# CITY OF BRIGHTON, MICHIGAN COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDING JUNE 30, 2018

# **IT TAKES A COMMUNITY**













# Contents

| Introductory Section   |  |
|--|--|
| Letter of Transmittal  | i-v                                    |
| GFOA Certificate of Achievement  | vi                                     |
| Organization Chart   | vii                                    |
| List of Principal Officials  | viii                                   |
| Financial Section  |  |
| Independent Auditor's Report   | 1-2                                    |
| Management's Discussion and Analysis   | 3-11                                   |
| Basic Financial Statements   |  |
| Government-wide Financial Statements:<br>Statement of Net Position<br>Statement of Activities  | 12<br>13-14                            |
| Fund Financial Statements:<br>Governmental Funds:<br>Balance Sheet<br>Reconciliation of the Balance Sheet to the Statement of Net Position<br>Statement of Revenue, Expenditures, and Changes in Fund Balance<br>Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund<br>Balance to the Statement of Activities   | 15<br>16<br>17<br>18                   |
| Proprietary Funds:<br>Statement of Net Position<br>Statement of Revenue, Expenses, and Changes in Net Position<br>Statement of Cash Flows  | 19<br>20<br>21                         |
| Fiduciary Funds - Statement of Assets and Liabilities  | 22                                     |
| Component Units:<br>Statement of Net Position (Deficit)<br>Statement of Activities   | 23<br>24-25                            |
| Notes to Financial Statements  | 26-50                                  |
| Required Supplemental Information  | 51                                     |
| Budgetary Comparison Schedule - General Fund<br>Budgetary Comparison Schedule - Major Special Revenue Fund<br>Schedule of Changes in the Net Pension Liability and Related Ratios<br>Pension System Schedule of City Contributions<br>Schedule of Changes in the Net OPEB Liability and Related Ratios<br>Schedule of OPEB Contributions<br>Notes to Required Supplemental Information | 52<br>53<br>54<br>55<br>56<br>57<br>58 |

\_\_\_\_\_

# Contents (Continued)

| Other Supplemental Information   | 59                                  |
|--|-------------------------------------|
| Nonmajor Governmental Funds:<br>Combining Balance Sheet<br>Combining Statement of Revenue, Expenditures, and Changes in Fund Balances<br>Budgetary Comparison Schedule - Nonmajor Governmental Funds   | 60-61<br>62-63<br>64-69             |
| Agency Funds - Statement of Changes in Assets and Liabilities  | 70                                  |
| Component Units:<br>Balance Sheet/Statement of Net Position - Downtown Development Authority<br>Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of<br>Activities - Downtown Development Authority<br>Balance Sheet/Statement of Net Position - Local Development Finance Authority<br>Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of<br>Activities - Local Development Finance Authority | 71<br>72<br>73<br>74                |
| Statistical Section  | 75                                  |
|  |                                     |
| Description of the Statistical Section   | 76                                  |
| Financial Trend Information<br>Net Position by Component<br>Changes in Net Position<br>Governmental Funds Fund Balances<br>Changes in Governmental Funds Fund Balances   | 77-78<br>79-80<br>81-82<br>83-84    |
| <b>Revenue Capacity Information</b><br>Taxable Value and Actual Value of Taxable Property<br>Direct and Overlapping Property Tax Rates<br>Principal Property Taxpayers<br>Property Tax Levies and Collections  | 85-86<br>87-88<br>89<br>90          |
| Debt Capacity Information<br>Ratios of Outstanding Debt<br>Ratios of General Bonded Debt Outstanding<br>Direct and Overlapping Governmental Activities Debt<br>Legal Debt Margin<br>Pledged Revenue Coverage   | 91-92<br>93<br>94<br>95-96<br>97-98 |
| Demographic and Economic Information<br>Demographic and Economic Statistics<br>Principal Employers   | 99<br>100                           |
| <b>Operating Information</b><br>Full-time Equivalent Government Employees<br>Operating Indicators<br>Capital Asset Statistics  | 101-102<br>103-104<br>105-106       |

\_\_\_\_\_



October 3, 2018

Honorable Mayor and City Council City of Brighton

The Comprehensive Annual Financial Report of the City of Brighton, Michigan for the fiscal year ended June 30, 2018 is submitted herewith. It was prepared by staff in the Finance Department with the assistance of the audit staff from Plante & Moran. This report was prepared in accordance with regulations and standards set forth by the City Charter, the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants and its Committee on Governmental Accounting and Auditing, the Treasurer of the State of Michigan and the Government Finance Officers Association. Responsibility for the accuracy, completeness, and fairness of the financial data herein, including all disclosures, rests with the City's management. Management has established a complete framework of internal controls to provide a reasonable basis for asserting that the financial statements are fairly presented. Because the cost of a control should not exceed the benefits to be derived, the objective is to provide reasonable, rather than absolute assurance, that the financial statements are free from any material misstatements.

As required by City Charter and state laws, the basic financial statements, as defined in the table of contents, were audited by Plante & Moran, PLLC, certified public accountants. Their unmodified opinion follows this letter of transmittal. An unmodified opinion is the best opinion that an organization can receive on its financial statements. It indicates that the auditor's examination has disclosed no conditions that cause them to believe that the financial statements are not fairly stated in all material aspects. With this audit, the City of Brighton has received 31 consecutive unmodified opinions.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a management's discussion and analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Brighton's MD&A can be found immediately following the report of the independent auditor.

The accompanying report includes full accrual government-wide financial statements. The purpose of these statements is to demonstrate the operational accountability of the City. Operational accountability is the City's responsibility to report the extent to which we have met our operating objectives efficiently and effectively, using all resources available for that purpose, and whether we can continue to meet our objectives for the foreseeable future. Both the providers and users of City services want to know (1) what public services are provided today and will the City be able to maintain that same (or increased) level of services in future years without an increase in the tax rate and/or user fees?, (2) how much debt is outstanding and will the City be able to repay it without cutting back on the public services provided or increasing the tax rate?, and (3) what types of trends is the City experiencing and how do they compare to other cities with similar characteristics? I will attempt to provide some insight to begin to address answers or how we can address answers to these questions below in "The Future" section of this letter.

#### brightoncity.org | 200 North First St. Brighton, MI 48116 | (810) 227-1911

The information presented is accurate in all material aspects. The financial statements presented are designed to provide the reader with information to assist in determining both the long-term fiscal health of the City and the City's ability to meet obligations on a short-term basis. The financial statements contained in this report are designed to fairly set forth the financial position and results of operations of the City and include all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

#### The Reporting Entity and Services Provided

As required by generally accepted accounting principles (GAAP), these financial statements present the City of Brighton and related component units. The individual component units are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The Downtown Development Authority (DDA) and Local Development Finance Authority (LDFA) are included in the component units.

The report includes all funds of the City and encompasses a full range of municipal services including police protection; refuse services; construction and maintenance of streets and infrastructure; and planning and zoning. Additionally, water and sewer services are provided under an Enterprise Fund, with user charges set by the City Council to ensure adequate coverage of operating expenses.

#### Governmental Structure and Local Economy

The City of Brighton is located approximately forty-five miles northwest of Downtown Detroit. It was incorporated as a village in 1867 and became a Home Rule City in 1928. Brighton encompasses an area of approximately 3.65 square miles, has an estimated household population of approximately 7,900, and is the central business hub for all of Livingston County. The City's estimated 3,850 households reflect an approximate average of 2 persons per household, which is the lowest in Livingston County. Although the unemployment rate for the City of Brighton is not specifically tracked, the unemployment rate for Livingston County has increased from 2.4% to 2.9% over the last year. In addition, the Consumer Price Index (CPI) for our region increased by 1.1% from last year.

Brighton has the quality of life of a small city, but also has the advantage of being ideally located with easy access to the metropolitan areas of Ann Arbor, Detroit, Flint, and Lansing. The City operates under the Council-Manager form of government. The Mayor is chosen by the sevenmember elected City Council from among its members. The City Council appoints the City Manager who is responsible for the administration of the City's activities. The City Council also appoints the City Attorney.

There are indications that the local economic downturn is continuing to improve. Housing sale prices are continuing to increase and there are fewer homes on the market. Interest rates have been gradually increasing and are expected to continue to do so over the next year. The number of foreclosures in the City of Brighton has continued to be relatively low, with fewer than 5 in the past year. Over the last 5 to 10 years, the City has realized reduced residential, industrial and commercial values. The residential and industrial decreased far greater than the commercial values. Beginning in FY16/17 and continuing in the recent budget process for FY18/19 we have seen values for residential and commercial improving. The property tax values for residential and commercial both increased by 5.1% over the prior year.

The industrial taxable values have seen an increase in real property of 2.5% over the prior year, whereas the industrial personal property realized a decrease of 10.1% due to the exemptions of eligible manufacturing personal property that began in 2016/17. These exemptions are being phased in through 2022/23, at which point, all industrial personal property will be exempt. This follows a decrease in the prior year of 16.2%. It is management's belief that the commercial real property values will slowly increase over the next several years, however the impacts of the personal property exemptions will likely drive down the industrial and commercial personal property taxable values over the next several years.

#### Long-term Financial Planning

The City has successfully followed its long-term financial goals of reducing expenditures and maintaining a fund balance above the policy limit established by City Council. As the City approaches the practical build-out of its existing undeveloped lands; reduced personal property taxing ability; the cumulative effects of the Headlee Amendment and Proposal A; and the ever growing OPEB and pension liabilities, the City will be continually looking at ways to maintain services within the existing revenues.

The City's Master Plan includes the goals to provide for capital improvements that are needed to sustain a quality life for its residents; and to explore methods of generating additional revenue to fund operational and capital projects, including alternative funding options such as grant funding. Annually City staff prepares a 6-year Capital Improvement Plan (CIP), which is reviewed by the City Planning Commission and Adopted by the City Council. The first year of the adopted CIP is incorporated into the City Manager's Proposed Budget, if funding is available. There has been limited funding of any capital projects over the last several years, however the City has been increasing this funding over the last three budget years, most notably in the Public Works and Utilities divisions. The FY18/19 Adopted budget includes a modest investment in Capital. The City's DDA has its own Development Plan, which was previously adopted by the City Council and is also reviewed annually for budgetary considerations.

City residents approved a Law Enforcement/Public Safety Millage during the November, 2013 election. This millage will be 0.38 mills for 10 years. The millage will provide approximately \$160,000 annually to be used to pay for the purchasing and maintaining of public safety equipment, which may include patrol vehicles, body armor, weapons and law enforcement-related technology. The approval of this millage will enable the City to replace police equipment that had been put on hold.

#### **Relevant Financial Policies**

In order to better understand the financial condition of the City, it will become increasingly important to continue the development of an ongoing Financial Forecasting model. The end result of this forecasting model should be intended to communicate what is likely to happen in the future based on where the City is today and where it appears to be heading. The preparation of a reasonably complete forecast will allow the City to look at its options and prudently plan and act accordingly. As the forecasts are developed over time, they should incorporate benchmark trend analysis to measure how our actual results compare to our projections and to the actual results of other similar benchmark communities. A key benchmark for the General Fund will be its unassigned fund balance, which at June 30, 2018 was \$1,378,621 or 18% of the operating expenditures budgeted for FY18/19. The City of Brighton has adopted a policy to maintain a minimum unassigned fund balance of 15% of operating expenditures. The Utilities Fund Current Ratio was 4.2 on June 30, 2018, which is above the target of 2:1. Working capital, a key benchmark of the Utilities Fund, increased by \$928,693 to \$4,513,632 at June 30, 2018. The working capital less the capital reserve fund, covered 60% of the Utilities Fund Expenses, including depreciation. Exclusive of depreciation, the coverage was 93% of expenses.

The City makes a serious effort to maximize investment earnings, diversification and insurability of its investable funds. Idle cash during the year was invested in cash management funds and certificate of deposits. Interest earned for the current fiscal year amounted to \$114,476, an increase of \$56,916 or 98.9% from the preceding year, which was primarily caused by unspent bond and installment loan proceeds coupled with higher yields on money market accounts and certificate of deposits. The City continues its efforts to diversify its investment portfolio to increase its insured deposits. The City's investment policy was last updated during FY11/12.

The City's Debt Management Policy has established debt capacity limits or guidelines for the City to use in conjunction with its capital planning and budgeting processes. The Debt Management policy was last updated during FY2011/12.

#### Major Initiatives and Financial Accomplishments in 2017-18

- The City added approximately \$2,108,000 of new capital assets including road and utility work on 2<sup>nd</sup> Street and Rickett Road, 4 new DPW trucks, a plow/mower, an asphalt roller, a leaf machine, LED street lights, two police vehicles, a new IT data center, a new roof at City Hall, continued rebuilds/repairs to the Orndorf lift station, Pine Creek booster station, and relocation of the Challis Road water main. The City also completed work on the Wastewater Treatment Plant HVAC system, and water main and sewer line improvements.
- ➢ The City received its ninth consecutive GFOA Certificate of Achievement for Excellence in Financial Reporting Award for its FY 2016-17 Comprehensive Annual Financial Report (CAFR).
- > The City prepared a six-year Capital Improvement Program

#### Accounting System and Budgetary Control

The diverse nature of governmental operations and the necessity of assuring legal compliance preclude recording and summarizing all governmental financial transactions and balances in a single accounting entity. Therefore, the City's accounting system is organized and operated on a "fund basis". Each fund is a distinct, self-balancing accounting entity.

In view of the importance of the budget as a planning and control instrument in the City, the accounting system provides the basis for appropriate budgetary control. Budget-to-actual comparisons are included in the Required Supplemental Information section of this report. Unlike accounting, budgeting is not essentially a financial procedure; it is primarily a policy-planning process. Therefore, it is much less amenable to standardization, however, the importance of GAAP, audit standards, the credit markets' need for more complete disclosure of the City's underlying condition, and the heightened sophistication of the public and press about the importance of outcomes as well as projections, have combined to professionalize and conform budgeting terms and definitions to GAAP. As a result, common terminology, measurement, and classification are used consistently throughout the City's budget, accounting records and financial reports.

An annual budget is adopted in accordance with the legal requirements set forth in the Uniform Budgeting Act, State of Michigan P.A. 621 of 1978. The City's budget is prepared on the modified accrual basis for governmental-type funds, and its accounting records are also maintained on that basis. Under modified accrual accounting, revenue is recorded when it is both measurable and available. Expenditures are recorded when a liability is incurred, except for interest on a long-term debt and accrued leave time. The City's governmental fund types, such as the General Fund, special revenue funds, debt service funds, and capital project funds, are reported on the modified accrual basis. The City's enterprise funds are reported on the full accrual basis, under which revenue is recorded when earned and expenses are recorded when incurred.

Also required under the Uniform Budgeting Act are budgetary controls. The objective of the budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City's governing body. Expenditures are authorized via an annual budget passed by resolution in which the Council authorizes the level of funding for City operations. The Council adopts an activity level budget, which is considered the maximum authorization to incur liabilities and not a mandate to spend.

#### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Brighton, Michigan for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2017. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR), whose contents conform to program standards. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Brighton, Michigan has received a Certificate of Achievement for the last nine consecutive years. We believe our current report continues to conform to the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine eligibility for another certificate.

#### ACKNOWLEDGMENTS

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department, as well as the advice from Plante Moran. I wish to express my sincere appreciation to all members of the Department who assisted and contributed to its preparation. I would also like to express my thanks to the City Manager, the Department Directors and each of you for your interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted.

Sitchen M. Gomalka

Gretchen M. Gomolka Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

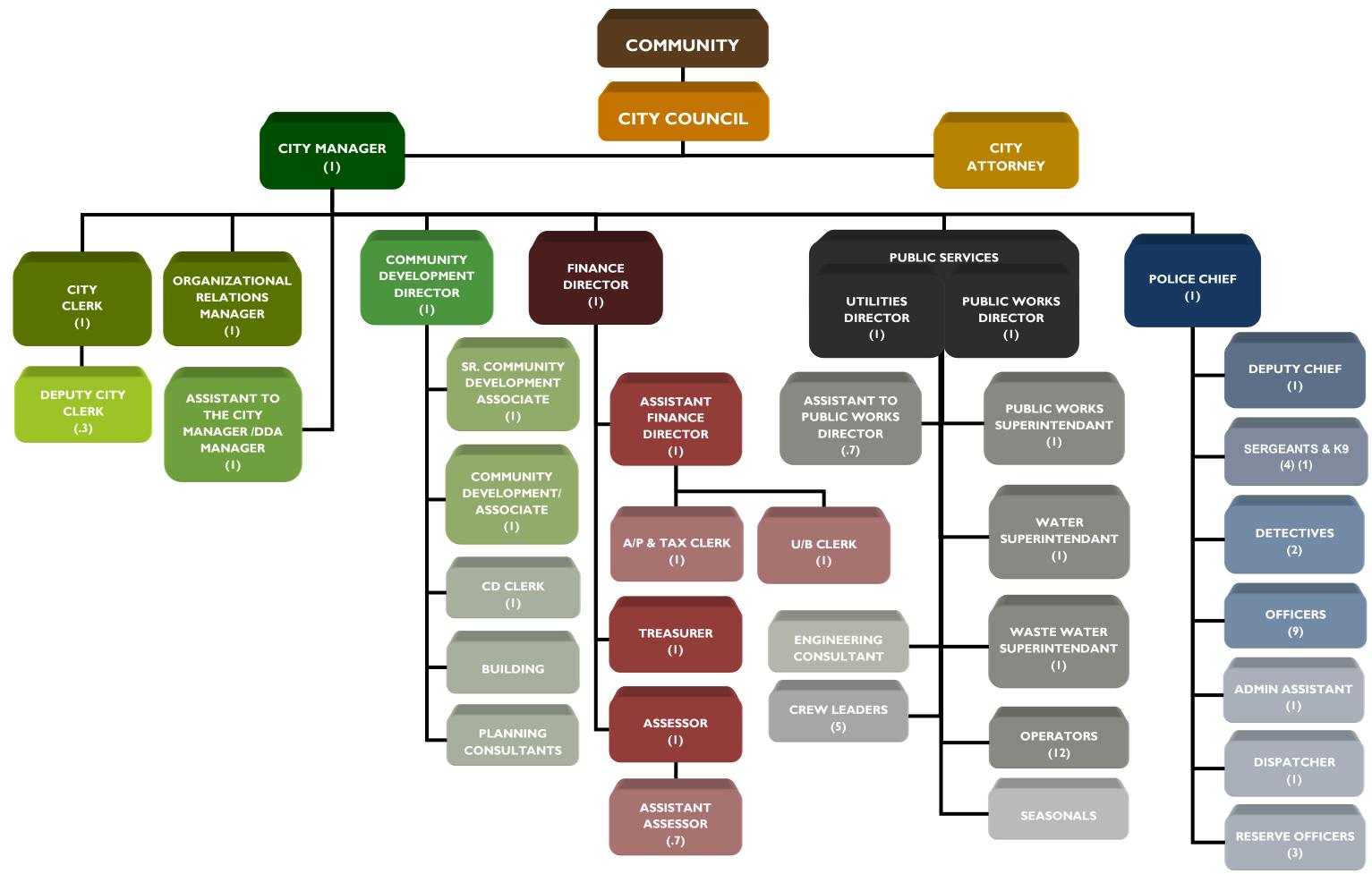
City of Brighton Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christopher P. Morrill

Executive Director/CEO



CITY OF BRIGHTON, MICHIGAN List of Elected and Appointed Officials For the Fiscal Year Ended June 30, 2018

### **ELECTED OFFICALS**

Jim Muzzin Shawn Pipoly Susan Gardner Jim Bohn Kristoffer Tobbe Renee Pettengill Jon Emaus Mayor Mayor Pro Tem Council Member Council Member Council Member Council Member

#### **APPOINTED OFFICALS**

Nate Geinzer Paul Burns Gretchen Gomolka Tara Brown Michelle Miller Robert Bradford Marcel Goch Tim Krugh City Manager City Attorney Finance Director City Clerk Organizational Relations Manager Police Chief Public Works Director Utilities Director



#### **Independent Auditor's Report**

To the City Council City of Brighton, Michigan

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brighton, Michigan as of and for the year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise the City of Brighton, Michigan's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brighton, Michigan as of June 30, 2018 and the respective changes in its financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As described in Note 12 to the financial statements, during the year ended June 30, 2018, the City adopted the new accounting guidance of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions,* which establishes accounting and financial reporting standards for postemployment benefits other than pensions provided to the employees of state and local governments. Our opinion is not modified with respect to this matter.



To the City Council City of Brighton, Michigan

#### **Other Matters**

#### **Required Supplemental Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules for the General Fund and major special revenue fund, pension system schedules of changes in the city net pension liability and related ratios and city contributions, and retiree health schedules of changes in the city net OPEB liability and related ratios and contributions, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Brighton, Michigan's basic financial statements. The other supplemental information, as identified in the table of contents, and introductory and statistical section schedules are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

The other supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections, as identified in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Alente i Moran, PLLC

October 3, 2018

### Management's Discussion and Analysis

The City of Brighton, Michigan's (the "City") Comprehensive Annual Financial Report (CAFR) is presented in the format required by the Governmental Accounting Standards Board (GASB) Statement No. 34. The June 30, 2018 annual report consists of five parts: (1) management's discussion and analysis, (2) the basic financial statements, (3) required supplemental information, (4) other supplemental information that presents combining statements for nonmajor governmental funds and fiduciary funds, and (5) a statistical section. The basic financial statements include two kinds of statements that present different views of the City. The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial statements.

#### **Financial Highlights**

- The assets of the primary government and component units of the City exceeded its liabilities at the close of the most recent fiscal year by \$37.8 million (net position). Included in this amount is a negative \$13.5 million of unrestricted net position.
- The City's total net position decreased by \$6.7 million, net of a \$6.9 million prior period adjustment as a result of the City implementing GASB 75. This decrease is the result of a decrease of \$415.6 thousand in component unit (DDA and LDFA) net position and a decrease of \$6.3 million in the net position of the primary government.
- The \$6.3 million decrease in the net position of the primary government is primarily the result of the implementation of GASB 75 to record the full liability for other post-employment benefits (OPEB) for retiree healthcare. This change resulted in an increased OPEB liability of \$9.0 million over the prior year. This was partially offset by an increase in deferred outflows of resources related to the OPEB and pension plans, longterm debt that has been paid down over the fiscal year, and increased current assets in the form of cash and cash equivalents.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$3.7 million, an increase of \$1.2 million in comparison with the prior year. A total of approximately \$3.2 million or approximately 87 percent of the fund balance is available for spending at the City Council's discretion. Of that amount, \$107.8 thousand is available for spending on roads in the Major and Local Street funds, \$163.5 thousand is available for police expenditures related to forfeiture, \$49.3 thousand is available for law enforcement/public safety expenditures related to the police millage, \$108.0 thousand for capital improvement and equipment replacement, \$19.1 thousand is assigned to the Principal Shopping District, \$10.0 thousand is assigned to the Arts and Culture Commission, \$29.7 thousand is assigned to Imagination Station Maintenance, \$1.3 million of the available fund balance is assigned for carryover budget items, capital projects, future retiree healthcare costs, local roads, and open purchase orders for general operating expenditures that were not completed in FY 2017-2018 in the General Fund. Therefore, the remaining \$1.4 million of fund balance is unassigned in the General Fund.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1.4 million, or 21 percent of total current General Fund budgeted operating expenditures for the year ended June 30, 2019.

### Management's Discussion and Analysis (Continued)

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City of Brighton, Michigan's finances, in a manner similar to a private sector business.

The statement of net position presents information on all of the City of Brighton, Michigan's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position and performance of the City of Brighton, Michigan is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus revenue and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Brighton, Michigan that are principally supported by taxes and intergovernmental revenue (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Brighton, Michigan include general government, public safety, public works, and community development. The business-type activities of the City of Brighton, Michigan include the water and sewer utility operations.

The government-wide financial statements include not only the City of Brighton, Michigan itself (known as the primary government), but also a legally separate Downtown Development Authority and a legally separate Local Development Finance Authority, for which the City of Brighton, Michigan is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 12-14 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Brighton, Michigan, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Brighton, Michigan can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information is useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

### Management's Discussion and Analysis (Continued)

The City of Brighton, Michigan currently maintains 11 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures, and changes in fund balances for the General Fund and Major Streets Fund, which are considered to be major funds, and a Local Streets Fund, a State Drug Law Enforcement Fund, a Federal Drug Law Enforcement Fund, a Street Debt Fund, a Law Enforcement/Public Safety Fund, and a Capital Improvement Fund, which are considered to be nonmajor funds. In accordance with Governmental Accounting Standards Board Statement No. 54, the Imagination Station Maintenance Fund, Principal Shopping District Fund, and Arts and Cultural Commission Fund are presented within the General Fund for financial reporting purposes, but are not budgeted in that manner.

The City of Brighton, Michigan adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund in the required supplemental information to demonstrate compliance with this budget. The Imagination Station Maintenance Fund, Principal Shopping District Fund, and Arts and Cultural Commission Fund are included in the General Fund financial statements. The basic governmental fund financial statements can be found on pages 15-18 of this report.

#### **Proprietary Funds**

The City of Brighton, Michigan maintains one type of propriety fund, which is an Enterprise Fund, used to report and account for its utilities (Utility Fund) operations. The Utility Fund (which is considered a major fund) is used to report the same functions presented as business-type activities in the government-wide financial statements, but only in more detail. The proprietary fund financial statements can be found on pages 19-21 of this report.

#### Fiduciary Funds

Fiduciary funds are intended to be used to account for resources held for the benefit of parties outside the city government organization. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Brighton, Michigan's own programs. The accounting used for fiduciary funds is much like that of propriety funds. The City of Brighton, Michigan maintains two fiduciary funds, which are Agency Funds, one for current tax collections and the other for delinquent personal property tax collections. The basic fiduciary fund financial statement can be found on page 22 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-50 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplemental information concerning the City of Brighton, Michigan's budgetary comparisons with actual for its General Fund and the major Special Revenue Fund - Major Streets Fund. Required supplemental information can be found on pages 51-58 of this report.

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the City's financial position and performance. As shown below, for the year ended June 30, 2018, the primary government's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$33.9 million.

By far the largest portion of the City of Brighton, Michigan's net position is the net investment in capital assets (e.g., land, buildings, machinery, and equipment). The City of Brighton, Michigan uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Brighton, Michigan's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Management's Discussion and Analysis (Continued)

#### **City's Net Position**

|   | Governmen                             | tal Activities             | Business-ty                       | pe Activities                     | Total                                 |  |  |  |
|---|---------------------------------------|----------------------------|-----------------------------------|-----------------------------------|---------------------------------------|--|--|--|
|   | 2018                                  | 2017*                      | 2018                              | 2017*                             | 2018                                  | 2017*                                  |  |  |
| Assets<br>Current and other assets<br>Capital assets          | \$ 5,826,584<br>25,522,826            | \$ 4,311,305<br>26,035,331 | \$ 5,924,239<br>28,823,810        | \$    5,203,423<br>29,676,825     | \$ 11,750,823<br>54,346,636           | \$ 9,514,728<br>55,712,156             |  |  |
| Total assets  | 31,349,410                            | 30,346,636                 | 34,748,049                        | 34,880,248                        | 66,097,459                            | 65,226,884                             |  |  |
| Deferred Outflows of<br>Resources                             | 1,945,361                             | 1,415,509                  | 351,257                           | 307,711                           | 2,296,618                             | 1,723,220                              |  |  |
| Liabilities<br>Current liabilities<br>Noncurrent liabilities: | 1,570,103                             | 1,097,994                  | 300,544                           | 588,491                           | 1,870,647                             | 1,686,485                              |  |  |
| Due within one year<br>Due in more than one year              | 1,126,040<br>23,139,273               | 936,497<br>16,466,280      | 1,110,063<br>6,842,403            | 1,029,963<br>6,621,234            | 2,236,103<br>29,981,676               | 1,966,460<br>23,087,514                |  |  |
| Total liabilities   | 25,835,416                            | 18,500,771                 | 8,253,010                         | 8,239,688                         | 34,088,426                            | 26,740,459                             |  |  |
| Deferred Inflows of Resources                                 | 340,406                               | -                          | 79,348                            |                                   | 419,754                               |  |  |  |
| Net Position<br>Net investment in capital                     |                                       |                            |                                   |                                   |                                       |  |  |  |
| assets<br>Restricted<br>Unrestricted                          | 19,816,360<br>650,454<br>(12,247,865) | 20,092,730<br>1,354,762    | 24,417,707                        | 24,310,660                        | 44,234,067<br>650,454<br>(10,008,624) | 44,403,390<br>1,354,762<br>(5,548,507) |  |  |
| Total net<br>position   | (13,347,865)<br><b>\$ 7,118,949</b>   |                            | 2,349,241<br><b>\$ 26,766,948</b> | 2,637,611<br><b>\$ 26,948,271</b> | (10,998,624)<br><b>\$ 33,885,897</b>  | (5,548,507)<br><b>\$ 40,209,645</b>    |  |  |

\*GASB Statement No. 75 was implemented by the City in fiscal year 2018. Fiscal 2017 amounts shown have not been modified to reflect the retrospective application of the change.

An additional portion of the City of Brighton, Michigan's net position (2 percent) represents resources that are subject to external restrictions on how they may be used.

#### **Governmental Activities**

As shown below, governmental activities decreased the City of Brighton, Michigan's net position by \$451.0 thousand. Last fiscal year, the net position of the governmental activities decreased by \$352.8 thousand. The year-over-year change is primarily the result of a decrease in revenue of \$59.4 thousand and an increase in program expenses of \$38.8 thousand. The decrease in revenue is related to one-time grant funding of \$961.9 thousand in the prior year related to MDOT road projects. This decrease was almost entirely offset by increases in property tax revenue, operating grants, state-shared revenue, investment earnings, and other revenue. The increase in expenditures is due to economic inflations increases partially offset by reduced expenditures in the community development department related to temporary changes in staffing levels.

#### **Business-type Activities**

Business-type activities increased the City of Brighton, Michigan's net position by \$1.1 million. Last fiscal year, the net position of the business-type activities increased by \$1.9 million. The increases to net position in both years are related to payments from developers to tap into the water and sewer system for new developments in the City. This money will be used over the next several years to increase and improve the access and capacity of the water and wastewater systems that will be impacted by the new developments.

### Management's Discussion and Analysis (Continued)

#### **City's Changes in Net Position**

|                            | Governme            | ntal Activities | Business-ty  | /pe Activities | Total        |              |  |  |  |
|----------------------------|---------------------|-----------------|--------------|----------------|--------------|--------------|--|--|--|
|                            | 2018                | 2017*           | 2018         | 2017*          | 2018         | 2017*        |  |  |  |
| Revenue                    |                     |                 |              |                |              |              |  |  |  |
| Program revenue:           |                     |                 |              |                |              |              |  |  |  |
| Charges for services       | \$ 1,620,764        | \$ 1,460,081    | \$ 3,682,830 | \$ 3,662,162   | \$ 5,303,594 | \$ 5,122,243 |  |  |  |
| Operating grants           | 759,346             | 474,025         | 173,687      | 108,183        | 933,033      | 582,208      |  |  |  |
| Capital grants             | -                   | 961,893         | 1,634,200    | 2,340,484      | 1,634,200    | 3,302,377    |  |  |  |
| General revenue:           |                     |                 | .,           | _,,            | .,,          | -,,          |  |  |  |
| Property taxes             | 6,012,882           | 5,901,323       | -            | -              | 6,012,882    | 5,901,323    |  |  |  |
| State-shared revenue and   | -,,                 | -,              |              |                | -,,          | -,           |  |  |  |
| grants                     | 923,521             | 666,436         | -            | -              | 923,521      | 666,436      |  |  |  |
| Investment earnings        | 103,630             | 88,244          | 36,203       | 19,688         | 139,833      | 107,932      |  |  |  |
| Other revenue              | 220,828             | 148,366         |              | _              | 220,828      | 148,366      |  |  |  |
| Total revenue              | 9,640,971           | 9,700,368       | 5,526,920    | 6,130,517      | 15,167,891   | 15,830,885   |  |  |  |
| Expenses                   |                     |                 |              |                |              |              |  |  |  |
| General government         | 1,538,298           | 1,544,770       | -            | -              | 1,538,298    | 1,544,770    |  |  |  |
| Public safety              | 3,664,694           | 3,584,155       | -            | -              | 3,664,694    | 3,584,155    |  |  |  |
| Public works               | 4,148,675           | 3,908,915       | -            | -              | 4,148,675    | 3,908,915    |  |  |  |
| Community development      | 526,269             | 787,550         | -            | -              | 526,269      | 787,550      |  |  |  |
| Interest on long-term debt | 214,003             | 227,747         | -            | -              | 214,003      | 227,747      |  |  |  |
| Water and sewer            |                     | <u> </u>        | 4,453,286    | 4,234,750      | 4,453,286    | 4,234,750    |  |  |  |
| Total expenses             | 10,091,939          | 10,053,137      | 4,453,286    | 4,234,750      | 14,545,225   | 14,287,887   |  |  |  |
| Change in Net Position     | <u>\$ (450,968)</u> | \$ (352,769)    | \$ 1,073,634 | \$ 1,895,767   | \$ 622,666   | \$ 1,542,998 |  |  |  |

\*GASB Statement No. 75 was implemented by the City in fiscal year 2018. Fiscal 2017 amounts shown have not been modified to reflect the retrospective application of the change.

#### The City's Funds

#### **Governmental Funds**

The focus of the City of Brighton, Michigan's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Brighton, Michigan's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Brighton, Michigan's governmental funds reported combined ending fund balances of \$3.68 million, an increase of \$1.22 million in comparison with the prior year. Approximately 37.5 percent of this total amount (\$1.4 million) constitutes unassigned fund balance, which is available for investment and/or spending at the City's discretion in the General Fund. The remainder of fund balance is nonspendable (cemetery care and prepaid expenses), restricted (roads, federal and state drug forfeiture, and law enforcement/public safety), committed (future capital improvement and equipment replacement), or assigned (to liquidate contracts and purchase orders of the prior period or for subsequent year expenditures, and assigned for purposes such as Arts and Culture Commission, Imagination Station Maintenance, local roads, future retiree health care and capital improvements).

### Management's Discussion and Analysis (Continued)

The General Fund is the chief operating fund of the City of Brighton, Michigan. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1.38 million. The FY 2018-2019 budget is balanced with a budgeted use of fund balance totaling \$346 thousand; however, approximately \$900 thousand of the assigned fund balance is designated for subsequent year expenditures that were not included in the original budget. As a measure of the General Fund's liquidity, it may be useful to compare the total unassigned fund balance to total fund operating expenditures. Unassigned fund balance represents 18 percent of total current General Fund budgeted operating expenditures for the year ending June 30, 2019. The City of Brighton, Michigan's fund balance policy has a minimum fund balance requirement of 15 percent.

The unassigned fund balance of the City of Brighton, Michigan's General Fund increased by \$356.9 thousand during the current fiscal year. There are many reasons for the increase in unassigned fund balance, including additional funding from the State of Michigan in the form of state-shared revenue and personal property tax reimbursements. Additionally, the city experienced higher than anticipated interest earnings and permit, planning/zoning, and cemetery fee revenue. These increases over budgeted revenue were coupled with decreases over budgeted expenditures that were primarily driven by savings in staffing levels due to normal attrition vacancies and elimination of certain positions. Additional savings were the result of various budgeted capital and repair expenditures that were either postponed or canceled.

At the end of the current fiscal year, total fund balance of the Major Streets Fund was \$101.5 thousand. This is an increase of \$7.2 thousand from the prior year. The increase is due to increased state revenue and decreased expenditures primarily related to grant-funded road work completed in the prior year, partially offset by a reduction in transfers in from the General Fund used to cover grant match dollars related to road work. The City of Brighton, Michigan's Downtown Development Authority has committed to pay the Major Streets Fund for additional upcoming road projects.

The Local Streets Fund had an ending fund balance of \$8.5 thousand. This is a decrease of \$18.7 thousand over the prior year resulting from increased road projects partially offset by increased state revenue.

At the end of the current fiscal year, the Debt Service Fund (Street Debt Fund) had a total fund balance of \$0.

The Federal and State Drug Law Enforcement Funds had a combined ending fund balance of \$163.5 thousand. All of the revenue in these funds are from police seizures. During the fiscal year, the police department purchased K-9 dog supplies, and paid for police training and specialized supplies from these funds.

The Law Enforcement/Public Safety Fund had an ending fund balance of \$48.1 thousand, which is funded primarily through a voter-approved millage for law enforcement/public safety equipment and will be used for future law enforcement equipment. The approximately \$161 thousand in revenue assisted the police department with replacing several vehicles and police department equipment, including a video system, munitions, office furniture, road barriers, and computer equipment.

#### **Proprietary Funds**

The City of Brighton, Michigan's Utility Enterprise Fund provides the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the Utility Fund at the end of the year amounted to \$2.3 million, down \$300 thousand from the prior year. Note that beginning fund balance was restated due to the implementation of GASB 75, as described in Note 12 to the financial statements. The Utility Fund had a \$1.2 million operating loss due to the fact that the operating revenue does not cover all the depreciation expense. This fund generated a net gain of \$1.1 million. The increase is primarily due to the payments from developers, as discussed earlier in the business-type activities section.

### Management's Discussion and Analysis (Continued)

#### **General Fund Budgetary Highlights**

Differences between the General Fund's original budget and final amended budget can be briefly summarized as follows:

The \$441.7 thousand or 5.5 percent increase in revenue amendments from the original budget reflected increases related to higher than anticipated personal property tax loss reimbursements, state-shared revenue, building permit fees, and grant revenue.

The \$153.9 thousand or 2.3 percent increase in total expenditure amendments from the original budget reflected higher than anticipated expenditures in the general government, public safety, and public works activity budgets, partially offset by reduced expenditures in the community development and transfers out activity budgets. The budgeted expenditure increase is attributed to several small adjustments, including grounds and equipment repairs and maintenance and employee wages and benefits due to vacancies and position eliminations that occurred throughout the year. Actual year-end expenditures came in below the original budget primarily due to savings in the public works division resulting from temporary employee vacancies, lower than anticipated repairs and maintenance, and the postponement of engineering for upcoming projects.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

As shown below, the City of Brighton, Michigan's investment in capital assets for its primary government (governmental and business-type activities) as of June 30, 2018 amounts to \$54.3 million (net of accumulated depreciation). This investment in capital assets includes land (including rights-of-way), buildings and system, improvements, machinery and equipment, park facilities, streets, and bridges. The City of Brighton, Michigan's investment in capital assets for its component units (DDA) as of June 30, 2018 amounts to \$4.8 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, and improvements. The total decrease in the City of Brighton, Michigan's investment in capital assets for the current year was 2.4 percent (a 2.0 percent decrease in governmental activities, a 2.9 percent decrease for business-type activities, and a 2.4 percent decrease for its component units).

|                                    | Governmen     | tal Activities | Business-ty   | pe Activities | Activities Component Units |           |    |           | То            | otal          |
|------------------------------------|---------------|----------------|---------------|---------------|----------------------------|-----------|----|-----------|---------------|---------------|
|                                    | FY 2018       | FY 2017        | FY 2018       | FY 2017       |                            | FY 2018   |    | FY 2017   | FY 2018       | FY 2017       |
| Land                               | \$ 13,530,821 | \$ 13,530,821  | \$ 157,362    | \$ 157,362    | \$                         | 2,043,198 | \$ | 2,043,198 | \$ 15,731,381 | \$ 15,731,381 |
| Construction in progress           | 218,817       | 1,244,094      | 329,845       | 504,163       |                            | 217,296   |    | -         | 765,958       | 1,748,257     |
| Infrastructure                     | 7,338,747     | 7,232,720      | 15,378,650    | 15,940,421    |                            | -         |    | -         | 22,717,397    | 23,173,141    |
| Building and building improvements | 3,422,327     | 3,517,713      | 12,795,652    | 12,899,960    |                            | 2,331,716 |    | 2,609,960 | 18,549,694    | 19,027,633    |
| Machinery and equipment            | 1,012,114     | 509,983        | 162,301       | 174,919       |                            | 211,209   |    | 226,608   | 1,385,624     | 911,510       |
| Total                              | \$ 25,522,826 | \$ 26,035,331  | \$ 28,823,810 | \$ 29,676,825 | \$                         | 4,803,419 | \$ | 4,879,766 | \$ 59,150,054 | \$ 60,591,922 |

Major capital assets acquired during the current fiscal year included the following:

- Governmental Activities Two Swap-Loader trucks, two dump trucks, two patrol vehicles, a mower/plow, asphalt roller, leaf machine, video surveillance system, a new IT data center, a new roof for city hall, LED streetlights, and road infrastructure
- Business-type Activities Continued the rebuilds/repairs of the Orndorf lift station, Pine Creek booster station, and relocation of the Challis Road water main. Completed the replacement of the WWTP HVAC system and began work on the North 2<sup>nd</sup> street utility improvements and engineering on the Northwest neighborhoods utility project. Purchased a snow plow and wide format printer and took ownership of contributed water mains and sewer lines from developers.
- Component Units Installed new lighted pedestrian crosswalk signs and began work on the new Millpond Bandshell and Amphitheater.

Additional information on the City of Brighton, Michigan's capital assets can be found in Note 5 of this report.

### Management's Discussion and Analysis (Continued)

#### Long-term Debt

As shown below, at the end of the current fiscal year, the City of Brighton, Michigan had total debt outstanding of \$13.4 million. Of this total, \$10.4 million or 77.7 percent comprises debt backed by the full faith and credit of the City, including \$524.3 thousand of Revenue Bonds; \$890 thousand or 6.6 percent is special assessment debt for which the City is liable in the event of default by the property owners subject to the assessment; and \$2.1 million or 15.7 percent comprises revenue bonds backed by the revenue of the City's Utility Fund. A total of \$5.75 million or 43 percent of the total debt is governmental activities debt, \$4.36 million or 33 percent is business-type activities debt, and the remaining \$3.30 million or 25 percent is component unit debt (DDA and LDFA Bonds).

|  |    | Governmer            | ntal | Activities             |    | Business-type Activities |    |           | Component Units |           |    |                | _  | Total                 |    |                         |  |
|--|----|----------------------|------|------------------------|----|--------------------------|----|-----------|-----------------|-----------|----|----------------|----|-----------------------|----|-------------------------|--|
|  | _  | FY 2018              |      | FY 2017                | _  | FY 2018                  | _  | FY 2017   | _               | FY 2018   | _  | FY 2017        |    | FY 2018               | _  | FY 2017                 |  |
| General obligation bonds/notes<br>Special assessment bonds | \$ | 4,860,710<br>890,000 | \$   | 4,886,761<br>1,105,000 |    | 4,357,023                | \$ | 5,297,992 | \$              | 3,298,262 | \$ | 1,070,964<br>- | \$ | 12,515,995<br>890,000 | \$ | 11,255,717<br>1,105,000 |  |
| Total  | \$ | 5,750,710            | \$   | 5,991,761              | \$ | 4,357,023                | \$ | 5,297,992 | \$              | 3,298,262 | \$ | 1,070,964      | \$ | 13,405,995            | \$ | 12,360,717              |  |

The City of Brighton, Michigan's total debt, excluding compensated absences and unamortized bond premiums, increased by \$1.1 million (8.6 percent) during the current fiscal year. The increase was the result of the issuance of a \$2.5 million bond in the DDA and a \$479 thousand installment purchase agreement in the governmental activities, partially offset by the annual maturity of pre-existing debt.

The City of Brighton, Michigan maintains noninsured bond ratings as follows: AA+ from Standard & Poor's, Aa3 rating from Moody's, and an AA- from Fitch.

State statutes limit the amount of general obligation debt a City may issue up to 10 percent of its total assessed valuation. The current debt limitation for the City of Brighton, Michigan is \$51.7 million, which is significantly in excess of the City's total net debt (total debt less special assessment, revenue, MTF, and county-shared debt) of \$8.7 million. Therefore, the legal debt margin, or what the City could legally add to its outstanding debt at June 30, 2018, was \$43.0 million.

Additional information on the City of Brighton, Michigan's long-term debt can be found in Note 7 of this report.

#### Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for the City of Brighton, Michigan has not been tracked since December 31, 2004. At April 30, 2018, the average unemployment rate for Livingston County was 2.9 percent, which is an increase from 2.4 percent a year ago; for the State of Michigan, it was 4.0 percent, and for the United States it was 3.9 percent.
- The Consumer Price Index (CPI) has realigned the regions from a year ago. The new region is Detroit/Wayne/Dearborn. For the year ended June 30, 2018, the CPI for this new region increased by 1.1 percent from a year ago, the Midwest region average CPI rate increased by 2.5 percent from a year ago, and the national CPI rate increased by 2.9 percent from a year ago.

The trends in these economic factors will be considered in preparing the City of Brighton, Michigan's FY 2019-2020 budget.

During the current fiscal year, unassigned fund balance in the General Fund increased by \$357 thousand to \$1.4 million. The FY 2018-2019 budget was balanced with a budgeted use of fund balance totaling \$346 thousand; however, approximately \$900 thousand of the assigned fund balance is designated for subsequent year expenditures that were not included in the original budget. The remaining unassigned fund balance represents 18 percent of the total current General Fund budgeted operating expenditures at June 30, 2019.

### Management's Discussion and Analysis (Continued)

The City's utility user fees increased an average of 5.4 percent for the fiscal year 2018-2019 budget year. The City is beginning to see increased connection fee sales as the new developers are proposing redevelopment of existing parcels. The City is almost entirely built out, and new developments are primarily on existing built parcels. The City has been setting aside funds for future capital replacements, including the \$1.8 million received from the University of Michigan for the year ended June 30, 2018. This funding is being used to help fund current and future utility capital projects. User fees may need to be adjusted to cover needed improvements to its utility systems.

#### **Requests for Further Information**

This financial report is designed to provide a general overview of the City of Brighton, Michigan's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Gretchen Gomolka, finance director, City of Brighton, 200 N. First Street, Brighton, MI 48116.

# Statement of Net Position

### June 30, 2018

| Governmental<br>Activities         Business-type<br>Activities         Total         Component<br>Units           Assets         Cash and cash equivalents         \$ 4.678.461 \$ 4.455.225 \$ 9.133.686 \$ 552.719         Component           Receivables:         93.168         -         93.168         15.548           Special assessments         530.667 -         530.667 -         202.319 -           Other receivables         202.319 -         202.319 -         202.319 -           Due from other governments         117.657 572.371 680.028 -         -         187.168           Inventory         -         63.654 63.654 -         -         187.3168           Capital assets:         117.657 572.371 680.028 -         -         1.873.168           Capital assets:         13.749.638 497.207 14.236.845 2.260.494         2.542.925           Total assets         31.349.10 34.748.049 66.097.459 7.256.803           Deferred Outflows of Resources         2.836.603 40.109.791 2.542.925         2.542.925           Deferred Outflows of Resources         2.836.603 40.206 -         -           Deferred Outflows of Resources         2.99.276 -         9.99.276 -         -           Deferred Outflows of Resources         9.92.76 -         9.99.276 -         -           Ouropensited absences (Note 7)         408.   |                               |    | F           |    |               |    |            |    |           |
|--|-------------------------------|----|-------------|----|---------------|----|------------|----|-----------|
| Assets         \$         4.678.461         \$         4.455.225         \$         9.133.686         \$         552.719           Receivables:         \$         4.678.461         \$         4.455.225         \$         9.133.686         \$         552.719           Delinquent taxes         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         \$33.168         -         -         \$33.168         -         \$33.168         -         -         \$33.066         -         -         -         \$33.066         -         -         -         \$33.068         +         -         -         -         \$33.028         -         -         -         1.373.068         +         -         -         -         1.373.068         +         -         -         -         1.373.068         +         -         -         -         1.373.068         +         -         -         -         1.373.068         +         -         -         -         1.373.068         +         -  |                               | G  | overnmental |    | Business-type |    |            |    |           |
| Cash and cash equivalents         \$         4.678.461         \$         4.455,225         \$         9.133.686         \$         552.719           Receivables:         93.168         -         93.168         -         93.168         15,548           Special assessments         530.657         -         530.657         -         530.657         -         202.319         -           Other receivables         202.319         -         -         63.654         63.664         -         -         -         63.654         -         -         -         -         1.473.168         -         -         -         -         1.473.168         -         -         -         -         1.473.168         -         -         -         1.473.168         -         -         -         1.473.168         -         -         -         -         1.473.168         -         -         -         -         1.473.168         - <t< td=""><td></td><td>_</td><td>Activities</td><td></td><td>Activities</td><td></td><td>lotal</td><td></td><td>Units</td></t<>  |                               | _  | Activities  |    | Activities    |    | lotal      |    | Units     |
| Receivables:         93,168         93,168         93,168         15,548           Delinquent taxes         530,657         7.78,273         834,056         -           Other receivables         202,319         -         202,319         -           Due from other governments         117,657         572,371         680,028         -           Inventory         -         63,654         63,664         -           Prepaids         148,539         54,716         203,225         11,948           Restricted cash         -         -         1473,169           Capital assets:         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources         Deferred one funding         249,533         24,941         274,474         -           Deferred opension costs (Note 9)         682,202         159,864         842,066         -           Accounts payable         421,845         236,445         658,290         66,897           Accounts payable         421,845         236,445         658,290         66,897           Accounts payable         421,845         236,445         658,290         66,897           Accoured liabilities and other         158,982  | Assets                        |    |             |    |               |    |            |    |           |
| Delinquent taxes         93,168         -         93,168         15,548           Special assessments         530,657         -         530,657         -         530,657         -         530,657         -         530,657         -         530,657         -         537,83         778,273         834,056         -         -         202,319         -         1,873,169         34,349,410         34,748,049         66,097,459         7,256,803         31,349,410         34,748,049         66,097,459         7,256,803         226,444         4         -         26,642         1,180,078         -         1,80,078         -         36,642         1,180,078         -         36,643         -         206,445         464,069   | Cash and cash equivalents     | \$ | 4,678,461   | \$ | 4,455,225     | \$ | 9,133,686  | \$ | 552,719   |
| Special assessments         530.657         -         530.657         -         530.657         -         -         530.657         - <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>  |                               |    |             |    |               |    |            |    |           |
| Customer         55,783         778,273         834,056         -           Other receivables         202,319         -         202,319         -           Due from other governments         117,657         572,371         690,028         -           Inventory         -         -         63,654         63,654         -           Prepaids         148,539         54,716         203,255         11,948           Restricted cash         -         -         1,873,169           Capital assets         13,749,638         487,207         14,236,845         2,260,494           Assets not subject to depreciation (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets subject to depreciation - Net (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets not subject to depreciation - Net (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Deferred Outflows of Resources         Deferred opension cost (Note 9)         682,202         159,864         442,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Noncurent liabilitities         128,982         64,0   |                               |    |             |    | -             |    |            |    | 15,548    |
| Other receivables         202.319         -         202.319         -           Due from other governments         117,657         572.371         690.028         -           Inventory         -         63.654         63.654         63.654         11.948           Restricted cash         -         -         1.873.169         1.873.169         1.873.169           Assets not subject to depreciation (Note 5)         13.749.638         487.207         14.236.845         2.260.494           Assets subject to depreciation - Net (Note 5)         13.749.638         487.207         14.236.845         2.260.494           Assets subject to depreciation - Net (Note 5)         13.749.638         487.207         14.236.845         2.260.494           Deferred Outflows of Resources         11.773.188         28.336.603         40.109.791         2.542.925           Deferred OPEE costs (Note 10)         1.013.626         156.452         1.180.078         -           Deferred OPEE costs (Note 10)         1.013.626         166.452         1.180.078         -           Liabilities         989.276         -         989.276         -         989.276         -         989.276         -         989.276         -         989.276         -         989.276   |                               |    |             |    | -             |    |            |    | -         |
| Due from other governments         117,657         672,371         690,028         -           Inventory         -         63,654         63,654         -           Prepaids         148,539         54,716         203,255         11,948           Restricted cash         -         -         -         1,873,169           Capital assets:         13,749,638         487,207         14,236,845         2,260,494           Assets not subject to depreciation (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets subject to depreciation - Net (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets ont subject to depreciation - Net (Note 5)         13,749,638         487,207         14,236,845         2,262,925           Deferred Outflows of Resources         117,73,188         28,336,603         40,109,791         2,542,925           Deferred Opension cos (Note 7)         662,020         159,864         842,066         -           Deferred Inflows of Resources         10,013,626         166,452         1,180,078         -           Accounts payable         421,845         236,445         658,290         66,897           Deposits         989,276         -         <   |                               |    | ,           |    | 118,213       |    |            |    | -         |
| Inventory         -         -         63,654         63,654         -         -           Prepaids         148,539         54,716         203,255         11,948           Restricted cash         -         -         -         1,873,169           Capital assets:         -         -         -         1,873,169           Assets not subject to depreciation - Net (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets subject to depreciation - Net (Note 5)         11,773,188         28,336,603         40,109,791         2,542,925           Total assets         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources         -         -         -         -         -           Deferred Dension costs (Note 9)         682,202         159,864         842,066         -         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -         -           Accounts payable         421,845         236,445         658,290         66,897         -         989,276         -         989,276         -         989,276         -         989,276         -         989,276         -   |                               |    |             |    | -             |    |            |    | -         |
| Prepaids         148,539         54,716         203,255         11,948           Restricted cash         -         -         -         1,873,169           Capital assets         13,749,638         487,207         14,236,845         2,260,494           Assets subject to depreciation - Net (Note 5)         11,773,188         28,336,603         40,109,791         2,542,925           Total assets         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources         -         -         98,864         842,066         -           Deferred OPEB costs (Note 9)         682,202         159,864         842,066         -         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -         -           Liabilities         989,276         -         989,276         -         989,276         -         -         989,276         -         -         -         -         -         18,051           Noncurrent liabilities:         0.005,185         1,858,940         266,424         -         -         -         -         -         -         -         -         -         -         -         -         -   |                               |    |             |    |               |    |            |    | -         |
| Restricted cash         -         -         -         1,873,169           Capital assets:         Assets not subject to depreciation (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets subject to depreciation - Net (Note 5)         11,773,188         28,336,603         40,109,791         2,542,925           Total assets         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources         Deferred charges on refunding         249,533         24,941         274,474         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         399,276         -         989,276         -         989,276         -           Accound liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities:         Due within one year:         -         -         6635,592         -         -         98,276         -         989,276         -         989,276         -         989,276         -         989,276         -         989,276         -         989,276         -         -         -         -         -         -         -  |                               |    |             |    |               |    |            |    | 11 0/8    |
| Capital assets:<br>Assets not subject to depreciation (Note 5)         13,749,638         487,207         14,236,845         2,260,494           Assets subject to depreciation - Net (Note 5)         11,773,188         28,336,603         40,109,791         2,542,925           Total assets         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources         249,533         24,941         274,474         -           Deferred opension costs (Note 9)         662,202         159,864         842,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         421,845         236,445         658,290         66,897           Deposits         989,276         989,276         -         989,276         -           Accrued liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities:         Due within one year:         -         Compensated absences (Note 7)         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         6,635,592         1,557,265         8,192,857         -           Due in more than one year:         -         -  |                               |    | -           |    |               |    | 200,200    |    |           |
| Assets not subject to depreciation (Note 5)       13,749,638       487,207       14,236,845       2,260,494         Assets subject to depreciation - Net (Note 5)       11,773,188       28,336,603       40,109,791       2,542,925         Total assets       31,349,410       34,748,049       66,097,459       7,256,803         Deferred Outflows of Resources       249,533       24,941       274,474       -         Deferred OPEB costs (Note 9)       662,202       159,864       842,066       -         Deferred OPEB costs (Note 10)       1,013,626       166,452       1,180,078       -         Liabilities       421,845       236,445       658,290       66,897         Deposits       989,276       -       989,276       -       989,276       -         Accrued liabilities and other       158,982       64,099       223,081       18,051         Noncurrent liabilities       006,197,108       1,279,285       1,005,185       1,858,940       266,424         Due in more than one year:       Compensated absences (Note 7)       272,285       104,878       377,163       -         Compensated absences (Note 7)       408,428       54,072       462,500       -       -         Net retire healthcare obligation (Note 10) <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>1,070,100</td></td<>  |                               |    |             |    |               |    |            |    | 1,070,100 |
| Assets subject to depreciation - Net (Note 5)         11,773,188         28,336,603         40,109,791         2,542,925           Total assets         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources         249,533         24,941         274,474         -           Deferred pension costs (Note 9)         662,202         159,864         842,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         421,845         236,445         658,290         66,897           Deposits         989,276         -         989,276         -         989,276           Accrued liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities:         Due within one year:         -         -         989,276         -           Current portion of long-term debt (Note 7)         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         6,35,552         1,005,185         1,858,940         268,424           Due in more than one year:         -         -         462,500         -         -           Compensated ab   |                               |    | 13.749.638  |    | 487.207       |    | 14.236.845 |    | 2.260.494 |
| Total assets         31,349,410         34,748,049         66,097,459         7,256,803           Deferred Outflows of Resources<br>Deferred charges on refunding         249,533         24,941         274,474         -           Deferred Person costs (Note 9)         682,202         159,864         842,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         Accounts payable         421,845         236,445         658,290         66,897           Deposits         989,276         -         989,276         -         989,276         -           Compensated absences (Note 7)         272,285         104,878         377,163         -         -           Current portion of long-term debt (Note 7)         272,285         104,878         377,163         -         -           Compensated absences (Note 7)         408,428         54,072         462,500         -         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -         -           Net pension isolitity (Note 9)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilitities         25,835,416         8,253,010  |                               |    |             |    |               |    |            |    |           |
| Deferred Outflows of Resources         249,533         24,941         274,474         -           Deferred OPEB costs (Note 9)         682,202         159,864         842,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         421,845         236,445         658,290         66,897           Deposits         989,276         -         989,276         -           Accound liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities:         Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -           Compensated absences (Note 7)         272,285         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Deferred Inflows of Resources         Deferred Inflows of Resources         3,375,559         78,881  |                               |    |             | _  |               |    |            |    |           |
| Deferred charges on refunding         249,533         24,941         274,474         -           Deferred pension costs (Note 9)         682,202         159,864         842,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         Accounts payable         421,845         236,445         658,290         66,897           Deposits         989,276         -         989,276         -         989,276         -           Accrudi liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities         Compensated absences (Note 7)         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,788,216         -           Long-term dbt (Note 7)         5,102,244         3,425,859  | Total assets                  |    | 31,349,410  |    | 34,748,049    |    | 66,097,459 |    | 7,250,803 |
| Deferred pension costs (Note 9)         682,202         159,864         842,066         -           Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         -         -         -         -         -           Accound is payable         421,845         236,445         658,290         66,897         -           Deposits         989,276         -         989,276         -         -         989,276         -         -           Accound liabilities and other         158,982         64,099         223,081         18,051         Noncurrent liabilities:         -   |                               |    |             |    |               |    |            |    |           |
| Deferred OPEB costs (Note 10)         1,013,626         166,452         1,180,078         -           Liabilities         Accounts payable         421,845         236,445         658,290         66,897           Deposits         989,276         -         989,276         -         989,276         -           Accrued liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities:         Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -           Compensated absences (Note 7)         272,285         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Compensated absences (Note 7)         408,428         54,072         462,500         -         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838         -           Deferred Inflows of Resources         Deferred Pension cost reductions (Note 9)         337,559         78,881         416,440   |                               |    |             |    |               |    |            |    | -         |
| Liabilities         421,845         236,445         658,290         66,897           Deposits         989,276         16,51         Noncurrent liabilities:         Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -         Current portion of long-term debt (Note 7)         408,428         54,072         462,500         -         Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -         -         Net pension liability (Note 9)         3,029,838         3,029,838         3,029,838         3,029,838         -         3,029,838         3,029,838         -         -         -         -   |                               |    |             |    |               |    |            |    | -         |
| Accounts payable         421,845         236,445         658,290         66,897           Deposits         989,276         -         989,276         -         989,276         -           Accrued liabilities and other         158,982         64,099         223,081         18,051           Noncurrent liabilities:         Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -         -           Net retire healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred pension cost reductions (Note 9)         2,847         467         3,314         -           Net Position         Net investme   | Deferred OPEB costs (Note 10) |    | 1,013,626   |    | 166,452       |    | 1,180,078  |    | -         |
| Deposits         989,276         -         989,276         -         989,276         -         -         989,276         -         -         Accrued liabilities         -         Accrued liabilities:         18,051           Noncurrent liabilities:         Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -         -         18,051           Due within one year:         Compensated absences (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred pension cost reductions (Note 9)         237,559         78,881         416,440         -           Deferred DPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,70   | Liabilities                   |    |             |    |               |    |            |    |           |
| Deposits         989,276         -         989,276         -         989,276         -         -         989,276         -         -         Accrued liabilities         -         Accrued liabilities:         18,051           Noncurrent liabilities:         Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -         -         18,051           Due within one year:         Compensated absences (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred pension cost reductions (Note 9)         237,559         78,881         416,440         -           Deferred DPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,70   | Accounts payable              |    | 421,845     |    | 236,445       |    | 658,290    |    | 66,897    |
| Noncurrent liabilities:           Due within one year:         Compensated absences (Note 7)         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree heathcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         110,001         -         100,01         <   |                               |    |             |    | _             |    |            |    | -         |
| Due within one year:         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retire healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         10,001         110,001         103,532         -         327,659         -           Roads         110,001         143,265   | Accrued liabilities and other |    | 158,982     |    | 64,099        |    | 223,081    |    | 18,051    |
| Compensated absences (Note 7)         272,285         104,878         377,163         -           Current portion of long-term debt (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         -         110,001         -           Roads         110,001         -         163,532  | Noncurrent liabilities:       |    |             |    |               |    |            |    |           |
| Current portion of long-term debt (Note 7)         853,755         1,005,185         1,858,940         268,424           Due in more than one year:         Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,707         44,234,067         3,618,326           Reads         110,001         -         110,001         -         -           Corentery care         327,659         -         327,659         -         327,659         -           Federal/State drug law enforcement         163,532  |                               |    |             |    |               |    |            |    |           |
| Due in more than one year:       Compensated absences (Note 7)       408,428       54,072       462,500       -         Net pension liability (Note 9)       6,635,592       1,557,265       8,192,857       -         Net retiree healthcare obligation (Note 10)       10,993,009       1,805,207       12,798,216       -         Long-term debt (Note 7)       5,102,244       3,425,859       8,528,103       3,029,838         Total liabilities       25,835,416       8,253,010       34,088,426       3,383,210         Deferred Inflows of Resources       Deferred pension cost reductions (Note 9)       337,559       78,881       416,440       -         Deferred OPEB cost reductions (Note 10)       2,847       467       3,314       -         Net investment in capital assets       19,816,360       24,417,707       44,234,067       3,618,326         Reads       110,001       -       110,001       -       10,001       -         Cemetery care       327,659       -       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267       -   |                               |    |             |    | ,             |    |            |    | -         |
| Compensated absences (Note 7)         408,428         54,072         462,500         -           Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,788,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         25,835,416         8,253,010         34,088,426         3,383,210           Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         -         110,001         -           Cemetery care         327,659         -         327,659         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety   |                               |    | 853,755     |    | 1,005,185     |    | 1,858,940  |    | 268,424   |
| Net pension liability (Note 9)         6,635,592         1,557,265         8,192,857         -           Net retiree healthcare obligation (Note 10)         10,993,009         1,805,207         12,798,216         -           Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         25,837,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 9)         237,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net investment in capital assets         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         -         110,001         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267         - <td></td> <td></td> <td>108 128</td> <td></td> <td>54 072</td> <td></td> <td>462 500</td> <td></td> <td>_</td> |                               |    | 108 128     |    | 54 072        |    | 462 500    |    | _         |
| Net retiree healthcare obligation (Note 10)<br>Long-term debt (Note 7)         10,993,009<br>5,102,244         1,805,207<br>3,425,859         12,798,216<br>8,528,103         -           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         25,835,416         8,253,010         34,088,426         3,383,210           Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net Position         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         110,001         -         110,001         -           Roads         110,001         -         163,532         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267         -   |                               |    |             |    |               |    |            |    | _         |
| Long-term debt (Note 7)         5,102,244         3,425,859         8,528,103         3,029,838           Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         25,835,416         8,253,010         34,088,426         3,383,210           Deferred OPEB cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net Position         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         110,001         -         110,001         -           Cemetery care         327,659         -         327,659         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267         -   |                               |    |             |    |               |    |            |    | _         |
| Total liabilities         25,835,416         8,253,010         34,088,426         3,383,210           Deferred Inflows of Resources         Deferred pension cost reductions (Note 9)         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net Position         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         -         110,001         -           Cemetery care         327,659         -         327,659         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267         -         2,349,241         10,998,624)         255,267  |                               |    |             |    |               |    |            |    | 3,029,838 |
| Deferred Inflows of Resources         337,559         78,881         416,440         -           Deferred OPEB cost reductions (Note 10)         2,847         467         3,314         -           Net Position         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         -         110,001         -           Cemetery care         327,659         -         327,659         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267         255,267  | ,                             |    |             |    |               |    |            |    |           |
| Deferred pension cost reductions (Note 9)       337,559       78,881       416,440       -         Deferred OPEB cost reductions (Note 10)       2,847       467       3,314       -         Net Position       19,816,360       24,417,707       44,234,067       3,618,326         Restricted:       Roads       110,001       -       110,001       -         Cemetery care       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267  | Total liabilities             |    | 25,835,416  |    | 8,253,010     |    | 34,088,426 |    | 3,383,210 |
| Deferred pension cost reductions (Note 9)       337,559       78,881       416,440       -         Deferred OPEB cost reductions (Note 10)       2,847       467       3,314       -         Net Position       19,816,360       24,417,707       44,234,067       3,618,326         Restricted:       Roads       110,001       -       110,001       -         Cemetery care       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267  | Deferred Inflows of Resources |    |             |    |               |    |            |    |           |
| Deferred OPEB cost reductions (Note 10)       2,847       467       3,314       -         Net Position       19,816,360       24,417,707       44,234,067       3,618,326         Restricted:       Roads       110,001       -       110,001       -         Cemetery care       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267       2,872,503   |                               |    | 337.559     |    | 78.881        |    | 416.440    |    | -         |
| Net Position         19,816,360         24,417,707         44,234,067         3,618,326           Restricted:         Roads         110,001         -         110,001         -           Cemetery care         327,659         -         327,659         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267  |                               |    |             |    |               |    |            |    | -         |
| Net investment in capital assets       19,816,360       24,417,707       44,234,067       3,618,326         Restricted:       Roads       110,001       -       110,001       -         Cemetery care       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267  |                               |    |             |    |               |    |            |    |           |
| Restricted:       110,001       -       110,001       -         Cemetery care       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267  |                               |    | 40.040.000  |    | 04 447 707    |    | 44.004.007 |    | 0.040.000 |
| Roads       110,001       -       110,001       -         Cemetery care       327,659       -       327,659       -         Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267  |                               |    | 19,816,360  |    | 24,417,707    |    | 44,234,067 |    | 3,618,326 |
| Cemetery care         327,659         -         327,659         -           Federal/State drug law enforcement         163,532         -         163,532         -           Law enforcement/Public safety         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267  |                               |    | 110 004     |    |               |    | 110 001    |    |           |
| Federal/State drug law enforcement       163,532       -       163,532       -         Law enforcement/Public safety       49,262       -       49,262       -         Unrestricted       (13,347,865)       2,349,241       (10,998,624)       255,267  |                               |    |             |    | -             |    |            |    | -         |
| Law enforcement/Public safety         49,262         -         49,262         -           Unrestricted         (13,347,865)         2,349,241         (10,998,624)         255,267   |                               |    |             |    | -             |    |            |    | -         |
| Unrestricted (13,347,865) 2,349,241 (10,998,624) 255,267   |                               |    |             |    | -             |    |            |    | -         |
|  |                               |    |             | )  | 2,349.241     |    |            |    | 255,267   |
| Total net position <u>\$7,118,949</u> <u>\$26,766,948</u> <u>\$33,885,897</u> <u>\$3,873,593</u>   |                               | _  |             |    |               | -  | · · ·      | -  |           |
|  | Total net position            | \$ | 7,118,949   | \$ | 26,766,948    | \$ | 33,885,897 | \$ | 3,873,593 |

|   |    |   | Program Revenue |                         |    |  |  |           |  |
|---|----|---|-----------------|-------------------------|----|--|--|-----------|--|
|   |    | Expenses                                      | C               | Charges for<br>Services | G  | Dperating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions |           |  |
| Functions/Programs  |    |   |                 |                         |    |  |  |           |  |
| Primary government:<br>Governmental activities:<br>General government<br>Public safety    | \$ | 1,538,298<br>3,664,694                        | \$              | 399,916<br>158,550      | \$ | -<br>50,163                              | \$                                     | -         |  |
| Public works<br>Community development<br>Interest on long-term debt                       |    | 4,148,675<br>526,269<br>214,003               |                 | 639,760<br>422,538<br>- |    | 629,352<br>79,831<br>-                   |  | -<br>-    |  |
| Total governmental activities   |    | 10,091,939                                    |                 | 1,620,764               |    | 759,346                                  |  | -         |  |
| Business-type activities - Utility  |    | 4,453,286                                     |                 | 3,682,830               |    | 173,687                                  |  | 1,634,200 |  |
| Total primary government  | \$ | 14,545,225                                    | \$              | 5,303,594               | \$ | 933,033                                  | \$                                     | 1,634,200 |  |
| Component units:<br>Downtown Development Authority<br>Local Development Finance Authority | \$ | 1,342,056<br>47,323                           | \$              | -                       | \$ | -  | \$                                     | -         |  |
| Total component units   | \$ | 1,389,379                                     | \$              | -                       | \$ | -  | \$                                     | -         |  |
|   | Ge | eneral revenu<br>Property tax<br>State-shared | es<br>d re      |                         |    |  |  |           |  |

Unrestricted investment interest Other miscellaneous income

iel miscellaneous incol

Total general revenue

**Change in Net Position** 

**Net Position** - Beginning of year, as restated (Note 12)

Net Position - End of year

# Statement of Activities

### Year Ended June 30, 2018

| _  | Net (Expens  | se) Revenue and             | d Changes in N  | let Position                          |  |  |  |  |
|----|--|-----------------------------|---|---------------------------------------|--|--|--|--|
|    | Pri  | imary Governme              | ent   |                                       |  |  |  |  |
| G  | overnmental<br>Activities  | Business-type<br>Activities | Total   | Component<br>Units                    |  |  |  |  |
| \$ | (1,138,382)<br>(3,455,981)<br>(2,879,563)<br>(23,900)<br>(214,003) | \$ -<br>-<br>-<br>-<br>-    | \$ (1,138,382)<br>(3,455,981)<br>(2,879,563)<br>(23,900)<br>(214,003) | \$ -<br>-<br>-<br>-                   |  |  |  |  |
|    | (7,711,829)  | -                           | (7,711,829)   | -                                     |  |  |  |  |
|    | -  | 1,037,431                   | 1,037,431   |                                       |  |  |  |  |
|    | (7,711,829)  | 1,037,431                   | (6,674,398)   | -                                     |  |  |  |  |
|    | -  | -                           | -   | (1,342,056)<br>(47,323)               |  |  |  |  |
|    | -  | -                           | -   | (1,389,379)                           |  |  |  |  |
|    | 6,012,882<br>923,521<br>103,630<br>220,828                         | -<br>-<br>36,203<br>-       | 6,012,882<br>923,521<br>139,833<br>220,828                            | 839,758<br>91,466<br>21,089<br>21,511 |  |  |  |  |
|    | 7,260,861  | 36,203                      | 7,297,064   | 973,824                               |  |  |  |  |
|    | (450,968)  | 1,073,634                   | 622,666   | (415,555)                             |  |  |  |  |
|    | 7,569,917  | 25,693,314                  | 33,263,231  | 4,289,148                             |  |  |  |  |
| \$ | 7,118,949  | \$ 26,766,948               | \$ 33,885,897   | \$ 3,873,593                          |  |  |  |  |

# Governmental Funds Balance Sheet

### June 30, 2018

|   | Ge | eneral Fund       |    | Major Streets<br>Fund | Other No<br>Govern<br>Fun | mental  | Go | Total<br>overnmental<br>Funds |
|---|----|-------------------|----|-----------------------|---------------------------|---------|----|-------------------------------|
| Assets  |    |                   |    |                       |                           |         |    |                               |
| Cash and investments  | \$ | 4,238,552         | \$ | 23,796                | \$ 4                      | 16,113  | \$ | 4,678,461                     |
| Receivables:  |    | 02 747            |    |                       |                           | 404     |    | 02 169                        |
| Delinquent taxes<br>Special assessments                               |    | 92,747            |    | -<br>530,657          |                           | 421     |    | 93,168<br>530,657             |
| Customer  |    | 55,783            |    |                       |                           | -       |    | 55,783                        |
| Other receivables   |    | 174,318           |    | _                     |                           | 28,001  |    | 202,319                       |
| Due from other governments  |    | -                 |    | 87,046                |                           | 30,611  |    | 117,657                       |
| Prepaids  |    | 146,341           |    | 1,921                 |                           | 277     |    | 148,539                       |
| Total assets  | \$ | 4,707,741         | \$ | 643,420               | <u>\$</u> 4               | 75,423  | \$ | 5,826,584                     |
| Liabilities   |    |                   |    |                       |                           |         |    |                               |
| Accounts payable  | \$ | 155,727           | \$ | 11,262                | \$ 2                      | 254,856 | ¢  | 421,845                       |
| Deposits  | Ψ  | 989,276           | Ψ  | -                     | ψ 2                       |         | Ψ  | 989,276                       |
| Accrued liabilities and other   |    | 116,794           |    | -                     |                           | -       |    | 116,794                       |
| Total liabilities   |    | 1,261,797         |    | 11,262                | 2                         | 254,856 |    | 1,527,915                     |
| Deferred Inflows of Bessuress   |    |                   |    |                       |                           |         |    |                               |
| Deferred Inflows of Resources<br>Unavailable revenue - Property taxes |    | 92,507            |    | _                     |                           | 421     |    | 92,928                        |
| Unavailable revenue - Special assessments                             |    | 52,507<br>-       |    | 530,657               |                           |         |    | 530,657                       |
| Total deferred inflows of resources                                   |    | 92,507            |    | 530,657               |                           | 421     |    | 623,585                       |
|   |    | 52,007            |    | 000,007               |                           | 721     |    | 020,000                       |
| Total liabilities and deferred inflows                                |    |                   |    |                       |                           |         |    |                               |
| of resources  |    | 1,354,304         |    | 541,919               | 2                         | 255,277 |    | 2,151,500                     |
| Fund Balances   |    |                   |    |                       |                           |         |    |                               |
| Nonspendable:   |    |                   |    |                       |                           |         |    |                               |
| Prepaids  |    | 146,341           |    | 1,921                 |                           | 277     |    | 148,539                       |
| Cemetery care   |    | 327,659           |    | -                     |                           | -       |    | 327,659                       |
| Restricted:<br>Roads  |    |                   |    | 99,580                |                           | 8,223   |    | 107,803                       |
| Federal/State drug law enforcement                                    |    | _                 |    | 99,000                | 1                         | 63,532  |    | 163,532                       |
| Law enforcement/Public safety   |    | 1,148             |    | _                     |                           | 48,114  |    | 49,262                        |
| Committed - Capital improvement and equipment                         |    | .,                |    |                       |                           | ,       |    | ,                             |
| replacement   |    | 108,089           |    | -                     |                           | -       |    | 108,089                       |
| Assigned:   |    |                   |    |                       |                           |         |    |                               |
| Carryover budget items  |    | 71,431            |    | -                     |                           | -       |    | 71,431                        |
| Capital equipment   |    | 600,000           |    | -                     |                           | -       |    | 600,000<br>300,000            |
| Future retiree healthcare costs<br>Open purchase orders at year end   |    | 300,000<br>11,372 |    | -                     |                           | -       |    | 300,000<br>11,372             |
| Principal shopping district   |    | 19,090            |    | -                     |                           | -       |    | 19,090                        |
| Arts and cultural commission  |    | 10,030            |    | -                     |                           | -       |    | 10,030                        |
| Imagination Station   |    | 29,656            |    | -                     |                           | -       |    | 29,656                        |
| Local roads   |    | 350,000           |    | -                     |                           | -       |    | 350,000                       |
| Unassigned  |    | 1,378,621         |    | -                     |                           | -       |    | 1,378,621                     |
| Total fund balances   |    | 3,353,437         |    | 101,501               | 2                         | 20,146  |    | 3,675,084                     |
| Total liabilities, deferred inflows of resources, and fund balances   | \$ | 4,707,741         | \$ | 643,420               | <u>\$4</u>                | 75,423  | \$ | 5,826,584                     |

Governmental Funds

Reconciliation of the Balance Sheet to the Statement of Net Position

|  | Ju | ne 30, 2018                |
|--|----|----------------------------|
| Fund Balances Reported in Governmental Funds   | \$ | 3,675,084                  |
| Amounts reported for governmental activities in the statement of net position are different because:   |    |                            |
| Capital assets used in governmental activities are not financial resources and are not reported in the funds   |    | 25,522,826                 |
| Receivables that are not collected soon after year end are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds         |    | 623,585                    |
| Deferred charges on bond refundings are amortized over the related bond terms and are<br>not reported in the funds   |    | 249,533                    |
| Bonds payable and capital lease obligations are not due and payable in the current period and are not reported in the funds  |    | (5,955,999)                |
| Accrued interest is not due and payable in the current period and is not reported in the funds   |    | (42,188)                   |
| Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities: |    |                            |
| Employee compensated absences  |    | (680,713)                  |
| Pension benefits, including deferred outflows/inflows of resources<br>Retiree healthcare benefits, including deferred outflows/inflows of resources                                      |    | (6,290,949)<br>(9,982,230) |
| Net Position of Governmental Activities  | \$ | 7,118,949                  |

# Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balance

### Year Ended June 30, 2018

|   | G  | eneral Fund  | Ma | ajor Streets<br>Fund                                 | Other<br>Nonmajor<br>Government<br>Funds     |                | Total<br>Governmental<br>Funds   |
|---|----|--|----|--|--|----------------|--|
| Revenue<br>Property taxes<br>Special assessments<br>State-shared revenue and grants<br>Charges for services<br>Fines, forfeitures, and penalties<br>Licenses and permits<br>Unrestricted investment interest<br>Other revenue | \$ | 5,833,683<br>65,331<br>909,986<br>732,104<br>273,654<br>596,211<br>63,744<br>185,299 | \$ | 126,853<br>559,116<br>-<br>29,277<br>37,926<br>8,072 | \$ 160,42<br>178,98<br>33,07<br>3,80<br>1,96 | 35<br>79<br>00 | 5 5,994,111<br>192,184<br>1,648,087<br>732,104<br>306,733<br>629,288<br>103,630<br>193,371 |
| Total revenue   |    | 8,660,012  |    | 761,244  | 378,25                                       | 52             | 9,799,508  |
| Expenditures<br>Current services:<br>General government<br>Public safety<br>Public works<br>Community development<br>Capital outlay<br>Debt service   |    | 1,472,571<br>2,836,507<br>2,021,583<br>162,013<br>-<br>-                             |    | -<br>488,542<br>-<br>265,150                         | 29,68<br>273,99<br>879,62<br>699,73          | 96<br>29       | 1,472,571<br>2,866,191<br>2,784,121<br>162,013<br>879,629<br>964,883                       |
| Total expenditures  |    | 6,492,674  |    | 753,692  | 1,883,04                                     | 12             | 9,129,408  |
| Excess of Revenue Over (Under)<br>Expenditures  |    | 2,167,338  |    | 7,552  | (1,504,79                                    | 90)            | 670,100  |
| Other Financing Sources (Uses)<br>Transfers in (Note 6)<br>Transfers out (Note 6)<br>Face value of debt issue (Note 7)<br>Payment to bond refunding escrow<br>agent (Note 7)<br>Sale of capital assets                        |    | -<br>(901,238)<br>-<br>-<br>-  |    | 49,617<br>(50,000)<br>-<br>-<br>-                    | 901,62<br>-<br>1,621,3<br>(1,122,2<br>48,7(  | 50<br>50)      | 951,238<br>(951,238)<br>1,621,350<br>(1,122,250)<br>48,706                                 |
| Total other financing (uses) sources  |    | (901,238)  |    | (383)  | 1,449,42                                     | 27             | 547,806  |
| Net Change in Fund Balances   |    | 1,266,100  |    | 7,169  | (55,36                                       | 63)            | 1,217,906  |
| Fund Balances - Beginning of year   |    | 2,087,337  |    | 94,332   | 275,50                                       | )9             | 2,457,178  |
| Fund Balances - End of year   | \$ | 3,353,437  | \$ | 101,501  | \$ 220,14                                    | <u>46</u> \$   | 3,675,084  |

# Governmental Funds Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balance to the Statement of Activities

| Year Ended   | June | 30, 2018                 |
|--|------|--------------------------|
| Net Change in Fund Balances Reported in Governmental Funds   | \$   | 1,217,906                |
| Amounts reported for governmental activities in the statement of activities are different because:   |      |                          |
| Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation. Capital contributions are recorded in the statement of activities when received; they are not recorded in the governmental funds: |      |                          |
| Capital outlay<br>Depreciation expense   |      | 1,094,963<br>(1,474,507) |
| Net book value of assets disposed of is not reported in the fund statements  |      | (20,748)                 |
| Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available   |      | (186,494)                |
| Issuing debt provides current financial resources to governmental funds, but increases long-term liabilities in the statement of net position  |      | (1,621,350)              |
| Repayment of bonds resulting from a refunding recorded as an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)   |      | 1,122,250                |
| Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)  |      | 740,151                  |
| Interest expense is recognized in the government-wide statements as it accrues   |      | 6,842                    |
| Certain employee costs (pension, retiree healthcare, and compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds  |      | (1,217,768)              |
| Costs that do not use current financial resources are not reported as expenditures in the governmental funds   |      | (112,213)                |
| Change in Net Position of Governmental Activities  | \$   | (450,968)                |

# Proprietary Funds Statement of Net Position

|   | June 30, 2018                |
|---|------------------------------|
|   | Enterprise -<br>Utility Fund |
| Assets  |                              |
| Current assets:   |                              |
| Cash and cash equivalents   | \$ 4,455,225                 |
| Receivables - Customers and other governments                               | 1,350,644                    |
| Inventory<br>Propaida   | 63,654<br>54,716             |
| Prepaids  | 54,710                       |
| Total current assets  | 5,924,239                    |
| Noncurrent assets - Capital assets - Net (Note 5)                           | 28,823,810                   |
| Total assets  | 34,748,049                   |
| Deferred Outflows of Resources  |                              |
| Deferred charges on refunding   | 24,941                       |
| Deferred pension costs (Note 9)   | 159,864                      |
| Deferred OPEB costs   | 166,452                      |
| Total deferred outflows of resources  | 351,257                      |
| Liabilities   |                              |
| Current liabilities:  | 000 / / 5                    |
| Accounts payable  | 236,445                      |
| Accrued liabilities and other   | 64,099                       |
| Compensated absences (Note 7)<br>Current portion of long-term debt (Note 7) | 104,878<br>1,005,185         |
| Current portion of long-term debt (Note 7)                                  | 1,003,183                    |
| Total current liabilities   | 1,410,607                    |
| Noncurrent liabilities:   |                              |
| Compensated absences (Note 7)   | 54,072                       |
| Net pension liability (Note 9)  | 1,557,265                    |
| Net retiree healthcare obligation (Note 10)                                 | 1,805,207                    |
| Long-term debt (Note 7)   | 3,425,859                    |
| Total noncurrent liabilities  | 6,842,403                    |
| Total liabilities   | 8,253,010                    |
| Deferred Inflows of Resources   |                              |
| Deferred pension cost reductions (Note 9)                                   | 78,881                       |
| Deferred OPEB cost reductions (Note 10)                                     | 467                          |
| Total deferred inflows of resources   | 79,348                       |
| Net Position  |                              |
| Net investment in capital assets  | 24,417,707                   |
| Unrestricted  | 2,349,241                    |
| Total net position  | \$ 26,766,948                |

# Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Position

# Year Ended June 30, 2018

|  |    | Enterprise -<br>Utility Fund   |
|--|----|--|
| <b>Operating Revenue</b><br>Sales<br>Tap charges and other<br>Penalties  | \$ | 2,728,227<br>331,081<br>52,026   |
| Total operating revenue  |    | 3,111,334  |
| Operating Expenses<br>Salaries and fringe benefits<br>Other purchased services<br>Purchased property services<br>Professional and technical services<br>Supplies<br>Utilities<br>Property<br>Other<br>Depreciation |    | $1,539,300\\188,179\\108,893\\237,907\\232,189\\276,676\\56,801\\124,834\\1,566,180$ |
| Total operating expenses   |    | 4,330,959  |
| Operating Loss   |    | (1,219,625)  |
| Nonoperating Revenue (Expense)<br>Investment income<br>Interest expense<br>Debt service charge<br>State grants   |    | 36,203<br>(122,327)<br>571,496<br>173,687  |
| Total nonoperating revenue   | 1  | 659,059  |
| Loss - Before contributions  |    | (560,566)  |
| Capital Contributions  |    | 1,634,200  |
| Change in Net Position   |    | 1,073,634  |
| Net Position - Beginning of year, as restated (Note 12)  |    | 25,693,314   |
| Net Position - End of year   | \$ | 26,766,948   |

# Proprietary Funds Statement of Cash Flows

### Year Ended June 30, 2018

|   | Enterprise -<br>Utility Fund                                       |
|---|--|
| Cash Flows from Operating Activities<br>Receipts from customers<br>Payments to suppliers<br>Payments to employees and fringes   | \$<br>2,533,114<br>(1,354,389)<br>(1,654,151)                      |
| Net cash and cash equivalents used in operating activities  | (475,426)  |
| Cash Flows Provided by Noncapital Financing Activities - State operating grants   | 173,687  |
| Cash Flows from Capital and Related Financing Activities<br>Issuance of bonds<br>Contributions received<br>Acquisition and construction of capital assets<br>Principal and interest paid on capital debt<br>Debt service charge | <br>562,651<br>1,646,849<br>(713,165)<br>(1,652,901)<br>571,496    |
| Net cash and cash equivalents provided by capital and related financing activities  | 414,930  |
| Cash Flows Provided by Investing Activities - Interest received on investments  | <br>36,203   |
| Net Increase in Cash and Cash Equivalents   | 149,394  |
| Cash and Cash Equivalents - Beginning of year   | <br>4,305,831  |
| Cash and Cash Equivalents - End of year   | \$<br>4,455,225  |
| Reconciliation of Operating Loss to Net Cash from Operating Activities<br>Operating loss<br>Adjustments to reconcile operating loss to net cash from operating activities:  | \$<br>(1,219,625)  |
| Depreciation and amortization<br>Changes in assets and liabilities:<br>Receivables<br>Inventories<br>Prepaid and other assets<br>Accrued and other liabilities<br>Accounts payable  | 1,566,180<br>(578,220)<br>15,726<br>(8,928)<br>46,725<br>(297,284) |
| Total adjustments   | <br>744,199  |
| Net cash and cash equivalents used in operating activities  | \$<br>(475,426)  |

# Fiduciary Funds Statement of Assets and Liabilities

|                                    | June 30, 2018                   |
|------------------------------------|---------------------------------|
|                                    | Agency Fund -<br>Tax Collection |
| Assets - Cash and cash equivalents | <u>\$1,669</u>                  |
| Liabilities - Accounts payable     | <u>\$1,669</u>                  |

# Component Units Statement of Net Position (Deficit)

### June 30, 2018

|  | Dev | Local<br>Downtown Development<br>Development Finance<br>Authority Authority |    |           | Total |          |  |
|--|-----|---|----|-----------|-------|----------|--|
| Assets   |     |   |    |           |       |          |  |
| Cash and cash equivalents                                | \$  | 466,522   | \$ | 86,197 \$ | 6     | 552,719  |  |
| Receivables - Delinquent taxes                           |     | 15,548  | •  | -         |       | 15,548   |  |
| Prepaids   |     | 11,948  |    | -         |       | 11,948   |  |
| Restricted cash  |     | 1,873,169   |    | -         | 1     | ,873,169 |  |
| Capital assets - Net (Note 5)                            |     | 4,803,419   |    |           | 4     | ,803,419 |  |
| Total assets   |     | 7,170,606   |    | 86,197    | 7     | ,256,803 |  |
| Liabilities  |     |   |    |           |       |          |  |
| Accounts payable   |     | 66,897  |    | -         |       | 66,897   |  |
| Accrued liabilities and other<br>Noncurrent liabilities: |     | 14,850  |    | 3,201     |       | 18,051   |  |
| Current portion of long-term debt (Note 7)               |     | 233,424   |    | 35,000    |       | 268,424  |  |
| Long-term debt (Note 7)                                  |     | 2,824,838   |    | 205,000   | 3     | ,029,838 |  |
| Total liabilities  |     | 3,140,009   |    | 243,201   | 3     | ,383,210 |  |
| Net Position (Deficit)                                   |     |   |    |           |       |          |  |
| Net investment in capital assets                         |     | 3,618,326   |    | -         | 3     | ,618,326 |  |
| Unrestricted   |     | 412,271   |    | (157,004) |       | 255,267  |  |
| Total net position (deficit)                             | \$  | 4,030,597   | \$ | (157,004) | 53    | ,873,593 |  |

|   |          |                     | Program Revenue |                         |  |   |  |   |
|---|----------|---------------------|-----------------|-------------------------|--|---|--|---|
|   | Expenses |                     |                 | Charges for<br>Services | Operating<br>Grants and<br>Contributions |   | Capital Grants<br>and<br>Contributions |   |
| Functions/Programs  |          |                     |                 |                         |  |   |  |   |
| Downtown Development Authority<br>Local Development Finance Authority | \$       | 1,342,056<br>47,323 | \$              | -                       | \$                                       | - | \$                                     | - |
| Total   | \$       | 1,389,379           | \$              | -                       | \$                                       | - | \$                                     | - |

General revenue: Property taxes State-shared revenue and grants Interest Other miscellaneous income

Total general revenue

**Change in Net Position** Net Position (Deficit) - Beginning of year

Net Position (Deficit) - End of year

### Downtow

# Component Units Statement of Activities

# Year Ended June 30, 2018

| Net (Expense) Revenue and Changes in Net<br>Position (Deficit) |  |                                       |  |  |  |  |
|--|--|---------------------------------------|--|--|--|--|
| Downtown<br>Development<br>Authority                           | Local<br>Development<br>Finance<br>Authority | Total                                 |  |  |  |  |
| \$ (1,342,056)<br>-  | \$ -<br>(47,323)                             | \$ (1,342,056)<br>(47,323)            |  |  |  |  |
| (1,342,056)  | (47,323)                                     | (1,389,379)                           |  |  |  |  |
| 754,910<br>81,673<br>20,551<br>21,511                          | 84,848<br>9,793<br>538<br>-                  | 839,758<br>91,466<br>21,089<br>21,511 |  |  |  |  |
| 878,645  | 95,179                                       | 973,824                               |  |  |  |  |
| (463,411)<br>4,494,008   | 47,856<br>(204,860)                          | (415,555)<br>4,289,148                |  |  |  |  |
| \$ 4,030,597   | <u>\$ (157,004)</u>                          | \$ 3,873,593                          |  |  |  |  |

## June 30, 2018

# **Note 1 - Significant Accounting Policies**

## **Reporting Entity**

The City of Brighton, Michigan (the "City") is governed by an elected seven-member council. The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the City.

## **Discretely Presented Component Units**

#### Downtown Development Authority

The Downtown Development Authority (the "DDA") was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The DDA's governing body, which consists of 13 individuals, is selected by the City Council. In addition, the DDA's budget is subject to approval by the City Council. The DDA does not issue its own financial statements.

#### Local Development Finance Authority

The Local Development Finance Authority (the "Authority" or "LDFA") was created to encourage local economic development to prevent conditions of unemployment and promote economic growth in the community. The Authority's governing body, consisting of 10 individuals, is selected by the City Council. In addition, the Authority's budget is subject to approval by the City Council. The Authority does not issue its own financial statements.

## Accounting and Reporting Principles

The City of Brighton, Michigan follows accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies used by the City:

## **Report Presentation**

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes and other items not properly included among program revenue are reported instead as general revenue.

For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the City. Eliminations of these charges would distort the direct costs and program revenue reported for the various functions concerned.

## June 30, 2018

# Note 1 - Significant Accounting Policies (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## Basis of Accounting

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the government has spent its resources.

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree healthcare-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected, or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the City considers amounts collected within 60 days of year end to be available for recognition. The following major revenue sources meet the availability criterion: state-shared revenue, state gas and weight tax revenue, district court fines, and interest associated with the current fiscal period. Conversely, certain property taxes and special assessments will be collected after the period of availability; receivables have been recorded for these, along with deferred inflows of resources.

Proprietary funds and fiduciary funds use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

# Fund Accounting

The City accounts for its various activities in several different funds in order to demonstrate accountability for how we have spent certain resources; separate funds allow us to show the particular expenditures for which specific revenue was used. The various funds are aggregated into three broad fund types:

## Governmental Funds

Governmental funds include all activities that provide general governmental services that are not business-type activities. This includes the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The City reports the following funds as "major" governmental funds:

- The General Fund is the primary operating fund because it accounts for all financial resources used to provide government services other than those specifically assigned to another fund.
- The Major Streets Fund is used to account for the resources of state gas and weight tax revenue that are restricted for use on major streets. The funds are operated under the provisions of Michigan's Act 51 of the Public Acts of 1951, as amended.

# Proprietary Funds

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees). The City reports the following fund as a "major" enterprise fund:

• The Utility Fund accounts for the results of operations that provide a service to citizens that is financed primarily by a user charge for the provision of that service.

June 30, 2018

# Note 1 - Significant Accounting Policies (Continued)

## Fiduciary Funds

Fiduciary funds include amounts held in a fiduciary capacity for others. These amounts will not be used to operate our government's programs. Activities that are reported as fiduciary include the following:

 The Agency Fund accounts for assets held by the City in a trustee capacity or as an agent for individuals, organizations, other governments, or other funds. The Agency Fund is custodial in nature (assets equal liabilities) and does not involve the measurement of results of operations. The fund accounts primarily for tax collections received and remitted to other units of government.

## Interfund Activity

During the course of operations, the City has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities column.

## Specific Balances and Transactions

## Cash, Cash Equivalents, and Investments

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

## Inventories and Prepaid Items

Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

## Restricted Assets

Unspent bond proceeds of the component units are required to be set aside for construction. These amounts have also been classified as restricted assets.

## Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

## June 30, 2018

# Note 1 - Significant Accounting Policies (Continued)

Infrastructure, buildings, equipment, and vehicles are depreciated using the straight-line method over the following useful lives:

|                                    | Depreciable<br>Life - Years |
|------------------------------------|-----------------------------|
| Roads and sidewalks                | 15-20                       |
| Water and sewer transmission lines | 40-50                       |
| Retention/Equalization basin       | 40-50                       |
| Building/Treatment facilities      | 40-50                       |
| Building and building improvements | 40-50                       |
| Furniture and equipment            | 3-15                        |
| Equipment and other                | 3-15                        |
| Other tools and equipment          | 3-7                         |

## Long-term Obligations

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method; bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances as an "other financing source," as well as bond premiums and discounts. The Major Streets Fund, Capital Improvements Fund, the Utility Fund, and debt service funds are generally used to liquidate long-term debt.

# Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The City reports the following deferred outflows of resources and deferred inflows of resources:

|   | Outflows     | Inflows      |
|---|--------------|--------------|
| Unavailable revenue (those not collected within the period of availability) - Reported only at the modified accrual level |              | $\checkmark$ |
| Deferred charge on bond refunding   | $\checkmark$ |              |
| Deferred pension costs (or cost reductions)   | $\checkmark$ | $\checkmark$ |
| Deferred OPEB costs (or cost reductions)  | $\checkmark$ | $\checkmark$ |

## June 30, 2018

# Note 1 - Significant Accounting Policies (Continued)

## Net Position

Net position of the City is classified in three components. Net investment in capital assets - net of related debt consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. Restricted net position is further classified as expendable and nonexpendable. Expendable restricted net position has been limited for use by donors and as held in trust for debt service and self-insured professional liability. Nonexpendable restricted net position has been restricted by donors to be maintained in perpetuity. Unrestricted net position is the remaining net position that does not meet the definition of net investment in capital or restricted.

## Net Position Flow Assumption

The City will sometimes fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## Fund Balance Flow Assumptions

The City will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

# Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The City itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as committed. The City has by resolution authorized the finance director to assign fund balance. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## June 30, 2018

# Note 1 - Significant Accounting Policies (Continued)

## Property Tax Revenue

Property taxes are levied on each July 1 and become an enforceable lien at that time; the tax is based on the taxable valuation of property as of the preceding December 31. The property taxes become a lien on July 1 and are due on August 15 with the final collection date of February 28. Taxes are considered delinquent on March 1 of the following year, at which time penalties and interest are assessed.

The City's 2017 property tax revenue was levied and collectible on July 1, 2017 and is recognized as revenue in the year ended June 30, 2018 when the proceeds of the levy are budgeted and available for the financing of operations.

The 2017 taxable valuation of the City totaled \$426.9 million (a portion of which is captured by the LDFA and DDA), on which taxes levied consisted of 15.2734 mills for operating purposes, 0.38 mills for public safety, and 0.1171 mills for economic development, as allowed by PA 359 of 1925. This resulted in approximately \$6.4 million for operating purposes (a portion of which is captured by the LDFA and DDA), approximately \$160,000 for public safety, and approximately \$49,000 for economic development. These amounts (less what is captured in the LDFA and DDA) are recognized in the respective General and Public Safety/Law Enforcement Fund financial statements as tax revenue (net of delinquent taxes and other fees).

## <u>Pension</u>

The City offers a defined benefit pension plan to its employees. The City records a net pension liability for the difference between the total pension liability calculated by the actuary and the pension plan's fiduciary net position. For the purpose of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plan and additions to/deductions from the pension plan's fiduciary net position have been determined on the same basis as they are reported by the pension plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Other Postemployment Benefit Costs

The City offers retiree healthcare benefits to eligible retirees. The City records a net OPEB liability for the difference between the total OPEB liability calculated by the actuary and the OPEB plan's fiduciary net position. For the purpose of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position have been determined on the same basis as they are reported by the OPEB plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Compensated Absences (Vacation and Sick Leave)

It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Sick pay is accrued for the estimated amount that the City will pay upon employment termination; vacation pay is accrued when incurred. Both of these are reported in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end. Generally, the funds that report each employee's compensation (the General Fund and Utility Fund, primarily) are used to liquidate the obligations.

June 30, 2018

# Note 1 - Significant Accounting Policies (Continued)

# Proprietary Funds Operating Classification

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the Utility Fund is charges to customers for sales and services. The Utility Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

## Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

## **Upcoming Accounting Pronouncements**

In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, which establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the 2018-2019 fiscal year.

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the year ending June 30, 2020.

In June 2017, the GASB issued Statement No. 87, *Leases*, which improves accounting and financial reporting for leases by governments. This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the year ending June 30, 2021.

## June 30, 2018

# Note 2 - Stewardship, Compliance, and Accountability

## Construction Code Fees

The City oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The City charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the current year activity and the cumulative shortfall generated since January 1, 2000 is as follows:

| Shortfall at July 1, 2017<br>Current year permit revenue<br>Related expenses: |                         | \$<br>(1,296,178)<br>397,168 |
|---|-------------------------|------------------------------|
| Direct costs<br>Estimated indirect costs                                      | \$<br>185,870<br>13.940 | 199,810                      |
| Current year surplus  | 10,040                  | <br>197,358                  |
| Cumulative shortfall June 30, 2018  |                         | \$<br>(1,098,820)            |

# Note 3 - Deposits and Investments

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The law also allows investments outside the State of Michigan when fully insured. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The City has designated 11 banks for the deposit of its funds. The investment policy adopted by the City Council in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts and CDs, but not the remainder of state statutory authority as listed above.

The City's cash and investments are subject to custodial credit risk, which is examined in more detail below:

# Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. At year end, the City had \$8,353,710 of bank deposits (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized. The total amount of bank deposits (certificates of deposit and checking and savings accounts) insured at year end was \$3,363,007. Included in these amounts are bank deposits (certificate of deposit and checking and savings accounts) and checking and savings accounts) for component units, as the City utilizes pooled cash accounts, and each fund shares a proportionate share of the collateralized and insured amounts of total account balance. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

## June 30, 2018

# **Note 4 - Fair Value Measurements**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

In instances whereby inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The City has the following recurring fair value measurements as of June 30, 2018:

|  | As | sets Measured at Fair Value on<br>a Recurring Basis at<br>June 30, 2018 |
|--|----|---|
|  |    | Balance at June 30, 2018  |
| Investments measured at NAV - Michigan CLASS Investment Pool | \$ | 504,319   |

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented in the following table.

## Investments in Entities that Calculate Net Asset Value per Share

The City holds shares in investment pools whereby the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment pool as a practical expedient.

As of the year ended June 30, 2018, the fair value, unfunded commitments, and redemption rules of those investments are as follows:

|                                | <br>Fair Value | <br>Unfunded<br>Commitments |     | edemption<br>requency, if<br>Eligible | Redemption |  |
|--------------------------------|----------------|-----------------------------|-----|---------------------------------------|------------|--|
| Michigan CLASS Investment Pool | \$<br>504,319  | \$<br>-                     | N/A |                                       | None       |  |

The Michigan CLASS investment pool invests in U.S. Treasury obligations, federal agency obligations of the U.S. government, high-grade commercial paper (rated 'A1' or better), collateralized bank deposits, repurchase agreements (collateralized at 102 percent by treasuries and agencies), and approved money market funds. The program is designed to meet the needs of Michigan public sector investors. It purchases securities that are legally permissible under state statutes and are available for investment by Michigan counties, cities, townships, school districts, authorities, and other public agencies.

# Notes to Financial Statements

# June 30, 2018

# Note 5 - Capital Assets

Capital asset activity of the City was as follows:

# Governmental Activities

|   | Balance<br>July 1, 2017 | Reclassifications | Additions    | Disposals and<br>Adjustments | Balance<br>June 30, 2018 |
|---|-------------------------|-------------------|--------------|------------------------------|--------------------------|
| Capital assets not being<br>depreciated:  |                         |                   |              |                              |                          |
| Land  | \$ 13,530,82            |                   | \$ -         | \$ -                         | \$ 13,530,821            |
| Construction in progress  | 1,244,094               | (1,022,095)       | 168,270      | (171,452)                    | 218,817                  |
| Subtotal  | 14,774,91               | 6 (1,022,095)     | 168,270      | (171,452)                    | 13,749,638               |
| Capital assets being depreciated:<br>Roads and sidewalks<br>Building and building | 28,373,50               | 5 1,022,095       | 163,701      | -                            | 29,559,301               |
| improvements  | 6,896,06                | _                 | 78,242       | -                            | 6,974,303                |
| Machinery and equipment   | 3,099,250               |                   | 743,989      | (330,990)                    | 3,512,249                |
| Subtotal  | 38,368,810              | 5 1,022,095       | 985,932      | (330,990)                    | 40,045,853               |
| Accumulated depreciation:<br>Roads and sidewalks<br>Building and building         | 21,140,78               | 5 -               | 1,079,769    | -                            | 22,220,554               |
| improvements  | 3,378,348               | -                 | 173,628      | -                            | 3,551,976                |
| Machinery and equipment   | 2,589,26                |                   | 221,110      | (310,242)                    | 2,500,135                |
| Subtotal  | 27,108,400              | )                 | 1,474,507    | (310,242)                    | 28,272,665               |
| Net capital assets being<br>depreciated   | 11,260,410              | 6 1,022,095       | (488,575)    | (20,748)                     | 11,773,188               |
| Net capital assets  | \$ 26,035,33            | \$                | \$ (320,305) | \$ (192,200)                 | \$ 25,522,826            |

# Notes to Financial Statements

# June 30, 2018

# Note 5 - Capital Assets (Continued)

# Business-type Activities

|   | Balance<br>July 1, 2017 | Reclassifications | Additions    | Disposals and<br>Adjustments | Balance<br>June 30, 2018 |
|---|-------------------------|-------------------|--------------|------------------------------|--------------------------|
| Capital assets not being<br>depreciated:                          |                         |                   |              |                              |                          |
| Land<br>Construction in progress                                  | \$ 157,362<br>504,163   |                   | \$           | \$                           | \$                       |
| Subtotal  | 661,525                 | (471,471)         | 297,153      | -                            | 487,207                  |
| Capital assets being depreciated:<br>Water and sewer transmission |                         |                   |              |                              |                          |
| lines   | 26,595,760              | -                 | 164,850      | -                            | 26,760,610               |
| Retention/Equalization basin<br>Building and building             | 3,937,587               | -                 | -            | -                            | 3,937,587                |
| improvements  | 30,156,453              | 471,471           | 199,649      | -                            | 30,827,573               |
| Machinery and equipment   | 1,274,828               |                   | 51,513       | -                            | 1,326,341                |
| Subtotal  | 61,964,628              | 471,471           | 416,012      | -                            | 62,852,111               |
| Accumulated depreciation:<br>Water and sewer transmission         |                         |                   |              |                              |                          |
| lines   | 13,229,452              | -                 | 621,502      | -                            | 13,850,954               |
| Retention/Equalization basin<br>Building and building             | 1,363,474               | -                 | 105,119      | -                            | 1,468,593                |
| improvements  | 17,256,493              | -                 | 775,428      | -                            | 18,031,921               |
| Machinery and equipment   | 1,099,909               | -                 | 64,131       | -                            | 1,164,040                |
| Subtotal  | 32,949,328              |                   | 1,566,180    |                              | 34,515,508               |
| Net capital assets being<br>depreciated                           | 29,015,300              | 471,471           | (1,150,168)  |                              | 28,336,603               |
| Net capital assets  | \$ 29,676,825           | \$                | \$ (853,015) | \$ -                         | \$ 28,823,810            |

# June 30, 2018

# Note 5 - Capital Assets (Continued)

## **Component Unit**

|  | Balance<br>July 1, 2017 |                        | Additions |                   | Balance<br>June 30, 2018 |                        |
|--|-------------------------|------------------------|-----------|-------------------|--------------------------|------------------------|
| Capital assets not being depreciated:<br>Land<br>Construction in progress                  | \$                      | 2,043,198<br>-         | \$        | 217,296           | \$                       | 2,043,198<br>217,296   |
| Subtotal   |                         | 2,043,198              |           | 217,296           |                          | 2,260,494              |
| Capital assets being depreciated:<br>Building and land improvements<br>Equipment and other |                         | 5,738,119<br>1,642,039 |           | - 23,520          |                          | 5,738,119<br>1,665,559 |
| Subtotal   |                         | 7,380,158              |           | 23,520            |                          | 7,403,678              |
| Accumulated depreciation:<br>Building and building improvements<br>Equipment and other     |                         | 3,128,159<br>1,415,431 |           | 278,244<br>38,919 |                          | 3,406,403<br>1,454,350 |
| Subtotal   |                         | 4,543,590              |           | 317,163           |                          | 4,860,753              |
| Net capital assets being depreciated   |                         | 2,836,568              |           | (293,643)         |                          | 2,542,925              |
| Net capital assets   | \$                      | 4,879,766              | \$        | (76,347)          | \$                       | 4,803,419              |

Depreciation expense was charged to programs of the primary government as follows:

| Governmental activities:<br>General government<br>Public safety<br>Public works<br>Economic development | \$<br>31,919<br>149,650<br>1,291,875<br>1,063 |
|---|---|
| Total governmental activities   | \$<br>1,474,507                               |
| Business-type activities - Water and sewer  | \$<br>1,566,180                               |
| Component unit activities - Downtown Development Authority  | \$<br>317,163                                 |

#### **Construction Commitments**

The City has active construction projects at year end. At year end, the City's commitments with contractors for projects are as follows:

|  | _S | pent to Date                     | Remaining<br>Commitment                            |  |
|--|----|----------------------------------|--|--|
| Second Street<br>Orndorf Pump<br>Millpond Amphitheater<br>Challis Road | \$ | 208,110<br>9,500<br>144,496<br>- | \$<br>2,019,154<br>3,222,500<br>595,004<br>488,168 |  |
| Total  | \$ | 362,106                          | \$<br>6,324,826                                    |  |

# Notes to Financial Statements

# June 30, 2018

# Note 6 - Interfund Receivables, Payables, and Transfers

Interfund transfers reported in the fund financial statements are composed of the following:

| Paying Fund (Transfer Out) | Receiving Fund (Transfer In)   | <br>Amount                                   |
|----------------------------|--|--|
| General Fund               | Capital Improvement Fund<br>Street Debt Fund<br>Major Streets Fund<br>Local Streets Fund | \$<br>439,742<br>387,955<br>49,617<br>23,924 |
|                            | Total General Fund   | 901,238                                      |
| Major Streets Fund         | Local Streets Fund   | <br>50,000                                   |
|                            | Total  | \$<br>951,238                                |

The transfers from the General Fund to the Capital Improvement Fund, Street Debt Fund, Major Streets Fund, and the Local Streets Fund, as well as transfers from the Major Streets Fund to the Local Streets Fund, represent the use of resources to finance those programs.

# Note 7 - Long-term Debt

Long-term debt activity for the year ended June 30, 2018 can be summarized as follows:

## **Governmental Activities**

|   | Beginning<br>Balance      | Additions           | Reductions                  | Ending<br>Balance        | Due Within<br>One Year   |
|---|---------------------------|---------------------|-----------------------------|--------------------------|--------------------------|
| Bonds and contracts payable:<br>General obligations<br>Special assessment bonds | \$ 4,886,761<br>1,105,000 | \$ 1,621,350<br>    | \$ (1,647,401)<br>(215,000) | \$  4,860,710<br>890,000 | \$    615,945<br>215,000 |
| Total principal outstanding   | 5,991,761                 | 1,621,350           | (1,862,401)                 | 5,750,710                | 830,945                  |
| Unamortized bond premiums   | 228,099                   | -                   | (22,810)                    | 205,289                  | 22,810                   |
| Total bonds and contracts payable   | 6,219,860                 | 1,621,350           | (1,885,211)                 | 5,955,999                | 853,755                  |
| Compensated absences  | 626,441                   | 294,015             | (239,743)                   | 680,713                  | 272,285                  |
| Total governmental activities<br>long-term debt                                 | \$ 6,846,301              | <u>\$ 1,915,365</u> | \$ (2,124,954)              | \$ 6,636,712             | \$ 1,126,040             |

## **Business-type Activities**

|  | Beginning<br>Balance        | Additions          | Reductions                    | Ending<br>Balance     | Due Within<br>One Year  |  |  |
|--|-----------------------------|--------------------|-------------------------------|-----------------------|-------------------------|--|--|
| Bonds payable:<br>General obligations<br>Unamortized bond premiums | \$  5,297,992  \$<br>95,885 | \$    562,651<br>- | \$ (1,503,620) \$<br>(21,864) | 5 4,357,023<br>74,021 | \$    983,320<br>21,865 |  |  |
| Total bonds payable  | 5,393,877                   | 562,651            | (1,525,484)                   | 4,431,044             | 1,005,185               |  |  |
| Compensated absences   | 143,070                     | 86,069             | (70,189)                      | 158,950               | 104,878                 |  |  |
| Total business-type<br>activities long-term debt                   | \$ 5,536,947                | \$ 648,720         | <u>\$ (1,595,673)</u> \$      | 6 4,589,994           | \$ 1,110,063            |  |  |

# June 30, 2018

# Note 7 - Long-term Debt (Continued)

#### **Component Unit**

|                         | Beginning<br>Balance | Additions    | Reductions      | Ending<br>Balance | Due Within<br>One Year |
|-------------------------|----------------------|--------------|-----------------|-------------------|------------------------|
| Bonds and notes payable | \$ 1,070,964         | \$ 2,500,000 | \$ (272,702) \$ | 3,298,262         | \$ 268,424             |

## **General Obligation Bonds and Contracts**

The City issues general obligation bonds to provide for the acquisition and construction of major capital facilities. General obligations have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. County contractual agreements and installment purchase agreements are also general obligations of the City. General obligations outstanding at June 30, 2018 are as follows:

| Description   | Year Issued          | Interest Rates          | Moturing                                    | Outstanding |                                   |  |
|---|----------------------|-------------------------|---|-------------|-----------------------------------|--|
| Description   | real issued          | Interest Rates          | Maturing                                    |             | Juistanding                       |  |
| <b>Governmental Activities</b><br>Limited Tax Refunding Bonds<br>Installment Loan - Equipment<br>2017 CIP and Refunding Bonds | 2013<br>2017<br>2017 | 3.00%<br>1.70%<br>2.22% | October 2026<br>August 2022<br>October 2031 | \$          | 3,316,400<br>401,960<br>1,142,350 |  |
| Total governmental activities   |                      |                         |   | \$          | 4,860,710                         |  |
| Business-type Activities<br>Limited Tax Capital   | 0040                 |                         |   | •           | 500.000                           |  |
| Improvement Bonds<br>Limited Tax Refunding Bonds<br>2013 County Refunding Bonds -   | 2010<br>2013         | 5.00% - 5.75%<br>3.00%  | October 2030<br>October 2026                | \$          | 520,000<br>218,600                |  |
| Limited Tax<br>2012 Michigan Municipal Bond<br>Authority - Wastewater, Plant  | 2013                 | 1.25%                   | September 2021                              |             | 285,000                           |  |
| Expansion Refunding Bonds<br>2004 Drinking Water Revolving  | 2012                 | 3.00%                   | November 2020                               |             | 2,105,000                         |  |
| Funds   | 2004                 | 2.125%                  | October 2023                                |             | 524,294                           |  |
| Installment Loan - Equipment  | N/A                  | 2.50%                   | December 2022                               |             | 141,479                           |  |
| 2017 Refunding Bonds  | 2017                 | 2.22%                   | October 2031                                |             | 562,650                           |  |
| Total business-type<br>activities   |                      |                         |   | \$          | 4,357,023                         |  |
| Component Units   |                      |                         |   |             |                                   |  |
| 2004 Local Development Bonds<br>General Obligation Limited  |                      |                         |   |             |                                   |  |
| Tax<br>Downtown Development<br>Authority Land Contract  | 2002                 | 5.20% - 5.45%           | October 2023                                | \$          | 240,000                           |  |
| Payable<br>Downtown Development<br>Authority Land Contract  | 2011                 | 5.25%                   | September 2021                              |             | 244,162                           |  |
| Payable   | 2015                 | 6.00%                   | April 2025                                  |             | 314,100                           |  |
| 2017 CIP Bonds  | 2017                 | 2.22%                   | October 2027                                |             | 2,500,000                         |  |
| Total component units   |                      |                         |   | \$          | 3,298,262                         |  |

## June 30, 2018

# Note 7 - Long-term Debt (Continued)

#### Special Assessment Bonds

Special assessment bonds provide for capital improvements that benefit specific properties and will be repaid from amounts levied against those properties benefited from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the City is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a reassessment of the City) are received.

| Purpose   | Year Issued Interest Rates |               | Maturing     | Outstanding |         |  |
|---|----------------------------|---------------|--------------|-------------|---------|--|
| Governmental Activities   |                            |               |              |             |         |  |
| Limited Tax, Challis Road and<br>Cross Street Improvements<br>Limited Tax, Orndorf Drive Road | 2002                       | 4.70% - 5.00% | October 2021 | \$          | 800,000 |  |
| Improvements  | 2009                       | 5.00% - 5.50% | October 2023 |             | 90,000  |  |
| Total governmental activities   |                            |               |              | \$          | 890,000 |  |

#### Other Long-term Liabilities

Compensated absences attributable to the governmental activities and business-type activities will be liquidated primarily by the General Fund and Utility Fund, respectively.

#### Debt Service Requirements to Maturity

Annual debt service requirements to maturity for the above bonds and note obligations (excluding compensated absences and premiums) are as follows:

|                            |    | Gov       | ern | mental Acti | viti | es        | _  | Business-type Activities |    |          | _  | Component Unit Activities |    |           |    |          |    |           |
|----------------------------|----|-----------|-----|-------------|------|-----------|----|--------------------------|----|----------|----|---------------------------|----|-----------|----|----------|----|-----------|
| Years<br>Ending<br>June 30 |    | Principal |     | Interest    |      | Total     |    | Principal                |    | Interest |    | Total                     | _  | Principal |    | Interest |    | Total     |
| 2019                       | \$ | 830.945   | \$  | 162.153     | \$   | 993.098   | \$ | 983.320                  | \$ | 115.375  | \$ | 1.098.695                 | \$ | 268.424   | \$ | 105.374  | \$ | 373.798   |
| 2019                       | Ψ  | 782.542   | Ψ   | 135.821     | Ψ    | 918.363   | ψ  | 1.008.320                | Ψ  | 87.823   | ψ  | 1.096.143                 | ψ  | 274.214   | Ψ  | 97.704   | Ψ  | 371.918   |
| 2021                       |    | 753.339   |     | 110.526     |      | 863.865   |    | 1.034.170                |    | 59.415   |    | 1.093.585                 |    | 501.524   |    | 72.981   |    | 574.505   |
| 2022                       |    | 777.504   |     | 85.163      |      | 862.667   |    | 216.667                  |    | 42.066   |    | 258.733                   |    | 280.000   |    | 62.319   |    | 342.319   |
| 2023                       |    | 460,831   |     | 65,357      |      | 526,188   |    | 190,800                  |    | 35,970   |    | 226,770                   |    | 285,000   |    | 54,786   |    | 339,786   |
| 2024-2028                  |    | 1,770,350 |     | 136,744     |      | 1,907,094 |    | 588,944                  |    | 111,359  |    | 700,303                   |    | 1,689,100 |    | 110,562  |    | 1,799,662 |
| Thereafter                 |    | 375,199   |     | 16,436      |      | 391,635   |    | 334,802                  |    | 21,033   |    | 355,835                   |    | -         |    | -        |    | -         |
| Total                      | \$ | 5,750,710 | \$  | 712,200     | \$   | 6,462,910 | \$ | 4,357,023                | \$ | 473,041  | \$ | 4,830,064                 | \$ | 3,298,262 | \$ | 503,726  | \$ | 3,801,988 |

## **Bond Refunding**

During the year, the City issued \$1.7 million in general obligation (revenue) bonds with an average interest rate of 2.22 percent. The proceeds of these bonds were used to refund \$1.7 million of outstanding general obligation bonds with an average interest rate of 4.25 percent. The net proceeds of \$1.7 million (after payment of \$24,198 in underwriting fees, insurance, and other issuance costs) were placed with an escrow agent who subsequently paid off existing callable bonds. The refunding reduced total debt service payments over the next 14 years by approximately \$246,651, which represents an economic gain of approximately \$208,023.

## June 30, 2018

# Note 8 - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for health and disability claims and participates in the Michigan Municipal League risk pool for claims relating to general liability, property, and workers' compensation. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

# Note 9 - Pension Plan

## Plan Description

The City of Brighton, Michigan participates in an agent multiple-employer defined benefit pension plan administered by the Municipal Employees' Retirement System of Michigan (MERS) that covers all full-time employees of the City. MERS was established as a statewide public employee pension plan by the Michigan Legislature under PA 135 of 1945 and is administered by a nine-member retirement board. MERS issues a publicly available financial report, which includes the financial statements and required supplemental information of this defined benefit plan. This report can be obtained at www.mersofmich.com or in writing to MERS at 1134 Municipal Way, Lansing, Michigan 48917.

## **Benefits Provided**

The plan provides retirement, disability, and death benefits to plan members and beneficiaries. PA 427 of 1984, as amended, established and amends the benefit provisions of the participants in MERS.

The MERS plan covers full-time employees at the City, with the exception of the city manager.

Retirement benefits for general nonunion administrative employees hired before July 1, 2014 are calculated as 2.25 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with an early retirement option with 25 years of service (unreduced) or 55 with 15 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest. Current and future retirees are eligible for a cost of living adjustment of 2.50 percent annually, noncompounding.

Retirement benefits for police/fire employees are calculated as 2.50 percent of the employee's final fiveyear average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 50 with 25 years of service (unreduced) or 55 with 15 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

## June 30, 2018

# Note 9 - Pension Plan (Continued)

Retirement benefits for DPW Local 214 (closed to new hires) employees are calculated as 2.00 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 20 years of service (unreduced) and 55 with 15 years of service (reduced) or 50 with 25 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for clerical union employees are calculated as 2.00 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 15 years of service (reduced) or 50 with 25 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for DPW Local 214 (new hire) employees are calculated as 2.00 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 25 years of service (unreduced), 55 with 15 years of service (reduced), or 50 with 25 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for general nonunion administrative employees (hired after July 1, 2014) are calculated as 2.25 percent of the employee's final five-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 55 with 25 years of service (unreduced), 55 with 15 years of service (reduced), or 50 with 25 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

Retirement benefits for the police chief division reflect bridged benefits from 2.50 percent multiplier with a frozen final average compensation to a 2.25 percent multiplier effective March 31, 2017. Normal retirement age is 60 with early retirement at 50 with 25 years of service (unreduced), or 55 with 15 years of service (reduced). The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions, plus any accumulated interest.

# Notes to Financial Statements

## June 30, 2018

# Note 9 - Pension Plan (Continued)

Benefit terms provide for annual cost of living adjustments to current retirees of all groups except for the general nonunion group hired after July 1, 2014. The annual adjustments are 2.5 percent, noncompounding.

Benefit terms are generally established and amended by authority of the City Council, generally after negotiations of these terms with the affected unions. Police and the police chief group employees benefit terms may be subject to binding arbitration in certain circumstances.

#### **Employees Covered by Benefit Terms**

At the December 31, 2017 measurement date, the following members were covered by the benefit terms:

| Inactive plan members or beneficiaries currently receiving benefits<br>Inactive plan members entitled to but not yet receiving benefits | 41<br>10 |
|---|----------|
| Active plan members   | 49       |
| Total employees covered by the plan   | 100      |

## Contributions

State law requires public employers to make pension contributions in accordance with an actuarial valuation. MERS hires an independent actuary for this purpose and annually contributes the amount determined to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City's required contribution is determined after consideration of the required contribution rate of employees. For the year ended June 30, 2018, the average active employee contribution rate was 5.0 percent of annual pay, and the City's average contribution rate was 20.12 percent of annual payroll for the various employee groups. The City's General Fund and Utility Fund are used to liquidate pension liabilities.

## Net Pension Liability

The City has chosen to use the December 31 measurement date as its measurement date for the net pension liability. The June 30, 2018 fiscal year end reported net pension liability was determined using a measure of the total pension liability and the pension net position as of the December 31, 2017 measurement date. The December 31, 2017 measurement date total pension liability was determined by an actuarial valuation performed as of that date.

Changes in the net pension liability during the measurement year were as follows:

|   | Increase (Decrease) |                           |                      |                          |  |
|---|---------------------|---------------------------|----------------------|--------------------------|--|
| Changes in Net Pension Liability        |                     | otal Pension<br>Liability | Plan Net<br>Position | Net Pension<br>Liability |  |
| Balance at December 31, 2016            | \$                  | 22,159,574 \$             | 13,320,253 \$        | 8,839,321                |  |
| Changes for the year:                   |                     |                           |                      |                          |  |
| Service cost                            |                     | 386,140                   | -                    | 386,140                  |  |
| Interest                                |                     | 1,731,810                 | -                    | 1,731,810                |  |
| Differences between expected and actual |                     |                           |                      |                          |  |
| experience                              |                     | (128,060)                 | -                    | (128,060                 |  |
| Contributions - Employer                |                     | -                         | 658.086              | (658,086                 |  |
| Contributions - Employee                |                     | -                         | 244,263              | (244,263                 |  |
| Net investment income                   |                     | -                         | 1,761,885            | (1,761,885               |  |
| Benefit payments, including refunds     |                     | (1,115,268)               | (1,115,268)          | _                        |  |
| Administrative expenses                 |                     |                           | (27,880)             | 27,880                   |  |
| Net changes                             |                     | 874,622                   | 1,521,086            | (646,464                 |  |
| Balance at December 31, 2017            | \$                  | 23,034,196 \$             | 14,841,339 \$        | 8,192,857                |  |

## June 30, 2018

# Note 9 - Pension Plan (Continued)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the City recognized pension expense of \$1,090,086, of which \$883,606 is related to governmental activities and \$206,480 is related to business-type activities.

At June 30, 2018, the City reported deferred outflows of resources related to pensions from the following sources:

|   | Deferred<br>Outflows of<br>Resources |                   | <br>Deferred<br>Inflows of<br>Resources |
|---|--------------------------------------|-------------------|---|
| Difference between expected and actual experience<br>Changes in assumptions<br>Net difference between projected and actual earnings on pension plan | \$                                   | 92,427<br>370,451 | \$<br>(102,448)<br>-                    |
| investments   |                                      | -                 | (313,992)                               |
| Employer contributions to the plan subsequent to the measurement date   |                                      | 379,188           | <br>-                                   |
| Total   | \$                                   | 842,066           | \$<br>(416,440 <u>)</u>                 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (note that employer contributions subsequent to the measurement date will reduce the net pension liability and, therefore, will not be included in future pension expense):

| Years Ending<br>June 30      | Amount   |
|------------------------------|--|
| 2019<br>2020<br>2021<br>2022 | \$<br>244,507<br>206,394<br>(237,670)<br>(166,793) |

## Actuarial Assumptions

The total pension liability in the December 31, 2017 actuarial valuation was determined using an inflation assumption of 2.50 percent, assumed salary increases (including inflation) of 3.75 percent, an investment rate of return of 8.00 percent, and the RP-2014 mortality tables. These assumptions were applied to all periods included in the measurement and are based on an experience study conducted for the period from 2009-2013.

## **Discount Rate**

The discount rate used to measure the total pension liability was 8.00 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that city contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## June 30, 2018

# Note 9 - Pension Plan (Continued)

## Investment Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return as of the December 31, 2017 measurement date for each major asset class included in the pension plan's target asset allocation, as disclosed in the investment note, are summarized in the following table:

| Asset Class             | Target Allocation | Long-term<br>Expected Real<br>Rate of Return |
|-------------------------|-------------------|--|
| Global equity           | 55.50 %           | 8.65 %                                       |
| Global fixed income     | 18.50             | 3.76   |
| Real assets             | 13.50             | 9.72   |
| Diversifying strategies | 12.50             | 7.50   |

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 8.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.00 percent) or 1 percentage point higher (9.00 percent) than the current rate:

|                                   | <br>1 Percent<br>Decrease<br>(7.00%) | D  | Current<br>Discount Rate<br>(8.00%) | <br>1 Percent<br>Increase<br>(9.00%) |
|-----------------------------------|--------------------------------------|----|-------------------------------------|--------------------------------------|
| Net pension liability of the City | \$<br>11,080,551                     | \$ | 8,192,857                           | \$<br>5,771,043                      |

## Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued financial report found at www.mersofmich.com. The plan's fiduciary net position has been determined on the same basis used by the plan. The plan uses the economic resources measurement focus and the full accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

# Note 10 - Other Postemployment Benefit Plan

## **Plan Description**

The City provides retiree healthcare benefits for all eligible employees, their spouses, and dependents who meet eligibility requirements. The benefits are provided through a single-employer plan. All investments are held in the Municipal Employees' Retirement System of Michigan (MERS) Retiree Health Funding Vehicle. MERS issues a publicly available financial report. This report can be obtained at www.mersofmichigan.com or in writing to MERS at 1134 Municipal Way, Lansing, Michigan 48917. Effective July 1, 2017 (and earlier for certain divisions), the plan was closed to new hires.

## June 30, 2018

# Note 10 - Other Postemployment Benefit Plan (Continued)

#### **Benefits Provided**

The plan provides healthcare, vision, and dental benefits for retirees, their spouses, and dependents. Benefits are provided to pre-Medicare retirees and their dependents through the City's third-party insurers, and the full cost of the health benefits is covered by the plan and 50 percent of dental and medical premiums. The City purchases Medicare supplemental insurance for retirees eligible for Medicare.

#### Employees Covered by Benefit Terms

The following members were covered by the benefit terms:

| Date of member count   | June 30, 2018 |
|--|---------------|
| Inactive plan members or beneficiaries currently receiving benefits<br>Active plan members | 48<br>33      |
| Total plan members   | 81            |

#### Contributions

All collective bargaining agreements require the City to pay or contribute toward the premium costs for continuation of health insurance for eligible retirees with 15 or more years of service. With 15 years of service, the City will pay 60 percent of the premium costs for coverage of the retiree. For each year of service in excess of 15 years, the City's contribution shall increase by 4 percent of the total premium, to a maximum contribution by the City of 100 percent at 25 or more years of service. The retiree shall be responsible to pay his or her share of any health insurance premium to the City before the premium is due. The City shall not be responsible or obligated to pay any premium if the retiree has not paid his or her contribution by the date it is due. The City will only pay or contribute toward premium costs for supplemental healthcare coverages for retirees and their spouses who are eligible for Medicare Part B coverage. The City's General Fund and Utility Fund are used to liquidate retiree healthcare liabilities.

Retiree healthcare costs are paid by the City on a "pay-as-you-go" basis. The City has no obligation to make contributions in advance of when the insurance premiums are due for payment. For the fiscal year ended June 30, 2018, the City made payments for postemployment health benefit premiums of \$426,732. The City also made advance contributions during the year to the MERS Retiree Health Funding Vehicle in the amount of \$93,816.

#### Net OPEB Liability

The City has chosen to use the June 30 measurement date as its measurement date for the net OPEB liability. The June 30, 2018 fiscal year end reported net OPEB liability was determined using a measure of the total OPEB liability and the OPEB net position as of the June 30, 2018 measurement date. The June 30, 2018 measurement date total OPEB liability was determined by an actuarial valuation performed as of that date.

## June 30, 2018

# Note 10 - Other Postemployment Benefit Plan (Continued)

Changes in the net OPEB liability during the measurement year were as follows:

|  |    | Increase (Decrease)     |    |                      |                       |                      |  |  |  |  |  |  |
|--|----|-------------------------|----|----------------------|-----------------------|----------------------|--|--|--|--|--|--|
| Changes in Net OPEB Liability                                |    | Total OPEB<br>Liability |    | Plan Net<br>Position | Net OPEB<br>Liability |                      |  |  |  |  |  |  |
| Balance at July 1, 2017                                      | \$ | 12,335,516              | \$ | 1,557,697            | \$                    | 10,777,819           |  |  |  |  |  |  |
| Changes for the year:<br>Service cost<br>Interest            |    | 261,510<br>1,089,519    |    | -                    |                       | 261,510<br>1,089,519 |  |  |  |  |  |  |
| Differences between expected and actual experience           |    | 342,988                 |    | _                    |                       | 342,988              |  |  |  |  |  |  |
| Changes in assumptions<br>Contributions - Employer           |    | 965,220                 |    | -<br>520,548         |                       | 965,220<br>(520,548) |  |  |  |  |  |  |
| Net investment income<br>Benefit payments, including refunds |    | -<br>(426,732)          | 1  | 122,223<br>(426,732) |                       | (122,223)            |  |  |  |  |  |  |
| Administrative expenses                                      |    | -                       |    | (3,931)              |                       | 3,931                |  |  |  |  |  |  |
| Net changes<br>Balance at June 30, 2018                      | ¢  | 2,232,505               | \$ | 212,108              | ¢                     | 2,020,397            |  |  |  |  |  |  |
| Dalance at Julie JU, 2010                                    | ψ  | 17,000,021              | Ψ  | 1,709,000            | Ψ                     | 12,130,210           |  |  |  |  |  |  |

The plan's fiduciary net position represents 12.15 percent of the total OPEB liability.

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2018, the City recognized OPEB expense of \$1,364,181.

At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | Deferred<br>Dutflows of<br>Resources | <br>Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|---|
| Difference between expected and actual experience<br>Changes in assumptions<br>Net difference between projected and actual earnings on OPEB plan | \$<br>309,395<br>870,683             | \$<br>-                                 |
| investments  | <br>-                                | <br>(3,314)                             |
| Total  | \$<br>1,180,078                      | \$<br>(3,314)                           |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (note that employer contributions subsequent to the measurement date will reduce the net OPEB liability and, therefore, will not be included in future OPEB expense):

| Years Ending<br>June 30                            | <br>Amount   |
|--|--|
| 2019<br>2020<br>2021<br>2022<br>2023<br>Thereafter | \$<br>127,301<br>127,301<br>127,301<br>127,301<br>128,130<br>539,430 |
| Total  | \$<br>1,176,764  |

## June 30, 2018

# Note 10 - Other Postemployment Benefit Plan (Continued)

#### Actuarial Assumptions

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using an inflation assumption of 2.5 percent; assumed salary increases (including inflation) of 3.75 percent; an investment rate of return (net of investment expenses) of 7.59 percent; a healthcare cost trend rate of 9.0 percent for 2018, decreasing 0.5 percent per year to an ultimate rate of 4.5 percent for 2028 and later years; and the RP-2014 mortality tables. These assumptions were applied to all periods included in the measurement.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 7.59 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that city contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Investment Rate of Return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic real rates of return as of the June 30, 2018 measurement date for each major asset class included in the OPEB plan's target asset allocation, as disclosed in the investment footnote, are summarized in the following tables:

| t Allocation | Rate of Return   |
|--------------|------------------|
| 15.60 %      | 6.70 %<br>6.54   |
|              | 15.60 %<br>84.40 |

## Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the City, calculated using the discount rate of 7.59 percent, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                                | <br>1 Percent<br>Decrease<br>(6.59%) |    | Current<br>Discount Rate<br>(7.59%) |    | 1 Percent<br>Increase<br>(8.59%) |
|--------------------------------|--------------------------------------|----|-------------------------------------|----|----------------------------------|
| Net OPEB liability of the plan | \$<br>14,984,269                     | \$ | 12,798,216                          | \$ | 11,012,683                       |

## June 30, 2018

# Note 10 - Other Postemployment Benefit Plan (Continued)

## Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability of the City, calculated using the healthcare cost trend rate of 9.00 percent, decreasing to 4.5 percent, as well as what the City's net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                                | Current             |            |    |                     |        |                     |  |  |  |
|--------------------------------|---------------------|------------|----|---------------------|--------|---------------------|--|--|--|
|                                | 1 Percer            |            |    | ealthcare Cost      |        | 1 Percent           |  |  |  |
|                                | Decrease            |            |    | Trend Rate          |        | Increase            |  |  |  |
|                                |                     | (8.0%      |    | (9.0%               | (10.0% |                     |  |  |  |
|                                | Decreasing to 3.5%) |            |    | Decreasing to 4.5%) |        | Decreasing to 5.5%) |  |  |  |
| Net OPEB liability of the plan | \$                  | 10,865,560 | \$ | 12,798,216          | \$     | 15,191,979          |  |  |  |

## **OPEB Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in a separately issued financial report online at www.mersofmichigan.com. For the purpose of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the plan's fiduciary net position and additions to fiduciary net position have been determined on the same basis as they are reported by the plan. The plan uses the economic resources measurement focus and the full accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

## Assumption Change

There were certain changes of assumptions that affected the measurement of the total OPEB liability since the prior measurement date. The estimated annual per capita claims costs and healthcare costs trend rate assumptions were updated based on the data available at the June 30, 2018 measurement date.

# Note 11 - Tax Abatements

The City receives reduced property tax revenue as a result of Industrial Facilities Tax exemptions (PA 198 of 1974). Industrial facility exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities. Under the program, the City grants reductions of 50 percent of the property tax bill for new property (or it can freeze taxable values for rehabilitation properties) for up to 10 years.

For the fiscal year ended June 30, 2018, the City abated \$30,584 of taxes under this program. The DDA and LDFA abated \$28,715 of taxes under this program. There are no provisions to recapture taxes; however, the abatement may be eliminated if taxes are not paid timely.

There are no significant abatements made by other governments that reduce the City's tax revenue.

## June 30, 2018

# Note 12 - Change in Accounting Principle

During the current year, the City adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which replaces GASB Statement No. 45. As a result, the government-wide statements and proprietary funds now include a liability for the City's estimated unfunded OPEB costs. Some of the changes in this net OPEB liability will be recognized immediately as part of the OPEB expense measurement, and part will be deferred and recognized over future years. Refer to the other postemployment benefit plan disclosure (Note 10) for further details. This change does not impact the modified accrual funds.

The financial statements for the year ended June 30, 2017 have been restated in order to adopt GASB Statement No. 75. The effect of this new standard was a decrease in net position to record the net OPEB liability at June 30, 2017. Additionally, the net OPEB obligation previously recorded in the government-wide statements and proprietary funds in accordance with GASB Statement No. 45 has been eliminated. The overall result was a decrease in net position as of the beginning of the current fiscal year.

The net effect of this change is as follows:

|  | G<br> | overnmental<br>Activities | Business-type<br>Activities |
|--|-------|---------------------------|-----------------------------|
| Net position - June 30, 2017 - As previously reported<br>Adjustment for GASB Statement No. 75 - To record the net OPEB | \$    | 13,261,374                | \$ 26,948,271               |
| liability<br>djustment for GASB Statement No. 75 - To eliminate net OPEB   |       | (9,156,863)               | (1,620,956)                 |
| obligation under GASB Statement No. 45   |       | 3,465,406                 | 365,999                     |
| Net position - June 30, 2017 - As restated   | \$    | 7,569,917                 | 25,693,314                  |

# Required Supplemental Information

# Required Supplemental Information Budgetary Comparison Schedule General Fund

# Year Ended June 30, 2018

|                                      | Ori | iginal Budget | Amended<br>Budget |             |    | Actual    | ariance with<br>Amended<br>Budget |
|--------------------------------------|-----|---------------|-------------------|-------------|----|-----------|-----------------------------------|
| Revenue                              |     |               |                   |             |    |           |                                   |
| Property taxes                       | \$  | 5,863,326     | \$                | 5,863,326   | \$ | 5,833,683 | \$<br>(29,643)                    |
| State-shared revenue and grants      |     | 650,360       |                   | 881,083     |    | 895,486   | 14,403                            |
| Charges for services                 |     | 696,446       |                   | 696,446     |    | 732,104   | 35,658                            |
| Fines, forfeitures, and penalties    |     | 274,168       |                   | 274,168     |    | 273,654   | (514)                             |
| Licenses and permits                 |     | 357,600       |                   | 562,600     |    | 596,211   | 33,611                            |
| Unrestricted investment interest     |     | 32,863        |                   | 32,863      |    | 63,219    | 30,356                            |
| Other revenue                        |     | 107,350       |                   | 113,350     |    | 155,750   | <br>42,400                        |
| Total revenue                        |     | 7,982,113     |                   | 8,423,836   |    | 8,550,107 | 126,271                           |
| Expenditures                         |     |               |                   |             |    |           |                                   |
| Current services:                    |     |               |                   |             |    |           |                                   |
| General government:                  |     |               |                   |             |    |           |                                   |
| City Council                         |     | 26,534        |                   | 31,534      |    | 24,504    | 7,030                             |
| City manager                         |     | 207,291       |                   | 246,491     |    | 234,065   | 12,426                            |
| Information systems                  |     | 99,970        |                   | 103,770     |    | 103,752   | 18                                |
| Finance                              |     | 597,251       |                   | 597,251     |    | 560,198   | 37,053                            |
| City clerk                           |     | 166,220       |                   | 166,220     |    | 152,709   | 13,511                            |
| Legal services                       |     | 169,751       |                   | 205,251     |    | 190,443   | 14,808                            |
| Human resources                      |     | 119,241       |                   | 119,241     |    | 116,717   | 2,524                             |
| Postemployment benefits              |     | 84,563        |                   | 91,563      |    | 90,183    | 1,380                             |
| Public safety                        |     | 2,860,930     |                   | 2,896,122   |    | 2,836,507 | 59,615                            |
| Public works                         |     | 2,224,973     |                   | 2,320,127   |    | 2,017,750 | 302,377                           |
| Community development                |     | 207,545       |                   | 140,627     |    | 75,477    | <br>65,150                        |
| Total expenditures                   |     | 6,764,269     |                   | 6,918,197   |    | 6,402,305 | <br>515,892                       |
| Excess of Revenue Over Expenditures  |     | 1,217,844     |                   | 1,505,639   |    | 2,147,802 | 642,163                           |
| Other Financing Uses - Transfers out |     | (1,177,948)   |                   | (1,160,776) |    | (910,738) | <br>250,038                       |
| Net Change in Fund Balance           |     | 39,896        |                   | 344,863     |    | 1,237,064 | 892,201                           |
| Fund Balance - Beginning of year     |     | 2,045,096     |                   | 2,045,096   |    | 2,045,096 | <br>-                             |
| Fund Balance - End of year           |     | 2,084,992     | \$                | 2,389,959   | \$ | 3,282,160 | \$<br>892,201                     |

# Required Supplemental Information Budgetary Comparison Schedule Major Special Revenue Fund Major Streets Fund

# Year Ended June 30, 2018

|  | Orig | inal Budget | <br>Amended<br>Budget |    | Actual   |    | ariance with<br>Amended<br>Budget |
|--|------|-------------|-----------------------|----|----------|----|-----------------------------------|
| Revenue  |      |             |                       |    |          |    |                                   |
| Special assessments                                | \$   | 166,412     | \$<br>126,527         | \$ | 126,853  | \$ | 326                               |
| State-shared revenue and grants                    | ,    | 450,000     | 550,270               | ,  | 559,116  | ,  | 8,846                             |
| Licenses and permits                               |      | 25,000      | 25,000                |    | 29,277   |    | 4,277                             |
| Unrestricted investment interest                   |      | 48,886      | 37,621                |    | 37,926   |    | 305                               |
| Other revenue                                      |      | 6,929       | <br>6,929             |    | 8,072    |    | 1,143                             |
| Total revenue                                      |      | 697,227     | 746,347               |    | 761,244  |    | 14,897                            |
| Expenditures<br>Current services:<br>Public works: |      |             |                       |    |          |    |                                   |
| Streets  |      | 102,000     | 144,800               |    | 138,992  |    | 5,808                             |
| Stormwater drainage                                |      | 1,500       | 28,000                |    | 16,637   |    | 11,363                            |
| Routine maintenance                                |      | 139,359     | 185,874               |    | 165,934  |    | 19,940                            |
| Winter maintenance                                 |      | 136,478     | 105,959               |    | 90,948   |    | 15,011                            |
| Traffic services                                   |      | 64,207      | 62,250                |    | 56,869   |    | 5,381                             |
| General administration                             |      | 7,606       | 19,162                |    | 19,162   |    | -                                 |
| Debt service                                       |      | 265,024     | <br>265,150           |    | 265,150  |    | -                                 |
| Total expenditures                                 |      | 716,174     | <br>811,195           |    | 753,692  |    | 57,503                            |
| Excess of Revenue (Under) Over<br>Expenditures     |      | (18,947)    | (64,848)              |    | 7,552    |    | 72,400                            |
| Other Financing Sources (Uses)                     |      |             |                       |    |          |    |                                   |
| Transfers in                                       |      | 85,000      | 85,000                |    | 49,617   |    | (35,383)                          |
| Transfers out                                      |      | (50,000)    | <br>(50,000)          |    | (50,000) |    | -                                 |
| Total other financing sources (uses)               |      | 35,000      | <br>35,000            |    | (383)    |    | (35,383)                          |
| Net Change in Fund Balance                         |      | 16,053      | (29,848)              |    | 7,169    |    | 37,017                            |
| Fund Balance - Beginning of year                   |      | 94,332      | <br>94,332            |    | 94,332   | ·  | -                                 |
| Fund Balance - End of year                         |      | 110,385     | \$<br>64,484          | \$ | 101,501  | \$ | 37,017                            |

# Required Supplemental Information Schedule of Changes in the Net Pension Liability and Related Ratios

|   |    | •             |               | •          | ,                |
|---|----|---------------|---------------|------------|------------------|
|   |    | 2018          | 2017          | 2016       | 2015             |
| Total Pension Liability   |    |               |               |            |                  |
| Service cost  | \$ | 386,140 \$    | 407,326 \$    | 394,320    | \$<br>405,232    |
| Interest  |    | 1,731,810     | 1,653,911     | 1,535,088  | 1,438,814        |
| Changes in benefit terms  |    | -             | -             | (25,056)   | -                |
| Differences between expected and actual<br>experience                       |    | (128,060)     | 103,238       | 76,212     |                  |
| Changes in assumptions  |    | (120,000)     | 103,230       | 926,128    | -                |
| Benefit payments, including refunds   |    | (1,115,268)   | (950,236)     | (742,672)  | (600,570)        |
| Net Change in Total Pension Liability                                       |    | 874,622       | 1,214,239     | 2,164,020  | 1,243,476        |
| Total Pension Liability - Beginning of year                                 |    | 22,159,574    | 20,945,335    | 18,781,315 | 17,537,839       |
| Total Pension Liability - End of year                                       | \$ | 23,034,196 \$ | 22,159,574 \$ | 20,945,335 | \$<br>18,781,315 |
| Plan Fiduciary Net Position   |    |               |               |            |                  |
| Contributions - Employer  | \$ | 658,086 \$    | 584,909 \$    | 583,850    | \$<br>556,493    |
| Contributions - Member  |    | 244,263       | 180,773       | 170,541    | 133,499          |
| Net investment income (loss)  |    | 1,761,885     | 1,390,411     | (199,183)  | 736,585          |
| Administrative expenses   |    | (27,880)      | (27,479)      | (27,758)   | (27,151)         |
| Benefit payments, including refunds   | _  | (1,115,268)   | (950,236)     | (742,672)  | (600,570)        |
| Net Change in Plan Fiduciary Net Position                                   |    | 1,521,086     | 1,178,378     | (215,222)  | 798,856          |
| Plan Fiduciary Net Position - Beginning of<br>year                          |    | 13,320,253    | 12,141,875    | 12,357,097 | 11,558,241       |
| •   | _  | 13,320,233    | 12,141,075    | 12,007,007 | 11,000,241       |
| Plan Fiduciary Net Position - End of year                                   | \$ | 14,841,339 \$ | 13,320,253 \$ | 12,141,875 | \$<br>12,357,097 |
| City's Net Pension Liability - Ending                                       | \$ | 8,192,857 \$  | 8,839,321 \$  | 8,803,460  | \$<br>6,424,218  |
| Plan Fiduciary Net Position as a Percentage<br>of Total Pension Liability   |    | 64.43 %       | 60.11 %       | 57.97 %    | 65.79 %          |
| Covered Employee Payroll  | \$ | 3,498,942 \$  | 3,510,572 \$  | 3,533,771  | \$<br>3,572,072  |
| City's Net Pension Liability as a Percentage<br>of Covered Employee Payroll |    | 234.15 %      | 251.79 %      | 249.12 %   | 179.85 %         |

# Last Four Fiscal Years (subsequent to GASB 68 implementation in FY 2015)

# Required Supplemental Information Pension System Schedule of City Contributions

|  |       |  |  |  |       |              |      |                |      |              |    |                |     |                 |      |               |     | st Ten Fisc<br>ears Ended |       |          |
|--|-------|--|--|--|-------|--------------|------|----------------|------|--------------|----|----------------|-----|-----------------|------|---------------|-----|---------------------------|-------|----------|
|  |       | 2018   |  | 2017   |       | 2016         |      | 2015           |      | 2014         |    | 2013           |     | 2012            |      | 2011          |     | 2010                      | 2     | 009      |
| Actuarially determined<br>contribution<br>Contributions in relation to the   | \$    | 743,929  | \$   | 576,133  | \$    | 606,733      | \$   | 731,484        | \$   | 664,441      | \$ | 634,445        | \$  | 588,055         | \$   | 608,252       | \$  | 511,262 \$                | 2     | 499,699  |
| actuarially determined<br>contribution   |       | 743,929  |  | 576,133  |       | 606,733      |      | 731,484        |      | 664,441      |    | 634,445        |     | 588,055         |      | 608,252       |     | 511,262                   | 1     | 499,699  |
| Contribution Deficiency  | \$    | -  | \$   | -  | \$    |              | \$   | -              | \$   | -            | \$ | -              | \$  | - 9             | \$   |               | \$  | - \$                      |       |          |
| Covered Employee Payroll   | \$    | 3,698,193  | \$   | 3,791,017  | \$    | 3,533,771    | \$   | 3,572,072      | \$   | 3,361,410    | \$ | 3,391,420      | \$  | 3,248,929       | \$   | 3,389,919     | \$  | 3,654,991 \$              | 3,(   | 688,786  |
| Contributions as a Percentage<br>of Covered Employee Payrol  |       | 20.12 %  |  | 15.20 %  |       | 17.17 %      |      | 20.48 %        |      | 19.77 %      |    | 18.71 %        |     | 18.10 %         |      | 17.94 %       |     | 13.99 %                   |       | 13.55 %  |
| Notes to Schedule of Contribut   | ions  | i  |  |  |       |              |      |                |      |              |    |                |     |                 |      |               |     |                           |       |          |
| Actuarial valuation information rel  | ative | e to the deter                                     | mir  | nation of cont   | tribu | itions:      |      |                |      |              |    |                |     |                 |      |               |     |                           |       |          |
| Valuation date   |       |  |  | ially determir<br>eported  | ned   | contribution | rate | es are calcula | ateo | d as of Dece | mb | er 31, two yea | ars | prior to the er | nd / | of the fiscal | yea | r in which the c          | ontri | ibutions |
| Methods and assumptions used t   | o de  | termine cont                                       | ribu   | ition rates:   |       |              |      |                |      |              |    |                |     |                 |      |               |     |                           |       |          |
| Actuarial cost method<br>Amortization method<br>Remaining amortization period<br>Asset valuation method<br>Inflation<br>Salary increase<br>Investment rate of return<br>Retirement age |       | 21 <u>1</u><br>10-1<br>2.50<br>3.75<br>7.75<br>Var | yea<br>yea<br>yea<br>0 pe<br>5 pe<br>5 pe<br>ies | oercentage of<br>rs<br>r smoothed<br>ercent<br>ercent<br>ercent<br>depending o | n p   | an adoption  |      |                |      |              |    |                |     |                 |      |               | 0.5 |                           |       |          |

Other information

Mortality

None

Mortality Tables; and RP-2014 Juvenile Mortality Tables

50 percent female/50 percent male blend of RP-2014 Healthy Annuitant Mortality Tables, with rates multiplied by 105 percent; RP-2014 Employee

# Required Supplemental Information Schedule of Changes in the Net OPEB Liability and Related Ratios

# Last Fiscal Year (schedule is built prospectively upon implementation of GASB 75)

|   | <br>2018  |
|---|---|
| Total OPEB Liability<br>Service cost<br>Interest<br>Differences between expected and actual experience<br>Changes in assumptions<br>Benefit payments, including refunds | \$<br>261,510<br>1,089,519<br>342,988<br>965,220<br>(426,732) |
| Net Change in Total OPEB Liability  | 2,232,505   |
| Total OPEB Liability - Beginning of year  | <br>12,335,516  |
| Total OPEB Liability - End of year  | \$<br>14,568,021  |
| Plan Fiduciary Net Position<br>Contributions - Employer<br>Net investment income<br>Administrative expenses<br>Benefit payments, including refunds                      | \$<br>520,548<br>122,223<br>(3,931)<br>(426,732)              |
| Net Change in Plan Fiduciary Net Position   | 212,108   |
| Plan Fiduciary Net Position - Beginning of year   | <br>1,557,697   |
| Plan Fiduciary Net Position - End of year   | \$<br>1,769,805   |
| Net OPEB Liability - Ending   | \$<br>12,798,216  |
| Plan Fiduciary Net Position as a Percentage of Total OPEB Liability   | 12.15 %   |

# Required Supplemental Information Schedule of OPEB Contributions

|   |   |               |       |              |    |           |       |                |      |               |       |                 |       | L            |      | t Nine Fis<br>′ear Ende |      |           |
|---|---|---------------|-------|--------------|----|-----------|-------|----------------|------|---------------|-------|-----------------|-------|--------------|------|-------------------------|------|-----------|
|   |   | 2018          |       | 2017         |    | 2016      |       | 2015           |      | 2014          |       | 2013            |       | 2012         |      | 2011                    |      | 2010      |
| Actuarially determined contribution<br>Contributions in relation to the actuarially   | \$  | 351,075       | \$    | 951,817      | \$ | 639,057   | \$    | 738,327        | \$   | 754,345       | \$    | 764,433         | \$    | 762,551      | \$   | 1,069,544 \$            | 1    | 1,044,518 |
| determined contribution   |   | 520,548       |       | 423,351      |    | 420,174   |       | 421,860        |      | 368,875       |       | 341,702         |       | 342,847      |      | 379,688                 |      | 282,020   |
| Contribution Excess (Deficiency)  | \$  | 169,473       | \$    | (528,466)    | \$ | (218,883) | \$    | (316,467)      | \$   | (385,470)     | \$    | (422,731)       | \$    | (419,704)    | \$   | (689,856) \$            |      | (762,498) |
| Notes to Schedule of Contributions  |   |               |       |              |    |           |       |                |      |               |       |                 |       |              |      |                         |      |           |
| Actuarial valuation information relative to the   | e detern  | nination of c | ontri | butions:     |    |           |       |                |      |               |       |                 |       |              |      |                         |      |           |
| Valuation date  | June  | June 30, 2018 |       |              |    |           |       |                |      |               |       |                 |       |              |      |                         |      |           |
| Methods and assumptions used to determine contribution rates:   |   |               |       |              |    |           |       |                |      |               |       |                 |       |              |      |                         |      |           |
| Actuarial cost method<br>Amortization method<br>Remaining amortization period<br>Asset valuation method<br>Inflation<br>Healthcare cost trend rates | Leve<br>10.2<br>Mark<br>2.5 p<br>Start  | ercent        | s reo | ceivable con |    |           | o 4.8 | 5 percent in y | /ear | r 2028 for me | edica | al and prescrip | ption | ; dental/vis | sion | remaining con           | star | nt at 4.5 |
| Salary increase<br>Investment rate of return<br>Retirement age<br>Mortality<br>Other information  | <ul> <li>3.75 percent</li> <li>7.59 percent</li> <li>60 years</li> <li>50 percent female/50 percent male blend of RP-2014 Healthy Annuitant Mortality Tables, with rates multiplied by 105 percent; RP-2014 Employee Mortality Tables; and RP-2014 Juvenile Mortality Tables</li> <li>None</li> </ul> |               |       |              |    |           |       |                |      |               |       |                 |       |              |      |                         |      |           |

# Notes to Required Supplemental Information

## June 30, 2018

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and all special revenue funds. The City's budget is prepared in compliance with the uniform budgeting provisions of Michigan law.

Expenditures are authorized via an annual budget passed by resolution in which the council authorizes the level of funding for city operations. The council adopts an activity-level budget for the General Fund, which is considered the maximum authorization to incur liabilities and not a mandate to spend. The council adopts a fund-level budget for all other governmental funds. No obligation shall be incurred against, and no payment shall be made from, any appropriation account that lacks a sufficient balance available to meet the obligation.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders and contracts) outstanding at year end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the goods or services have not been received as of year end; the commitments will be reappropriated and honored during the subsequent year.

#### **Budgetary Process**

The City's annual budget process for the subsequent year begins soon after the audited annual financial report for the prior year is presented to the City Council. After the audit presentation, the City Council holds an annual fall goal-setting retreat, which results in the establishment of the City's goals and objectives for the following year. Soon after the council's annual goal-setting retreat, staff prepare a six-year capital improvement program (CIP), which is reviewed by the planning commission and adopted by the City Council in February. The first year of the adopted six-year CIP is then considered for inclusion in the next year's requested budget document. In January of each year, staff begin developing the operating budget for the next year. In March of each year, the city manager presents to the City Council the manager's recommended budget for the next year. In April and May of each year, the City Council reviews the manager's recommended budget, makes changes at their discretion, holds a public hearing, and ultimately adopts the city budget for the fiscal year, which begins the next July 1. The governmental funds that have legally adopted annual budgets are the General Fund, the Major Streets Fund, the Local Streets Fund, the Capital Improvement Fund, the Principal Shopping District Fund, the Arts and Cultural Commission Fund, the Street Debt Fund, the Imagination Station Maintenance Fund, the State Drug Law Enforcement Fund, and the Public Safety/Law Enforcement Fund.

In accordance with GASB Statement No. 54, the Imagination Station Maintenance Fund, Principal Shopping District Fund, and Arts and Cultural Commission Fund are presented within the General Fund for financial reporting purposes, but are not budgeted in that manner.

A reconciliation of the General Fund budgetary comparison schedule to the fund-based statement of changes in fund balance is as follows:

|   | То | tal Revenue | Total<br>Expenditures | <br>Operating<br>Transfers | Cł | nange in Fund<br>Balance |
|---|----|-------------|-----------------------|----------------------------|----|--------------------------|
| Amounts per operating statement   | \$ | 8,660,012   | \$<br>6,492,674       | \$<br>901,238              | \$ | 1,266,100                |
| Transfers to funds merged into the General Fund in<br>accordance with GASB Statement No. 54 |    | 9,500       | -                     | 9,500                      |    | -                        |
| Imagination Station Reserve Fund  |    | (9,604)     | (3,833)               | -                          |    | (5,771)                  |
| Principal Shopping District   |    | (90,232)    | (64,629)              | -                          |    | (25,603)                 |
| Arts and Cultural Commission Fund   |    | (19,569)    | <br>(21,907)          | <br>-                      |    | 2,338                    |
| Amounts per budget statement  | \$ | 8,550,107   | \$<br>6,402,305       | \$<br>910,738              | \$ | 1,237,064                |

#### **OPEB - Changes in Assumptions**

There were certain changes of assumptions that affected the measurement of the total OPEB liability since the prior measurement date. The estimated annual per capita claims costs and healthcare cost trend rate assumptions were updated based on the data available at the June 30, 2018 measurement date.

# Other Supplemental Information

|   | Nonmajor Special Revenue Funds |          |    |             |    |             |    |             |
|---|--------------------------------|----------|----|-------------|----|-------------|----|-------------|
|   |                                |          |    | Public      | F  | ederal Drug |    |             |
|   | State                          | Drug Law |    | Safety/Law  |    | Law         |    |             |
|   | Enforcement                    |          |    | Enforcement |    | Inforcement | Lc | cal Streets |
|   | I                              | Fund     |    | Fund        |    | Fund        |    | Fund        |
|   |                                |          | _  |             | _  |             |    |             |
| Assets                                      | \$                             |          |    |             |    |             |    |             |
| Cash and investments                        |                                | 4,915    | \$ | 74,816      | \$ | 160,044     | \$ | 91,120      |
| Receivables:                                |                                |          |    |             |    |             |    |             |
| Delinquent taxes                            |                                | -        |    | 421         |    | -           |    | -           |
| Other receivables                           |                                | -        |    | -           |    | -           |    | -           |
| Due from other governments                  |                                | -        |    | -           |    | -           |    | 30,611      |
| Prepaids                                    |                                | -        |    | -           |    | -           |    | 277         |
| Total assets                                | \$                             | 4,915    | \$ | 75,237      | \$ | 160,044     | \$ | 122,008     |
| Liabilities - Accounts payable              |                                | 750      | \$ | 26,702      | \$ | 677         | \$ | 113,508     |
| Deferred Inflows of Resources - Unavailable |                                |          |    |             |    |             |    |             |
| revenue - Property taxes                    |                                | -        |    | 421         |    | -           |    | -           |
| Fund Delenses                               |                                |          |    |             |    |             |    |             |
| Fund Balances                               |                                |          |    |             |    |             |    | 077         |
| Nonspendable                                |                                | -        |    | -           |    | -           |    | 277         |
| Restricted:                                 |                                |          |    |             |    |             |    | 0 000       |
| Roads                                       |                                | -        |    | -           |    | -           |    | 8,223       |
| Federal/State drug law enforcement          |                                | 4,165    |    | -           |    | 159,367     |    | -           |
| Law enforcement/Public safety               |                                | -        |    | 48,114      |    | -           |    | -           |
| Total fund balances                         |                                | 4,165    |    | 48,114      |    | 159,367     |    | 8,500       |
| Total liabilities, deferred inflows of      |                                |          |    |             |    |             |    |             |
| resources, and fund balances                | \$                             | 4,915    | \$ | 75,237      | \$ | 160,044     | \$ | 122,008     |

# Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds

# June 30, 2018

| Nonmajor Debt<br>Service Funds | Nonmajor<br>Capital Projec<br>Funds | ct  |
|--------------------------------|-------------------------------------|---|
| Street Debt<br>Fund            | Capital<br>Improvemen<br>Fund       | Total Nonmajor<br>t Governmental<br>Funds |
| \$-                            | \$ 85,21                            | 8 \$ 416,113                              |
| -<br>-<br>-<br>-               | -<br>28,00<br>-<br>-                | 421<br>1 28,001<br>30,611<br>277          |
| <u>\$-</u>                     | <u>\$ 113,21</u>                    | 9 \$ 475,423                              |
| \$ -                           | \$ 113,21                           | 9 \$ 254,856                              |
| -                              | -                                   | 421                                       |
| -                              | -                                   | 277                                       |
| -                              | -                                   | 8,223                                     |
| -                              | -                                   | 163,532                                   |
|                                | -                                   | 48,114                                    |
|                                | -                                   | 220,146                                   |
| <u>\$</u>                      | \$ 113,21                           | 9 \$ 475,423                              |

|   | Nonmajor Special Revenue Funds        |                        |   |  |                       |   |  |
|---|---------------------------------------|------------------------|---|--|-----------------------|---|--|
|   | State Drug Law<br>Enforcement<br>Fund |                        | Public<br>Safety/Law<br>Enforcement<br>Fund | Federal Drug<br>Law<br>Enforcement<br>Fund | Local Streets<br>Fund | _ |  |
| <b>Revenue</b><br>Property taxes<br>State-shared revenue and grants -   | \$                                    | -                      | \$ 160,428                                  | \$-  | \$-                   |   |  |
| State sources<br>Fines, forfeitures, and penalties<br>Licenses and permits  |                                       | -                      | -<br>299<br>-                               | -<br>32,780<br>-                           | 178,985<br>-<br>2,300 |   |  |
| Unrestricted investment interest  |                                       | 22                     | 706   | 630  | 73                    |   |  |
| Total revenue   |                                       | 22                     | 161,433                                     | 33,410                                     | 181,358               |   |  |
| Expenditures<br>Current services:<br>Public safety<br>Public works<br>Capital outlay<br>Debt service                                    |                                       | 1,484<br>-<br>934<br>- | 24,708<br>-<br>211,284<br>-                 | 3,492<br>-<br>-<br>-                       | 273,996<br>-<br>-     |   |  |
| Total expenditures  |                                       | 2,418                  | 235,992                                     | 3,492                                      | 273,996               | i |  |
| Excess of Revenue (Under) Over<br>Expenditures  |                                       | (2,396)                | (74,559)                                    | 29,918                                     | (92,638               | ) |  |
| Other Financing Sources<br>Transfers in<br>Face value of debt issue<br>Payment to bond refunding escrow agent<br>Sale of capital assets |                                       |                        |   |  | 73,924<br>-<br>-<br>- | , |  |
| Total other financing sources   |                                       | -                      | 11,132                                      |  | 73,924                |   |  |
| Net Change in Fund Balances   |                                       | (2,396)                | (63,427)                                    | 29,918                                     | (18,714               | ) |  |
| Fund Balances - Beginning of year   |                                       | 6,561                  | 111,541                                     | 129,449                                    | 27,214                |   |  |
| Fund Balances - End of year   | \$                                    | 4,165                  | \$ 48,114                                   | \$ 159,367                                 | \$ 8,500              |   |  |

### Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

| Nonmajor Debt<br>Service Funds          | Nonmajor<br>Capital Project<br>Funds |   |
|---|--------------------------------------|---|
| Street Debt<br>Fund                     | Capital<br>Improvement<br>Fund       | Total Nonmajor<br>Governmental<br>Funds |
| \$ -                                    | \$-                                  | \$ 160,428                              |
| -<br>-<br>-                             | -<br>1,500<br>529                    | 178,985<br>33,079<br>3,800<br>1,960     |
| -                                       | 2,029                                | 378,252                                 |
| -<br>-<br>408,055                       | -<br>-<br>667,411<br>291,678         | 29,684<br>273,996<br>879,629<br>699,733 |
| 408,055                                 | 959,089                              | 1,883,042                               |
| (408,055)                               | (957,060)                            | (1,504,790)                             |
| 387,955<br>1,142,350<br>(1,122,250)<br> | 439,742<br>479,000<br>-<br>37,574    | 901,621<br>1,621,350<br>(1,122,250)<br> |
| 408,055                                 | 956,316                              | 1,449,427                               |
| -                                       | (744)                                | (55,363)                                |
| <u>-</u><br>\$                          | 744<br>\$                            | 275,509<br><b>\$ 220,146</b>            |

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds State Drug Law Enforcement

|  | Origi | nal Budget | <br>Amended<br>Budget |    | Actual       | <br>ariance with<br>Amended<br>Budget |
|--|-------|------------|-----------------------|----|--------------|---------------------------------------|
| Revenue - Unrestricted investment interest                         | \$    | -          | \$<br>-               | \$ | 22           | \$<br>22                              |
| Expenditures<br>Current services - Public safety<br>Capital outlay |       | 2,720      | 2,720<br>1,000        |    | 1,484<br>934 | <br>1,236<br>66                       |
| Total expenditures   |       | 2,720      | <br>3,720             |    | 2,418        | <br>1,302                             |
| Net Change in Fund Balance   |       | (2,720)    | (3,720)               | )  | (2,396)      | 1,324                                 |
| Fund Balance - Beginning of year                                   |       | 6,561      | <br>6,561             |    | 6,561        | <br>-                                 |
| Fund Balance - End of year   | \$    | 3,841      | \$<br>2,841           | \$ | 4,165        | \$<br>1,324                           |

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Public Safety/Law Enforcement Fund

|   | Original E | Budget                  | Amended<br>Budget            | Actual                       | Variance with<br>Amended<br>Budget |
|---|------------|-------------------------|------------------------------|------------------------------|------------------------------------|
| <b>Revenue</b><br>Property taxes<br>Fines, forfeitures, and penalties<br>Unrestricted investment interest | \$ 16      | 1,737 \$<br>-<br>-      | 5 161,737<br>-<br>-          | \$     160,428<br>299<br>706 | 299                                |
| Total revenue   | 16         | 1,737                   | 161,737                      | 161,433                      | (304)                              |
| <b>Expenditures</b><br>Current services - Public safety<br>Capital outlay<br>Total expenditures           | 20         | 2,550<br>6,000<br>8,550 | 24,750<br>245,732<br>270,482 | 24,708<br>211,284<br>235,992 | 34,448                             |
| Excess of Expenditures Over Revenue   | (6         | 6,813)                  | (108,745)                    | (74,559                      | ) 34,186                           |
| Other Financing Sources - Sale of capital assets  |            | -                       | -                            | 11,132                       | 11,132                             |
| Net Change in Fund Balance  | (6         | 6,813)                  | (108,745)                    | (63,427                      | ) 45,318                           |
| Fund Balance - Beginning of year  | 11         | 1,541                   | 111,541                      | 111,541                      |                                    |
| Fund Balance - End of year  | <u>\$4</u> | 4,728 \$                | 2,796                        | \$ 48,114                    | \$ 45,318                          |

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Federal Drug Law Enforcement

|   | Orig | inal Budget | <br>Amended<br>Budget | . <u> </u> | Actual        | <br>ariance with<br>Amended<br>Budget |
|---|------|-------------|-----------------------|------------|---------------|---------------------------------------|
| Revenue   |      |             |                       |            |               |                                       |
| Fines, forfeitures, and penalties<br>Unrestricted investment interest | \$   | -<br>50     | \$<br>-<br>50         | \$         | 32,780<br>630 | \$<br>32,780<br>580                   |
| Total revenue   |      | 50          | 50                    |            | 33,410        | 33,360                                |
| Expenditures - Current services - Public safety                       |      | 28,000      | <br>28,000            |            | 3,492         | <br>24,508                            |
| Net Change in Fund Balance  |      | (27,950)    | (27,950)              | )          | 29,918        | 57,868                                |
| Fund Balance - Beginning of year                                      |      | 129,449     | <br>129,449           |            | 129,449       | <br>-                                 |
| Fund Balance - End of year  | \$   | 101,499     | \$<br>101,499         | \$         | 159,367       | \$<br>57,868                          |

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Local Streets Fund

|   | Amended<br>Original Budget Budget |                       |    |                       | Actual | V                      | ariance with<br>Amended<br>Budget |                       |
|---|-----------------------------------|-----------------------|----|-----------------------|--------|------------------------|-----------------------------------|-----------------------|
| Revenue   |                                   |                       |    |                       |        |                        |                                   |                       |
| State-shared revenue and grants<br>Licenses and permits<br>Unrestricted investment interest | \$                                | 160,000<br>2,475<br>- | \$ | 160,000<br>2,475<br>- | \$     | 178,985<br>2,300<br>73 | \$                                | 18,985<br>(175)<br>73 |
| Total revenue   |                                   | 162,475               |    | 162,475               |        | 181,358                |                                   | 18,883                |
| Expenditures - Current services - Public works  |                                   | 284,344               |    | 284,344               |        | 273,996                |                                   | 10,348                |
| Excess of Expenditures Over Revenue   | (                                 | 121,869)              |    | (121,869)             |        | (92,638)               |                                   | 29,231                |
| Other Financing Sources - Transfers in  |                                   | 130,000               |    | 130,000               |        | 73,924                 |                                   | (56,076)              |
| Net Change in Fund Balance  |                                   | 8,131                 |    | 8,131                 |        | (18,714)               |                                   | (26,845)              |
| Fund Balance - Beginning of year  |                                   | 27,214                |    | 27,214                |        | 27,214                 |                                   | -                     |
| Fund Balance - End of year  | \$                                | 35,345                | \$ | 35,345                | \$     | 8,500                  | \$                                | (26,845)              |

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Street Debt

|   | Original Bud |             | iended<br>udget                  | Actual                             | V<br> | ⁄ariance with<br>Amended<br>Budget |
|---|--------------|-------------|----------------------------------|------------------------------------|-------|------------------------------------|
| Revenue   | \$           | • \$        | -                                | \$-                                | \$    | -                                  |
| Expenditures - Debt service   | 396,8        | 28          | 411,859                          | 408,05                             | 5     | 3,804                              |
| Excess of Expenditures Over Revenue   | (396,8       | 28)         | (411,859)                        | (408,055                           | 5)    | 3,804                              |
| <b>Other Financing Sources (Uses)</b><br>Transfers in<br>Face value of debt issue<br>Payment to bond refunding escrow agent | 396,8        | · 1         | 395,647<br>,142,350<br>,126,138) | 387,955<br>1,142,350<br>(1,122,250 | 0     | (7,692)<br>-<br>3,888              |
| Total other financing sources<br>(uses)   | 396,8        | 28          | 411,859                          | 408,05                             | 5     | (3,804)                            |
| Net Change in Fund Balance  |              |             | -                                | -                                  |       | -                                  |
| Fund Balance - Beginning of year  |              |             |                                  |                                    |       | -                                  |
| Fund Balance - End of year  | \$           | . <u>\$</u> | -                                | <u>\$</u> -                        | \$    | -                                  |

### Other Supplemental Information Budgetary Comparison Schedule - Nonmajor Governmental Funds (Continued) Capital Improvement Fund

|   | Orig | jinal Budget       | <br>Amended<br>Budget            | <br>Actual                       | <br>ariance with<br>Amended<br>Budget |
|---|------|--------------------|----------------------------------|----------------------------------|---------------------------------------|
| <b>Revenue</b><br>Licenses and permits<br>Unrestricted investment interest                    | \$   | 1,500<br>-         | \$<br>1,500<br>-                 | \$<br>1,500<br>529               | \$<br>-<br>529                        |
| Total revenue   |      | 1,500              | 1,500                            | 2,029                            | 529                                   |
| <b>Expenditures</b><br>Capital outlay<br>Debt service   |      | 402,500<br>205,620 | <br>817,026<br>291,678           | <br>667,411<br>291,678           | <br>149,615<br>-                      |
| Total expenditures  |      | 608,120            | <br>1,108,704                    | <br>959,089                      | <br>149,615                           |
| Excess of Expenditures Over Revenue   |      | (606,620)          | (1,107,204)                      | (957,060)                        | 150,144                               |
| Other Financing Sources<br>Transfers in<br>Face value of debt issue<br>Sale of capital assets |      | 606,620<br>-<br>-  | <br>590,630<br>479,000<br>37,574 | <br>439,742<br>479,000<br>37,574 | <br>(150,888)<br>-<br>-               |
| Total other financing sources   |      | 606,620            | <br>1,107,204                    | <br>956,316                      | <br>(150,888 <u>)</u>                 |
| Net Change in Fund Balance  |      | -                  | -                                | (744)                            | (744)                                 |
| Fund Balance - Beginning of year  |      |                    | <br>-                            | <br>744                          | <br>744                               |
| Fund Balance - End of year  | \$   | -                  | \$<br>-                          | \$<br>-                          | \$<br>-                               |

### Other Supplemental Information Statement of Changes in Assets and Liabilities Agency Funds

### June 30, 2018

|                               | July 1 | , 2017 | _  | Additions  | Deductions             | June 30, 2018   |
|-------------------------------|--------|--------|----|------------|------------------------|-----------------|
| Assets - Cash and investments | \$     | 1,919  | \$ | 13,441,843 | <u>\$ (13,442,093)</u> | \$ 1,669        |
| Liabilities                   | \$     | 1,919  | \$ | 13,460,137 | <u>\$ (13,460,387)</u> | <u>\$ 1,669</u> |

### Other Supplemental Information Balance Sheet/Statement of Net Position Downtown Development Authority

### June 30, 2018

|                                    | Downtown<br>evelopment<br>Authority | Ad | ljustments  | Statement of Net<br>Position |           |  |
|------------------------------------|-------------------------------------|----|-------------|------------------------------|-----------|--|
| Assets                             |                                     |    |             |                              |           |  |
| Cash and cash equivalents          | \$<br>466,522                       | \$ | -           | \$                           | 466,522   |  |
| Receivables                        | 15,548                              |    | -           |                              | 15,548    |  |
| Prepaids                           | 11,948                              |    | -           |                              | 11,948    |  |
| Restricted cash                    | 1,873,169                           |    | -           |                              | 1,873,169 |  |
| Capital assets - Net               | <br>-                               |    | 4,803,419   |                              | 4,803,419 |  |
| Total assets                       | \$<br>2,367,187                     |    | 4,803,419   |                              | 7,170,606 |  |
| Liabilities                        |                                     |    |             |                              |           |  |
| Accounts payable                   | \$<br>66,897                        |    | -           |                              | 66,897    |  |
| Accrued liabilities and other      | 14,850                              |    | -           |                              | 14,850    |  |
| Long-term debt                     | <br>-                               |    | 3,058,262   |                              | 3,058,262 |  |
| Total liabilities                  | 81,747                              |    | 3,058,262   |                              | 3,140,009 |  |
| Fund Balance - Unassigned          | <br>2,285,440                       |    | (2,285,440) |                              | -         |  |
| Total liabilities and fund balance | \$<br>2,367,187                     |    |             |                              |           |  |
| Net Position                       |                                     |    |             |                              |           |  |
| Net investment in capital assets   |                                     |    | 3,618,326   |                              | 3,618,326 |  |
| Unrestricted                       |                                     |    | 412,271     |                              | 412,271   |  |
| Total net position                 |                                     | \$ | 4,030,597   | \$                           | 4,030,597 |  |

### Other Supplemental Information Statement of Revenue, Expenditures, and Changes in Fund Balance/ Statement of Activities Downtown Development Authority

|  | Downtown<br>Development<br>Authority        | Adjustments                            | Statement of<br>Activities    |
|--|---|--|-------------------------------|
| <b>Revenue</b><br>Property taxes<br>State-shared revenue and grants<br>Unrestricted investment interest<br>Other revenue | \$<br>754,910<br>81,673<br>20,551<br>1,511  | \$ -<br>-<br>_<br>                     | \$        754,910             |
| Total revenue  | 858,645                                     | 20,000                                 | 878,645                       |
| Expenditures<br>Community development<br>Capital outlay<br>Debt service:<br>Principal<br>Interest and fiscal charges     | <br>940,671<br>240,816<br>237,702<br>84,222 | 317,163<br>(240,816)<br>(237,702)<br>- | 1,257,834<br>-<br>-<br>84,222 |
| Total expenditures   | <br>1,503,411                               | (161,355)                              | 1,342,056                     |
| Excess of Expenditures Over Revenue  | (644,766)                                   | 181,355                                | (463,411)                     |
| Other Financing Sources<br>Face value of debt issue<br>Proceeds from the sale of long-term asset                         | <br>2,500,000<br>65,000                     | (2,500,000)<br>(65,000)                | -<br>-                        |
| Total other financing sources  | <br>2,565,000                               | (2,565,000)                            | -                             |
| Net Change in Fund Balance/Net Position  | 1,920,234                                   | (2,383,645)                            | (463,411)                     |
| Fund Balance/Net Position - Beginning of year  | <br>365,206                                 | 4,128,802                              | 4,494,008                     |
| Fund Balance/Net Position - End of year  | \$<br>2,285,440                             | \$ 1,745,157                           | \$ 4,030,597                  |

### Other Supplemental Information Balance Sheet/Statement of Net Position Local Development Finance Authority

#### June 30, 2018

|  | Local<br>evelopment<br>Finance<br>Authority | <br>Adjustments  | S  | tatement of Net<br>Position |
|--|---|------------------|----|-----------------------------|
| Assets - Cash and cash equivalents                             | \$<br>86,197                                | \$<br>-          | \$ | 86,197                      |
| Liabilities<br>Accrued liabilities and other<br>Long-term debt | \$<br>3,201<br>-                            | <br>-<br>240,000 |    | 3,201<br>240,000            |
| Total liabilities  | 3,201                                       | 240,000          |    | 243,201                     |
| Fund Balance - Unassigned                                      | <br>82,996                                  | <br>(82,996)     |    | -                           |
| Total liabilities and fund balance                             | \$<br>86,197                                |                  |    |                             |
| Net Deficit  |   | \$<br>(157,004)  | \$ | (157,004)                   |

## Other Supplemental Information Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of Activities

Local Development Finance Authority

|   | l  | Local<br>velopment<br>Finance<br>Authority | Ac | ljustments | <br>atement of<br>Activities |
|---|----|--|----|------------|------------------------------|
| Revenue                                       |    |  |    |            |                              |
| Property taxes                                | \$ | 84,848                                     | \$ | -          | \$<br>84,848                 |
| State-shared revenue and grants               |    | 9,793                                      |    | -          | 9,793                        |
| Unrestricted investment interest              |    | 538  |    | -          | <br>538                      |
| Total revenue                                 |    | 95,179                                     |    | -          | 95,179                       |
| Expenditures                                  |    |  |    |            |                              |
| Community development                         |    | 33,318                                     |    | -          | 33,318                       |
| Debt service:                                 |    |  |    |            |                              |
| Principal                                     |    | 35,000                                     |    | (35,000)   | -                            |
| Interest and fiscal charges                   |    | 14,005                                     |    | -          | <br>14,005                   |
| Total expenditures                            |    | 82,323                                     |    | (35,000)   | <br>47,323                   |
| Net Change in Fund Balance/Net Position       |    | 12,856                                     |    | 35,000     | 47,856                       |
| Fund Balance/Net Position - Beginning of year |    | 70,140                                     |    | (275,000)  | <br>(204,860)                |
| Fund Balance/Net Position - End of year       | \$ | 82,996                                     | \$ | (240,000)  | \$<br>(157,004)              |

# **Statistical Section**

## **Description of Statistical Section**

This part of the City of Brighton's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplemental information says about the City's overall financial health.

The statistical section is organized into the following main categories:

- Financial trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.
- Revenue capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.
- Debt capacity These schedules contain information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.
- Demographic and economic information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.
- Operating information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

|                                  |               | As of Ju                                      | une 30                  |               |
|----------------------------------|---------------|---|-------------------------|---------------|
|                                  | 2009          | 2010  | 2011                    | 2012          |
| Governmental Activities          |               |   |                         |               |
| Net investment in capital assets | \$ 20,539,886 | \$ 21,280,993                                 | \$ 20,780,160           | \$ 20,392,406 |
| Restricted                       | 3,157,947     | 2,826,733                                     | 2,559,604               | 2,355,100     |
| Unrestricted                     | 481,840       | (514,333)                                     | (625,820)               | 850,367       |
| Total net position               | 24,179,673    | 23,593,393                                    | 22,713,944              | 23,597,873    |
| Business-type Activities         |               |   |                         |               |
| Net investment in capital assets | 27,453,406    | 26,290,684                                    | 26,171,909              | 25,351,552    |
| Restricted                       | -             | 630,000                                       | -                       | -             |
| Unrestricted                     | 1,805,252     | 1,119,981                                     | 1,152,318               | 1,503,663     |
| Total net position               | 29,258,658    | 28,040,665                                    | 27,324,227              | 26,855,215    |
| Primary Government in Total      |               |   |                         |               |
| Net investment in capital assets | 47,681,981    | 47,571,677                                    | 46,952,069              | 45,743,958    |
| Restricted                       | 3,157,947     | 3,456,733                                     | 2,559,604               | 663,590       |
| Unrestricted                     | 2,287,092     | 605,648                                       | 526,498                 | 2,344,806     |
| Total net postion                | <u> </u>      | <u>\$                                    </u> | <u>\$    50,038,171</u> | \$ 48,752,354 |

## Statistical Section – Financial Trend Information Net Position by Component Last Ten Fiscal Years

| <br>As of June 30 |               |                      |                      |                      |                      |  |  |  |  |  |  |  |
|-------------------|---------------|----------------------|----------------------|----------------------|----------------------|--|--|--|--|--|--|--|
| <br>2013          | 2014          | 2015                 | 2016                 | 2017                 | 2018                 |  |  |  |  |  |  |  |
|                   |               |                      |                      |                      |                      |  |  |  |  |  |  |  |
| \$<br>19,941,607  | \$ 18,878,877 | \$ 18,687,470        | \$ 19,363,331        | \$ 20,092,730        | \$ 19,816,360        |  |  |  |  |  |  |  |
| 2,100,973         | 1,899,223     | 1,692,565            | 1,460,894            | 1,354,762            | 650,454              |  |  |  |  |  |  |  |
| <br>(1,215,537)   | (6,183,721)   | ) (6,611,195)        | (7,210,082)          | (8,186,118)          | (13,347,865)         |  |  |  |  |  |  |  |
| 20,827,043        | 14,594,379    | 13,768,840           | 13,614,143           | 13,261,374           | 7,118,949            |  |  |  |  |  |  |  |
| 24,760,603        | 24,206,346    | 23,922,458           | 24,109,024           | 24,310,660           | 24,417,707           |  |  |  |  |  |  |  |
| <br>1,844,621     | 691,925       | 969,664              | 943,480              | 2,637,611            | 2,349,241            |  |  |  |  |  |  |  |
| <br>26,605,224    | 24,898,271    | 24,892,122           | 25,052,504           | 26,948,271           | 26,766,948           |  |  |  |  |  |  |  |
| 44,702,210        | 43,085,223    | 42,609,928           | 43,472,355           | 44,403,390           | 44,234,067           |  |  |  |  |  |  |  |
| 2,100,973         | 1,899,223     |                      | 1,460,894            | 1,354,762            | 650,454              |  |  |  |  |  |  |  |
| <br>629,084       | (5,491,796)   |                      |                      | (5,548,507)          | (10,998,624)         |  |  |  |  |  |  |  |
| \$<br>47,432,267  | \$ 39,492,650 | <u>\$ 38,660,962</u> | <u>\$ 38,666,647</u> | <u>\$ 40,209,645</u> | <u>\$ 33,885,897</u> |  |  |  |  |  |  |  |

|  |                     | Fiscal Year E   | Ended June 30         |                       |
|--|---------------------|-----------------|-----------------------|-----------------------|
|  | 2009                | 2010            | 2011                  | 2012                  |
| Expenses                                       |                     |                 |                       |                       |
| Governmental Activities:                       |                     |                 |                       |                       |
| General government                             | \$ 2,472,165        | \$ 2,309,301    | \$ 2,087,163          | \$ 2,168,443          |
| Public safety                                  | 2,410,316           | 2,794,089       | 2,698,518             | 2,653,575             |
| Public works                                   | 4,161,139           | 4,039,665       | 3,769,179             | 3,674,221             |
| Community development                          | 407,174             | 485,429         | 487,858               | 516,588               |
| Interest on long-term debt                     | 562,972             | 536,291         | 493,284               | 459,547               |
| Total governmental activities expenses         | 10,013,766          | 10,164,775      | 9,536,002             | 9,472,374             |
| Business-type activities - Water and sewer:    | 4,227,377           | 4,553,297       | 4,367,994             | 4,325,144             |
| Total primary government expenses              | 14,241,143          | 14,718,072      | 13,903,996            | 13,797,518            |
| Program Revenue                                |                     |                 |                       |                       |
| Governmental Activities:                       |                     |                 |                       |                       |
| Charges for services - General government      | 397,968             | 487,488         | 505,061               | 496,462               |
| Charges for services - Public safety           | 346,522             |                 | 319,401               | 299,944               |
| Charges for services - Public works            | 0 10,022            | -               | 138,847               | 540,188               |
| Charges for services - Community Development   | -                   | -               |                       |                       |
| Operating grants and contributions             | 446,403             | 1,336,369       | 402,355               | 446,248               |
| Capital grants and contributions               | 401,761             |                 | 26,025                | 500                   |
| Total governmental activities program revenue  | 1,592,654           | 2,173,514       | 1,391,689             | 1,783,342             |
| Business-type activites - Water and sewer:     |                     |                 |                       |                       |
| Charges for services                           | 3,322,796           | 3,046,378       | 3,361,774             | 3,607,045             |
| Operating grants and contributions             | -                   | -               | -                     | -                     |
| Capital grants and contributions               | 646,237             | 283,536         | 285,080               | 245,890               |
| Total business-type activities program revenue | 3,969,033           | 3,329,914       | 3,646,854             | 3,852,935             |
| Total primary government program revenue       | 5,561,687           | 5,503,428       | 5,038,543             | 5,636,277             |
| Net (Expenses) Revenue                         |                     |                 |                       |                       |
| Governmental activities                        | (8,421,112          | ) (7,991,261)   | (8,144,313)           | (7,689,032)           |
| Business-type activities                       | (258,344            | , , , ,         | ,                     | (472,209)             |
| Dusiness-type activities                       | (200,044            | ·               |                       | (472,203)             |
| Total primary government net expense           | (8,679,456          | ) (9,214,644)   | (8,865,453)           | (8,161,241)           |
| General Revenue                                |                     |                 |                       |                       |
| Governmental Activities:                       |                     |                 |                       |                       |
| Property taxes                                 | 6,302,824           | 6,204,750       | 6,183,250             | 5,821,413             |
| Special assessments                            | -                   | -               | -                     | -                     |
| State-shared revenue                           | 582,580             | 536,136         | 611,656               | 646,508               |
| Investment earnings                            | 229,198             | 143,812         | 153,275               | 138,431               |
| Other  | 294,734             | 520,283         | 286,007               | 257,671               |
| Gain/Loss on disposal of asset                 |                     |                 | 30,676                | 8,204                 |
| Total governmental activities revenue          | 7,409,336           | 7,404,981       | 7,264,864             | 6,872,227             |
| Business-type activities - Investment income   | 18,289              |                 | 4,702                 | 3,197                 |
|  |                     |                 | ·                     |                       |
| Total primary government                       | 7,427,625           | 7,410,371       | 7,269,566             | 6,875,424             |
| Impact of GASB Statement No. 68                | -                   | -               | -                     | -                     |
| Impact of GASB Statement No. 75                |                     |                 |                       |                       |
| Change in Net Position                         | \$ (1,251,831       | )\$ (1,804,273) | \$ (1,595,887)        | \$ (1,285,817)        |
|  | <u>+ (1,251,051</u> | , 🖉 (1,004,273) | <u>* (1,000,007</u> ) | <u>+ (1,200,017</u> ) |

## Statistical Section – Financial Trend Information Changes in Net Position Last Ten Fiscal Years

|    |              |                   | F  | iscal Year End      | lec       | June 30            |    |                      |    |                      |
|----|--------------|-------------------|----|---------------------|-----------|--------------------|----|----------------------|----|----------------------|
|    | 2013         | <br>2014          |    | 2015                | _         | 2016               |    | 2017                 | _  | 2018                 |
|    |              |                   |    |                     |           |                    |    |                      |    |                      |
|    |              |                   |    |                     |           |                    |    |                      |    |                      |
| \$ | 1,840,373    | \$<br>1,802,904   | \$ | 1,686,985           | \$        | 1,861,586          | \$ | 1,544,770            | \$ | 1,538,298            |
|    | 2,741,069    | 2,818,030         |    | 3,064,464           |           | 3,160,650          |    | 3,584,155            |    | 3,664,694            |
|    | 3,695,213    | 3,857,556         |    | 3,990,950           |           | 3,606,873          |    | 3,908,915            |    | 4,148,675            |
|    | 578,601      | 662,880           |    | 765,784             |           | 743,270            |    | 787,550              |    | 526,269              |
|    | 459,104      | <br>323,283       |    | 280,040             |           | 253,091            |    | 227,747              |    | 214,003              |
|    | 9,314,360    | 9,464,653         |    | 9,788,223           |           | 9,625,470          |    | 10,053,137           |    | 10,091,939           |
|    | 4,147,395    | <br>4,316,231     |    | 4,209,829           | _         | 4,346,161          | _  | 4,234,750            |    | 4,453,286            |
|    | 13,461,755   | <br>13,780,884    | _  | 13,998,052          | _         | 13,971,631         |    | 14,287,887           |    | 14,545,225           |
|    |              |                   |    |                     |           |                    |    |                      |    |                      |
|    |              |                   |    |                     |           |                    |    |                      |    |                      |
|    | 523,116      | 446,057           |    | 784,438             |           | 394,462            |    | 400,802              |    | 399,916              |
|    | 300,142      | 297,201           |    | 257,625             |           | 173,911            |    | 162,053              |    | 158,550              |
|    | 545,503      | 552,101           |    | 785,228             |           | 598,394            |    | 627,675              |    | 639,760              |
|    | -            | -                 |    | -                   |           | 275,466            |    | 269,551              |    | 422,538              |
|    | 457,293      | 475,005           |    | 494,412             |           | 518,838            |    | 474,025              |    | 759,346              |
|    | 1,685        | <br>28,059        |    | 79,401              | _         | 660,611            |    | 961,893              | _  | -                    |
|    | 1,827,739    | 1,798,423         |    | 2,401,104           |           | 2,621,682          |    | 2,895,999            |    | 2,380,110            |
|    | ,- ,         | ,, -              |    | , - , -             |           | ,- ,               |    | , ,                  |    | ,, -                 |
|    | 0 500 474    | 0 404 540         |    |                     |           | 0 4 40 7 47        |    | 0 000 400            |    |                      |
|    | 3,509,474    | 3,401,513         |    | 3,309,023           |           | 3,443,717          |    | 3,662,162            |    | 3,682,830            |
|    | -<br>384,097 | 242,288           |    | -<br>887,609        |           | 160,501<br>889,892 |    | 108,183<br>2,340,484 |    | 173,687<br>1,634,200 |
|    | 3,893,571    | <br>3,643,801     |    | 4,196,632           | _         | 4,494,110          |    | 6,110,829            | _  | 5,490,717            |
|    | 0,000,071    |                   |    |                     | -         |                    |    |                      | -  |                      |
|    | 5,721,310    | <br>5,442,224     |    | 6,597,736           | -         | 7,115,792          |    | 9,006,828            | _  | 7,870,827            |
|    |              |                   |    |                     |           |                    |    |                      |    |                      |
|    | (7,486,621)  | (7,666,230)       |    | (7,387,119)         |           | (7,003,788)        |    | (7,157,138)          |    | (7,711,829)          |
|    | (253,824)    | (672,430)         |    | (13,197)            |           | 147,949            |    | 1,876,079            |    | 1,037,431            |
|    |              | <br>              |    |                     | -         |                    |    |                      | _  |                      |
| —  | (7,740,445)  | <br>(8,338,660)   | _  | (7,400,316)         | -         | (6,855,839)        | _  | (5,281,059)          | _  | (6,674,398)          |
|    |              |                   |    |                     |           |                    |    |                      |    |                      |
|    | 5,458,202    | 5,053,574         |    | 5,452,696           |           | 5,735,336          |    | 5,901,323            |    | 6,012,882            |
|    | - 3,430,202  | - 3,033,574       |    | 5,452,090<br>76,007 |           |                    |    | - 3,901,323          |    | - 0,012,002          |
|    | 613,218      | 637,657           |    | 681,895             |           | 761,152            |    | 666,436              |    | 923,521              |
|    | 128,178      | 112,530           |    | 108,836             |           | 111,027            |    | 88,244               |    | 103,630              |
|    | 212,427      | 301,429           |    | 242,146             |           | 241,576            |    | 148,366              |    | 220,828              |
|    | 4,500        | -                 |    | -                   |           | -                  |    | -                    |    | -,                   |
|    | 0 440 505    | <br>0.405.400     |    | 0 504 500           |           | 0.040.004          | _  | 0.004.000            | _  | 7 000 004            |
|    | 6,416,525    | 6,105,190         |    | 6,561,580           |           | 6,849,091          |    | 6,804,369            |    | 7,260,861            |
|    | 3,833        | <br>4,884         |    | 7,048               | _         | 12,433             |    | 19,688               |    | 36,203               |
|    | 6,420,358    | <br>6,110,074     | _  | 6,568,628           | _         | 6,861,524          | _  | 6,824,057            | _  | 7,297,064            |
|    | _            | (5,711,031)       |    | _                   |           | -                  |    | -                    |    | -                    |
|    |              | (0,771,001)       |    |                     |           | -                  |    | -                    |    | -<br>(6,946,414)     |
|    |              | <br>              |    |                     | _         |                    |    |                      |    | <u>, , -, -</u> /    |
| \$ | (1,320,087)  | \$<br>(7,939,617) | \$ | (831,688)           | <u>\$</u> | 5,685              | \$ | 1,542,998            | \$ | (6,323,748)          |

|                                    | Fiscal Year Ended June 30 |           |    |           |    |           |    |           |  |
|------------------------------------|---------------------------|-----------|----|-----------|----|-----------|----|-----------|--|
|                                    |                           | 2009      |    | 2010      |    | 2011      |    | 2012      |  |
| General Fund                       |                           |           |    |           |    |           |    |           |  |
|                                    | ٠                         | 007 050   | ۴  | 007.050   | ¢  | 007 050   | ۴  | 007.050   |  |
| Nonspendable                       | \$                        | 327,659   | \$ | 327,659   | \$ | 327,659   | \$ | 327,659   |  |
| Restricted                         |                           | 2,138     |    | 2,138     |    | 2,138     |    | 2,138     |  |
| Committed                          |                           | -         |    | -         |    | -         |    | 20,000    |  |
| Assigned                           |                           | 206,978   |    | 14,600    |    | 6,988     |    | 18,746    |  |
| Unassigned                         |                           | 833,806   |    | 873,991   |    | 1,320,375 |    | 1,537,954 |  |
| Total General Fund                 |                           | 1,370,581 |    | 1,218,388 |    | 1,657,160 |    | 1,906,497 |  |
| All Other Governmental Funds       |                           |           |    |           |    |           |    |           |  |
| Nonspendable                       |                           | -         |    | -         |    | -         |    | -         |  |
| Restricted/Assigned - Reported in: |                           |           |    |           |    |           |    |           |  |
| Special Revenue Funds              |                           | 702,459   |    | 338,210   |    | 401,557   |    | 333,793   |  |
| Capital Project Funds              |                           | 129,432   |    | 973       |    | 1,150     |    | 8,827     |  |
| Debt Service Funds                 |                           | -         |    | -         |    | -         |    | -         |  |
| Assigned                           |                           | -         |    | -         |    | -         |    | -         |  |
| Total all other                    |                           |           |    |           |    |           |    |           |  |
|                                    |                           | 004 004   |    | 000 400   |    | 400 707   |    | 0.40,000  |  |
| governmental funds                 |                           | 831,891   |    | 339,183   |    | 402,707   |    | 342,620   |  |
| Total                              | \$                        | 2,202,472 | \$ | 1,557,571 | \$ | 2,059,867 | \$ | 2,249,117 |  |

## Statistical Section – Financial Trend Information Governmental Funds Fund Balance Last Ten Fiscal Years

| <br>Fiscal Year Ended June 30 |    |           |    |           |    |           |    |           |    |           |  |  |
|-------------------------------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|--|--|
| 2013                          |    | 2014      |    | 2015      |    | 2016      |    | 2017      |    | 2018      |  |  |
|                               |    |           |    |           |    |           |    |           |    |           |  |  |
| \$<br>336,244                 | \$ | 364,783   | \$ | 347,401   | \$ | 450,008   | \$ | 506,096   | \$ | 474,000   |  |  |
| 2,138                         |    | 2,138     |    | -         |    | -         |    | 50        |    | 1,148     |  |  |
| 77,139                        |    | 77,139    |    | 108,089   |    | 108,089   |    | 108,089   |    | 108,089   |  |  |
| 42,133                        |    | 47,582    |    | 48,773    |    | 79,973    |    | 451,415   |    | 1,391,579 |  |  |
| <br>1,477,407                 |    | 1,171,908 |    | 1,061,125 |    | 1,211,115 |    | 1,021,687 |    | 1,378,621 |  |  |
|                               |    |           |    |           |    |           |    |           |    |           |  |  |
| 1,935,061                     |    | 1,663,550 |    | 1,565,388 |    | 1,849,185 |    | 2,087,337 |    | 3,353,437 |  |  |
|                               |    |           |    |           |    |           |    |           |    |           |  |  |
| -                             |    | -         |    | -         |    | -         |    | 2,202     |    | 2,198     |  |  |
| 246,848                       |    | 212,369   |    | 174,523   |    | 126,551   |    | 366,895   |    | 319,449   |  |  |
| 240,040                       |    | 212,509   |    | -         |    | 120,001   |    |           |    | 515,445   |  |  |
| -                             |    |           |    |           |    | _         |    |           |    |           |  |  |
| _                             |    | _         |    | _         |    | (17,310)  |    | 744       |    |           |  |  |
| <br>                          |    |           |    |           |    | (17,510)  |    | / ++      |    |           |  |  |
|                               |    |           |    |           |    |           |    |           |    |           |  |  |
| <br>246,851                   |    | 212,369   |    | 174,523   |    | 109,241   |    | 369,841   |    | 321,647   |  |  |
| \$<br>2,181,912               | \$ | 1,875,919 | \$ | 1,739,911 | \$ | 1,958,426 | \$ | 2,457,178 | \$ | 3,675,084 |  |  |

|  |    |             |    | Year Ende   | d. | lune 30     |    |             |
|--|----|-------------|----|-------------|----|-------------|----|-------------|
|  |    | 2009        |    | 2010        |    | 2011        |    | 2012        |
| Revenue  |    |             |    |             |    |             |    |             |
| Property taxes   | \$ | 6,302,824   | \$ | 6,204,750   | \$ | 6,180,688   | \$ | 5,828,975   |
| State-shared   | Ŷ  | 970,073     | Ŧ  | 1,175,363   | Ŧ  | 1,001,651   | Ŧ  | 1,128,580   |
| Federal grants   |    | 58,910      |    | 651,152     |    | 69,917      |    | 7,686       |
| Charges for services                                       |    | 103,810     |    | 109,980     |    | 171,232     |    | 599,823     |
| Special assessment   |    | 285,092     |    | 180,813     |    | 336,953     |    | 166,975     |
| Fines and penalties  |    | 346,522     |    | 349,657     |    | 319,401     |    | 299,944     |
| Licenses and permits                                       |    | 294,158     |    | 359,532     |    | 387,032     |    | 353,208     |
| Interest   |    | 229,198     |    | 143,812     |    | 153,275     |    | 138,431     |
| Contributions from other funds                             |    | -           |    | -           |    | -           |    | -           |
| Other  |    | 294,734     |    | 678,577     |    | 375,961     |    | 353,011     |
| Total revenue  |    | 8,885,321   |    | 9,853,636   |    | 8,996,110   |    | 8,876,633   |
| Expenditures   |    |             |    |             |    |             |    |             |
| Current:   |    |             |    |             |    |             |    |             |
| General government   |    | 2,434,413   |    | 2,192,805   |    | 1,976,725   |    | 2,057,136   |
| Community development                                      |    | 404,321     |    | 436,179     |    | 468,415     |    | 487,279     |
| Public safety  |    | 2,316,609   |    | 2,341,456   |    | 2,215,226   |    | 2,342,799   |
| Public works - Operating                                   |    | 2,809,922   |    | 2,458,126   |    | 2,279,711   |    | 2,213,801   |
| Public works - Capital (streets)                           |    | 913,778     |    | 1,283,996   |    | -           |    | -           |
| Capital outlay (exclusive of streets)                      |    | 116,479     |    | 384,825     |    | 40,209      |    | 173,575     |
| Debt service - Principal                                   |    | 872,500     |    | 945,000     |    | 1,048,447   |    | 1,097,051   |
| Debt service - Interest                                    |    | 571,215     |    | 537,125     |    | 495,757     |    | 451,261     |
| Total expenditures   |    | 10,439,237  |    | 10,579,512  |    | 8,524,490   |    | 8,822,902   |
| Excess of Revenue (Under) Over Exepnditures                |    | (1,553,916) |    | (725,876)   |    | 471,620     |    | 53,731      |
| Other Financing Sources (Uses)                             |    |             |    |             |    |             |    |             |
| Sale of capital assets                                     |    | -           |    | -           |    | 30,676      |    | 8,204       |
| Transfers in   |    | 1,895,719   |    | 1,688,475   |    | 1,668,363   |    | 1,730,517   |
| Transfers out  |    | (1,895,719) |    | (1,688,475) |    | (1,668,363) |    | (1,730,517) |
| Issuance of debt - Net                                     |    | 185,000     |    | 80,975      |    | -           |    | 127,315     |
| Total other financing sources                              |    | 185,000     |    | 80,975      |    | 30,676      |    | 135,519     |
| Net Change in Fund Balances                                |    | (1,368,916) |    | (644,901)   |    | 502,296     |    | 189,250     |
| Fund Balances - Beginning of year                          |    | 3,571,388   |    | 2,202,472   |    | 1,557,571   |    | 2,059,867   |
| Fund Balances - End of year                                | \$ | 2,202,472   | \$ | 1,557,571   | \$ | 2,059,867   | \$ | 2,249,117   |
| Debt Service as a Percentage of<br>Noncapital Expenditures |    | 15%         |    | 17%         |    | 18%         |    | 18%         |

## Statistical Section – Financial Trend Information Changes in Governmental Funds Fund Balance Last Ten Fiscal Years

|                  |                 | Year Ende       | ed J | une 30       |                  |                  |
|------------------|-----------------|-----------------|------|--------------|------------------|------------------|
| <br>2013         | 2014            | 2015            |      | 2016         | 2017             | 2018             |
|                  |                 |                 |      |              |                  |                  |
| \$<br>5,449,204  | \$<br>5,063,849 | \$<br>5,431,020 | \$   | 5,708,220    | \$<br>5,880,599  | \$<br>5,994,111  |
| 1,062,821        | 1,116,018       | 1,158,474       |      | 1,338,611    | 1,245,784        | 1,634,325        |
| 7,690            | 10,240          | 11,258          |      | 1,824        | 15,181           | 13,762           |
| 582,888          | 583,690         | 668,770         |      | 603,077      | 708,955          | 732,104          |
| 167,182          | 167,271         | 242,952         |      | 237,200      | 196,684          | 192,184          |
| 300,142          | 297,201         | 277,242         |      | 298,127      | 393,052          | 306,733          |
| 404,228          | 331,631         | 610,114         |      | 460,886      | 488,241          | 629,288          |
| 128,178          | 112,530         | 108,836         |      | 111,027      | 88,244           | 103,630          |
| <br>-<br>297,104 | -<br>398,729    | -<br>334,470    |      | -<br>330,469 | <br>-<br>120,728 | <br>-<br>193,371 |
| 8,399,437        | 8,081,159       | 8,843,136       |      | 9,089,441    | 9,137,468        | 9,799,508        |
|                  |                 |                 |      |              |                  |                  |
| 1,729,028        | 1,754,250       | 1,773,228       |      | 1,713,256    | 1,380,618        | 1,472,571        |
| 540,049          | 634,650         | 737,652         |      | 564,041      | 523,201          | 162,013          |
| 2,453,804        | 2,481,155       | 2,618,172       |      | 2,765,402    | 2,813,901        | 2,866,191        |
| 2,282,250        | 2,444,233       | 2,625,647       |      | 2,678,217    | 2,799,577        | 2,784,121        |
| -<br>77,302      | -<br>91,184     | -<br>207,035    |      | -<br>128,998 | -<br>276,291     | -<br>879,629     |
| 962,861          | 749,111         | 736,176         |      | 766,106      | 651,643          | 740,151          |
| <br>457,859      | <br>310,384     | <br>282,969     |      | 254,906      | <br>228,950      | <br>224,732      |
| <br>8,503,153    | <br>8,464,967   | <br>8,980,879   |      | 8,870,926    | <br>8,674,181    | <br>9,129,408    |
| (103,716)        | (383,808)       | (137,743)       |      | 218,515      | 463,287          | 670,100          |
| 4,500            | 61,000          | 1,735           |      |              | 35,465           | 48,706           |
| 1,519,072        | 1,322,308       | 1,440,901       |      | 941,921      | 1,139,601        | 951,238          |
| (1,547,922)      | (1,322,308)     | (1,440,901)     |      | (941,921)    | (1,139,601)      | (951,238)        |
| <br>60,861       | <br>16,815      | <br>-           |      | -            | <br>-            | <br>499,100      |
| <br>36,511       | <br>77,815      | <br>1,735       |      | -            | <br>35,465       | <br>547,806      |
| (67,205)         | (305,993)       | (136,008)       |      | 218,515      | 498,752          | 1,217,906        |
| <br>2,249,117    | <br>2,181,912   | <br>1,875,919   |      | 1,739,911    | <br>1,958,426    | <br>2,457,178    |
| \$<br>2,181,912  | \$<br>1,875,919 | \$<br>1,739,911 | \$   | 1,958,426    | \$<br>2,457,178  | \$<br>3,675,084  |
| 17%              | 13%             | 11%             |      | 12%          | 12%              | 12%              |
| 17.70            | 1070            | 1170            |      | 12/0         | 1270             | 12/0             |

#### Taxable Value by Property Type

Real Property

|      | Year    |             |             |            |            | IFT        |               |
|------|---------|-------------|-------------|------------|------------|------------|---------------|
| Tax  | Ended   |             |             |            | Personal   | Real &     | Total         |
| Year | June 30 | Residential | Commercial  | Industrial | Property   | Personal   | Taxable Value |
| 2008 | 2009    | 229,013,040 | 151,805,205 | 28,128,150 | 34,683,080 | 15,268,920 | 458,898,395   |
| 2009 | 2010    | 216,792,630 | 158,577,120 | 27,382,940 | 34,187,245 | 15,448,630 | 452,388,565   |
| 2010 | 2011    | 203,158,330 | 157,961,620 | 23,634,280 | 32,294,152 | 18,087,160 | 435,135,542   |
| 2011 | 2012    | 194,233,278 | 152,897,460 | 19,161,060 | 31,502,940 | 14,483,030 | 412,277,768   |
| 2012 | 2013    | 190,697,314 | 148,301,458 | 16,405,055 | 36,264,060 | 9,563,000  | 401,230,887   |
| 2013 | 2014    | 191,614,956 | 139,343,070 | 16,752,160 | 35,530,296 | 11,246,470 | 394,486,952   |
| 2014 | 2015    | 199,092,840 | 140,907,773 | 17,577,710 | 32,744,850 | 10,811,810 | 401,134,983   |
| 2015 | 2016    | 208,346,880 | 143,167,910 | 17,574,288 | 42,558,068 | 6,219,500  | 417,866,646   |
| 2016 | 2017    | 216,616,231 | 141,450,927 | 18,702,444 | 35,725,700 | 13,951,900 | 426,447,202   |
| 2017 | 2018    | 226,770,035 | 143,942,903 | 19,842,303 | 28,816,500 | 7,520,300  | 426,892,041   |

Note: Under Michigan law, the revenue base is referred to as "Taxable Value". This amount represents Assessed value (50% of true cash value), limited for each property by the lower of 5% or inflation.

Taxes levied in a particular "tax year" become revenue of the subsequent fiscal year

## Statistical Section – Revenue Capacity Information Taxable Value and Actual Value of Taxable Property Last Ten Fiscal Years

|          |             |               | Value as a<br>Percentage | Taxable<br>Value as a |           |
|----------|-------------|---------------|--------------------------|-----------------------|-----------|
| City Tax | Assessed    | Estimated     | of Assessed              | Percentage of         |           |
| Millage  | Value       | Actual Value  | Value                    | Actual                | City Levy |
| 15.8749  | 516,306,560 | 1,032,613,120 | 89                       | 44                    | 7,163,561 |
| 15.9582  | 495,101,495 | 990,202,990   | 91                       | 46                    | 7,096,002 |
| 16.3927  | 469,699,617 | 939,399,234   | 93                       | 46                    | 6,984,758 |
| 16.4623  | 434,885,628 | 869,771,256   | 95                       | 47                    | 6,674,434 |
| 16.0487  | 420,390,356 | 840,780,712   | 95                       | 48                    | 6,362,497 |
| 15.2734  | 411,932,182 | 823,864,364   | 96                       | 48                    | 5,939,271 |
| 15.6534  | 433,968,889 | 867,937,778   | 92                       | 46                    | 6,194,710 |
| 15.6534  | 466,376,806 | 932,753,612   | 90                       | 45                    | 6,492,356 |
| 15.7703  | 514,295,757 | 1,028,591,514 | 83                       | 41                    | 6,615,187 |
| 15.7705  | 516,852,068 | 1,033,704,136 | 83                       | 41                    | 6,673,001 |

|          |            |           | Overlap   | ping Taxes        |                |          |            |                  |
|----------|------------|-----------|-----------|-------------------|----------------|----------|------------|------------------|
|          |            |           |           | Total Direct      |                |          |            |                  |
|          | Year Ended | City      |           | Law Enforcement / | Development    | City Tax | Livingston | Brighton         |
| Tax Year | June 30    | Operating | City Debt | Public Safety     | PA 359 of 1925 | Rates    | County     | District Library |
| 2008     | 2009       | 14.8872   | 0.9877    | -                 | -              | 15.8749  | 3.8842     | 0.8792           |
| 2009     | 2010       | 14.8872   | 1.0710    | -                 | -              | 15.9582  | 3.8988     | 0.8792           |
| 2010     | 2011       | 15.2734   | 1.1193    | -                 | -              | 16.3927  | 3.9488     | 0.8892           |
| 2011     | 2012       | 15.2734   | 1.1889    | -                 | -              | 16.4623  | 3.9543     | 0.8892           |
| 2012     | 2013       | 15.2734   | 0.7753    | -                 | -              | 16.0487  | 3.9543     | 0.8892           |
| 2013     | 2014       | 15.2734   | -         | -                 | -              | 15.2734  | 3.9543     | 0.8992           |
| 2014     | 2015       | 15.2734   | -         | 0.3800            | -              | 15.6534  | 3.9543     | 0.8762           |
| 2015     | 2016       | 15.2734   | -         | 0.3800            | -              | 15.6534  | 3.9535     | 0.8892           |
| 2016     | 2017       | 15.2734   | -         | 0.3800            | 0.1169         | 15.7703  | 4.0068     | 0.8865           |
| 2017     | 2018       | 15.2734   | -         | 0.3800            | 0.1171         | 15.7705  | 3.9776     | 0.8828           |

## Statistical Section – Revenue Capacity Information Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

|                |               | Total Tax Rate |               |                |           |           |
|----------------|---------------|----------------|---------------|----------------|-----------|-----------|
|                |               | Livingston     | Brighton Area | Brighton Area  |           |           |
| Brighton Area  | State         | Educational    | Schools -     | Schools - Non- |           | Non-      |
| Fire Authority | Education Tax | Service Agency | Homestead     | homestead      | Homestead | homestead |
| 1.2500         | 6.0000        | 2.3361         | 5.2000        | 18.0000        | 35.4244   | 53.4244   |
| 1.2500         | 6.0000        | 2.3361         | 5.2000        | 18.0000        | 35.5223   | 53.5223   |
| 1.2500         | 6.0000        | 2.3361         | 5.8000        | 18.0000        | 36.6168   | 54.6168   |
| 1.2500         | 6.0000        | 2.3361         | 5.7000        | 18.0000        | 36.5919   | 54.5919   |
| 1.2500         | 6.0000        | 2.3361         | 7.1900        | 18.0000        | 37.6683   | 55.6683   |
| 1.2500         | 6.0000        | 2.3361         | 7.1900        | 18.0000        | 36.9030   | 54.9030   |
| 1.2500         | 6.0000        | 2.3361         | 7.1900        | 18.0000        | 37.2600   | 55.2600   |
| 1.2500         | 6.0000        | 2.3334         | 7.1900        | 18.0000        | 37.2695   | 55.2695   |
| 1.5000         | 6.0000        | 3.3585         | 7.1900        | 18.0000        | 38.7121   | 56.7121   |
| 1.4938         | 6.0000        | 3.3351         | 7.1900        | 18.0000        | 38.6498   | 56.6498   |

## Statistical Section – Revenue Capacity Information Principal Property Taxpayers Current Year and Ten Fiscal Years

\$ 458,898,395

|    | Taxpayer                      | Та | 2017<br>xable Value | Percentage<br>of Total | Та | 2008<br>axable Value | Percentage<br>of Total | 2008<br>Rank |
|----|-------------------------------|----|---------------------|------------------------|----|----------------------|------------------------|--------------|
| 1  | Brighton Holdings LLC         | \$ | 13,365,990          | 3.13%                  | \$ | 7,167,310            | 1.56%                  | 3            |
| 2  | Eberspaecher North America    | \$ | 12,258,298          | 2.87%                  | \$ | 14,111,360           | 3.08%                  | 4            |
| 3  | Brighton Mall Associates, LTD | \$ | 10,521,636          | 2.46%                  | \$ | 8,667,640            | 1.89%                  | 1            |
| 4  | BMH Realty, LLC               | \$ | 7,352,966           | 1.72%                  | \$ | 7,202,640            | 1.57%                  | 2            |
| 5  | Brightland Properties, LLC    | \$ | 6,362,300           | 1.49%                  | \$ | 3,786,390            | 0.83%                  | 14           |
| 6  | Brookdale Senior Living Inc   | \$ | 5,862,000           | 1.37%                  |    | *                    | *                      | *            |
| 7  | MJR Group LLC                 | \$ | 5,031,629           | 1.18%                  | \$ | 5,131,880            | 1.12%                  | 7            |
| 8  | Brighton Hotel Suites Inc     | \$ | 3,962,688           | 0.93%                  | \$ | 4,832,910            | 1.05%                  | 8            |
| 9  | Good Will Co, INC             | \$ | 3,907,060           | 0.92%                  |    | *                    | *                      | *            |
| 10 | DTE Energy Company            | \$ | 3,632,400           | 0.85%                  | \$ | 2,438,480            | 0.53%                  | 19           |

| Total taxable value | \$ 426,892,041 |
|---------------------|----------------|
|---------------------|----------------|

\* Not available

## Statistical Section – Revenue Capacity Information Property Tax Levies and Collections Last Ten Fiscal Years

|          | Year    | Total     |             |           |             |             | Percent of |
|----------|---------|-----------|-------------|-----------|-------------|-------------|------------|
|          | Ended   | City      | Currrent    | Percent   | Delinquent  | Total Tax   | Levy       |
| Tax Year | June 30 | Levy      | Collections | Collected | Collections | Collections | Collected  |
|          |         |           |             |           |             |             |            |
| 2008     | 2009    | 7,163,561 | 6,914,314   | 96.46     | 195,035     | 6,988,153   | 99.23      |
| 2009     | 2010    | 7,096,002 | 6,788,947   | 95.67     | 278,847     | 7,067,794   | 99.60      |
| 2010     | 2011    | 6,984,758 | 6,745,106   | 96.57     | 227,256     | 6,972,362   | 99.82      |
| 2011     | 2012    | 6,674,434 | 6,420,880   | 96.20     | 241,823     | 6,662,703   | 99.82      |
| 2012     | 2013    | 6,362,497 | 6,159,356   | 96.81     | 183,738     | 6,343,094   | 99.70      |
| 2013     | 2014    | 5,939,271 | 5,821,426   | 98.02     | 100,696     | 5,922,122   | 99.71      |
| 2014     | 2015    | 6,194,710 | 6,102,481   | 98.51     | 80,093      | 6,182,574   | 99.80      |
| 2015     | 2016    | 6,492,356 | 6,399,602   | 98.57     | 81,500      | 6,481,102   | 99.83      |
| 2016     | 2017    | 6,615,187 | 6,539,458   | 98.86     | 67,486      | 6,606,944   | 99.88      |
| 2017     | 2018    | 6,673,001 | 6,610,547   | 99.06     | 54,505      | 6,665,052   | 99.88      |

|   | <br>2009        | <br>2010        | <br>2011        |    | 2012        |
|---|-----------------|-----------------|-----------------|----|-------------|
| Governmental Activities                 |                 |                 |                 |    |             |
| General obligation bonds                | \$<br>9,903,450 | \$<br>9,133,450 | \$<br>8,303,450 | \$ | 7,443,450   |
| Installment purchase agreements         | -               | 80,975          | 52,528          | •  | 132,792     |
| Special assessment bonds                | <br>2,685,000   | <br>2,510,000   | <br>2,320,000   |    | 2,130,000   |
| 7-1-1                                   | 40 500 450      | 44 704 405      | 40.075.070      |    | 0 700 040   |
| Total                                   | 12,588,450      | 11,724,425      | 10,675,978      |    | 9,706,242   |
| Business-type Activities                |                 |                 |                 |    |             |
| General obligation bonds                | 2,949,150       | 3,211,950       | 3,039,750       |    | 2,827,550   |
| Installment purchase agreements         | -               | -               | -               |    | -           |
| Special assessment bonds                | 105,000         | 70,000          | 35,000          |    | -           |
| Revenue bonds                           | <br>8,454,294   | <br>7,939,294   | <br>7,374,294   |    | 6,928,435   |
| Total                                   | <br>11,508,444  | <br>11,221,244  | <br>10,449,044  |    | 9,755,985   |
| Total Debt of the Primary Government    | 24,096,894      | 22,945,669      | 21,125,022      |    | 19,462,227  |
| Total Taxable Value                     | 458,898,395     | 452,388,565     | 435,135,542     |    | 412,277,768 |
| Ratio of Total Debt to Taxable Value    | 5.25%           | 5.07%           | 4.85%           |    | 4.72%       |
| Total Population                        | 7,173           | 7,702           | 7,444           |    | 7,442       |
| Total Debt per Capita                   | \$<br>3,359     | \$<br>2,979     | \$<br>2,838     | \$ | 2,615       |
| Debt as a Percentage of Personal Income | 7.01%           | 6.38%           | 6.07%           |    | 5.60%       |

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See the schedule of demographic and economic statistics for personal income data.

## Statistical Section – Debt Capacity Information Ratios of Outstanding Debt Last Ten Fiscal Years

|    | 2013                             |    | 2014                             | <br>2015                               | <br>2016                              | <br>2017                              |    | 2018                            |
|----|----------------------------------|----|----------------------------------|--|---------------------------------------|---------------------------------------|----|---------------------------------|
| \$ | 6,766,500<br>69,932<br>1,945,000 | \$ | 6,661,279<br>45,936<br>1,735,000 | \$<br>6,131,669<br>26,560<br>1,525,000 | \$<br>5,572,359<br>6,954<br>1,315,000 | \$<br>5,111,249<br>3,611<br>1,105,000 | \$ | 4,664,039<br>401,960<br>890,000 |
|    | 8,781,432                        |    | 8,442,215                        | 7,683,229                              | 6,894,313                             | 6,219,860                             |    | 5,955,999                       |
|    | 2,643,846<br>-                   |    | 2,445,109<br>-                   | 2,182,226<br>247,586                   | 1,921,200<br>212,217                  | 1,731,850<br>176,848                  |    | 1,586,250<br>141,479            |
|    | -<br>6,257,974                   |    | -<br>5,582,514                   | <br>-<br>4,873,133                     | <br>-<br>4,166,595                    | <br>-<br>3,485,179                    |    | -<br>2,703,315                  |
|    | 8,901,820                        |    | 8,027,623                        | <br>7,302,945                          | <br>6,300,012                         | <br>5,393,877                         | _  | 4,431,044                       |
|    | 17,683,252                       |    | 16,469,838                       | 14,986,174                             | 13,194,325                            | 11,613,737                            |    | 10,387,043                      |
| 2  | 101,230,887                      | 3  | 94,486,952                       | 401,134,983                            | 417,866,646                           | 426,447,202                           |    | 426,892,041                     |
|    | 4.41%                            |    | 4.18%                            | 3.74%                                  | 3.16%                                 | 2.72%                                 |    | 2.43%                           |
|    | 7,613                            |    | 7,807                            | 7,684                                  | 7,659                                 | 7,899                                 |    | 7,899                           |
| \$ | 2,323                            | \$ | 2,110                            | \$<br>1,950                            | \$<br>1,723                           | \$<br>1,470                           | \$ | 1,315                           |
|    | 4.97%                            |    | 4.51%                            | 4.17%                                  | 3.69%                                 | 3.15%                                 |    | 2.81%                           |

## Statistical Section – Debt Capacity Information Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

|         |                         |           |               | Business-type |            |             |               |            |          |                |             |
|---------|-------------------------|-----------|---------------|---------------|------------|-------------|---------------|------------|----------|----------------|-------------|
|         | Governmental Activities |           |               | Activities    |            |             |               |            |          |                |             |
| Fiscal  | Tax Limited             | Tax       | Total General | Total         |            |             | Debt as a     |            |          | Personal       | Debt as a   |
| Year    | General                 | Supported | Governmental  | Business-type | Total      |             | Percentage of |            |          | Income         | Percentage  |
| Ended   | Obligation              | Bonds     | Activities    | Activities    | Primary    | Taxable     | Taxable       |            | Debt per | (in Thousands) | of Personal |
| June 30 | Bonds (LTGO)            | (UTGO)    | Bonded Debt   | Bonded Debt   | Government | Value       | Value         | Population | Capita   | (1)            | Income      |
| 2009    | 8,328,450               | 1,575,000 | 9,903,450     | 2,949,150     | 12,852,600 | 458,898,395 | 2.80%         | 7,173      | 1,792    | 47,897         | 3.74%       |
| 2010    | 7,958,450               | 1,175,000 | 9,133,450     | 3,211,950     | 12,345,400 | 452,388,565 | 2.73%         | 7,702      | 1,603    | 50,794         | 3.16%       |
| 2011    | 7,553,450               | 750,000   | 8,303,450     | 3,039,750     | 11,343,200 | 435,135,542 | 2.61%         | 7,444      | 1,524    | 50,794         | 3.00%       |
| 2012    | 7,143,450               | 300,000   | 7,443,450     | 2,827,550     | 10,271,000 | 412,277,768 | 2.49%         | 7,442      | 1,380    | 50,794         | 2.72%       |
| 2013    | 6,766,500               | -         | 6,766,500     | 2,643,846     | 9,410,346  | 401,230,887 | 2.35%         | 7,613      | 1,236    | 50,794         | 2.43%       |
| 2014    | 6,661,279               | -         | 6,661,279     | 2,445,109     | 9,106,388  | 394,486,952 | 2.31%         | 7,807      | 1,166    | 50,794         | 2.30%       |
| 2015    | 6,131,669               | -         | 6,131,669     | 2,182,226     | 8,313,895  | 401,134,983 | 2.07%         | 7,684      | 1,082    | 60,910         | 1.78%       |
| 2016    | 5,572,359               | -         | 5,572,359     | 1,921,200     | 7,493,559  | 417,866,646 | 1.79%         | 7,659      | 978      | 60,910         | 1.61%       |
| 2017    | 5,111,249               | -         | 5,111,249     | 1,731,850     | 6,843,099  | 426,447,202 | 1.60%         | 7,899      | 866      | 60,910         | 1.42%       |
| 2018    | 4,664,039               | -         | 4,664,039     | 1,586,250     | 6,250,289  | 426,892,041 | 1.46%         | 7,899      | 791      | 60,910         | 1.30%       |

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Note: Does not include outstanding debt of the City's component units.

(1) Personal Income is equal to the median household income from SEMCOG and is updated every 5 years

## Statistical Section – Debt Capacity Information Direct and Overlapping Governmental Activities Debt Year Ended June 30, 2018

| Governmental Unit                     | Debt<br>Outstanding   | Estimated<br>Percent<br>Applicable | Estimated<br>Share of<br>Overlapping<br>Debt |
|---------------------------------------|-----------------------|------------------------------------|--|
|                                       |                       | Арріїсаріс                         |  |
| Brighton Area School District         | \$ 102,926,737        | 18.82                              | \$ 19,370,812                                |
| Livingston Educational Service Agency | 2,530,000             | 5.64                               | 142,692                                      |
| Livingston County                     | 21,671,000            | 4.97                               | 1,077,049                                    |
| Total overlapping debt                | 127,127,737           |                                    | 20,590,553                                   |
| Direct net city debt *                | 5,955,999             | 100.00                             | 5,955,999                                    |
| Total direct and overlapping debt     | <u>\$ 133,083,736</u> |                                    | <u>\$ 26,546,552</u>                         |

\* Business-Type Activities are not included in Direct Net City Debt total

Source: Municipal Advisory Council of Michigan and the Audited Financial Statements of the City of Brighton

|  | 2009                 | 2010                 | 2011                 | 2012                 |
|--|----------------------|----------------------|----------------------|----------------------|
| Calculation of Debt Limit<br>State Equalized Valuation:  |                      |                      |                      |                      |
| Ad Valorem   | \$ 501,000,160       | \$ 479,652,865       | \$ 451,592,957       | \$ 420,402,598       |
| IFT  | 15,306,400           | 15,448,630           | 18,106,660           | 14,483,030           |
| Total valuation  | 516,306,560          | 495,101,495          | 469,699,617          | 434,885,628          |
| Debt Limit (10 percent of taxable value)                 | 51,630,656           | 49,510,150           | 46,969,962           | 43,488,563           |
| Calculation of Debt Subject to Limit                     |                      |                      |                      |                      |
| Total debt*  | 27,386,894           | 26,071,984           | 23,665,936           | 21,628,859           |
| Less debt not subject to limit:                          |                      |                      |                      |                      |
| Special assessment bonds                                 | 2,790,000            | 2,580,000            | 2,355,000            | 2,130,000            |
| MTF bonds  | 170,000              | 140,000              | 110,000              | 75,000               |
| Revenue bonds  | 8,454,294            | 7,939,294            | 7,374,294            | 5,969,141            |
| Share of County-issued bonds                             | 1,837,600            | 1,500,400            | 1,358,200            | 959,294              |
| Net debt subject to limit                                | 14,135,000           | 13,912,290           | 12,468,442           | 12,495,424           |
| Legal Debt Margin  | <u>\$ 37,495,656</u> | <u>\$ 35,597,860</u> | <u>\$ 34,501,520</u> | <u>\$ 30,993,139</u> |
| Net Debt Subject to Limit as<br>Percentage of Debt Limit | 27.38%               | 28.10%               | 26.55%               | 28.73%               |

\* Does not include installment loans

## Statistical Section – Debt Capacity Information Legal Debt Margin Last Ten Fiscal Years

| 2013                 | 2014                 | 2015                 | 2016                 | 2017                 | 2018                 |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
|                      |                      |                      |                      |                      |                      |
| \$ 410,827,356       | \$ 400,685,712       | \$ 423,157,079       | \$ 460,157,306       | \$ 500,343,857       | \$ 509,331,768       |
| 9,563,000            | 11,246,470           | 10,811,810           | 6,219,500            | 13,951,911           | 7,520,300            |
| 420,390,356          | 411,932,182          | 433,968,889          | 466,376,806          | 514,295,768          | 516,852,068          |
| 42,039,036           | 41,193,218           | 43,396,889           | 46,637,681           | 51,429,577           | 51,685,207           |
|                      |                      |                      |                      |                      |                      |
| 19,417,423           | 17,697,420           | 15,694,135           | 13,926,702           | 12,274,242           | 12,251,866<br>-      |
| 1,945,000            | 1,735,000            | 1,525,000            | 1,315,000            | 1,105,000            | 890,000              |
| 40,000<br>5,368,680  | -<br>4,763,220       | -<br>4,123,839       | -<br>3,492,301       | -<br>2,864,020       | -<br>2,179,021       |
| 889,294              | 819,294              | 749,294              | 674,294              | 599,294              | 524,294              |
| 11,174,449           | 10,379,906           | 9,296,002            | 8,445,107            | 7,705,928            | 8,658,551            |
| <u>\$ 30,864,587</u> | <u>\$ 30,813,312</u> | <u>\$ 34,100,887</u> | <u>\$ 38,192,574</u> | <u>\$ 43,723,649</u> | <u>\$ 43,026,656</u> |
|                      |                      |                      |                      |                      |                      |
| 26.58%               | 25.20%               | 21.42%               | 18.11%               | 14.98%               | 16.75%               |

|        | Water and Sewer Revenue Bonds |            |             |           |          |           |  |  |  |
|--------|-------------------------------|------------|-------------|-----------|----------|-----------|--|--|--|
|        |                               |            |             | Debt Se   | ervice   |           |  |  |  |
| Fiscal |                               | Applicable | _           |           |          |           |  |  |  |
| Year   | Gross Revenue                 | Expenses   | Net Revenue | Principal | Interest | Coverage* |  |  |  |
|        |                               |            |             |           |          |           |  |  |  |
| 2009   | 3,645,288                     | 2,106,954  | 1,538,334   | 460,000   | 385,191  | 693,143   |  |  |  |
| 2010   | 3,335,311                     | 2,475,618  | 859,693     | 515,000   | 366,213  | (21,520)  |  |  |  |
| 2011   | 3,651,556                     | 2,315,120  | 1,336,436   | 565,000   | 344,632  | 426,804   |  |  |  |
| 2012   | 3,856,132                     | 2,304,646  | 1,551,486   | 565,000   | 321,501  | 664,985   |  |  |  |
| 2013   | 3,897,404                     | 2,295,008  | 1,602,396   | 620,000   | 296,691  | 685,705   |  |  |  |
| 2014   | 3,648,685                     | 2,497,249  | 1,151,436   | 655,000   | 162,604  | 333,832   |  |  |  |
| 2015   | 4,203,680                     | 2,492,502  | 1,711,178   | 690,000   | 145,966  | 875,212   |  |  |  |
| 2016   | 4,346,042                     | 2,643,992  | 1,702,050   | 685,000   | 125,976  | 891,074   |  |  |  |
| 2017   | 6,022,334                     | 2,534,611  | 3,487,723   | 675,000   | 107,826  | 2,704,897 |  |  |  |
| 2018   | 5,353,233                     | 2,764,779  | 2,588,454   | 760,000   | 85,363   | 1,743,091 |  |  |  |

\* Shortfalls in revenue coverage have been subsidized by capital contributions from connection fees and general fund contributions

## Statistical Section – Debt Capacity Information Pledged Revenue Coverage Last Ten Fiscal Years

| Special Assessment Bonds |           |          |          |  |  |  |  |  |
|--------------------------|-----------|----------|----------|--|--|--|--|--|
| Special                  | Debt Se   | ervice   |          |  |  |  |  |  |
| Assessment               |           |          |          |  |  |  |  |  |
| Collections              | Principal | Interest | Coverage |  |  |  |  |  |
|                          |           |          |          |  |  |  |  |  |
| 363,160                  | 265,000   | 126,417  | (28,257) |  |  |  |  |  |
| 343,628                  | 210,000   | 124,075  | 9,553    |  |  |  |  |  |
| 514,541                  | 225,000   | 116,294  | 173,247  |  |  |  |  |  |
| 312,179                  | 225,000   | 106,393  | (19,214) |  |  |  |  |  |
| 268,837                  | 185,000   | 96,481   | (12,644) |  |  |  |  |  |
| 257,965                  | 210,000   | 87,887   | (39,922) |  |  |  |  |  |
| 248,049                  | 210,000   | 78,499   | (40,450) |  |  |  |  |  |
| 238,996                  | 210,000   | 68,899   | (39,903) |  |  |  |  |  |
| 171,512                  | 210,000   | 59,100   | (97,588) |  |  |  |  |  |
| 164,659                  | 215,000   | 49,025   | (99,366) |  |  |  |  |  |

## Statistical Section – Demographic and Economic Information Demographic and Economic Statistics Last Eighteen Fiscal Years

|             |            |       |             | Per Capita | Unemploy- |
|-------------|------------|-------|-------------|------------|-----------|
|             | Estimated  | Perso | onal Income | Personal   | ment Rate |
| Fiscal Year | Population | (in T | housands)   | Income     | (Percent) |
| 2000        | 6,701      | \$    | 47,897      | 21,007     | 1.80      |
| 2001        | 6,800      |       | 47,897      | 21,007     | 2.71      |
| 2002        | 6,900      |       | 47,897      | 22,487     | 4.10      |
| 2003        | 7,100      |       | 47,897      | 22,487     | 3.90      |
| 2004        | 7,173      |       | 47,897      | 22,808     | 3.60      |
| 2005        | 7,182      |       | 47,897      | 22,917     | *         |
| 2006        | 7,263      |       | 47,897      | 23,251     | *         |
| 2007        | 7,483      |       | 47,897      | 23,364     | *         |
| 2008        | 7,268      |       | 47,897      | 23,595     | *         |
| 2009        | 7,173      |       | 47,897      | 23,711     | *         |
| 2010        | 7,702      |       | 50,794      | 33,051     | *         |
| 2011        | 7,444      |       | 50,794      | 33,051     | *         |
| 2012        | 7,442      |       | 50,794      | 33,051     | *         |
| 2013        | 7,613      |       | 50,794      | 33,051     | *         |
| 2014        | 7,807      |       | 50,794      | 33,051     | *         |
| 2015        | 7,684      |       | 60,910      | 35,436     | *         |
| 2016        | 7,659      |       | 60,910      | 35,436     | *         |
| 2017        | 7,899      |       | 60,910      | 35,436     | *         |
| 2018        | 7,899      |       | 60,910      | 35,436     | *         |

\* Not available/no longer available

Note: Personal Income is equal to the median household income, updated every 5 years beginning in 2010 2018 population estimate not available as of publication date.

Source: Southeast Michigan Council of Governments (SEMCOG), US Census Bureau and 2015 American Community Survey 5-Year Estimates.

## Statistical Section – Demographic and Economic Information Principal Employers Current Year and Nine Years Ago

|       |                             | 2018      | Percentage | 2008      | Percentage     |           |
|-------|-----------------------------|-----------|------------|-----------|----------------|-----------|
|       | Taxpayer                    | Employees | of Total   | Employees | of Total       | 2008 Rank |
|       |                             |           |            |           |                |           |
| 1     | Brighton Area Schools       | 1,100     | 10.00%     | 860       | 9.56%          | 1         |
| 2     | Eberspaecher                | 530       | 4.82%      | 217       | 2.41%          | 5         |
| 3     | TG Fluid Systems            | 368       | 3.34%      | 267       | -              | 4         |
| 4     | Meijer                      | 350       | 3.18%      | 310       | 3.44%          | 2         |
| 5     | Target                      | 200       | 1.82%      | 275       | 3.06%          | 3         |
| 6     | Work Skills Corporation     | 195       | 1.77%      | 150       | 1.67%          | 8         |
| 7     | March Coatings              | 155       | 1.41%      | *         | - %            | -         |
| 8     | Home Depot                  | 150       | 1.36%      | 150       | 1.67%          | 7         |
| 9     | Best Buy                    | 100       | 0.91%      | *         | - %            | -         |
| 10    | Corrigan Oil                | 90        | 0.82%      |           | - %            |           |
|       | Total                       | 3,238     | <u> </u>   | 2,229     | <u>21.80</u> % |           |
| Estir | nated total city employment | 11,002    |            | 9,000     |                |           |

\* Not available

Source: Dunn & Bradstreet, Ann Arbor SPARK, Audited Financial Statements of the City of Brighton and/or City Finance Department Records

| Function/Program           | 2009  | 2010  | 2011  | 2012  | 2013  |
|----------------------------|-------|-------|-------|-------|-------|
| General government:        |       |       |       |       |       |
| City manager               | 1.50  | 1.50  | 1.00  | 1.00  | 1.00  |
| City clerk/Human resources | 3.13  | 2.50  | 2.50  | 2.50  | 2.50  |
| Finance                    | 9.25  | 9.25  | 7.63  | 7.63  | 7.63  |
| Total general government   | 13.88 | 13.25 | 11.13 | 11.13 | 11.13 |
| Community development      | 5.00  | 5.00  | 4.00  | 4.00  | 4.00  |
| Public safety (police)     | 19.60 | 19.60 | 19.60 | 19.60 | 19.00 |
| Public services:           |       |       |       |       |       |
| Cemetery                   | 2.00  | 2.00  | 2.00  | 2.00  | 2.00  |
| Facilities and grounds     | 3.00  | 3.00  | 3.00  | 3.00  | 3.00  |
| Streets                    | 8.00  | 8.00  | 8.00  | 8.00  | 7.00  |
| Utilities                  | 9.00  | 9.00  | 7.00  | 7.00  | 7.00  |
| Total public services      | 22.00 | 22.00 | 20.00 | 20.00 | 19.00 |
| Total                      | 60.48 | 59.85 | 54.73 | 54.73 | 53.13 |

Statistical Section – Operating Information Full-time Equivalent Government Employees Last Ten Fiscal Years

| 2014  | 2015  | 2016  | 2017  | 2018  |
|-------|-------|-------|-------|-------|
|       |       |       |       |       |
| 1.00  | 1.00  | 1.00  | 1.84  | 2.00  |
| 2.50  | 2.50  | 2.50  | 2.66  | 2.25  |
| 7.63  | 7.63  | 7.63  | 7.00  | 7.00  |
| 11.13 | 11.13 | 11.13 | 11.50 | 11.25 |
| 4.00  | 4.00  | 4.00  | 3.00  | 2.00  |
| 19.00 | 19.00 | 19.60 | 19.60 | 19.00 |
| 1.00  | 1.00  | 1.00  | 1.00  | 1.00  |
| 3.00  | 4.00  | 4.00  | 4.00  | 4.75  |
| 6.00  | 5.00  | 6.00  | 6.00  | 4.50  |
| 7.00  | 8.00  | 8.00  | 8.00  | 11.50 |
| 17.00 | 18.00 | 19.00 | 19.00 | 21.75 |
| 51.13 | 52.13 | 53.73 | 53.10 | 54.00 |

| Function/Program  | <br>2009                      | <br>2010                      | <br>2011                      | <br>2012                      |
|---|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Election data:<br>Registered voters<br>Voters (at the polls or absentee)<br>Percent voting  | 5,307<br>2,970<br>55.96%      | 5,380<br>1,013<br>18.83%      | 5,575<br>2,899<br>52.00%      | 5,900<br>3,725<br>63.14%      |
| Human resource data - Number of<br>recruitments   | 2                             | -                             | -                             | 1                             |
| Finance data:<br>Number of A/P checks<br>Number of property tax parcels<br>Number of utility bill customers   | 2,156<br>3,969<br>3,516       | 1,835<br>3,974<br>3,595       | 1,552<br>4,093<br>3,584       | 1,588<br>4,136<br>3,592       |
| Police:<br>Physical arrests<br>Traffic violations<br>Investigations   | 944<br>4,102<br>12,103        | 925<br>4,325<br>12,099        | 577<br>3,980<br>20,312        | 495<br>2,589<br>19,468        |
| Community development data:<br>Number of building permits<br>Value of building permits<br>Number of building inspections                                | \$<br>258<br>5,103,742<br>679 | \$<br>249<br>5,626,679<br>459 | \$<br>208<br>7,910,371<br>965 | \$<br>289<br>7,099,816<br>551 |
| Public works data:<br>Miles of street constructed,<br>reconstructed, and resurfaced<br>Road salt used (tons)<br>R.O.W. tree plantings<br>Grave openings | 1.00<br>2,300<br>10<br>66     | 0.90<br>2,100<br>-<br>64      | -<br>1,600<br>-<br>57         | -<br>1,375<br>-<br>56         |
| Water data:<br>Total billed consumption (000s)<br>Avg. billed consump./user (000s)<br>Number of water main breaks                                       | 445,079<br>127<br>1           | 408,123<br>114<br>2           | 432,962<br>121<br>2           | 439,746<br>122<br>6           |
| Sewer data - Avg. daily treatment (MGD)   | 1.250                         | 1.285                         | 1.200                         | 1.250                         |
| * Not available   |                               |                               |                               |                               |

## Statistical Section – Operating Information Operating Indicators Last Ten Fiscal Years

| 2018           | <br>2017         | <br>2016         | <br>2015         | <br>2014        | <br>2013        |    |
|----------------|------------------|------------------|------------------|-----------------|-----------------|----|
| F 00           | F 000            | 5 000            | E 074            | F 000           | 5 007           |    |
| 5,83           | 5,986            | 5,686            | 5,671            | 5,889           | 5,927<br>2,075  |    |
| 1,07<br>18.339 | 4,327<br>72.29%  | 2,625<br>46.17%  | 1,979<br>34.90%  | 1,279<br>21.72% | 3,975<br>67.07% |    |
| 10.00          | 12.2970          | 40.1776          | 54.9076          | 21.7270         | 07.0778         |    |
| 1              | 18               | 14               | 12               | 12              | 9               |    |
| 1,98           | 1,264            | 1,210            | 1,211            | 1,418           | 1,601           |    |
| 4,46           | 4,505            | 4,424            | 4,294            | 4,298           | 4,296           |    |
| 3,57           | 3,551            | 3,536            | 3,508            | 3,481           | 3,646           |    |
| 37             | 428              | 484              | 340              | 354             | 421             |    |
| 1,96           | 1,698            | 1,541            | 1,523            | 1,819           | 2,273           |    |
| 26,41          | 23,913           | 29,112           | 22,350           | 19,330          | 16,929          |    |
| 31             | 334              | 348              | 331              | 253             | 332             |    |
| 28,416,11      | \$<br>12,993,840 | \$<br>11,824,906 | \$<br>26,600,740 | \$<br>7,494,230 | \$<br>9,143,156 | \$ |
| 69             | 653              | 797              | 709              | 530             | 693             |    |
|                |                  |                  |                  |                 |                 |    |
|                | 0.94             | -                | -                | -               | -               |    |
| 1,80           | 1,423            | 1,428            | 1,675            | 2,364           | 1,030           |    |
| F              | 29<br>48         | -                | -<br>51          | 2               | 4<br>64         |    |
| 5              | 48               | 59               | 51               | 50              | 04              |    |
| 426,57         | 431,485          | 398,439          | 385,893          | 400,702         | 450,317         |    |
| 11             | 122              | 113              | 110              | 115             | 124             |    |
|                |                  |                  |                  |                 |                 |    |
|                | 4                | 2                | 6                | 7               | 3               |    |
| 1.40           | 4<br>1.180       | 2<br>1.070       | 6<br>1.060       | 7<br>1.190      | 3<br>1.110      |    |

| Function/Program         | 2009          | 2010          | 2011          | 2012          |  |
|--------------------------|---------------|---------------|---------------|---------------|--|
| Police - Patrol units    | 8             | 8             | 8             | 8             |  |
| Public works:            |               |               |               |               |  |
| Streets (miles):         |               |               |               |               |  |
| Major streets            | 11.32         | 11.32         | 11.32         | 11.32         |  |
| Local streets            | 14.99         | 14.99         | 18.12         | 18.12         |  |
| Sidewalks                | 80            | 80            | 80            | 80            |  |
| Traffic signals          | 9             | 9             | 9             | 9             |  |
| Water:                   |               |               |               |               |  |
| Mains (miles)            | 52            | 52            | 52            | 52            |  |
| Fire hydrants            | 484           | 484           | 484           | 484           |  |
| Storage capacity         | 1,620,000,000 | 1,620,000,000 | 1,620,000,000 | 1,620,000,000 |  |
| Sewer:                   |               |               |               |               |  |
| Miles of sanitary sewers | 45            | 45            | 45            | 45            |  |
| Miles of storm sewers    | 27            | 27            | 27            | 27            |  |
| Treatment capacity       | 2,250,000,000 | 2,250,000,000 | 2,250,000,000 | 2,250,000,000 |  |

#### \* Not available

## Statistical Section – Operating Information Capital Asset Statistics Last Ten Fiscal Years

| 2013          | 2014          | 2015          | 2016      | 2017      | 2018      |
|---------------|---------------|---------------|-----------|-----------|-----------|
| 8             | 8             | 9             | 8         | 8         | 8         |
| 11.32         | 11.32         | 11.32         | 11.32     | 11.32     | 11.32     |
| 18.12         | 18.12         | 18.12         | 18.37     | 18.37     | 18.66     |
| 80            | 80            | 80            | 80        | 80        | 80        |
| 9             | 9             | 9             | 9         | 9         | 9         |
| 52            | 52            | 59            | 60        | 60        | 65        |
| 638           | 648           | 655           | 673       | 673       | 673       |
| 1,620,000,000 | 1,620,000,000 | 1,620,000,000 | 1,620,000 | 1,620,000 | 1,620,000 |
| 45            | 45            | 48            | 58        | 58        | 58        |
| 27            | 27            | 27            | 27        | 27        | 27        |
| 2,250,000,000 | 2,250,000,000 | 2,250,000,000 | 2,250,000 | 2,250,000 | 2,250,000 |