ 150,744	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Special Education Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the year ended June 30, 2018

	Budgeted	Amounts		Variance With	
	Original	Final	Actual	Final Budget	
Revenues	<b>. . . . . . . . . .</b>	<b>.</b>	<b>* 2 070 024</b>	¢ (5.020)	
Local sources	\$ 3,249,088	\$ 3,075,072	\$ 3,070,034	\$ (5,038)	
Non-educational entity sources	4,138	4,138	-	(4,138)	
State sources	2,383,594	2,544,739	2,543,796	(943)	
Federal sources	1,735,930	1,766,429	1,711,800	(54,629)	
Interdistrict sources	1,873,091	1,890,884	1,886,060	(4,824)	
Total Revenues	9,245,841	9,281,262	9,211,690	(69,572)	
Expenditures					
Current:					
Instruction:					
Added needs	1,883,462	1,751,957	1,703,340	48,617	
Supporting services:					
Pupil services	3,813,016	4,012,021	3,977,246	34,775	
Instructional staff services	859,811	733,503	713,315	20,188	
General administrative services	27,200	27,200	12,059	15,141	
School administration services	-	133,636	125,318	8,318	
Business services	23,000	16,500	14,062	2,438	
Operation and maintenance services	56,697	56,731	55,715	1,016	
Pupil transportation services	690,215	801,645	800,894	751	
Central services Community services	89,981 119,500	49,667 79,616	49,345 101,408	322 (21,792)	
Interdistrict	1,441,516	1,413,632	1,368,136	(21,792) 45,496	
interdistrict	1,771,010	1,713,032	1,500,150		
<b>Total Expenditures</b>	9,004,398	9,076,108	8,920,838	155,270	
Excess (Deficiency) of Revenues					
Over Expenditures	241,443	205,154	290,852	85,698	
Other Financing Uses					
Transfers out	(324,758)	(342,711)	(342,711)	-	
Tunsiers out	(- ,)	(- ). )	(- ,- )		
Net Change in Fund Balances	(83,315)	(137,557)	(51,859)	85,698	
Fund Balances, Beginning of Year	1,421,687	1,421,687	1,421,687		
Fund Balances, End of Year	\$ 1,338,372	\$ 1,284,130	\$ 1,369,828	\$ 85,698	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT CTE Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the year ended June 30, 2018

	Budgeted	Amounts		Variance With	
	Original	Final	Actual	Final Budget	
Revenues Local sources State sources Federal sources Interdistrict sources	\$ 2,325,686	\$ 2,325,686 256,783 65,768 2,200	\$ 2,353,294 227,516 65,768 2,200	\$ 27,608 (29,267)	
Total Revenues	2,325,686	2,650,437	2,648,778	(1,659)	
Expenditures Current: Instruction: Added needs Adult education services	1,825,686	1,172,505 31,575	1,123,357 22,771	49,148 8,804	
Supporting services Pupil services Instructional staff services School administration services Business services Operations and maintenance Pupil transportation services Central services	- - - -	50,474 316,598 11,160 5,200 15,108 186,612 8,600	41,301 109,567 8,870 5,831 7,900 165,696 2,329	9,173 207,031 2,290 (631) 7,208 20,916 6,271	
Total Expenditures	1,825,686	1,797,832	1,487,622	310,210	
Excess of Revenues Over Expenditures	500,000	852,605	1,161,156	308,551	
<b>Other Financing Uses</b> Transfers out		(43,247)	(43,247)		
Net Change in Fund Balances	500,000	809,358	1,117,909	308,551	
Fund Balances, Beginning of Year					
Fund Balances, End of Year	\$ 500,000	\$ 809,358	\$ 1,117,909	\$ 308,551	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Proprietary Funds Statement of Net Position June 30, 2018

Assets	Business-Type Activities Special Education Transportation Fund	Governmental Activities Travel Fund	
Current Assets Cash equivalents, deposits and investments (Note B) Due from other governmental units Total Current Assets	\$ 542,713 264,519 807,232	\$ 158,331 	
Noncurrent Assets Buses Vehicles Less: accumulated depreciation Total Noncurrent Assets Total Assets	780,859 (520,786) 260,073 1,067,305	348,858 (210,754) 138,104 296,435	
Liabilities Current Liabilities Accounts payable Due to other governmental units Unearned revenue Total Liabilities	6,639 778,040 22,500	3,117	
Total Liabilities Net Position Investment in capital assets Unrestricted Total Net Position	807,179 260,073 53 \$ 260,126	3,117 138,104 155,214 \$ 293,318	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Proprietary Funds Statement of Revenues, Expenses and Changes in Net Position For the year ended June 30, 2018

	Business-Type Activities Special Education Transportation Fund		Governmental Activities Travel Fund	
Operating Revenues Local sources Incoming transfers and other		755,053 223,972	\$	114,476 -
Total Operating Revenues		979,025		114,476
Operating Expenses Salaries Employee benefits Purchased services Supplies and materials Miscellaneous Depreciation expense		452,910 342,426 77,428 102,998 3,261 93,242		24,429 29,217 59 33,183
Total Operating Expenses	1	1,072,265		86,888
<b>Operating Income (Loss)</b>		(93,240)		27,588
Nonoperating Revenues Investment income		_		1,667
Income (Loss) Before Contributions		(93,240)		29,255
<b>Contributions</b> Contributions from local districts		119,588		
Change In Net Position		26,348		29,255
Net Position, Beginning of Year		233,778		264,063
Net Position, End of Year	\$	260,126	\$	293,318

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Proprietary Funds Statement of Cash Flows For the year ended June 30, 2018

Cash Flows From Operating Activities Receipts from local districts Receipts from interfund services provided Payments to suppliers Payments to employees Net Cash Provided By Operating Activities		iness-Type ctivities al Education ortation Fund 166,156 755,053 (71,875) (795,336) 53,998	Governmental Activities Travel Fund \$ 114,476 (52,687) - 61,789		
Cash Flows From Capital and Related Financing Activities Capital contributions from local districts Net acquisition of capital assets Net Cash Used By Investing Activities		119,588 (119,588)		-	
Cash Flows From Investing Activities Interest received				1,667	
Net Increase (Decrease) In Cash and Cash Equivalents		53,998		63,456	
Cash and Cash Equivalents, Beginning of Year		488,715		94,875	
Cash and Cash Equivalents, End of Year	\$	542,713	\$	158,331	
<b>Reconciliation of Operating Income To Net</b> <b>Cash Provided (Used) By Operating Activities</b> Operating income (loss)	\$	(93,240)	\$	27,588	
Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets and liabilities: Increase in due from other governmental units Decrease in prepaid expenses Increase in accounts payable Increase in due to other governmental units Increase in unearned revenue		93,242 (80,316) 12,418 1,023 98,371 22,500		33,183  1,018	
Total adjustments		147,238		34,201	
Net Cash Provided By Operating Activities	\$	53,998	\$	61,789	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Fiduciary Fund Statement of Fiduciary Assets and Liabilities June 30, 2018

Assets	Agency Fund
Cash equivalents, deposits and investments (Note B)	\$ 35,572
Liabilities	
Due to student groups	\$ 35,572

See accompanying notes to basic financial statements.

# **NOTES TO BASIC FINANCIAL STATEMENTS**

# Note A – Summary of Significant Accounting Policies

Eastern Upper Peninsula Intermediate School District (the "District") was organized under the School Code of the State of Michigan, and services a population of approximately 6,716 students. The District is governed by an elected Board of Education consisting of seven members and administered by a Superintendent who is appointed by the aforementioned Board. The District provides a comprehensive range of educational services to students and local school districts, as specified by state statute and Board of Education policy, including instruction, pupil support services, special education, pupil transportation and general administrative services. The Board of Education also has broad financial responsibilities, including the approval of the annual budgets and the establishment of a system of accounting and budgetary controls.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applicable to school districts. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The District's significant accounting policies are described below.

#### 1. Reporting Entity

The financial reporting entity consists of a primary government and its component units. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate and is fiscally independent of other state or local governments. Furthermore, there are no component units combined with the District for financial statement presentation purposes, and the District is not included in any other governmental reporting entity. Consequently, the District's financial statements include the funds of those organizational entities for which its elected governing board is financially accountable.

#### 2. District-wide and Fund Financial Statements

**District-wide Financial Statements** - The district-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) present financial information about the District as a whole. The reported information includes all of the nonfiduciary activities of the District. The District does not allocate indirect costs and, for the most part, the effect of interfund activity has been removed. These statements are to distinguish between the *governmental* and *business-type activities* of the District. *Governmental activities* normally are supported by taxes and intergovernmental revenues, and are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Net Position is reported on the full accrual, economic resource basis, which recognizes all longterm assets as well as all long-term debt and obligations. The District's net position is reported in three parts: net investment in capital assets, restricted net assets, and unrestricted net assets.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Property taxes, unrestricted state aid, interest earnings and other items not included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The General Fund, the Special Education Special Revenue Fund, the Career and Technical Education (CTE) Fund and the Building Capital Projects Fund are the District's major funds. Non-major funds are aggregated and presented in a single column.

**Fund Financial Statements** – Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Fund level statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances. The Balance Sheet reports current assets, current liabilities and fund balances. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources and uses of current financial resources. This differs from the economic resources measurement focus used to report at the district-wide level. Reconciliations between the two sets of statements are provided in separate schedules.

Revenues are recognized when susceptible to accrual; i.e., both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures are generally recorded when the liability is incurred, if they are paid within 60 days after the end of the current fiscal period. The exception to this general rule is that principal and interest on long-term debt is recognized when due.

Revenues susceptible to accrual are property taxes, state aid, federal and interdistrict revenues and investment income. Other revenues are recognized when received. Unearned revenue arises when potential revenue does not meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arises when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of the qualifying expenditures.

#### 3. Measurement Focus, Basis of Accounting and Financial Statement Presentation

District-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as is the fiduciary fund financial statement. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor or provider have been met.

#### **Governmental Funds**

Governmental funds are those funds through which most school district functions typically are financed. The acquisition, use and balances of a school district's expendable financial resources and the related current liabilities are accounted for through governmental funds.

#### Major Funds:

The *General Fund* is the general operating fund of the District. It is used to account for all financial resources, except those required to be accounted for in another fund.

The *Special Education Fund* accounts for revenue sources that are legally restricted to expenditure for special education purposes.

The *Career and Technical Education Fund* (CTE) accounts for revenue sources that are legally restricted to expenditure for vocational education purposes.

*Capital Projects Fund* — The Building Capital Projects Fund is used to record the bond proceeds, investment earnings and the disbursement of the monies specifically designated for acquiring new school sites, buildings, equipment and for major remodeling and repairs. The fund will be retained until the purpose for which the fund was created has been accomplished.

Nonmajor Funds:

*Special Revenue Funds* — Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

#### **Proprietary Funds**

The District reports the following proprietary funds:

*Special Education Transportation Enterprise Fund* accounts for the transportation of local districts' special education students.

*Travel Internal Service Fund* accounts for the District's fleet activities, which is funded by charging the other funds within the District.

#### **Fiduciary Funds**

Fiduciary Funds are used to account for assets held by a school district in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds.

Agency Funds—Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District presently maintains a Student Activities Fund to record the transactions of student groups for school and school related purposes. The funds are segregated and held in trust for the students.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted as they are needed

#### 4. Budgets and Budgetary Accounting

State of Michigan Public Act 621 (the Uniform Budgetary and Accounting Act) requires that the General Fund of a school district be under budgetary control and that both budgeted and actual financial results do not incur a deficit. Eastern Upper Peninsula Intermediate School District has also adopted budgets for its Special Revenue Funds. A school district's Budget Appropriations Act (the "budget") must be adopted before the beginning of each fiscal year.

No violations (dollar deviations) from a district's budget may occur without a corresponding amendment to the budget. A school district has the ability to amend the budget provided that the amendment is prior to the occurrence of the deviation and prior to the fiscal year-end. A school district may also permit the chief administrative or fiscal officer to execute transfers between line items, within defined dollar or percentage limits, without prior approval of the Board of Education. Expenditures may not legally exceed budgeted appropriations at the function level. All appropriations lapse at the end of the fiscal year.

Eastern Upper Peninsula Intermediate School District utilizes the following procedures in establishing the budgetary data reflected in the financial statements:

- Starting in the spring, District administrative personnel and department heads work with the Superintendent and Business Manager to establish proposed operating budgets for the fiscal year commencing the following July 1.
- In June, preliminary operating budgets are submitted to the Board of Education. These budgets include proposed expenditures and the means of financing them.
- Prior to June 30, a public hearing is held to obtain taxpayer comments on the proposed budgets.
- After the budgets are finalized, the Board of Education adopts an appropriations resolution setting forth the amount of the proposed expenditures and the sources of revenue to finance them.
- The original General and Special Revenue Funds budgets were amended during the year in compliance with State of Michigan Public Act 621 (the Uniform Budgetary and Accounting Act).
- Budgets for the General and Special Revenue Funds were adopted on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

#### 5. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budget integration in the governmental funds. There were no substantial encumbrances outstanding at year end.

#### 6. Investments

Investments are recorded at fair value. Investment income is composed of interest and net changes in the fair value of applicable investments.

#### 7. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. The cost of prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

#### 8. Capital Assets

Capital assets, which include land improvements, buildings and improvements, vehicles and furniture and equipment, are reported in the district-wide financial statements. Assets having a useful life in excess of one year and whose costs exceed \$5,000 are capitalized. Capital assets are stated at historical cost or estimated historical cost where actual cost information is not available. Donated capital assets are stated at fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's useful life are not capitalized. Improvements are capitalized and depreciated over the remaining useful life of the related assets.

Land improvements, buildings and improvements, furniture and equipment and vehicles are depreciated using the straight-line method over the following estimated useful lives:

Land improvements	20-50 years
Buildings and improvements	40-50 years
Furniture and equipment	3-10 years
Vehicles	5-10 years

#### 9. Long-term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities on the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### **10. Accumulated Sick Leave**

Accumulated sick leave at June 30, 2018 has been computed and recorded in the basic financial statements of the District. Employees who leave the District are entitled to reimbursement for a portion of their unused sick days. At June 30, 2018, the accumulated liabilities, including salary related payments, (expected to be financed by the various District funds) for accumulated sick leave amounted to \$1,122,342.

#### 11. Retirement Plan

Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, were implemented by the District during the fiscal year ended June 30, 2015. These Statements establish standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit pensions, the Statements identify the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actual present value,

And attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about pensions also are addressed. Distinctions are made regarding the particular requirements for employers based on the number of employers whose employees are provided with pensions through the pension plan and whether pension obligations and pension plan assets are shared. Cost sharing employers are those whose employees are provided with defined benefit pensions through cost-sharing multiple-employer pension plans – pension plans in which the pension obligations to the employees of more than one employer are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 12. Postemployment Benefits Other Than Pensions

Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, was implemented by the District during the fiscal year ended June 30, 2018. This Statement establish standards for recognizing and measuring (OPEB) liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB plans, the Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actual present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about OPEB are also addressed. Distinctions are made regarding the particular requirements depending upon whether the OPEB plans through which the benefits are provided are administered through trusts that meet specific criteria. Cost-sharing employers are those whose employees are provided with defined benefit OPEB through cost-sharing multiple-employer OPEB plans.—OPEB plans in which the OPEB obligations to the employees of more than one employer are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides OPEB through the OPEB plan.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 13. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has two such items that qualify for reporting in this category: the deferred outflows relating to the recognition of net pension liability on the financial statements and the deferred outflows relating to the recognition of net OPEB liability on the financial statements.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will *not* be recognized as in inflow of resources (revenue) until that time. The District has two types of items that qualify for reporting in this category: the deferred inflows of resources relating to the recognition of net pension liability on the financial statements and the deferred inflows of resources relating to the recognition of net OPEB liability on the financial statements.

#### 14. Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition or construction of those assets. Net position is reported as restricted when there are limitations imposed on their use either through legislation or through external restrictions imposed by creditors, grantors, laws or regulations from other governments.

#### 15. Fund Balance

The District had adopted Governmental Accounting Standards Board (GASB) Statement No. 54 "*Fund Balance Reporting and Governmental Fund Type Definitions*". The stated objective of GASB Statement No. 54 is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds, detailed as follows:

- Nonspendable resources that cannot be spent because they are either (a) not in spendable form (inventories and prepaid amounts) or (b) legally or contractually required to be maintained intact (the principal of a permanent fund).
- Restricted resources that cannot be spent because of (a) constraints externally imposed by creditors (debt covenants), grantors, contributors, or laws or regulations or (b) imposed by law through constitutional provisions or enabling legislation and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.
- Committed resources that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority (Board of Education). Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified uses by taking the same type of action it employed to previously commit those amounts. Committed fund balance does not lapse at year end.
- Assigned resources that are constrained by the government's *intent* to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by (a) the governing body itself or (b) a body or official to which the governing body has designated the authority to assign amounts to be used for specific purposes. Assigned fund balance does not lapse at year end. Those resources be used only for the specific purposes stipulated in the legislation.
- Unassigned unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

As of June 30, 2018, Eastern Upper Peninsula Intermediate School District had not established a policy for its use of unrestricted fund balance amounts; it considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### **16. Interfund Activity**

Flows of cash from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers between governmental funds are eliminated in the Statement of Activities. Interfund transfers in the fund financial statements are reported as other financing sources/uses.

#### 17. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# Note B – Cash Equivalents, Deposits and Investments

The State of Michigan allows a political subdivision to authorize its Treasurer or other chief fiscal officer to invest surplus funds belonging to and under the control of the entity as follows:

- Bonds, bills, or notes of the United States; obligations, the principal and interest of which are fully guaranteed by the United States; or obligations of the State.
- Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a financial institution, but only if the financial institution is a state or nationally charted bank or a state or federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and that maintains a principal office or branch office located in this State under the laws of this State or the United States.
- Commercial paper
- Securities issued or guaranteed by agencies or instrumentalities of the United States government.
- United States government or Federal agency obligation repurchase agreements.
- Banker's acceptances issued by a bank that is a member of the Federal Deposit Insurance Corporation.
- Mutual funds composed entirely of investment vehicles which are legal for direct investment by a school district in Michigan.
- Investment pools, as authorized by the surplus funds investment pool act, Act No. 367 of the Public Acts of 1982, being sections 129.11 to 129.118 of the Michigan Compiled Laws, composed entirely of instruments that are legal for direct investment by a school district in Michigan.

Balances at June 30, 2018 related to cash equivalents and investments are detailed in the Basic Financial Statements as follows:

Statement of Net Position: Governmental activities	\$ 6,396,122
Business-Type Funds: Proprietary Funds	542,713
Fiduciary Fund: Agency Fund	35,572
	\$ 6,974,407

#### **Cash Equivalents**

Depositories actively used by the District during the year are detailed as follows:

- 1. Central Savings Bank
- 2. Huntington Bank
- 3. Old Mission Bank

Cash equivalents consist of bank public funds checking and savings accounts.

June 30, 2018 balances are detailed as follows:

Cash equivalents	\$ 1,517,23
	+ j= · j =

#### Custodial Credit Risk Related to Cash Equivalents

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to the District. Protection of District cash equivalents is provided by the Federal Deposit Insurance Corporation. At year end, the carrying amount of the District's cash equivalents was \$1,517,231, and the bank balance was \$1,533,893 of which \$509,424 was covered by federal depository insurance and \$1,024,469 was uninsured and uncollateralized.

#### Investments

As of June 30, 2018 the District had the following investments:

Surplus Funds Investment Pool Accounts: Michigan Liquid Asset Fund

The Michigan Liquid Asset Fund Plus (MILAF) is an external pooled investment fund that includes qualified investments in accordance with the applicable sections of the School Code. MILAF is not regulated or registered with the Securities Exchange Commission and reported the same value of the pool shares as the fair value of the District's investments at June 30, 2018. The MILAF Fund is rated AAAm by Standard and Poor's.

\$ 5,457,176

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#### Custodial Credit Risk Related to Investments

Custodial credit risk is the risk that, in the event of a failure of the counterparty, the District may not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District will minimize custodial credit risk by limiting investments to the types of securities allowed by law; and prequalifying the financial institutions, broker/dealers, intermediaries and advisors with which the District will do business. At June 30, 2018, the District had no investments that were subject to custodial credit risk.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The District's investment policy does not specifically address credit risk, but minimizes its credit risk by limiting investments to the types allowed by the State.

#### Interest Rate Risk

The District minimizes interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market, and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market funds, or similar investment pools and limiting the average maturity in accordance with the District's cash requirements.

#### Concentration of Credit Risk

The District minimizes concentration of credit risk which is the risk of loss attributed to the magnitude of the District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. The District's investment policy places no restrictions on the amount or percentage that may be invested in any one type of security.

#### Foreign Currency Risk

The District in not authorized to invest in investments which have this type of risk.

# Note C – State School Aid/Property Taxes

On March 15, 1994, the voters of the State of Michigan approved Proposal A, which increased the State Sales and Use Tax rates from 4% to 6% and established a State Education Tax at a rate of 6 mills on all property, except that which is exempt by law from ad valorem property taxes, and dedicated the additional revenues generated to Michigan school districts.

The State of Michigan utilizes a foundation allowance approach, which provides for a specific annual amount of revenue per student based on a State-wide formula. The foundation allowance is funded from a combination of State and local sources. Revenues from State sources are primarily governed by the School Aid Act and the School Code of Michigan. The State portion of the foundation is provided from the State's School Aid Fund and is recognized as revenues in accordance with State law and accounting principles generally accepted in the United States of America. These State revenues pass through to Michigan school districts in the form of a per pupil "Foundation Allowance" paid on a "blended count" of District pupil membership in February 2017 and October 2017.

The District also receives revenue from the State to administer certain "categorical" education programs. State rules require that revenue earmarked for those programs be used for each program's specific purpose. Certain categorical funds require an accounting to the State of the expenditures incurred. For categorical funds meeting this requirement, fund received, which are not expended by the close of the fiscal year are recorded as unearned revenue. Other categorical funding is recognized when the appropriation is received.

Eastern Upper Peninsula Intermediate School District's State Aid pupil membership for 2017-18 was 6,716 "fulltime equivalent students." This generated \$5,703,959 in "categorical" state aid payments to the District of which \$1,004,922 was paid to the District in July and August 2018 and included in "Due From Other Governmental Units" of the General Fund, Special Education Special Revenue Fund, and Career and Technical Education Special Revenue Fund of the District.

Property taxes for the District are levied on December 1 (the tax lien dates) by the Counties of Chippewa, Luce, Mackinac and Schoolcraft and are due 75 days after levy dates. The taxes are then collected by each governmental unit and remitted to the District.

As Eastern Upper Peninsula Intermediate School District electors had previously (November 8, 2010) approved an operating millage extension, the .2 property tax millage was levied in the District for 2017.

The District levied 2.0 mills for special and vocational education purposes in 2017, applied on all taxable property in the District.

Taxable property in the District is assessed initially at 50% of true cash value by the assessing officials of the various units of government that comprise the District. These valuations are then equalized by the county and finally by the State of Michigan, generating the State Equalized Valuation. Taxable valuation increases will be limited, or capped (known as capped valuation), at 5% or the rate of inflation, whichever is less. With the implementation of Proposal A and Public Act 36, taxable property is now divided into two categories: PRE and NPRE.

The District is subject to tax abatements granted by the County of Chippewa with local businesses under the Plant Rehabilitation and Industrial Development Districts Act, (known as the Industrial Facilities Exemption) PA 198 of 1974, as amended, provides a tax incentive to manufacturers to enable renovation and expansion of aging facilities, assists in the building of new facilities, and promotes the establishment of high tech facilities. An Industrial Facilities Exemption (IFE) certificate entitles the facility to exemption from ad valorem real and/or personal property taxes for a term up to 12 years as determined by the local unit of government. The agreements entered into by each local unit include claw back provisions should the recipient of the tax abatement fail to fully meet its commitments, such as employment levels and timelines for relocation. The tax abated property taxes are calculated by applying half the local property tax millage rate on the total IFT taxable value. This amounts to a reduction in property tax revenue of approximately 50%.

For the year ended June 30, 2018, there were no businesses located within the Eastern Upper Peninsula Intermediate School District boundaries with an active IFE certificate.

# Note D – Interfund Receivables/Payables and Transfers

Transfers between funds for budgeted transfers and to allocate costs to the between funds were as follows at June 30, 2018:

	Transfers In		Transfers Out		
<u>Major Funds</u>					
General Fund:					
Special Revenue Funds:					
Special Education Fund	\$	300,710	\$	-	
Career and Technical Education Fund		43,247		-	
Cooperative Activities Fund		51,997		28,562	
Capital Projects Fund:					
Building Fund		-		352,776	
Special Revenue Fund:		395,954		381,338	
Special Education Fund:					
General Fund		-		300,710	
Cooperative Activities Fund		-		42,001	
Career and Technical Education Fund:				,	
General Fund		-		43,247	
		-		385,958	
Capital Projects Fund:					
Building Fund:		252 77(			
General Fund		352,776		-	
Total Major Funds		748,730		767,296	
Nonmajor Funds					
Special Revenue Funds:					
Cooperative Activities Fund:				51.005	
General Fund		28,562		51,997	
Special Revenue Funds:		42 001			
Special Education Fund		<u>42,001</u> 70,563		51,997	
Total All Funds	\$	819,293	\$	819,293	

# Note E – Capital Assets

Capital asset activity for the year ended June 30, 2018 was as follows:

	Balances July 1, 2017	Additions	Deductions	Balances June 30, 2018
Capital assets not being depreciated: Land	\$ 68,616	<u>\$                                    </u>	\$ -	\$ 68,616
Capital assets being depreciated: Land improvements Buildings and improvements Furniture and equipment Vehicles	225,675 1,568,635 745,968 348,859	\$ - 17,810 505,358 27,000	\$ - - - -	225,675 1,586,445 1,251,326 375,859
Total capital assets being depreciated	2,889,137	\$ 550,168	\$ -	3,439,305
Less accumulated depreciation for: Land improvements Buildings and improvements Furniture and equipment Vehicles	145,881 751,905 605,368 177,571	\$ 6,657 36,976 92,237 33,181	\$ - - - -	152,538 788,881 697,605 210,752
Total accumulated depreciation	1,680,725	\$ 169,051	\$ -	1,849,776
Total capital assets being depreciated, net	1,208,412			1,589,529
Net Capital Assets	\$ 1,277,028			\$ 1,658,145

Depreciation expense was charged to District activities as follows:

Governmental activities: Supporting services			\$ 169,051	
Business-Type Activities	<b>Balances</b> July 1, 2017	Additions	Deductions	Balances June 30, 2018
Capital assets being depreciated: Buses	\$ 814,243	\$ 119,588	\$ 152,972	\$ 780,859
Less accumulated depreciation for: Buses	580,516	\$ 93,242	\$ 152,972	520,786
Net Capital Assets	\$ 233,727			\$ 260,073

Depreciation expense was charged to District activities as follows:

Business-type activities:	
Special Education transportation services	\$ 93,242

# Note F – Long-term Debt

Changes in long-term debt for the year ended June 30, 2018 are summarized as follows:

	Debt tstanding y 1, 2017	Debt Added	Debt Retired	Debt utstanding ne 30, 2017
General obligation bonds: June 3, 2013 Capital lease Accumulated sick leave	\$ 51,764 - 885,787	\$ 495,138 503,906	\$ 51,764 129,532 267,351	\$ 365,606 1,122,342
	\$ 937,551	\$ 999,044	\$ 448,647	\$ 1,487,948

Long-term debt outstanding at June 30, 2018 is comprised of the following:

	Final Maturity Dates	Interest Rates	0	utstanding Balance	Du	Amount le Within Dne Year
Capital lease \$495K Network Upgrade August 28, 2017 Annual maturities of \$2,238 to \$13,035	Oct. 28, 2022	3.23%	\$	365,606	\$	87,020
Other Obligations Accumulated sick leave				1,122,342		300,000
			\$	1 487 948	\$	387 020

The annual requirements to pay principal and interest on long-term bonds and installment purchase agreements outstanding are as follows:

Year Ended June 30	P	Principal	Interest	Total
2019	\$	87,020	\$ 12,008	\$ 99,028
2020		89,878	9,150	99,028
2021		92,830	6,197	99,027
2022		95,878	3,149	99,027
	\$	365,606	\$ 30,504	\$ 396,110

# Note G – Retirement Plan

#### Plan Description

The Michigan Public School Employees' Retirement System (MPSERS) (the "System"), is a cost sharing, multiple employer, state-wide, defined benefit public employee retirement system governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members – eleven appointed by the Governor, and the State Superintendent of Instruction, who serves as the ex-officio member.

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act.

The System is administered by the Office of Retirement Services (ORS within the Michigan Department of Technology, Management and Budget). The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at www.michigan.gov/orsschools.

Participants are enrolled in one of multiple plans based on date of hire and certain voluntary elections. A summary of pension plans offered by MPSERS are detailed as follows:

Plan Name	Plan Type	Plan Status
Member Investment Plan (MIP)	Defined Benefit	Closed
Basic	Defined Benefit	Closed
Pension Plus	Hybrid	Open
Defined Contribution	Defined Contribution	Open

#### Membership

At September 30, 2017, the System's membership consisted of the following:

Inactive plan members or their beneficiaries currently receiving benefits:	
Regular benefits	189,960
Survivor benefits	17,878
Disability benefits	6,151
Total	213,989
Inactive plan members entitled to but not yet receiving benefits:	18,004
Active plan members:	
Vested	101,574
Non-vested	102,407
Total	203,981
Total plan members	435,974

#### **Benefits Provided**

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits for DB plan members are determined by final average compensation, years of service, and a pension factor ranging from 1.25 percent to 1.50 percent. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB member or Pension Plus plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

#### Pension Reform 2010

On May 19, 2010, the Governor signed Public Act 75 of 2010 into law. As a result, any member of MPSERS who became a member of MPSERS after June 30, 2010 is a Pension Plus member. Pension Plus is a hybrid plan that contains a pension component with an employee contribution (graded up to 6.4% of salary) and a flexible and transferable defined contribution (DC) tax-deferred account that earns an employer match of 50% (up to 1% of salary) on employee contributions. Retirement benefits for Pension Plus members are determined by final average compensation and years of service. Disability and survivor benefits are available to Pension Plus members.

#### Pension Reform 2012

On September 4, 2012, the Governor signed Public Act 300 of 2012 into law. The legislation grants all active members who first became a member before July 1, 2010 and who earned service credit in the 12 months ending September 3, 2012, or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their pension. Any changes to a member's pension are effective as of the member's *transition date*, which is defined as the first day of the pay period that begins on or after February 1, 2013. Under the reform, members voluntarily chose to increase, maintain, or stop their contributions to the pension fund.

<u>Option 1</u> members voluntarily elected to increase their contributions to the pension fund as noted below, and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they terminate public school employment.

- Basic Plan members; 4% contribution
- Member Investment Plan (MIP)-Fixed, MIP-Graded, and MIP-Plus members: a flat 7% contribution

Option 2 members voluntarily elected to increase their contribution to the pension fund as stated in Option 1 and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they reach 30 years of service. If and when they reach 30 years of service, their contribution rates will return to the previous level in place as of the day before their transition date (0% for Basic Plan members, 3.9% for MIP-Fixed, up to 4% for MIP-Graded, or up to 6.4% for MIP-Plus). The pension formula for any service thereafter would include a 1.25% pension factor.

<u>Option 3</u> members voluntarily elected not to increase their contribution to the pension fund and maintain their current level of contribution to the pension fund. The pension formula for their years of service as of the day before their transition date will include a 1.5% pension factor. The pension formula for any service thereafter will include a 1.25% pension factor.

<u>Option 4</u> members voluntarily elected to no longer contribute to the pension fund and therefore are switched to the Deferred Compensation plan for future service as of their transition date. As a DC participant they receive a 4% employer contribution to a tax-deferred 401(k) account and can choose to contribute up to the maximum amounts permitted by the IRS to a 457 account. They vest in employer contributions and related earnings in their 401(k) account based on the following schedule: 50% at 2 years, 75% at 3 years, and 100% at 4 years of service. They are 100% vested in any personal contributions and related earnings in the 457 account. Upon retirement, if they meet age and service requirements (including their total years of service), they would also receive a pension (calculated based on years of service and Final Average Compensation as of the day before their transition date and a 1.5% pension factor).

Members who did not make an election before the deadline defaulted to Option 3 as described above. Deferred or nonvested public school employees on September 3, 2012, who return to public school employment on or after September 4, 2012, will be considered as if they had elected Option 3 above. Returning members who made the retirement plan election will retain whichever option they chose.

Employees who first work on or after September 4, 2012, choose between two retirement plans: the Pension Plus plan described above and a Deferred Contribution (DC) plan that provides a 50% employer match (up to 3% of salary) on employee contributions. New employees are automatically enrolled as members in the Pension Plus plan as of their date of hire. They have 75 days from the last day of their first pay period, as reported to ORS, to elect to opt out of the Pension Plus plan and become a qualified participant in the DC plan; if no election is made they will remain in the Pension Plus plan. If they elect to opt out of the Pension Plus plan, their participation in the DC plan will be retroactive to their date of hire.

#### Pension Reform of 2017

On July 13, 2017, the Governor signed Public Act 92 of 2017 into law, The legislation closed the current hybrid plan (Pension Plus) to newly hired employees as of February 1, 2018 and creates a new optional revised hybrid plan with similar plan benefit calculations but containing a 50/50 cost share between the employee and the employer, including the cost of future unfunded liabilities. The assumed rate of return on the new hybrid plan is 6%. Further, the law provides that, under certain conditions, the new hybrid plan would close to new employees if the actuarial funded ratio falls below 85% for two consecutive years. The law includes other provisions to the retirement eligibility age, plan assumptions, and unfunded liability payment methods.

#### **Regular Retirement**

The retirement benefit for DB and Pension Plus plan members is based on a member's years of credited service (employment) and final average compensation (FAC). The FAC is calculated based on the member's highest total wages earned during a specific period of consecutive calendar months divided by the service credit accrued during that same time period. For a Member Investment Plan (MIP) member, who became a member of MPSERS prior to July 1, 2010, the averaging period is 36 consecutive months. For a Pension Plus member, who became a member of MPSERS after June 30, 2010, the averaging period is 60 consecutive months. For a Basic Plan member, this period is the 60 consecutive months yielding the highest total wages. The annual pension is paid monthly for the lifetime of a retiree. The calculation of a member's pension is determined by their pension election under PA 300 of 2012 and is shown below:

- Option 1: FAC x total years of service x 1.5%
- Option 2: FAC x 30 years of service x 1.5% + FAC x years of service beyond 30 x 1.25%
- Option 3: FAC x years of service as of transition date x 1.5% + FAC x years of service after transition date x 1.25%
- Option 4: FAC as of transition date x years of service as of transition date x 1.5%

A MIP member who became a member of MPSERS prior to July 1, 2010 may retire at:

- age 46 with 30 or more years of credited service; or
- age 60 with 10 or more years of credited service; or
- age 60 with 5 years of credited service provided the member has worked through his or her 60<sup>th</sup> birthday and has credited service in each of the five school fiscal years immediately preceding the retirement effective date.

A Pension Plus member who became a member of MPSERS after June 30, 2010 may retire at age 60 with 10 or more years of credited service.

A Basic Plan member may retire at:

- age 55 with 30 or more years of service; or
- age 60 with 10 or more years of service.

There is no mandatory retirement age.

### **Early Retirement**

A member may retire with an early permanently reduced pension:

- after completing at least 15 but less than 30 years of credited service; and
- after attaining age 55; and
- with credited service in each of the 5 school years immediately preceding the pension effective date.

## **Deferred Retirement**

If a member terminates employment before attaining the age qualification, but after accruing 10 or more years of credited service, the member becomes a deferred member and is eligible for a pension at the time the age qualification is attained.

#### **Non-Duty Disability Benefit**

A member with 10 or more years of credited service who becomes totally and permanently disabled due to any nonduty related cause and who has not met the age requirement for a regular pension is eligible for a non-duty disability pension computed in the same manner as an age and service pension, upon recommendation from the member's personal physician and the Retirement Board physician and the approval of the Retirement Board. An Annual Certification of Disability is conducted each January. Upon prior approval, total disability benefits plus authorized outside earnings are limited to 100% of final average compensation (increased by two percent for each year retired; first year 100%, next year 102%, etc.).

#### **Duty Disability Benefit**

A member who becomes totally and permanently disabled as a result of a duty-related cause, who has not met the age and service requirement for a regular pension, and who is in receipt of weekly workers' compensation is eligible for a duty disability pension computed in the same manner as an age and service pension (but based upon a minimum of 10 years of service) upon recommendation from the member's personal physician and the Retirement Board physician and the approval of the Retirement Board. An Annual Certification of Disability is conducted each January. Upon prior approval, total disability benefits plus authorized outside earnings are limited to 100% of final average compensation (increased by 2% for each year retired; first year 100%, next year 102%, etc.).

#### **Forms of Payment**

The election of a pension option is made at the time of application. Once a member has retired, the option choice is irrevocable. The pension effective date is the first of the calendar month following the date the member has satisfied the age and service requirements, has terminated public school employment and has the completed application forms on file with the System for a period of 15 days. A retroactive pension can be paid for no more than 12 calendar months. Thus, delay in filing the application can result in a loss of some retroactive pension benefits. An application may select only one of the following options.

<u>Straight Life Pension</u> – the Straight Life Pension pays the largest level pension a retiree can receive during his or her lifetime and stops with the month of the retiree's death. There are no monthly benefits for a beneficiary. The pension benefit is computed with no beneficiary rights. If the retiree made contributions while an employee and has not received the total accumulated contributions before death, a refund of the balance of the contributions is made to the beneficiary of record. If the retiree did not make any contributions, there will not be payments to any beneficiary.

<u>Survivor Options</u> - Under the Survivor Options, 100% Survivor Pension, 100% Equated, 75% Survivor Pension, 75% Equated, 50% Survivor Pension and 50% Equated, the reduction is an actuarial determination dependent upon the combined life expectancies of a retiree and a beneficiary, and varies from case to case. A beneficiary may only be a spouse, brother, sister, parent or child (including an adopted child) of a retiring member. If the beneficiary predeceases a retiree, the pension will revert to either the Straight Life or Straight Life Equated amount ("pop-up" provision). If, however, a retiree was single at the time of retirement and subsequently married, the retiree can request to nominate a new spouse if they elected the straight life option at retirement. Also, if a retiree was married at the time of retirement and has since been widowed and remarried, the retiree can request to nominate a new spouse as a pension beneficiary as long as they elected a survivor option for the spouse at the time of retirement.

<u>100%</u> Survivor Pension – pays a reduced pension to a retiree. The month after a retiree's death, the same amount will be paid to a designated beneficiary for the remainder of his or her lifetime.

<u>75% Survivor Pension</u> – pays a reduced pension to a retiree. The month after a retiree's death, 75% of the pension amount will be paid to a designated beneficiary for the remainder of his or her lifetime.

<u>50% Survivor Pension</u> – pays a reduced pension to a retiree. The month after a retiree's death, 50% of the pension amount will be paid to a designated beneficiary for the remainder of his or her lifetime.

<u>Equated Plan</u> – The Equated Plan may be combined with the Straight Life, 100% Survivor, 75% Survivor, or 50% Survivor pension by any member under age 61, except a disability applicant. The Equated Plan provides a higher pension every month until age 62, at which time the monthly pension is permanently decreased to a lower amount than the Straight Life, 100%, 75%, or 50% Survivor alone would provide.

The intent of the Equated Plan is for the retiree's pension to decrease at age 62 by approximately the same amount as that person's Social Security benefit will provide. The System pension until age 62 should be about the same as the combined System pension and Social Security after age 62.

The projected Social Security pension the retiring member obtains from the Social Security Administration and furnishes to the System is used in the Equated Plan calculation. The actual Social Security pension may vary from the estimate.

NOTE: The reduction in the pension at age 62 pertains to the Equated Plan only and affects only the retiree. A beneficiary under 100% Equated, 75% Equated or 50% Equated will receive the 100%, 75%, or 50% Survivor amount the month following the retiree's death as if the Equated Plan had not been chosen. A beneficiary does not participate in the Equated Plan.

#### **Survivor Benefit**

A non-duty survivor pension is available if a Member Investment Plan (MIP) member has 10 years of credited service or, if age 60 or older, with five years of credited service; the date they became a MIP member does not matter. The Basic Plan provides a survivor pension with 15 years of credited service or, if age 60 or older, with 10 years of credited service. An active member may nominate as a survivor beneficiary a spouse, child(ren) (including adopted child(ren)), brother, sister, or parent. If other than the spouse is nominated and a spouse exists, the spouse must waive this benefit. If no beneficiary has been nominated, the beneficiary is automatically the spouse; or, if there is no spouse, unmarried children under age 18 share the benefit equally until age 18. The benefit is computed as a regular pension but reduced in accordance with an Option 2 (100% survivor pension factor). The pension begins the first of the month following the member's death. In the event of death of a deferred member, the System begins payment to the nominated beneficiary at the time the member would have attained the minimum age qualification.

A duty survivor pension is payable if weekly Workers' Compensation is being paid to the eligible beneficiary due to the member's death. A spouse receives the benefit (based on a minimum of 10 years of service credit) reduced in accordance with a 100% survivor pension factor. If there is no spouse, unmarried children under age 18 share the benefit equally until age 18; if there is no spouse or child(ren), a disabled and dependent parent is eligible.

#### **Post-Retirement Adjustments**

A retiree who became a Member Investment Plan (MIP) member prior to July 1, 2010, receives an annual postretirement non-compounded increase of three percent of the initial pension in the October following twelve months of retirement. Basic Plan members do not receive an annual post-retirement increase, but are eligible to receive a supplemental payment in those years when investment earnings exceed actuarial assumptions. Pension Plus members do not receive an annual post-retirement increase.

On January 1, 1990, pre-October 1, 1981 retirees received an increase that ranged from 1% to 22% dependent upon the pension effective date. On October 1, 1990, the base pension of all retirees with an effective pension date of January 1, 1987, or earlier was increased to include all prior post-retirement benefits.

On January 1, 1986, all recipients through calendar year 1985 received a permanent 8% increase that established the 1986 base pension. In addition, each October, retirees with a pension effective date of January 1, 1987, or earlier receive a fixed increase equal to 3% of the base pension. Both increases are deducted from the distribution of excess investment income, if any. Beginning in 1983, eligible recipients receive an annual distribution of excess income, if any.

#### Contributions and Funded Status

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under the method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability will be amortized over a 22 year period for the 2017 fiscal year.

The schedule below summarized pension contribution rate in effect for the plan fiscal year 2017.

#### **Pension Contribution Rates:**

Plan Name	Member	District
Member Investment Plan (MIP)	0.0 - 4.0%	19.03%
Basic	3.0 - 7.0%	19.03%
Pension Plus	3.0 - 6.4%	18.40%
Defined Contribution	0.0%	15.27%

The District's contributions to MPSERS under all pension plans for the year ended June 30, 2018, inclusive of the MSPERS UAAL Stabilization, totaled \$1,486,290.

#### MPSERS Plan Net Pension Liability (in thousands)

Total Pension Liability Plan Fiduciary Net Position	\$ 73,501,296 47,011,783
Net Pension Liability	\$ 26,489,513
Plan Fiduciary Net Position as a Percentage of Total Pension Liability Net Pension Liability as a Percentage of Covered Employee Payroll	63.96% 313.37%
Total Covered Payroll	\$ 8,452,983

#### Proportionate Share of Reporting Unit's Net Pension Liability

At June 30, 2018, the District reported a liability of \$14,338,832 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of the pension contributions required from all applicable employers during the measurement period. At September 30, 20167 the District's proportion was .05533184%, which was an increase from .05254424% at September 30, 20176.

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the District recognized pension expense of \$1,930,641. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience	\$	124,614	\$	70,358
Changes of assumptions		1,570,933		
Net difference between projected and actual earnings on pension plan investment earnings		_		685,491
Changes in proportion and differences between District contributions and proportionate share of contributions		1,245,959		30,157
District contributions subsequent to the measurement date*		1,274,093		
Total	\$	4,215,599	\$	786,006

\*This amount, reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	Amount	
2019	\$ 705,621	
2020	916,638	
2021	487,535	
2022	45,706	

#### Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions:

Valuation Date:	September 30, 20166
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	3.5%
Investment Rate of Return:	
MIP and Basic Plans (Non-Hybrid):	7.5%
Pension Plus Plan (Hybrid):	7.0%
Projected Salary Increases:	3.5% - 12.3%, including wage inflation of 3.5%
Cost-of-Living Adjustments:	3% annual non-compounded for MIP members
Mortality:	RP-2000 Male and Female Combined Healthy Life Mortality Tables,
	adjusted for mortality improvements to 2025 using projection scale BB.
	This assumption was first used for the September 30, 2014 valuation of
	the System. For retirees, 100% of the table rates were used. For active
	members, 80% of the table rates were used for males, and 70% of the
	table rates were used for females.

Notes:

- Assumption changes as a result of an experience study for the period 2007 through 2012 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2014 valuation. The total pension liability as of September 30, 2017 is based on the results of an actuarial valuation date of September 30, 2016, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: [5.4744 for non-university employers, 1.4186 for university employers].
- Recognition period for assets in years is 5.000.
- Full actuarial assumptions are available in the 2017 MPSERS Comprehensive Annual Financial Report (<u>www.michigan.gov/mpsers-cafr</u>).

#### Long-Term Expected Rate of Return on Investments

The long-term expected rate of return on pension plan investments was determined using a method in which bestestimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2017 are summarized in the following table:

Target Allocation	Long-term Expected Real Rate of Return
28.0%	5.6%
18.0%	8.7%
16.0%	7.2%
10.5%	(0.1%)
10.0%	4.2%
15.5%	5.0%
2.0%	(0.9%)
100.0%	
	Allocation 28.0% 18.0% 16.0% 10.5% 10.0% 15.5% 2.0%

#### **Rate of Return**

For the fiscal year ended September 30, 2017, the annual money-weighted rate of return on pension plan investment, net of pension plan investment expense, was 13.24%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changed amounts actually invested.

#### Discount Rate

A discount rate of 7.5% was used to measure the total pension liability (7.0% for the Pension Plus plan, a hybrid plan provided through non-university employers only). This discount rate was based on the long-term expected rate of return on pension plan investments of 7.5% (7.0% for the Pension Plus plan). The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent (7.0% for the Pension Plus plan), as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

	1% Decrease (Non-Hybrid/Hybrid) 6.5%/6.0%	Current Single Discount Rate Assumption (Non-Hybrid/Hybrid) 7.5%/7.0%	1% Increase (Non-Hybrid/Hybrid) 8.5%/8.0%
District's proportionate share of the net pension liability	\$ 18,678,729	\$ 14,338,832	\$ 10,684,915

#### Michigan Public School Employees Retirement System (MPSERS) Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Michigan Public School Employees Retirement System September 30, 2017 Comprehensive Annual Financial Report, available here: (www.michigan.gov/orsschools).

#### Payables to the Michigan Public School Employee Retirement System (MPSERS)

Payables to the pension plan totaling \$120,934 at June 30, 2018 arise from the normal legally required contributions based on the accrued salaries payable at year-end, expected to be liquidated with expendable available financial resources.

# Note H – Other Postemployment Benefits

#### **Plan Description**

The Michigan Public School Employees' Retirement System (MPSERS or "System") is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's health plan provides all eligible retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at www.michigan.gov/orsschools.

#### Plan Participants

At September 30, 2017, the System's membership consisted of the following:

Eligible participants	211,051
Participants receiving benefits: Health	152,154
Dental/Vision	165,532
Vested plan members:	
Active	190,537
Non-active	2,349

#### **Benefits Provided**

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

#### Retiree Healthcare Reform of 2012

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

#### Contributions and Funded Status

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2016 valuation will be amortized over a 20-year period for the 2017 fiscal year.

The schedule below summarizes OPEB contribution rates in effect for fiscal year 2017:

OPEB Contribution Rates: Benefit Structure	Member	District
Premium Subsidy	3.0%	5.91%
Personal Healthcare Fund (PHF)	0.0 %	5.69%

Required contributions to the OPEB plan from the District were \$4,896,972 for the year ended September 30, 2017.

#### Net OPEB Liability (in thousands)

Total OPEB Liability Plan Fiduciary Net Position	\$ 14,175,547 5,177,775
Net OPEB Liability	\$ 8,997,772
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability Net OPEB Liability as a Percentage of Covered Employee Payroll	36.53% 106.44%
Total Covered Payroll	\$ 8,452,983

At June 30, 2018, the District reported a liability of \$4,896,972 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2016. The District's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2017 and 2016, the District's proportion was .05529883%.

#### **OPEB** Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$327,692. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience	\$	—	\$	52,138
Net difference between projected and actual earnings on OPEB plan investment earnings		_		113,415
Changes in proportion and differences between District contributions and proportionate share of contributions		647		_
District contributions subsequent to the measurement date*		307,814		
Total	\$	308,461	\$	165,553

\*This amount, reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	Amount
2019	\$ (39,861)
2020	(39,861)
2021	(39,861)
2022	(5,462)

#### Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions:

Valuation Date: Actuarial Cost Method: Wage Inflation Rate: Investment Rate of Return: Projected Salary Increases: Healthcare Cost Trend Rate: Mortality: Other Assumptions:	September 30, 2016 Entry Age, Normal 3.5% 7.5% 3.5% - 12.3%, including wage inflation of 3.5% 7.5% Year 1 graded 3.5% Year 12 RP-2000 Male and Female Combined Healthy Life Mortality Tables, adjusted for mortality improvements to 2025 using projection scale BB. This assumption was first used for the September 30, 2014 valuation of the System. For retirees, 100% of the table rates were used. For active members, 80% of the table rates were used for males, and 70% of the table rates were used for females.
Opt Out Assumptions	21% of eligible participants hired before July 1, 208 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan
Survivor Coverage	80% of male retirees and 67% of female retires are assumed to have coverages continuing after the retiree's death
Coverage Election at Retirement	75% of male and 60% of female future retirees are assume to elect coverage for 1 or more dependents

Notes:

• Assumption changes as a result of an experience study for the period 2007 through 2012 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2014 valuation. The total OPEB liability as of September 30, 2017, is based on the results of an actuarial valuation date of September 30, 2016, and rolled forward using generally accepted actuarial procedures, including the experience study.

- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: [5.4744 for non-university employers or 1.4186 for university employers]
- Recognition period for assets in years is 5.0000
- Full actuarial assumptions are available in the 2017 MPSERS Comprehensive Annual Financial Report found on the ORS website at <a href="http://www.michigan.gov/orsschools">www.michigan.gov/orsschools</a>.

#### Long-Term Expected Rate of Return on Investments

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2017, are summarized in the following table:

	Target	Long-term Expected Real
Investment Category	Allocation	Rate of Return*
Domestic Equity Pools	28.0%	5.6%
Private Equity Pools	18.0%	8.7%
International Equity Pools	16.0%	7.2%
Fixed Income Pools	10.5%	(0.1%)
Real Estate & Infrastructure Pools	10.0%	4.2%
Absolute Return Pools	15.5%	5.0%
Short-term Investment Pools	2.0%	(0.9%)
Total	100.0%	```

\*Long-term rates of return are net of administrative expenses and 2.3% inflation

#### Rate of Return

For the fiscal year ended September 30, 2017, the annual money-weighted rate of return on OPEB plan investment, net of OPEB plan investment expense, was 11.82%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount Rate

A discount rate of 7.5% was used to measure the total OPEB liability. This discount rate was based on the longterm expected rate of return on OPEB plan investments of 7.5%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net OPEB liability calculated using the discount rate of 7.5 percent, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

		<b>Current Discount</b>	
-	1% Decrease 6.5%	Rate Assumption 7.5%	1% Increase 8.5%
District's proportionate share of the net OPEB liability	\$ 5,735,769	\$ 4,896,972	\$ 4,185,095

#### Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Healthcare Cost Trend Rate

The following presents the District's proportionate share of the net OPEB liability calculated using assumed trend rates, as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

	Current Healthcare				
-	1% Decrease 6.5%	Cost Trend Rate 7.5%	1% Increase 8.5%		
District's proportionate share of the net OPEB liability	\$ 4,147,077	\$ 4,896,972	\$ 5,748,425		

#### **OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued 2017 MPSERS CAFR, available on the ORS website at <u>www.michigan.gov/orsschools</u>.

#### Payables to the OPEB Plan

Payables to the OPEB plan totaling \$7,136 at June 30, 2018 arise from the normal legally required contributions based on the accrued salaries payable at year-end, expected to be liquidated with expendable available financial resources.

#### Note I – Risk Management and Benefits

The District is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The District has purchased commercial insurance for property loss, errors and omissions, workers' compensation, health benefits, and dental and vision benefits provided to employees. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

There were no significant reductions in insurance coverage in fiscal 2017-18, and as of year ended June 30, 2018, there were no material pending claims against the District.

## Note J – Stewardship, Compliance and Accountability

The District has an unrestricted net position deficit of \$15,793,464 and a total net position deficit of \$9,552,742, as of June 30, 2018. These deficit net positions result primarily from the net pension and OPEB liabilities of \$10,909,239 and 4,754,064, respectively (net of deferred outflows and inflows of resources related to the pension and OPEB plans).

#### Note K – New Accounting Pronouncement Adopted

Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, were adopted by the District during the fiscal year ended June 30, 2018. This statement replaces the requirements of GASB Statement No. 45 and the primary objective of this statement is to improve accounting and reporting by state and local governments for postemployment benefits other than pensions (OPEB). Changes/additions to deferred outflows of resources, deferred inflows of resources and net OPEB liability required by the Statements decreased beginning net position by \$4,723,625 at July 1, 2017.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Required Supplementary Information Schedule of the District's Proportionate Share of the Net Pension Liability MPSERS Cost-sharing Multiple-employer Plan June 30, 2018

	Year Ended June 30, 2015	Year Ended June 30, 2016	Year Ended June 30, 2017	Year Ended June 30, 2018
District's proportion of the net pension liability	0.04649827%	0.04851513%	0.05254424%	0.05533184%
District's proportionate share of the net net pension liability	\$ 10,241,943	\$ 11,849,833	\$13,109,358	\$14,338,832
District's covered-employee payroll	\$ 3,994,803	\$ 4,051,545	\$ 4,579,941	\$ 4,682,057
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	256.38%	292.48%	286.23%	306.25%
Plan fiduciary net position as a percentage of the total pension liability	66.15%	62.92%	63.01%	63.96%

The amounts presented for each fiscal year were determined as of September 30 of the preceding year.

Note: GASB Statement No 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Required Supplementary Information Schedule of the District's Proportionate Share of the Net OPEB Liability MPSERS Cost-sharing Multiple-employer Plan June 30, 2018

	Year Ended June 30, 2018
District's proportion of the net OPEB liability	0.05529883%
District's proportionate share of the net OPEB liability	\$ 4,896,972
District's covered-employee payroll	\$ 4,682,057
District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	104.59%
Plan fiduciary net position as a percentage of the total OPEB liability	36.53%

The amounts presented for each fiscal year were determined as of September 30 of the preceding year.

Note: GASB Statement No 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

## EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Required Supplementary Information Schedule of District's Net Pension Contributions MPSERS Cost-sharing Multiple-employer Plan June 30, 2018

	-	ear Ended ne 30, 2015	-	ear Ended ne 30, 2016	-	ear Ended ne 30, 2017	-	ear Ended ne 30, 2018
Contractually required contribution	\$	1,231,720	\$	1,322,654	\$	1,433,865	\$	1,486,290
Contributions in relation to the contractually required contribution		1,231,720		1,322,654		1,433,865		1,486,290
Contribution deficiency (excess)	\$	_	\$		\$		\$	_
District's covered-employee payroll	\$	3,997,516	\$	4,360,911	\$	4,564,945	\$	5,061,066
Contributions as a percentage of covered employee payroll		30.81%		30.33%		31.41%		29.37%

Note: GASB Statement No 68 was implemented in fiscal year 2015. This schedule is being built prospectively.

Ultimately, 10 years of data will be presented.

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Required Supplementary Information Schedule of District Net OPEB Contributions MPSERS Cost-sharing Multiple-employer Plan June 30, 2018

	Year Ended June 30, 2018	
Contractually required contribution	\$	375,804
Contributions in relation to the contractually required contribution		375,804
Contribution deficiency (excess)	\$	
District's covered-employee payroll	\$	5,061,066
Contributions as a percentage of covered employee payroll		7.43%

Note: GASB Statement No 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Notes to Required Supplementary Information June 30, 2018

# Note A - Net Pension Liability and Contributions

Changes of benefit terms: There were no changes of benefit terms in 2017-18.

Changes of assumptions: There were no changes of benefit assumptions in 2017-18.

# Note B – Net OPEB Liability and Contributions

Changes of benefit terms: There were no changes of benefit terms in 2017-18.

Changes of assumptions: There were no changes of benefit assumptions in 2017-18.

# **SUPPLEMENTARY INFORMATION**

# **NONMAJOR GOVERNMENTAL FUNDS**

## EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2018

	Special Cooperative Activities	Revenue Business Services Consortium	Total
Assets			
Cash equivalents, deposits and investments Accounts receivable Due from other governmental units Prepaid Expenditures	\$ 649,489 1,275 175,011	\$ 50,996 72,046 10,080	\$ 700,485 1,275 247,057 10,080
Total Assets	\$ 825,775	\$ 133,122	\$ 958,897
Liabilities and Fund Balances			
Liabilities Accounts payable Due to other governmental units Unearned revenue	\$ 113,738 27,064	\$ 924 7,188	\$ 114,662 7,188 27,064
Total Liabilities	140,802	8,112	148,914
Fund Balances Nonspendable Restricted	684,973	10,080 114,930	10,080 799,903
Total Fund Balances	684,973	125,010	809,983
Total Liabilities and Fund Balances	\$ 825,775	\$ 133,122	\$ 958,897

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds For the year ended June 30, 2018

	Special			
	BusinessCooperativeServicesActivitiesConsortium		Total	
Revenues				
Local sources: Interest earnings	\$ 11	\$ 593	\$ 604	
Other local sources	763,532	- -	763,532	
Total local sources	763,543	593	764,136	
State sources	-	11,927	11,927	
Interdistrict sources	843,127	417,355	1,260,482	
Total Revenues	1,606,670	429,875	2,036,545	
Expenditures				
Supporting services	1,858,022	417,658	2,275,680	
Debt service:	100 522	<b>51 7 4</b>	101 200	
Principal repayment Interest and fiscal charges	129,532 2,496	51,764 454	181,296 2,950	
Total Expenditures	1,990,050	469,876	2,459,926	
Exacts (Definionary) of Devenues				
Excess (Deficiency) of Revenues Over Expenditures	(383,380)	(40,001)	(423,381)	
<b>Other Financing Sources (Uses)</b>				
Capital lease proceeds	495,138	-	495,138	
Transfers in	70,563	-	70,563	
Transfers out	(51,997)		(51,997)	
<b>Total Other Financing Sources</b>	513,704		513,704	
Net Change in Fund Balances	130,324	(40,001)	90,323	
Fund Balances, Beginning of Year	554,649	165,011	719,660	
Fund Balances, End of Year	\$ 684,973	\$ 125,010	\$ 809,983	

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Cooperative Activities Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the year ended June 30, 2018

Revenues	Budget	Actual	Variance
Local sources	\$ 741,400	\$ 763,543	\$ 22,143
Interdistrict sources	863,313	843,127	(20,186)
Total Revenues	1,604,713	1,606,670	1,957
Expenditures			
Supporting services:			
Instructional staff services	4,330	3,859	471
Operation and maintenance services	37,400	34,007	3,393
Central services	1,356,301	1,820,156	(463,855)
Debt service:	06 600	100 500	(22,022)
Principal repayment	96,600	129,532	(32,932)
Interest and fiscal charges	2,500	2,496	4
Total Expenditures	1,497,131	1,990,050	(492,919)
Excess of Revenues			
Over Expenditures	107,582	(383,380)	(490,962)
Other Financing Sources (Uses)			
Capital lease proceeds	-	495,138	495,138
Transfers in	70,584	70,563	(21)
Transfers out	(51,997)	(51,997)	
<b>Other Financing Sources (Uses)</b>	18,587	513,704	495,117
Net Change in Fund Balances	126,169	130,324	4,155
Fund Balances, Beginning of Year	554,649	554,649	
Fund Balances, End of Year	\$ 680,818	\$ 684,973	\$ 4,155

#### EASTERN UPPER PENINSULA INTERMEDIATE SCHOOL DISTRICT Business Services Consortium Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the year ended June 30, 2018

	Budget		Actual		Variance	
Revenues	¢	500	¢	502	Φ	02
Local sources	\$	500	\$	593	\$	93
State sources		12,117		11,927		(190)
Interdistrict sources		416,700		417,355		655
Total Revenues		429,317		429,875		558
Expenditures						
Supporting services: Business services Debt service:		422,386		417,658		4,728
Principal repayment		51,536		51,764		(228)
Interest and fiscal charges		682		454		228
Total Expenditures		474,604		469,876		4,728
Excess (Deficiency) of Revenues Over Expenditures		(45,287)		(40,001)		5,286
Fund Balances, Beginning of Year		165,011		165,011		-
Fund Balances, End of Year	\$	119,724	\$	125,010	\$	5,286